

**\*\*\*ATTACHMENTS\*\*\***

II

R. O. No. 312 - 15 - 16. By DIRECTOR OF PUBLIC WORKS. March 21, 2016.

Submitting an equipment purchase proposal for new leaf collection equipment for the Dept. of Public Works. In 2012, the Department of Public Works purchased (4) trailer mounted vacuum leaf loaders in an attempt to reconfigure our existing front mounted leaf collection trucks. This new equipment at the time continued to use four tandem axle dump trucks by using trailer mounted vacuum leaf loaders pulled behind the trucks.

These four tandem axle dump trucks have reached the end of their life expectancy. In addition, these four vehicles are used for leaf collection operations only. If we would continue to use the trailer mounted vacuum leaf loaders, we would need to purchase new tandem axle dump trucks for this operation at a cost of over \$200,000 each.

In reviewing our leaf collection operation, we researched other equipment options and have determined that it would be more cost effective to purchase three trailer mounted vacuum leaf wagons to be pulled by existing single axle dump trucks. This system collects the leaves within the wagon itself and not loaded into the dump box of the dump trucks. Below is a summary of the cost of the new equipment as well as savings from selling the existing equipment summarizing the total overall savings to the proposal.

Leaf Wagon Proposal

Purchase (3) Spartan Leaf Pro Plus Wagons	\$191,187
Sell (4) 2012 ODB LCT650 leaf trailers	-\$60,000
Sell (6) 1995 Ford dump trucks	-\$18,000
Sell/scrap (4) custom leaf boxes	-\$1,000
Total Cost	\$112,187

OR

Purchase (2) tandem axle dump trucks	\$438,700
Fabricate (4) custom leaf boxes	\$12,000
Total Cost	\$450,700
Total Savings	\$338,513

*Pub. Wks.*



1385 Franklin Grove Rd  
 Dixon, IL 61021  
 815-284-3819 \* 815-284-8815 Fax  
 800-851-9664  
 www.bonnell.com \* info@bonnell.com

# Quote

Order Number: 0103962  
 Order Date: 11/10/2015

**Bill To:** 4590248  
 CITY OF SHEBOYGAN  
 2026 NEW JERSEY AVE.  
 ATTN RICK NEY  
 CEL # 920-980-3676  
 SHEBOYGAN, WI 53081

**Ship To:**  
 CITY OF SHEBOYGAN  
 2026 NEW JERSEY AVE.  
 ATTN RICK NEY  
 CEL # 920-980-3676  
 SHEBOYGAN, WI 53081

Phone: (920) 459-0248

Fax:

Phone:

Fax:

Confirm To: RICK NEY

Comment: BUILD TIME IS 120 DAYS ARO

Customer P.O.	Ship VIA	F.O.B.	Terms	Quote Expiration
BUDGET QUOTE	CALL CUSTOMER	DIXON, IL	Net 30 Days	12/31/5999

Ordered	Unit	Item Number	Price	Amount
1.0000	EACH	LEAF VACUUM SEE BELOW FOR DETAILS BASE PRICE, OPTIONS BELOW TYPE- SPARTAN (INCLUDES CONTAINMENT) PASSENGER SIDE PICKUP 25 YARD CONTAINMENT BOX ENGINE- 99 HORSEPOWER KUBOTA FUEL TANK- 35 GALLON ALUMINUM COUPLER- NACD CLUTCH FAN- 30" DIAMETER X 12.5" WIDE PICKUP NOZZLE- UNDER CARRIAGE ARM CONTROL- HYDRAULIC (THREE AXIS CONTROL) TYPE OF CONTROLS- SOLENOID VALVE CONTROLS - SOLENOID VALVE CONTROLS STANDARD RIDE ON SEAT TRAILER JACK- MANUAL WITH FOOT. NO DUST CONTROL KIT YELLOW FLASHERS INSTALLED  MODEL: SPARTAN LEAF PRO PLUS	0.00	0.00
1.0000	EACH	*40000 SPARTAN 15 YARD BASE PRICE	48,100.00	48,100.00
1.0000	EACH	*40111 -25 YARD CONTAINMENT BOX IN LIEU OF 15 YARD	2,080.00	2,080.00
1.0000	EACH	*40201 99 HP KUBOTA V3800T ENGINE	2,403.00	2,403.00
1.0000	EACH	*40712 YELLOW FLASHERS INSTALLED	335.00	335.00
1.0000	EACH	*40902 SOLENOID VALVE FOR HYDRAULIC ARM CONTROL	10,811.00	10,811.00



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BUDGET QUOTE	CALL CUSTOMER	DIXON, IL	Net 30 Days	12/31/5999

Ordered	Unit	Item Number	Price	Amount
	EACH	-	0.00	0.00

OPTION

99 HP. JONH DEERE ILO 99 HP. KUBOTA---ADD---\$2790.00---(PRICING AT THIS TIME)

NOTE: THE ENGINE MANUFACTURERS & ELECTRONICS MANUFACTURES CHANGE THEIR PRICES THE FIRST OF THE YEAR---(THIS QUOTE IS AT TODAY'S PRICES)

15% RESTOCKING FEE ON RETURNED ITEMS  
NO RETURN ON SPECIAL ORDER ITEMS OR ELECTRICAL ITEMS

SUBMITTED BY: \_\_\_\_\_

0001 Bonnell Industries

DF

NOTE: ALL TAXES WILL BE EXTRA IF APPLICABLE.  
NOTE: PRICES ARE IN EFFECT FOR 30 DAYS ONLY. IF A PRICE INCREASE OCCURS - IT WILL BE ADDED.  
NOTE: BIDS MAY REQUIRE A 20% DEPOSIT UPON PURCHASE  
NOTE: INSTALL DATE IS BASED ON CHASSIS ARRIVAL DATE.

ACCEPTED BY: \_\_\_\_\_

\*\*BILL TO: \_\_\_\_\_

PO Number: \_\_\_\_\_

DATE ACCEPTED: \_\_\_\_\_

CHASSIS ARRIVAL DATE: \_\_\_\_\_

Net Order:	63,729.00
Less Discount:	0.00
Freight:	0.00
Sales Tax:	0.00
<b>Quote Total:</b>	<b>63,729.00</b>

VIN# \_\_\_\_\_

MAKE: \_\_\_\_\_

MODEL: \_\_\_\_\_

W.B. \_\_\_\_\_ C.A.: \_\_\_\_\_

TRANS MODEL: \_\_\_\_\_

ENGINE: \_\_\_\_\_

PAINT CODE: \_\_\_\_\_

\*\*CHANGES MAY CAUSE DELAYS AND FEES.

IV

7.1

R. C. No. 335 - 15 - 16. By PUBLIC WORKS. March 21, 2016.

The Public Works Committee met and discussed entering into contract with Bonnell Industries Inc., Dixon, IL, for the purchase of (3) 25-yard capacity Spartan Leaf Pro Plus Wagons with the passenger side pick-up option for the replacement of (4) tandem axle dump trucks currently used in leaf collection operations.

The Public Works Committee voted on the proposal with a tie vote (2-2) and therefore has no recommendation for the Common Council. Attached is the Report of Officer and the Resolution.

*reg  
re-refer to Pub-works.*

*John Bell*

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

Committee

I HEREBY CERTIFY that the foregoing Committee Report was duly accepted and adopted by the Common Council of the City of Sheboygan, Wisconsin, on the \_\_\_\_\_ day of \_\_\_\_\_, 20\_\_\_\_.

