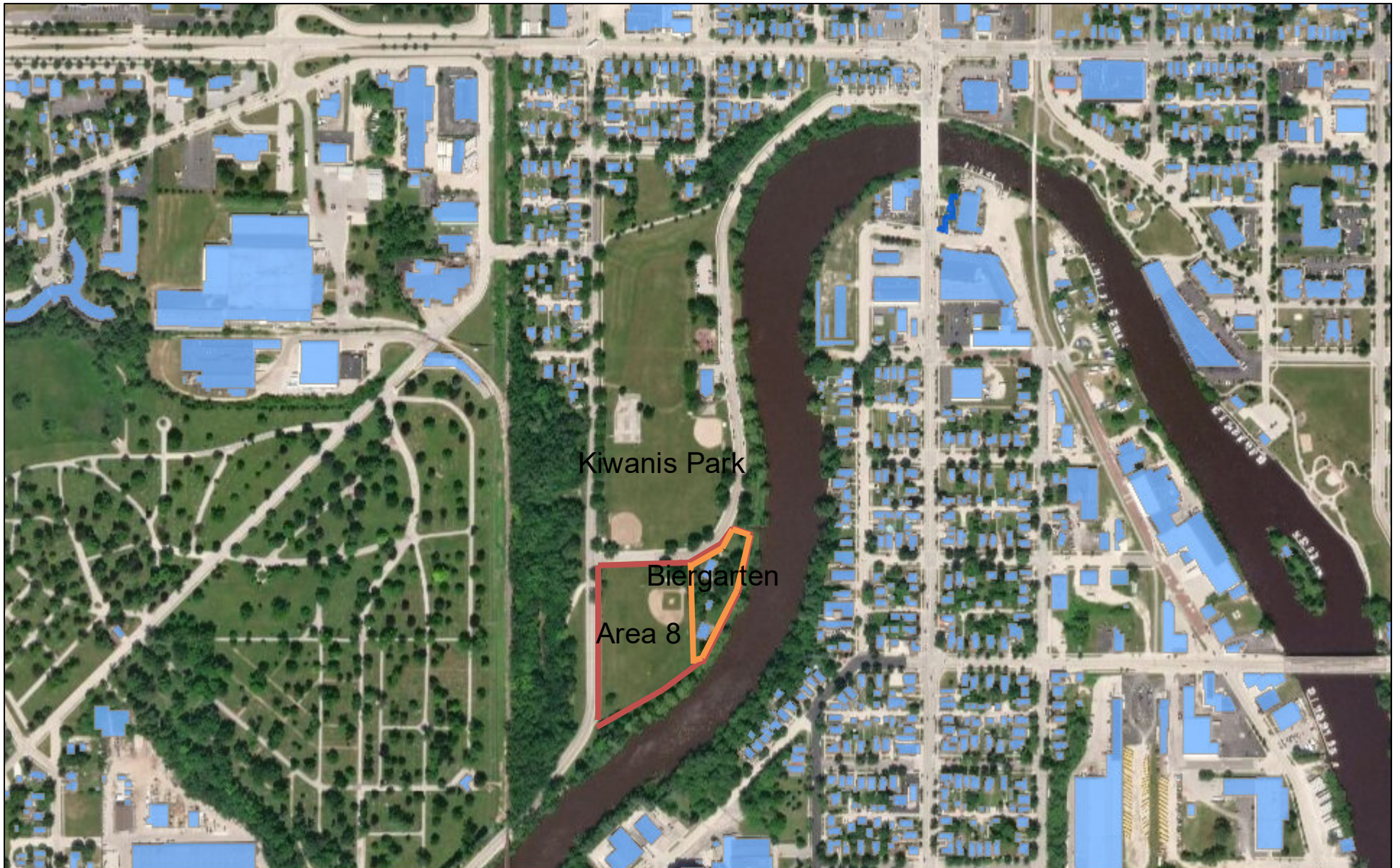




*****ATTACHMENTS*****

Kiwanis Park & area 8

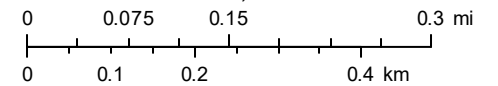


January 30, 2019

Buildings

-  Existing Building
-  Razed Bulding

1:9,028



Source: Esri, DigitalGlobe, GeoEye, Earthstar Geographics, CNES/Airbus DS, USDA, USGS, AeroGRID, IGN, and the GIS User Community

CITY OF SHEBOYGAN

REQUEST FOR MARINA, PARKS AND FORESTRY BOARD CONSIDERATION

ITEM DESCRIPTION: Request from John Powers, Vendor of the Sheboygan Biergarten in Kiwanis Park, to allow pets in the designated Biergarten area, or all of area 8 of Kiwanis Park.