Dated \_\_\_\_\_ 20\_\_\_\_, \_\_\_\_\_, City Clerk

Approved \_\_\_\_\_ 20\_\_\_\_, \_\_\_\_\_, Mayor

III

Res. No. 169 - 15 - 16. By Alderperson Belanger. March 21, 2016.

A RESOLUTION authorizing the appropriate City Officials to enter into contract with Bonnell Industries Inc., Dixon, IL, for the purchase of (3) 25-yard capacity Spartan Leaf Pro Plus Wagons with the passenger side pick-up option for the replacement of (4) tandem axle dump trucks currently used in leaf collection operations.

WHEREAS: the Department of Public Works converted these (4) tandem axle dump trucks from front loading to rear loading in 2012 with the purchase of (4) trailer vacuum mounted leaf collectors. These leaf collectors will be sold as they have value and can be reused.

WHEREAS: the Department of Public Works has determined that it would be more cost effective to purchase (3) 25-yard capacity Spartan Leaf Pro Plus Wagons with the passenger side pick-up option and use existing single-axle dump trucks to pull these wagons. This option results in significant overall savings and uses existing equipment within the fleet.

WHEREAS: the Department of Public Works is respectfully requesting to waive the competitive bids for the purchase of (3) 25-yard capacity Spartan Leaf Pro Plus Wagons with the passenger side pick-up option as Bonnell Industries, Inc. is the only manufacturer that allows the passenger side pick-up option. DPW staffs visited Woodstock, IL, to personally view this equipment in action and were extremely impressed.

RESOLVED: that the appropriate City Officials are hereby authorized to waive the competitive bid requirements and enter into contract with Bonnell Industries Inc., Dixon, IL, for the purchase of (3) 25-yard capacity Spartan Leaf Pro Plus Wagons with the passenger side pick-up option for the replacement of (4) tandem axle dump trucks currently used in leaf collection operations with costs of approximately \$191,187 to come from the Motor Vehicle Replacement Fund Account Number 70136100-641200.

*Pub Wks.*

*John Bej*

I HEREBY CERTIFY that the foregoing Resolution was duly passed by the Common Council of the City of Sheboygan, Wisconsin, on the \_\_\_\_\_ day of \_\_\_\_\_, 20\_\_\_\_.

Dated \_\_\_\_\_ 20\_\_\_\_, \_\_\_\_\_, City Clerk

Approved \_\_\_\_\_ 20\_\_\_\_, \_\_\_\_\_, Mayor

III

6.7

Res. No. 170 - 15 - 16. By Alderperson Belanger. March 21, 2016.

A RESOLUTION authorizing the appropriate City officials to enter into engineering services agreement with Donohue & Associates, Sheboygan, for the High Strength Waste Receiving and Storage Design and Construction Related Services Project.

RESOLVED: That the purpose of this project is to provide design, bidding, and construction-related services to implement the improvements identified as Action Item Number 1 in the recommended comprehensive High-Strength Waste and Digestion Improvements Report (Donohue--March 3, 2016).

BE IT FURTHER RESOLVED: That the appropriate City officials are hereby authorized to pay \$71,220 for design and bidding assistance from the contracted services account 60138300-521900

BE IT FURTHER RESOLVED: If the City of Sheboygan elects to go to construction after the bids are received, then the City Officials are hereby authorized to pay \$41,505 for Engineering Services from 60138300-521900.

*Pat Wks.*

*John Belanger*  
\_\_\_\_\_

I HEREBY CERTIFY that the foregoing Resolution was duly passed by the Common Council of the City of Sheboygan, Wisconsin, on the \_\_\_\_\_ day of \_\_\_\_\_, 20\_\_\_\_.

Dated \_\_\_\_\_ 20\_\_\_\_. \_\_\_\_\_, City Clerk

Approved \_\_\_\_\_ 20\_\_\_\_. \_\_\_\_\_, Mayor



## ENGINEERING SERVICES AGREEMENT

### High-Strength Waste Receiving and Storage Design and Construction-Related Services (Project)

This Agreement is by and between:

City of Sheboygan (Owner)  
Department of Public Works  
2026 New Jersey Avenue  
Sheboygan, WI 53081

and

Donohue & Associates, Inc. (Donohue)  
3311 Weeden Creek Road  
Sheboygan, WI 53081

Who agree as follows:

Owner hereby engages Donohue to perform the Services set forth in Part I for the compensation set forth in Part III. Donohue will be authorized to commence the Services upon execution and receipt of this Agreement from Owner. Owner and Donohue agree that this signature page, together with Parts I through IV attached, constitute the entire agreement for this Project.

#### APPROVED FOR OWNER

By: \_\_\_\_\_

Printed Name: \_\_\_\_\_

Title: \_\_\_\_\_

Date: \_\_\_\_\_

#### APPROVED FOR DONOHUE

By: \_\_\_\_\_

Printed Name: Michael W. Gerbitz, PE

Title: Senior Vice President

Date: \_\_\_\_\_

**PART I**  
**PROJECT DESCRIPTION/SCOPE OF SERVICES/TIMING**

**A. PROJECT DESCRIPTION**

The purpose of this project is to provide design, bidding, and construction-related services to implement the improvements recommended in the comprehensive High-Strength Waste and Digestion Improvements Report (Donohue – March 3, 2016). These recommended improvements are listed below.

1. Coat the interior of anaerobic digester D3 with a material capable of withstanding the aggressive nature of the hauled-in high-strength waste.
2. Coat the interior of the existing D3 cover. Fix the cover at the top of its travel.
3. Install a 304 SST intermittent compressed-air mixing system to prevent the accumulation of floating material and enhance homogeneity.
4. Construct a HSW Receiving Room attached to the south side of the West Complex. Inside that room will be two Heavy Object Traps (HOTs) and quick-connect receiving stations. The HOTs will remove large debris from the high-strength waste upstream of D3.
5. Improve site features in the vicinity of the HSW Receiving Room to enhance vehicle traffic and off-loading conditions.
6. Relocate the existing pumps that convey high-strength waste from storage to the East complex for digestion. These pumps will transfer stored high-strength waste from D3 to the East Complex. Revise piping accordingly with 304 SST piping.

**B. SCOPE OF SERVICES**

Basic Services to be provided by Donohue for this Project under this Agreement are as follows:

Design

**General**

1. Prepare Bidding Documents suitable for public bidding using the Engineers Joint Contract Document Committee (EJCDC) format. Coordinate the front-end specifications with the Owner to incorporate Owner-specific requirements.
2. Prepare drawings using Donohue's CADD standards.
3. Prepare specifications in conformance with the 16-division format of the Construction Specifications Institute (CSI).
4. Provide bidding documents in the form of .pdf electronic files. Provide five hardcopies of the Final Bidding Documents. Drawings will be 11-in x 17-in.

**Development Phase**

1. Conduct a design initiation meeting with the Owner to review the draft Work Plan. The Work Plan will document the Project background, objectives, scope of services, key personnel, communication protocols, schedule, deliverables, and other information relevant to the implementation of the Project.

2. Request information from the Owner necessary for the development of the Bidding Documents.
3. Prepare Preliminary Layout Drawings and Process and Instrumentation Diagrams (PIDs).
4. Prepare Preliminary Layout Construction Cost Opinion.
5. Conduct a meeting with the Owner to review the Preliminary Drawings, Diagrams, and Cost Opinion.