REPORT PREPARED BY: Joseph L. Kerlin, Superintendent of Parks and Forestry

REPORT DATE: January 29, 2019

MEETING DATE: February 5, 2019

FISCAL SUMMARY:

STATUTORY REFERENCE:

Budget Line Item: N/A
Budget Summary: N/A
Budgeted Expenditure: N/A
Budgeted Revenue: N/A

Wisconsin Statutes: N/A
Municipal Code: Sec. 18-15

BACKGROUND / ANALYSIS:

In September of 2018 the City of Sheboygan and POWER PUBS, LLC entered into an agreement allowing POWER PUBS, LLC (“Vendor”) to operate an authentic German Biergarten concession in the Biergarten area of Kiwanis Park, in area eight. The Sheboygan Biergarten is designed to be a very family-friendly environment. John wants to attract couples and young families, bicyclists, joggers, people with dogs, and others that wish to be in a happy social setting together. John is requesting that the current city ordinance be changed to allow pet’s, on-leash, in the Biergarten area.

STAFF COMMENTS:

I am recommending that John Power’s request be approved and that pet’s are allowed, on-leash, in all areas of Area eight in Kiwanis Park. Kiwanis is a central park in the city and provides many activities. Allowing pet owners to bring their pets to the park will increase park use, social connection, and provide a convenient place to enjoy a large open grass field that is currently not available to pet owners in the city.

ACTION REQUESTED:

Change city ordinance sec. 18-15. – Pets prohibited in parks and on public grounds except in designated area; regulations, to allow pet’s on-leash in area eight of Kiwanis Park.

ATTACHMENTS:

- I. Municipal Code Section 18-15
- II. Map of area eight outlined in Kiwanis Park.

Sec. 18-15. - Pets prohibited in parks and on public grounds except in designated areas; regulations.

- (a) Pets are prohibited in all city parks, beaches or other public grounds, except in areas designated by the common council and posted by the superintendent of parks as either off-leash or on-leash areas, or in areas designated by the common council for the training or showing of pets.
- (b) Designated off-leash areas.
 - (1) Unleashed pets shall be allowed at the following locations provided that they are at all times under immediate control, such as by voice command of the owner or other person physically capable of restraining the pet:
 - a. Lakeview Park Beach area delineated by the superintendent of parks with snow fencing;
 - b. City-owned property east of Lakeshore Road (County LS) north of the Pigeon River, within the Pigeon River Environmental Corridor.
- (c) On-leash areas.
 - (1) Pets shall be allowed at the following locations: provided they are restrained by a substantial leash or chain not exceeding eight feet in length, or a retractable leash not exceeding 15 feet in length in the hands of a person directly controlling the movement of the animal:
 - a. Lakeview Park;
 - b. North Point Park, north of the northernmost jetty;
 - c. North Point overlook;
 - d. The city's urban recreational trail which extends through and connects portions of Taylor Park, Kiwanis Park, Workers Water Street Park, Rotary Riverview Park, Deland Park lakefront, North Point Park, North Point overlook, and Vollrath Park;
 - e. City-owned Green Wing Drive retention ponds;
 - f. The city-owned green space area adjacent to Fisherman's Creek on the south side of Camelot Boulevard between 1211 and 1411 Camelot Boulevard.
- (d) Any person owning or having charge, custody, care or control of a pet who shall permit the pet to be present in any of the prohibited areas or in any of the designated areas in violation of the provisions of this section shall be subject to penalty as provided in section 18-3.
- (e) Any person owning or having charge, custody, care or control of a pet in a designated off-leash or on-leash area who fails to clean up the pet's feces shall be subject to a forfeiture of \$125.00, together with the costs of prosecution, and in default of payment thereof, imprisonment in the county jail until such forfeiture and costs are paid, but not to exceed 30 days.
- (f) The superintendent of parks shall post areas designated as off-leash and on-leash areas where pets are allowed, shall post the forfeiture amount for violations for subsection (e) above, and shall supply waste receptacles and waste bags for the public's use in complying with the requirements of subsection (e) above.
- (g) This section shall not apply to police dogs.