#### **Bidding Documents Phase**

1. Conduct a meeting to review Division 0 and Division 1 requirements and construction constraints.
2. Incorporate mutually-agreed-to revisions to the Preliminary Drawings, Diagrams, and Cost Opinion.
3. Prepare draft Bidding Documents: Specifications and Drawings.
4. Prepare draft Bidding Documents cost opinion.
5. Conduct a meeting with the Owner to review the draft Bidding Documents and cost opinion.
6. Perform Quality Control reviews of the draft Bidding Documents.
7. Incorporate mutually-agreed-to revisions to the draft Bidding Documents.
8. Provide the Owner with Final Bidding Documents.
9. Submit Final Bidding Documents to the Wisconsin Department of Natural Resources (WDNR). WDNR review and approval is not necessary since this is a maintenance project. Such a submittal is encouraged by the Department so the WDNR has a public record of wastewater treatment facility improvements.

#### **Bidding**

1. Distribute electronic bidding documents using QuestCDN.com.
2. Answer bidder questions.
3. Prepare addenda if and as necessary.
4. Conduct a pre-bid meeting at the wastewater treatment facility.
5. Review bids and provide the Owner with a recommendation for award.

#### **Construction**

1. Provide construction administration services. This Agreement assumes 12 hours per month for six months.
2. Attend a pre-construction conference and monthly progress meetings. This Agreement assumes six meetings.
3. Perform periodic field visits to observe progress and conformance of the Work with the Contract Documents. This Agreement assumes 10 hours per month for six months.
4. Perform designer field reviews to produce a list of Work items required for Substantial and Final Completion (punchlists).
5. Respond to requests for information (RFIs) and prepare change orders if and as necessary.
6. Provide Record Drawings at the completion of the project using Contractor mark-ups.

### **C. PROJECT TIMING**

Donohue shall be authorized to commence the Services set forth herein upon execution of this Agreement. Provide draft Bidding Documents by May 15, 2016.

Donohue's services under this Agreement will be considered complete when Donohue has delivered to Owner the Record Drawings.

## **PART II OWNER RESPONSIBILITIES**

- A. In addition to other responsibilities of Owner set forth in this Agreement, Owner shall:
1. Identify a person authorized to act as the Owner's representative to respond to questions and make decisions on behalf of Owner, accept completed documents, approve payments to Donohue, and serve as liaison with Donohue as necessary for Donohue to complete its Services.
  2. Furnish to Donohue copies of existing documents and data pertinent to Donohue's Scope of Services, including but not limited to and where applicable: design and record drawings for existing facilities; property descriptions, land use restrictions, surveys, geotechnical and environmental studies, or assessments.
  3. Provide to Donohue existing information regarding the existence and locations of utilities and other underground facilities.
  4. Provide Donohue safe access to premises necessary for Donohue to provide the Services.
  5. Inform Donohue whenever Owner observes or becomes aware of a Hazardous Environmental Condition, as defined in Part IV.3. of this Agreement, that may affect Donohue's Scope of Services or time for performance.

## **PART III COMPENSATION, BILLING AND PAYMENT**

- A. Compensation for the work as defined in the Scope of Services (Part I) of this Agreement shall be in accordance with Donohue's standard chargeout rates in effect at the time the Services are performed. Routine expenses will be billed at cost and subconsultant costs will include a 10% markup. The total cost for these basic Services will not exceed \$112,725 without prior written approval from Owner. The attached Fee Estimate Summary shows the anticipated level of effort.
- B. Donohue will bill Owner monthly, with net payment due in 30 days.
- C. Donohue will notify Owner if Project scope changes require modifications to the above-stated contract value. Services relative to scope changes will not be initiated without authorization from Owner.

## PART IV STANDARD TERMS AND CONDITIONS

1. **STANDARD OF CARE.** Donohue's Services shall be performed in accordance with the standard of professional practice ordinarily exercised by the applicable profession under similar circumstances at the same time and in the locality where the Services are performed. Professional services are not subject to, and Donohue does not provide, any warranty or guarantee, express or implied. Any warranties or guarantees contained in any purchase orders, requisitions, or notices to proceed issued by Owner are void and not binding upon Donohue.

2. **CHANGE OF SCOPE.** The Scope of Services set forth in this Agreement is based on facts known at the time of execution of this Agreement, including, if applicable, information supplied by Owner. For some projects involving conceptual or process development services, scope may not be fully definable during initial phases. As the project progresses, facts discovered may indicate that the scope must be redefined. Donohue will promptly provide Owner with a written amendment to this Agreement to recognize such change, which shall be deemed accepted if not objected to within 15 days of receipt by Owner.

3. **HAZARDOUS ENVIRONMENTAL CONDITIONS.** Unless expressly stated otherwise in the Scope of Services (Part I) of this Agreement, Donohue's scope of services does not include any services relating to a Hazardous Environmental Condition, including but not limited to the presence at the Project site of asbestos, PCBs, petroleum, hazardous substances or any other pollutant or contaminant, as those terms are defined in pertinent federal, state, and local laws. In the event Donohue or any other party encounters a Hazardous Environmental Condition, Donohue may at its option suspend performance of services until Owner: a) retains appropriate consultants or contractors to identify and remediate or remove the Hazardous Environmental Condition; and b) warrants that the Project site is in full compliance with all applicable environmental laws.

4. **SAFETY.** Unless specifically included as a service to be provided under this Agreement, Donohue specifically disclaims any authority or responsibility for general job site safety, or the safety of persons (other than Donohue employees) or property.

5. **DELAYS.** If performance of Donohue's Services is delayed through no fault of Donohue, Donohue shall be entitled to an extension of time equal to the delay and an equitable adjustment in compensation.

6. **TERMINATION/SUSPENSION.** Either party may terminate this Agreement upon 30 days written notice to the other party. Owner shall pay Donohue for all Services, including profit relating thereto, rendered prior to termination, plus any expenses of termination.

If either party defaults in its obligations under this Agreement (including Owner's obligation to make required payments), the non-defaulting party may, after giving seven days written notice, suspend performance under this Agreement. The non-defaulting party may not suspend performance if the defaulting party commences to cure such default within the seven-day notice period and completes such cure within a reasonable period of time.

Donohue may terminate this Agreement upon seven days written notice if: a) Donohue believes that Donohue is being requested by Owner to perform services contrary to law or Donohue's responsibilities as a licensed professional; or b) Donohue's Services for the Project are delayed, suspended, or interrupted for a period of at least 90 days for reasons not attributable to Donohue's performance of Services; or c) Owner has failed to pay any amount due and owing to Donohue for a period of at least 60 days. Donohue shall have no liability to Owner on account of such termination.

7. **OPINIONS OF CONSTRUCTION COST.** Any opinion of construction costs prepared by Donohue is supplied for the general guidance of the Owner only. Since Donohue has no control over competitive bidding or market conditions, Donohue cannot guarantee the accuracy of such opinions as compared to contract bids or actual costs to Owner.

8. **RELATIONSHIP TO CONTRACTORS.** Donohue shall serve as Owner's professional representative for the Services, and may make recommendations to Owner concerning actions relating to Owner's contractors. Donohue specifically disclaims any authority to direct or supervise the means, methods, techniques, sequences or procedures of construction selected or used by Owner's contractors. Donohue neither guarantees the performance of any construction contractor nor assumes responsibility for any contractor's failure to perform in accordance with the construction contract documents.

9. **CONSTRUCTION REVIEW.** For projects involving construction, Owner acknowledges that under generally accepted professional practice, interpretations of construction documents in the field are normally required, and that performance of construction-related services by the design professional for the project permits errors or omissions to be identified and corrected at comparatively low cost. Owner agrees to hold Donohue harmless from any claims resulting from performance of construction-related professional services by persons other than Donohue.

10. **INSURANCE.** Donohue will maintain Professional Liability, Commercial General Liability, Automobile, Worker's Compensation, and Employer's Liability insurance coverage in amounts in accordance with legal and Donohue's business requirements. Donohue shall provide to Owner certificates demonstrating such coverage upon request. For projects involving construction, Owner agrees to protect Donohue's interests through appropriate property and liability insurance, and to require its construction contractor, if any, to include Donohue as an additional insured on Contractor's policies relating to the Project. Donohue's coverages referenced above shall, in such case, be excess over contractor's primary coverage.

11. **INDEMNIFICATION.** Donohue shall indemnify and save harmless Owner from and against loss, liability, claims, and damages sustained by Owner due to bodily injury or death to persons or damage to tangible property to the extent caused by the willful misconduct or negligence of Donohue, its agents, or employees.

To the fullest extent permitted by law, Owner shall defend, indemnify and save harmless Donohue, its agents, employees, and representatives from and against loss, liability, claims, and damages (including reasonable attorneys' and consultants' fees) arising from or relating to the Project in any way, except to the extent that such loss, liability, claims or damages are caused by the willful misconduct or negligence of Donohue, its agents or employees. Owner also agrees to require its construction contractor, if any, to include Donohue as an: a) indemnitee under any indemnification obligation to Owner; and b) additional insured under its Commercial General Liability policy.

To the fullest extent permitted by law, Owner shall indemnify, defend, and hold harmless Donohue, its employees, agents, and representatives, and Donohue's subconsultants, from and against any loss, liability, claims and damages caused by, arising out of, or resulting from the presence at the Project site of asbestos, PCBs, petroleum, hazardous substances, or any other pollutant or contaminant, as those terms are defined in pertinent federal, state, and local laws, except to the extent that the loss, liability, or damages are caused solely by the willful misconduct or negligence of Donohue, its agents or employees.

12. **LIMITATIONS OF LIABILITY.** No owner, shareholder, principal, employee or agent of Donohue shall have individual liability to Owner; and Owner covenants and agrees not to sue any such individual in connection with the Services under this Agreement.

Owner agrees that, to the fullest extent permitted by law, Donohue's total liability to Owner for any and all injuries, claims, losses, expenses or damages whatsoever arising out of or in any way related to the Project or this Agreement from any causes including, but not limited to, Donohue's negligence, errors, omissions, strict liability, or breach of contract, shall not exceed the proceeds available from Donohue's professional liability insurance policy for a maximum of \$5,000,000 per claim and \$5,000,000 aggregate. Donohue agrees to maintain as a minimum this identified insurance limit for the duration of this Project.

**IN NO EVENT AND UNDER NO CIRCUMSTANCES SHALL DONOHUE BE LIABLE TO OWNER FOR CONSEQUENTIAL, INCIDENTAL, INDIRECT, SPECIAL OR PUNITIVE DAMAGES.**

13. **OWNERSHIP AND REUSE OF PROJECT DOCUMENTS.** All documents and other deliverables, in all media, prepared by or on behalf of Donohue in connection with this Agreement are instruments of service, and Donohue shall hold the copyright to and all other ownership and property interests in such instruments of service. Owner shall not reuse any such documents or other deliverables pertaining to the Project for any purpose other than that for which such documents or deliverables were originally prepared. Owner shall not cause or allow the alteration of such documents or deliverables without written verification and approval by Donohue for the specific purpose intended, and any alteration by Owner shall be at the Owner's sole risk. Owner agrees to defend, indemnify, and hold harmless Donohue from all claims, damages, and expenses (including reasonable attorneys' and consultants' fees), arising out of such reuse or alteration by Owner or others acting through Owner.

14. **ELECTRONIC MEDIA.** Copies of documents that may be relied upon by Owner are limited to printed copies that are signed and sealed by Donohue. Files or information in electronic media are furnished by Donohue to Owner solely for convenience of Owner. If there is a discrepancy between electronic files and printed copies, the printed copies govern.

Because data stored in electronic media format can deteriorate or be modified, the Owner agrees to perform acceptance tests within 60 days. Donohue will not be responsible to correct any errors or for maintenance of documents in electronic media format after the acceptance period.

15. **AMENDMENT.** This Agreement, upon execution by both parties hereto, can be amended only by a written instrument signed by both parties, except as provided in Paragraph 2.

16. **SUCCESSORS, BENEFICIARIES AND ASSIGNEES.** This Agreement shall be binding upon and inure to the benefit of the owners, administrators, executors, successors, and legal representatives of the Owner and Donohue.

The rights and obligations of this Agreement cannot be assigned by either party without written permission of the other party. This Agreement shall be binding upon and inure to the benefit of any permitted assignees.

17. **NO THIRD-PARTY BENEFICIARY.** Nothing contained in this Agreement, nor the performance of the parties hereunder, is intended to benefit, nor shall inure to the benefit of, any third party, including Owner's construction contractors, if any.

18. **STATUTE OF LIMITATION.** To the fullest extent permitted by law, parties agree that, except for claims for indemnification, the time period for bringing claims under this Agreement shall expire one year after Project completion.

19. **DISPUTE RESOLUTION.** Owner and Donohue shall provide written notice of a dispute within a reasonable time and after the event giving rise to the dispute. Owner and Donohue agree to negotiate any dispute between them in good faith for a period of 30 days following such notice. Owner and Donohue may agree to submit any dispute to mediation or binding arbitration, but doing so shall not be required or a prerequisite to initiating a lawsuit to enforce this Agreement.

20. **CONTROLLING LAW.** This Agreement is governed by the laws of the state in which the Project is located.

21. **NO WAIVER.** No waiver by either party of any default by the other party in the performance of any particular section of this Agreement shall invalidate any other section of this Agreement or operate as a waiver of any future default, whether like or different in character.

22. **SEVERABILITY.** The various terms, provisions and covenants herein contained shall be deemed to be separate and severable, and the invalidity or unenforceability of any of them shall not affect or impair the validity or enforceability of the remainder.

23. **AUTHORITY.** The persons signing this Agreement warrant that they have the authority to sign as, or on behalf of, the party for whom they are signing.

24. **SURVIVAL.** All express representations, indemnifications and limitations of liability included in this Agreement will survive its completion or termination for any reason.

*Date: March 2009*

**City of Sheboygan**  
**High-Strength Waste Receiving and Storage Design and Construction-Related Services**  
**Fee Estimate Summary**  
**Donohue & Associates, Inc.**