(Ord. No. 78-01-02, § 2, 2-4-02; Ord. No. 35-03-04, § 1, 10-20-03; Ord. No. 100-05-06, § 1, 5-15-06; Ord. No. 77-06-07, § 1, 2-19-07)

Reprint
(2006)
New dist 2007

BOARD OF PARK & FORESTRY COMMISSIONERS

“Pet Friendly Parks” Sub-Committee



FINAL REPORT

- Harold Biebel, Chairman**
- Vickie Hall**
- Paul Meyer**
- Steve Stauber**
- Bill Stephen**

SHEBOYGAN, WISCONSIN

BOARD OF PARK AND FORESTRY COMMISSIONERS

Dog Study Sub-Committee

Municipal Service Building
2026 New Jersey Avenue

Final Recommendations

Background Information:

On July 17, 2006, the Common Council passed Resolution 75-06-07 directing the Board of Park and Forestry Commissioners to develop a plan that would make our park system more “pet friendly”. At the July meeting of the Commissioners, a Dog Study Sub-Committee was formed to study policies in effect in other communities. This report is the result of that sub-committee. The activities of the sub-committee leading up to this report can be found in Appendix A.

Within the City of Sheboygan there are 32 parks consisting of approximately 664 acres of land. According to a national survey conduct by The Trust for Public Land, (see Appendix B) the average number of used off-leash dog’s parks is 0.6 per 100,000 populations or 0.3 for 50,000. Sheboygan has two off-leash dog parks currently. One is at the Pigeon River trail, which is accessed at County Trunk LS, and the other is the beach of Lakeview Park. This puts Sheboygan above the national average.

The City of Sheboygan has 20,779 households. According to the American Pets Products Manufacturing Association (APPMA), 40% of the household have at least one dog. Using these figures, it could be estimated that there are at least 8300 dogs in the city (see Appendix C). According to the City Finance Department, on August 23rd there were 2566 dogs licensed in the city. Again, using our estimated figures that means that only 31% of the dogs in Sheboygan are licensed or 69%, or approximately two out of three dogs are unlicensed. The study by the APPMS further concludes that only 40% of dog owners pick up droppings of their dogs.

The following criteria were suggested by the Trust for Public Land’s Center for City Park Excellence (see Appendix D) and were used generally by the committee in this selection process for pet-friendly public areas:

- Avoid interference with other established uses or department sponsored activities.
- Avoid locations directly abutting residents.
- Assure availability of close by parking.
- Avoid locations near children’s play areas.
- Choose spots where there is minimal impact on the visual character of the park.
- Choose locations so as to avoid spillover into non-dog areas.
- Avoid sensitive environmental habitats and wildlife.

APPENDIX E

Parks & Forestry Board Survey Results on Dogs In Parks

City	Population	No. of Parks	Cost of License - neutered or spayed	Cost of License - unneutered or unspayed	Cost of Fine for Unlicensed Dog	Cost of Fine for Violation of other Dog Ordinance	Allowed in all parks on leash	Allowed in some parks on leash-how many	Allowed in all parks off leash	Allowed in some parks off leash-how many	Special Fee for use - how much
Appleton *	75,000	30	\$11	\$16	\$173	\$154-\$186	No	No	No	No	No
Beloit											
Brookfield *	40,000	24	\$10	\$15	\$20	\$50-\$300	Yes	Yes-24	No	Yes-1	No
Eau Claire *	69,000	49	\$16	\$31	\$199	\$199	Yes	Yes-49	No	Yes-1	\$3/\$16/\$21
Fond du Lac *	42,000	20	\$6	\$12	\$204	\$204	No	Yes-1	No	Yes-1	No
Franklin											
Green Bay	103,000	70	\$5	\$25	\$25	\$25-\$100	No	No	No	No	No
Janesville *	63,000	64	\$10	N/A	\$209	\$123	Yes	yes-64	No	Yes-3	\$15/\$2
Greenfield											
Kenosha *	93,000	76	\$4	\$10	<\$300	<\$300	Yes	Yes-76	No	No	No
La Crosse *	52,000	28	\$5	\$10	\$20-\$200	\$20-\$500	No	Yes-3	No	Yes-1	No
Madison *	205,000	230	\$10	\$15	\$50	\$50-\$100	No	Yes-12	No	Yes-4	\$20 + \$5
Manitowoc *	35,000	37	\$10	\$15	\$104	\$90-\$104	No	Yes-5	No	Yes-2	No
Menom. Falls *	33,000	14	\$10	\$15	\$114	\$114-\$681	Yes	Yes-14	No	No	No
Mequon *	24,000	22	\$5	\$10	\$186	\$186	Yes	Yes-22	No	Yes-1	No
Muskego *	23,000	13	\$10	\$15	\$25	\$10 - \$500	No	No	No	No	No
Neenah *	24,000	22	\$6	\$11	-	-	No	Yes-?	No	No	No
New Berlin *	30,000	26	\$8	\$13	\$126	\$90-\$235	Yes	Yes-26	No	No	No
Oak Creek *	31,000	25	\$10	\$20	\$298	\$140-\$235	Yes	Yes-25	No	No	No
Oshkosh											
Racine	80,000	90	\$10	\$35	N/A	\$50	No	Yes-?	No	No	No
Sheboygan *	50,000	32	\$5	\$12	\$109	\$109	No	No	No	Yes-3	No
Stevens Point	25,000	22	\$8	\$18	\$30	<\$150	Yes	Yes-22	No	No	No
Superior	27,000	20	\$13	\$20	0/\$154	0/\$154	Yes	Yes-20	No	No	No
Watertown *	23,000	20	\$5	\$10	\$172	\$55-\$295	No	Yes-2	No	No	No
Waukesha *	66,000	45	\$10	\$15	\$15/\$20	\$71-\$109	No	No	No	Yes-1	No
Wausau *	38,000	38	\$5	\$10	\$109	\$113	Yes	Yes-38	Yes	Yes-38	No
West Allis	60,000	12	\$10	\$20	\$40	\$25	Yes	Yes-12	No	No	No

Justification

A survey of 24 Wisconsin communities with populations between 20,000 and 205,000 (see Appendix E) showed that the following information

- 12 out of 24 communities allow dogs on-leash in all their parks.
 - 19 out of 24 communities allow dogs on-leash in some of their parks.
 - 1 out of 24 communities allow dogs off-leash in all of their parks.
 - 11 out of 24 communities allow dogs off-leash in some of their parks.
- (In all of the above communities, they placed certain restrictions).

Restructure the License Fee

In our survey of other communities, we found the following:

	<u>High</u>	<u>Low</u>	<u>Mean</u>	<u>Sheboygan</u>
Cost for neutered or spayed dogs.	\$16.00	\$4.00	\$8.41	\$5.25
Cost for un-neutered or un-sprayed dogs	\$35.00	\$10.00	\$16.23	\$12.50

Considering the above information and realizing that there will be an expense associated with the above recommendations, we additionally recommend the following:

- 1. Examine the possibility of having veterinarians (and possibly the Humane Society) issue dog licenses when the dogs receive their rabies vaccinations in order to make licensing more accessible and convenient for the public.**
- 2. Issue two different licenses; one for a one-year period and one for a three-year period.**
- 3. Increase the cost of a license for a neutered or spayed dog to—**
 - **One year license - \$10.00**
 - **Three year license - \$25.00**
- 4. Increase the cost of a license for an un-neutered or unsprayed dog to –**
 - **One year license - \$15.00**
 - **Three year license - \$40.00**
- 5. Adjust fees a % upward to compensate veterinarians who sell pet licenses to cover their administrative costs.**
- 6. Distribute pet license income to give more revenue to the city.**
- 7. Educate the public as to the fee structure so they understand how their paid license fees benefit “pet friendly” areas.**
- 8. Make an effort to increase the enforcement of our license laws.**

Justification

We feel that since at present the city receives only a very small amount for each licensed pet and since the city will bear the expense of allowing dogs in specific areas of the city, the license fee should be increased. However, the cost of a license should not be excessive. We want to encourage owners to license their pets.

Sub-Committee's Recommendations:

In compliance with Resolution 75-06-07, the Dog Study Sub-Committee of the Board of Park and Forestry Commissioners hereby submits the following recommendations for your consideration.

Pet Friendly Park and City Areas (For a trial period of 15 months, to be re-evaluated after 12 months).

A. Off-leash Areas

- 1. Unleashed pets should only be allowed at the following locations:**
 - a. Lakeview Park Beach area, in conjunction with the park being designated on-leash.**
 - b. Northeast Park Beach area, in conjunction with the park being designated on-leash**
 - c. The current designated area along in the Pigeon River Environmental Corridor, which is accessed off of County Trunk LS and runs east. The trail follows along the northern side of the Pigeon River.**
 - d. In the future, the Department of Public Works should develop an area of several acres that could be fenced and serve as an off-leash dog run, when public and/or private funding is secured.**