Task	Principal/PM Gerbitz \$ 235	Sr Process Howe \$ 155	Sr Civil Kimmier \$ 170	Sr Structural Englebert \$ 185	Sr Mechanical Wills \$ 170	Sr Electrical Berktoed \$ 185	Controls Goecks \$ 135	Staff Eng \$ 135	Total Hours	Total Labor	Printing	Total Cost
Design												\$ 67,050
Project Management	15								15	\$ 3,525	\$ 100	\$ 3,625
Civil			15					50	65	\$ 9,300	\$ 100	\$ 9,400
Structural				20				60	80	\$ 11,800	\$ 100	\$ 11,900
Process		40						80	120	\$ 17,000	\$ 100	\$ 17,100
Mechanical					10			30	40	\$ 5,750	\$ 100	\$ 5,850
Electrical						15		60	75	\$ 10,875	\$ 100	\$ 10,975
Controls							60		60	\$ 8,100	\$ 100	\$ 8,200
Bidding Assistance												\$ 4,170
Pre-Bid Conference		4							4	\$ 620		\$ 620
Submit Bidding Documents and Addenda		4							4	\$ 620		\$ 620
Bidding Assistance		4	2	2	2	2	2		14	\$ 2,310		\$ 2,310
Bid Review and Recommendation		4							4	\$ 620		\$ 620
Construction												\$ 41,505
Provide Construction Administration (6 mo x 12 hr/mo)	5	72							77	\$ 12,335		\$ 12,335
Attend Progress Meetings (6)		30							30	\$ 4,650		\$ 4,650
Observe Construction Progress (6 mo x 10 hr/mo)		60							60	\$ 9,300		\$ 9,300
Perform Designer Field Reviews		5	2	2	2	2	2		15	\$ 2,465		\$ 2,465
Review Submittals		15	2	2	2	2	2	20	45	\$ 6,715		\$ 6,715
Respond to RFIs/Prepare Changer Orders		10	2	2	2	2	2		20	\$ 3,240		\$ 3,240
Develop Record Drawings		5						15	20	\$ 2,800		\$ 2,800
<b>Total</b>	<b>20</b>	<b>253</b>	<b>23</b>	<b>28</b>	<b>18</b>	<b>23</b>	<b>68</b>	<b>315</b>	<b>748</b>	<b>\$ 112,025</b>	<b>\$ 700</b>	<b>\$ 112,725</b>
<b>Total Labor Dollars by Labor Class</b>	<b>\$ 4,700</b>	<b>\$ 39,215</b>	<b>\$ 3,910</b>	<b>\$ 5,180</b>	<b>\$ 3,060</b>	<b>\$ 4,255</b>	<b>\$ 9,180</b>	<b>\$ 42,525</b>				

Anticipated Construction Cost			\$1,255,695
Design Fee	\$67,050	5.34%	of Const Cost
Bidding Fee	\$4,170	0.33%	of Const Cost
Construction Fee	\$41,505	3.31%	of Const Cost
<b>Total Fee</b>	<b>\$112,725</b>	<b>8.98%</b>	<b>of Const Cost</b>



**ENGINEERING SERVICES AGREEMENT**

**Wastewater Treatment Facility Plan (Project)**

This Agreement is by and between:

City of Sheboygan (Owner)  
Department of Public Works  
2026 New Jersey Avenue  
Sheboygan, WI 53081

and

Donohue & Associates, Inc. (Donohue)  
3311 Weeden Creek Road  
Sheboygan, WI 53081

Who agree as follows:

Owner hereby engages Donohue to perform the Services set forth in Part I for the compensation set forth in Part III. Donohue will be authorized to commence the Services upon execution and receipt of this Agreement from Owner. Owner and Donohue agree that this signature page, together with Parts I through IV attached, constitute the entire agreement for this Project.

**APPROVED FOR OWNER**

By: \_\_\_\_\_

Printed Name: \_\_\_\_\_

Title: \_\_\_\_\_

Date: \_\_\_\_\_

**APPROVED FOR DONOHUE**

By: \_\_\_\_\_

Printed Name: Michael W. Gerbitz, PE

Title: Senior Vice President

Date: \_\_\_\_\_

**PART I**  
**PROJECT DESCRIPTION/SCOPE OF SERVICES/TIMING**

**A. PROJECT DESCRIPTION**

The City of Sheboygan (Owner) is interested in the development of a Facilities Plan for the Sheboygan Regional Wastewater Treatment Facility (Facility). The Facilities Plan will provide the Owner with a prioritized Capital Improvement Plan and, because of Wisconsin Department of Natural Resources (WDNR) approval of that Plan, allow the City to use the Clean Water Fund to finance all or some of the capital improvements. As an optional additional task, the City is considering updating its user rate structure.

**B. SCOPE OF SERVICES**

**Overview**

The elements that comprise the major Tasks of the Project are listed below. We envision three major phases: Definition Phase, Evaluation Phase, and Documentation Phase. The acronym "TM" denotes Technical Memorandums. The symbol Δ denotes Workshops. The symbol ❖ denotes deliverables.

**Definition Phase**

1. Conduct Kickoff Workshop
  - Δ Kickoff Workshop
  - ❖ Workshop Handouts and Notes
2. Review Data and Existing Conditions
3. Analyze Historical Performance
  - ❖ TM 1 – Historical Performance and Existing Conditions
4. Develop Flow and Loading Projections
  - ❖ TM 2 – Flows and Loadings
5. Assess Regulatory Landscape
  - ❖ TM 3 – Regulatory Landscape

**Evaluation Phase**

6. Develop and Screen Alternatives
  - Δ Alternatives Brainstorming Workshop
  - ❖ Workshop Handouts and Notes
  - ❖ TM 4 – Retained Alternatives for Evaluation
7. Evaluate Alternatives and User Rate Scenarios
  - ❖ TM 5 – Alternatives Evaluation
  - ❖ TM 6 – User Rate Scenarios
8. Develop Recommended Plan
  - Δ Recommended Plan Workshop
  - ❖ Workshop Handouts and Notes
  - ❖ TM 7 – Recommended Plan

**Documentation Phase**

9. Develop DRAFT Facilities Plan

- ❖ DRAFT Facilities Plan
- 10. Review DRAFT Facilities Plan
  - ❖ DRAFT Facilities Plan Presentation
- 11. Develop FINAL Facilities Plan
  - ❖ FINAL Facilities Plan
- 12. Obtain WDNR Approval

### Facility Plan Document

We have found that a compilation of Technical Memorandums (TMs) is an effective Facility Plan format. As a particular planning step is completed, we will submit a draft TM to the designated Owner reviewers. After all comments are incorporated, we will submit a final TM. At the completion of the planning effort, we will write a Facility Plan report that references the series of TMs included in appendices.

This format offers several advantages to the more conventional approach – i.e., drafting a Facility Plan report after all work is completed. The benefits of the TM approach are listed below.

- Forces “real-time” documentation and review of Tasks as they are completed. Documenting and reviewing the work soon after it is completed means the information is still “fresh” in the minds of those that are writing and reviewing the TMs.
- Better ensures that subsequent efforts are based on a solid foundation that the Owner has approved. For instance, alternatives will be developed and evaluated only after the Owner has reviewed and approved the TM that documents planning-year flows and loadings.
- Allows those that are reviewing the work to focus exclusively on a single issue in a manageable period of time.

### Definition Phase

#### Task 1 – Conduct Kickoff Workshop

Essential to the success of the Project is a Team that possesses a working understanding of the objectives, issues, schedule, and communication protocols. The principal tool to introduce Team members to one another and develop this understanding is the Kickoff Workshop. This Workshop will be conducted in a format that fosters the free exchange of ideas and refinement of the Project objectives, issues, schedule, and communication protocols. At this Workshop, we will request pertinent data and information required to execute subsequent Tasks.

#### Deliverable

- Δ Kickoff Workshop
- ❖ Workshop Handouts and Notes

#### Task 2 – Review Data and Information

We will review the information requested at the Kickoff Workshop to develop a functional understanding of the present-day situation in a historical context of previous decisions. At a minimum, this review will include the items listed below.

- Influent flow and loading records (5 years)
- Effluent records (5 years)
- Biosolids records (5 years)

Experience tells us additional information may be necessary or beneficial. Additional information may include the items listed below.

- Facility Operating Records
- Maintenance Records
- O&M Manuals
- NPDES Permit
- WDNR Correspondence
- Industrial Discharge Records
- Hauled-In Waste Records
- Natural Gas and Electric Rates
- User Charge System

### **Task 3 – Analyze Historical Performance and Existing Conditions**

We will assess the performance of the facility as well as individual unit processes under various flow/loading conditions and operating conditions (e.g., cold and warm weather). This assessment often reveals capacity-limiting or performance-degrading issues that, if eliminated, can improve performance, efficiencies, and capacity. This analysis will be comprehensive and focus on each unit process.