B. On-leash Areas

- 1. Leashed pets should be allowed at the following sites.**
 - a. Lakeview Park**
 - b. Northeast Park**
 - c. North Point Park, north of northern most jetty.**
 - d. North Point Overlook**
 - e. The Urban Recreational Trail (already in use), which is a 12 foot wide trail that brings pet owners through or along-side Taylor Park, Kiwanis Park, Water Street Park, Rotary Riverview Park, DeLand Lakefront Park, North Point Park, North Point Overlook and Vollrath Park.**
 - f. Green Wing Ponds (already in use with signage)**
 - g. The green space area on the south side of Camelot Blvd between 1211 and 1411.**

C. Other

- 1. It should be noted that pets are currently allowed in designated areas on-leash in the following regional parks and trails:**
 - a. Kohler-Andrea State Park**
 - b. Kettle Moraine State Park**
 - c. Sheboygan County Marsh**
 - d. Plank Road Trail**
- 2. A brochure should be designed and handed out to pet owners that serve as a guideline to owners when they apply for their pet's license.**
- 3. Pets, leashed or unleashed, should not be allowed in any other park area located throughout the City of Sheboygan.**

Center for City Park Excellence

Washington, D.C.	553,523	1	0.2
Fort Worth	603,337	1	0.2
Dallas	1,210,393	2	0.2
<i>Baltimore</i>	636,251	1	0.2
<i>Memphis</i>	671,929	1	0.1
San Antonio	1,236,249	1	0.1
Phoenix	1,418,041	1	0.1
<i>Cleveland</i>	458,684	0	0.0
<i>St. Louis</i>	343,279	0	0.0
Detroit	900,198	0	0.0
Jacksonville	777,704	0	0.0
<i>Omaha</i>	409,416	0	0.0
<i>New Orleans</i>	462,269	0	0.0
<i>Las Vegas</i>	534,847	0	0.0
Columbus	730,008	0	0.0
Tulsa	383,764	0	0.0
Arlington, Tex.	359,467	0	0.0
Wichita	353,823	0	0.0
<i>El Paso</i>	592,099	0	0.0
<i>Louisville</i>	700,030	0	0.0
<i>Toledo</i>	304,973	NA	
Average, All Cities:			0.6

NOTE 1: If a city has more than one agency, dog parks are combined.

NOTE 2: Italic indicates estimate based on prior year information.

NOTE 3: NA = Not Available



Dog Parks per 100,000 Residents

FY 2005

City	Population	Number of Dog Parks	Parks per 100,000 Residents
Portland, Ore.	533,492	31	5.8
<i>San Francisco</i>	744,230	27	3.6
<i>Tampa</i>	321,772	7	2.2
Seattle	572,475	11	1.9
Colorado Springs	369,363	7	1.9
Albuquerque	484,246	7	1.4
<i>Austin</i>	681,804	8	1.2
Denver	556,835	6	1.1
Minneapolis	373,943	4	1.1
<i>San Diego</i>	1,263,756	13	1.0
<i>Tucson</i>	512,023	4	0.8
<i>San Jose</i>	904,522	6	0.7
Sacramento	454,330	3	0.7
Cincinnati	314,154	2	0.6
Pittsburgh	322,450	2	0.6
<i>New York</i>	8,104,079	47	0.6
Boston	569,165	3	0.5
Miami	379,724	2	0.5
Nashville/Davidson	572,475	3	0.5
Virginia Beach	440,098	2	0.5
Fresno	457,719	2	0.4
Long Beach	476,564	2	0.4
Charlotte/Mecklenburg	771,617	3	0.4
<i>Chicago</i>	2,862,244	10	0.3
<i>Philadelphia</i>	1,470,151	5	0.3
Honolulu/Honolulu County	899,593	3	0.3
Indianapolis	784,242	2	0.3
<i>Oakland</i>	397,976	1	0.3
<i>Atlanta</i>	419,122	1	0.2
<i>Los Angeles</i>	3,845,541	9	0.2
Mesa	437,454	1	0.2
Kansas City, Mo.	444,387	1	0.2
Milwaukee/Milwaukee County	932,143	2	0.2
Houston	2,012,626	4	0.2
Oklahoma City	528,042	1	0.2

APPENDIX C

Stats About Dogs and Cats

*Submitted by the animal health care team at
Veterinary Products Laboratories (VPL)*

According to the American Pet Products Manufacturers Association (APPMA) 2001-2002 National Pet Owners Survey:

Dogs

- There are approximately 68 million owned dogs in the United States.
- Four in ten (or 40 million) U.S. households own at least one dog.
- Most owners own one dog (63%).
- About one-fourth (24%) of owners own two dogs.
- Thirteen percent of owners own three or more dogs.
- There is an equal number of male and female dogs owned in the United States.
- Twenty percent of owned dogs were adopted from an animal shelter.
- On average, dog owners spent \$196 on veterinary related expenses in the past 12 months.
- Seven of ten owned dogs are spayed or neutered.

Cats

- There are approximately 73 million owned cats in the United States.
- Three in ten (or 34.7 million) U.S. households own at least one cat.
- One half of cat-owning households (49%) own one cat; the remaining (51%) own two or more.
- There are a similar number of owned female (51%) versus male (49%) cats in the U.S.
- Twenty percent of owned cats were adopted from an animal shelter.
- Cat owners spent an average of \$104 on veterinary related expenses in the past 12 months.
- Eight of ten owned cats are spayed or neutered.

Restructure the Violation Fee

From the same survey stated above, we found the following information.

	<u>High</u>	<u>Low</u>	<u>Mean</u>	<u>Sheboygan</u>
Cost for unlicensed dogs	\$298.00	\$20.00	\$116.45	\$109.00
Cost for other violations	\$681.00	\$25.00	\$160.13	\$109.00

We make the following regulations:

	<u>Current</u>	<u>Proposed</u>
Fee for unlicensed pets:	\$109.00	\$125.00 + cost of license + applicable late fee
For all other pet violations:	\$109.00	\$125.00

Other Recommendations

1. A segregated fund should be established for the Parks Dept. in which donations and the increased amount of license and violation fees would be placed and used for the development and maintenance of "pet friendly" areas throughout the city.
2. The city should continue to explore the possibility coordinating an unleashed dog park with the County.
3. The city should approach the County on the possibility of using Taylor Park as an entire area to be used by dog owners with their leashed dogs, since the Urban Recreational Trail runs through it.
4. All designated "pet friendly" areas should have the proper signage, including the Urban Recreational Trail.
5. These new "pet friendly" areas offer an opportunity to educate the public on why it is important to the health of all residents to pick-up pet waste so it does not pollute surface waters, like lakes and streams.

Evaluation

1. Twelve (12) months after the enactment of this policy, the Board of Park and Forestry Commissioners should be tasked to evaluate this "pet friendly" program.
2. Items to be considered when evaluation occurs:
 - a. Was there a significant increase in the number of pets licensed?
 - b. Was there a significant decrease in the number of pets using parks not designated as "pet friendly"?
 - c. Was there a significant decrease in the amount of pet waste left in "pet friendly" areas
3. Their recommendations will then be forwarded to the Public Works Committee of the Common Council.

CITY OF SHEBOYGAN

REQUEST FOR MARINA, PARKS AND FORESTRY BOARD CONSIDERATION

ITEM DESCRIPTION: Formation of a Task Group of the Marina, Parks and Forestry Board to assess how “pet friendly” the City of Sheboygan is using the “Better Cities For Pets” assessment tools, and review the City’s 2007 “Pet Friendly Parks” Final Report, and current City Ordinance Sec. 18-15, and write a report of findings.

REPORT PREPARED BY: Joseph L. Kerlin, Superintendent of Parks and Forestry

REPORT DATE: February 1, 2019

MEETING DATE: February 5, 2019

FISCAL SUMMARY:

Budget Line Item: N/A
Budget Summary: N/A
Budgeted Expenditure: N/A
Budgeted Revenue: N/A

STATUTORY REFERENCE:

Wisconsin Statutes: N/A
Municipal Code: Sec. 18-15

BACKGROUND / ANALYSIS:

In 2006 the Board of Park and Forestry Commissions were tasked with developing a plan that would make the city’s parks more “pet friendly”. At this time there are very few city parks that allow pets other than on sidewalks and walking trails. The City would like to re-visit how pet friendly the city is by using “Better Cities For Pets” assessment tools and once again compare current city ordinances to other city ordinances.

STAFF COMMENTS:

I agree that this is a good time to revisit the current city ordinances and compare them to current best practices and resources that make city’s pet friendly.

ACTION REQUESTED:

Motion by the Marina, Parks and Forestry Board to request to Mayor to form a Task Group to assess how pet friendly the City of Sheboygan is using Better Cities For Pets assessment tools, and review the City’s 2007 “Pet Friendly Parks” Final Report, and current City Ordinance Sec. 18-15., and make suggested changes if needed.

ATTACHMENTS:

- I. Municipal Code Section 18-15
- II. 2007 Pet Friendly Parks, Final Report