This analysis will also consider the findings of a comprehensive on-site condition assessment performed by the major engineering disciplines: civil, process, structural, mechanical, electrical, and controls. This on-site assessment will be performed alongside Owner staff that operate and maintain the Facility. Knowing that the existing Facility has ample capacity and consistently produces excellent, permit-compliant effluent, we anticipated the majority of the effort devoted to this Task, and to this Project for that matter, will be aimed at documenting the present-day physical condition of the Facility and long-term reliability.

#### Deliverable

- ❖ TM 1 – Historical Performance and Existing Conditions

### **Task 4 – Develop Flow and Loading Projections**

We will consider the populations trends of the tributary communities to develop 10- and 20-year flow and loading projections. Projections will be developed in a manner consistent with WDNR guidelines. Draft flow and loading projections, in the form of DRAFT TM 2 – Flows and Loadings, will be discussed and reviewed with the Owner before proceeding with subsequent steps. We will only proceed with the subsequent steps after the Owner approves the flow and loadings projections.

We will employ a multi-faceted approach to developing planning period flows and loadings. We will evaluate future flows and loadings from multiple perspectives, and then work with the Owner to determine which makes the most sense. We often employ three methods to project future wastewater loadings.

- Per Capita Method – This method makes use of population projections and historical per capita loadings (e.g., BOD5 per person) to project future loadings.
- Flow-Concentration Method – This method uses flow projections multiplied by historical raw wastewater concentrations to project future loadings.

- Trend Analysis – This method plots historical loadings for a reasonable time period, typically the past 5 years, to assess loading trends. These trends are then carried forward to project future loadings for the planning period.

#### Deliverable

- ❖ TM 2 – Flows and Loadings

#### **Task 5 – Assess Regulatory Landscape**

We will work cooperatively with the Owner and WDNR to develop technical strategies that accommodate future growth, satisfy current and imminent regulatory requirements, and offer the flexibility to accommodate, in a systematic and planned manner, anticipated future regulatory requirements. This can only be accomplished if the current and imminent regulatory requirements are well defined, and a serious effort is undertaken to understand recent regulatory trends, regulatory initiatives, and draft legislation in Wisconsin, other states, and nationally.

To define current and imminent water quality requirements, we will submit the projected flows and loadings to the WDNR and request draft effluent limits.

#### Deliverable

- ❖ TM 3 – Regulatory Landscape

#### **Evaluation Phase**

#### **Task 6 – Develop and Screen Alternatives**

This Task consists entirely of the Brainstorming Workshop and the development of a listing of alternatives worthy of detailed evaluation. The Workshop will be a relaxed, non-judgmental, brainstorming sessions where no ideas are bad ideas and all ideas are welcomed ideas. The purpose of the Workshop is to begin developing potential alternatives that address current, near-term, and long-term deficiencies. At the conclusion of this Workshop, those in attendance will generate a Screening Matrix and use it to “screen” alternatives and develop a list of alternatives worthy of detailed evaluation. These “short-listed” alternatives will be carried forward for further development and analysis.

#### Deliverable

- Δ Brainstorming Workshop
- ❖ Workshop Handouts and Notes
- ❖ TM 4 – Retained Alternatives for Evaluation

#### **Task 7 – Evaluate Alternatives and User Rate Scenarios**

We will perform detailed evaluations of the alternatives carried forward from the Brainstorming Workshop. For each short-listed alternative, we will develop performance assessments, capital cost opinions, operating cost opinions, present worth cost opinions, non-economic advantages, and non-economic disadvantages. This information will allow the Owner to compare competing alternatives and ultimately select the alternatives worthy of implementing.

We will develop the economic (capital, annual, and life-cycle) and non-economic (advantages and disadvantages) information the Owner needs to select the alternatives that are, for the Owner, the most favorable.

In parallel with the detailed alternative evaluations, we will evaluate user rate scenarios. This simple user rate assessment will provide vital information for the ultimate Owner decision makers, offering an essential perspective of the rate implications related to potential capital improvement plans. Having this user rate perspective at this phase of the Project will allow the Owner to select the Recommended Plan (or the Capital Improvement Plan for the Facility) with a solid understanding of the user rate implications.

Deliverable

- ❖ TM 5 – Alternative Evaluations
- ❖ TM 6 – User Rate Scenarios

**Task 8 – Develop Recommended Plan**

The Owner and Donohue will collaboratively review the results of the detailed evaluations and user rate assessment to determine the alternatives that are worthy of implementation and when they should be implemented. In effect, it is during this Task that the Owner and Donohue will develop the “roadmap for the future.” Like the other Tasks before it, this Task is very much a collaborative effort. The Recommended Plan Workshop provides an important forum for this collaboration. TM 7 – Recommended Plan will include a proposed site layout(s), a basis of design memorandum, and an implementation schedule.

Deliverable

- Δ Recommended Plan Workshop
- ❖ Workshop Handouts and Notes
- ❖ TM 7 – Recommended Plan

**Documentation Phase**

**Task 9 – Develop DRAFT Facilities Plan**

By this Task of the Project, all the planning work is complete and the Facilities Plan can be “pulled together” by compiling the various TMs and drafting a summary report that references those TMs in appendices. This summary report and referenced TMs will constitute the Facilities Plan.

Deliverable

- ❖ DRAFT Facilities Plan

**Task 10 – Review DRAFT Facilities Plan**

We will prepare a Facilities Plan Presentation and meet with the Owner to review the DRAFT Facilities Plan for the purpose of soliciting feedback and obtaining consensus.

Deliverable

- ❖ Facilities Plan Presentation

**Task 11 – Develop FINAL Facilities Plan**

We will prepare a FINAL Facilities Plan that incorporates Owner comments and feedback. This Plan will be suitable for submission to the WDNR.

Deliverable

- ❖ FINAL Facilities Plan

### **Task 12 – Obtain WDNR Approval**

We will respond to WDNR comments and revise the Facilities Plan (if required) to address comments provided by the WDNR. The approved Facilities Plan will provide the Owner with a prioritized Capital Improvement Plan for the Facility and, because of WDNR approval of that Plan, allow the Owner to use the Clean Water Fund to finance all or some of the capital improvements.

### **Task 13 – User Rate Structure (Optional)**

Because of an evolving customer base, wastewater characteristics, wastewater treatment requirements, and capital improvement requirements, the wastewater user rate structure needs to be re-evaluated and updated. The purpose of this Task is to develop an equitable wastewater user rate *structure* that produces adequate revenue for the immediate and long-term future. Tasks include the following:

1. Request information from the Owner.
2. Review and develop a functional understanding of the existing wastewater user rate structure, historical annual wastewater budgets, and annual wastewater revenues.
3. Work collaboratively with the Owner to develop a spreadsheet-based user rate structure that incorporates well-conceived, equitable, and adequate fixed service charges, flow-based service charges, and pollutant-based surcharges (e.g., BOD, TSS, nitrogen, and phosphorus).
4. Produce a comprehensive DRAFT User Rate Structure Memorandum that documents the development of the user rate structure.
5. Produce a DRAFT user rate spreadsheet that the Owner can update and use for the immediate and long-term future.
6. Meet with the Owner to review the DRAFT User Rate Structure Memorandum and spreadsheet.
7. Incorporate mutually-agreed-to revisions.
8. Produce and submit a FINAL User Rate Structure Memorandum and spreadsheet.

## **C. PROJECT TIMING**

Donohue shall be authorized to commence the Services set forth herein upon execution of this Agreement. The DRAFT Facilities Plan is slated for completion six months from receipt of signed Agreement.

Donohue's services under this Agreement will be considered complete when Donohue has delivered to Owner and WDNR the FINAL Facilities Plan and comments (if any) are incorporated.

## **PART II OWNER RESPONSIBILITIES**

- A. In addition to other responsibilities of Owner set forth in this Agreement, Owner shall:
  1. Identify a person authorized to act as the Owner's representative to respond to questions and make decisions on behalf of Owner, accept completed documents, approve payments to Donohue, and serve as liaison with Donohue as necessary for Donohue to complete its Services.
  2. Furnish to Donohue copies of existing documents and data pertinent to Donohue's Scope of Services, including but not limited to and where applicable: design and record drawings for

existing facilities; property descriptions, land use restrictions, surveys, geotechnical and environmental studies, or assessments.

3. Provide to Donohue existing information regarding the existence and locations of utilities and other underground facilities.
4. Provide Donohue safe access to premises necessary for Donohue to provide the Services.
5. Inform Donohue whenever Owner observes or becomes aware of a Hazardous Environmental Condition, as defined in Part IV.3. of this Agreement, that may affect Donohue's Scope of Services or time for performance.

**PART III  
COMPENSATION, BILLING AND PAYMENT**

- A. Compensation for the work as defined in the Scope of Services (Part I) of this Agreement shall be in accordance with Donohue's standard chargeout rates in effect at the time the Services are performed. Routine expenses will be billed at cost and subconsultant costs will include a 10% markup. The cost for these Services as outlined on the attached fee spreadsheet are as follows:

Wastewater Treatment Facility Plan	\$59,930
User Rate Structure	\$29,700

- B. Donohue will bill Owner monthly, with net payment due in 30 days.
- C. Donohue will notify Owner if Project scope changes require modifications to the above-stated contract value. Services relative to scope changes will not be initiated without authorization from Owner.

## PART IV STANDARD TERMS AND CONDITIONS

1. **STANDARD OF CARE.** Donohue's Services shall be performed in accordance with the standard of professional practice ordinarily exercised by the applicable profession under similar circumstances at the same time and in the locality where the Services are performed. Professional services are not subject to, and Donohue does not provide, any warranty or guarantee, express or implied. Any warranties or guarantees contained in any purchase orders, requisitions, or notices to proceed issued by Owner are void and not binding upon Donohue.

2. **CHANGE OF SCOPE.** The Scope of Services set forth in this Agreement is based on facts known at the time of execution of this Agreement, including, if applicable, information supplied by Owner. For some projects involving conceptual or process development services, scope may not be fully definable during initial phases. As the project progresses, facts discovered may indicate that the scope must be redefined. Donohue will promptly provide Owner with a written amendment to this Agreement to recognize such change, which shall be deemed accepted if not objected to within 15 days of receipt by Owner.

3. **HAZARDOUS ENVIRONMENTAL CONDITIONS.** Unless expressly stated otherwise in the Scope of Services (Part I) of this Agreement, Donohue's scope of services does not include any services relating to a Hazardous Environmental Condition, including but not limited to the presence at the Project site of asbestos, PCBs, petroleum, hazardous substances or any other pollutant or contaminant, as those terms are defined in pertinent federal, state, and local laws. In the event Donohue or any other party encounters a Hazardous Environmental Condition, Donohue may at its option suspend performance of services until Owner: a) retains appropriate consultants or contractors to identify and remediate or remove the Hazardous Environmental Condition; and b) warrants that the Project site is in full compliance with all applicable environmental laws.

4. **SAFETY.** Unless specifically included as a service to be provided under this Agreement, Donohue specifically disclaims any authority or responsibility for general job site safety, or the safety of persons (other than Donohue employees) or property.

5. **DELAYS.** If performance of Donohue's Services is delayed through no fault of Donohue, Donohue shall be entitled to an extension of time equal to the delay and an equitable adjustment in compensation.

6. **TERMINATION/SUSPENSION.** Either party may terminate this Agreement upon 30 days written notice to the other party. Owner shall pay Donohue for all Services, including profit relating thereto, rendered prior to termination, plus any expenses of termination.

If either party defaults in its obligations under this Agreement (including Owner's obligation to make required payments), the non-defaulting party may, after giving seven days written notice, suspend performance under this Agreement. The non-defaulting party may not suspend performance if the defaulting party commences to cure such default within the seven-day notice period and completes such cure within a reasonable period of time.

Donohue may terminate this Agreement upon seven days written notice if: a) Donohue believes that Donohue is being requested by Owner to perform services contrary to law or Donohue's responsibilities as a licensed professional; or b) Donohue's Services for the Project are delayed, suspended, or interrupted for a period of at least 90 days for reasons not attributable to Donohue's performance of Services; or c) Owner has failed to pay any amount due and owing to Donohue for a period of at least 60 days. Donohue shall have no liability to Owner on account of such termination.

7. **OPINIONS OF CONSTRUCTION COST.** Any opinion of construction costs prepared by Donohue is supplied for the general guidance of the Owner only. Since Donohue has no control over competitive bidding or market conditions, Donohue cannot guarantee the accuracy of such opinions as compared to contract bids or actual costs to Owner.

8. **RELATIONSHIP TO CONTRACTORS.** Donohue shall serve as Owner's professional representative for the Services, and may make recommendations to Owner concerning actions relating to Owner's contractors. Donohue specifically disclaims any authority to direct or supervise the means, methods, techniques, sequences or procedures of construction selected or used by Owner's contractors. Donohue neither guarantees the performance of any construction contractor nor assumes responsibility for any contractor's failure to perform in accordance with the construction contract documents.

9. **CONSTRUCTION REVIEW.** For projects involving construction, Owner acknowledges that under generally accepted professional practice, interpretations of construction documents in the field are normally required, and that performance of construction-related services by the design professional for the project permits errors or omissions to be identified and corrected at comparatively low cost. Owner agrees to hold Donohue harmless from any claims resulting from performance of construction-related professional services by persons other than Donohue.

10. **INSURANCE.** Donohue will maintain Professional Liability, Commercial General Liability, Automobile, Worker's Compensation, and Employer's Liability insurance coverage in amounts in accordance with legal and Donohue's business requirements. Donohue shall provide to Owner certificates demonstrating such coverage upon request. For projects involving construction, Owner agrees to protect Donohue's interests through appropriate property and liability insurance, and to require its construction contractor, if any, to include Donohue as an additional insured on Contractor's policies relating to the Project. Donohue's coverages referenced above shall, in such case, be excess over contractor's primary coverage.

11. **INDEMNIFICATION.** Donohue shall indemnify and save harmless Owner from and against loss, liability, claims, and damages sustained by Owner due to bodily injury or death to persons or damage to tangible property to the extent caused by the willful misconduct or negligence of Donohue, its agents, or employees.

To the fullest extent permitted by law, Owner shall defend, indemnify and save harmless Donohue, its agents, employees, and representatives from and against loss, liability, claims, and damages (including reasonable attorneys' and consultants' fees) arising from or relating to the Project in any way, except to the extent that such loss, liability, claims or damages are caused by the willful misconduct or negligence of Donohue, its agents or employees. Owner also agrees to require its construction contractor, if any, to include Donohue as an: a) indemnitee under any indemnification obligation to Owner; and b) additional insured under its Commercial General Liability policy.

To the fullest extent permitted by law, Owner shall indemnify, defend, and hold harmless Donohue, its employees, agents, and representatives, and Donohue's subconsultants, from and against any loss, liability, claims and damages caused by, arising out of, or resulting from the presence at the Project site of asbestos, PCBs, petroleum, hazardous substances, or any other pollutant or contaminant, as those terms are defined in pertinent federal, state, and local laws, except to the extent that the loss, liability, or damages are caused solely by the willful misconduct or negligence of Donohue, its agents or employees.

12. **LIMITATIONS OF LIABILITY.** No owner, shareholder, principal, employee or agent of Donohue shall have individual liability to Owner; and Owner covenants and agrees not to sue any such individual in connection with the Services under this Agreement.

Owner agrees that, to the fullest extent permitted by law, Donohue's total liability to Owner for any and all injuries, claims, losses, expenses or damages whatsoever arising out of or in any way related to the Project or this Agreement from any causes including, but not limited to, Donohue's negligence, errors, omissions, strict liability, or breach of contract, shall not exceed the proceeds available from Donohue's professional liability insurance policy for a maximum of \$5,000,000 per claim and \$5,000,000 aggregate. Donohue agrees to maintain as a minimum this identified insurance limit for the duration of this Project.

**IN NO EVENT AND UNDER NO CIRCUMSTANCES SHALL DONOHUE BE LIABLE TO OWNER FOR CONSEQUENTIAL, INCIDENTAL, INDIRECT, SPECIAL OR PUNITIVE DAMAGES.**

13. **OWNERSHIP AND REUSE OF PROJECT DOCUMENTS.** All documents and other deliverables, in all media, prepared by or on behalf of Donohue in connection with this Agreement are instruments of service, and Donohue shall hold the copyright to and all other ownership and property interests in such instruments of service. Owner shall not reuse any such documents or other deliverables pertaining to the Project for any purpose other than that for which such documents or deliverables were originally prepared. Owner shall not cause or allow the alteration of such documents or deliverables without written verification and approval by Donohue for the specific purpose intended, and any alteration by Owner shall be at the Owner's sole risk. Owner agrees to defend, indemnify, and hold harmless Donohue from all claims, damages, and expenses (including reasonable attorneys' and consultants' fees), arising out of such reuse or alteration by Owner or others acting through Owner.

14. **ELECTRONIC MEDIA.** Copies of documents that may be relied upon by Owner are limited to printed copies that are signed and sealed by Donohue. Files or information in electronic media are furnished by Donohue to Owner solely for convenience of Owner. If there is a discrepancy between electronic files and printed copies, the printed copies govern.

Because data stored in electronic media format can deteriorate or be modified, the Owner agrees to perform acceptance tests within 60 days. Donohue will not be responsible to correct any errors or for maintenance of documents in electronic media format after the acceptance period.

15. **AMENDMENT.** This Agreement, upon execution by both parties hereto, can be amended only by a written instrument signed by both parties, except as provided in Paragraph 2.

16. **SUCCESSORS, BENEFICIARIES AND ASSIGNEES.** This Agreement shall be binding upon and inure to the benefit of the owners, administrators, executors, successors, and legal representatives of the Owner and Donohue.

The rights and obligations of this Agreement cannot be assigned by either party without written permission of the other party. This Agreement shall be binding upon and inure to the benefit of any permitted assignees.

17. **NO THIRD-PARTY BENEFICIARY.** Nothing contained in this Agreement, nor the performance of the parties hereunder, is intended to benefit, nor shall inure to the benefit of, any third party, including Owner's construction contractors, if any.

18. **STATUTE OF LIMITATION.** To the fullest extent permitted by law, parties agree that, except for claims for indemnification, the time period for bringing claims under this Agreement shall expire one year after Project completion.

19. **DISPUTE RESOLUTION.** Owner and Donohue shall provide written notice of a dispute within a reasonable time and after the event giving rise to the dispute. Owner and Donohue agree to negotiate any dispute between them in good faith for a period of 30 days following such notice. Owner and Donohue may agree to submit any dispute to mediation or binding arbitration, but doing so shall not be required or a prerequisite to initiating a lawsuit to enforce this Agreement.

20. **CONTROLLING LAW.** This Agreement is governed by the laws of the state in which the Project is located.

21. **NO WAIVER.** No waiver by either party of any default by the other party in the performance of any particular section of this Agreement shall invalidate any other section of this Agreement or operate as a waiver of any future default, whether like or different in character.

22. **SEVERABILITY.** The various terms, provisions and covenants herein contained shall be deemed to be separate and severable, and the invalidity or unenforceability of any of them shall not affect or impair the validity or enforceability of the remainder.

23. **AUTHORITY.** The persons signing this Agreement warrant that they have the authority to sign as, or on behalf of, the party for whom they are signing.

24. **SURVIVAL.** All express representations, indemnifications and limitations of liability included in this Agreement will survive its completion or termination for any reason.

Date: March 2009

**City of Sheboygan  
Wastewater Treatment Facility Plan  
Fee Estimate Summary  
Donohue & Associates, Inc.**

Task	Principal/PM Gerbitz \$ 235	Sr Process Howe \$ 155	Sr Process Cassity \$ 170	Sr Eng \$ 175	Staff Eng \$ 135	Total Hours	Total Labor	Printing	Total Cost
<b>Facility Plan</b>									<b>\$ 59,930</b>
Prepare for, Conduct, and Document Kickoff Workshop	2	2				4	\$ 780		\$ 780
Review Data and Existing Conditions: Facility-Wide Review		15		75	15	105	\$ 17,475		\$ 17,475
Analyze Historical Performance		5			10	15	\$ 2,125		\$ 2,125
Produce TM 1 - Historical Performance and Existing Conditions		5			20	25	\$ 3,475		\$ 3,475
Develop Flow and Loading Projections					10	10	\$ 1,350		\$ 1,350
Produce TM 2 - Flows and Loadings		5			10	15	\$ 2,125		\$ 2,125
Assess Regulatory Landscape					5	5	\$ 675		\$ 675
Produce TM 3 - Regulatory Landscape		5			5	10	\$ 1,450		\$ 1,450
Prepare for, Conduct, and Document Brainstorming Workshop	2	5	5		5	17	\$ 2,770		\$ 2,770
Develop and Screen Alternatives		5	5	10	5	25	\$ 4,050		\$ 4,050
Produce TM 4 - Retained Alternatives for Evaluation		5			10	15	\$ 2,125		\$ 2,125
Evaluate Alternatives and User Rate Scenarios		5	10	25	15	55	\$ 8,875		\$ 8,875
Produce TM 5 - Alternatives Evaluation		5			10	15	\$ 2,125		\$ 2,125
Produce TM 6 - User Rate Scenario		5			10	15	\$ 2,125		\$ 2,125
Prepare for, Conduct, and Document Recommended Plan Workshop	2	5				7	\$ 1,245		\$ 1,245
Produce TM 7 - Recommended Plan		5			5	10	\$ 1,450		\$ 1,450
Develop DRAFT Facilities Plan		5			20	25	\$ 3,475		\$ 3,475
Review DRAFT Facilities Plan with Owner	2	2				4	\$ 780		\$ 780
Develop FINAL Facilities Plan		2			5	7	\$ 985		\$ 985
Obtain WDNR Approval	2					2	\$ 470		\$ 470
<b>User Rate Structure</b>									<b>\$ 29,700</b>
Develop DRAFT User Rate Structure Memorandum	5			15	120	140	\$ 20,000		\$ 20,000
Prepare for, Conduct, and Document User Rate Meeting	5			5	10	20	\$ 3,400		\$ 3,400
Develop FINAL User Rate Study Memorandum (and Spreadsheet)	5			10	25	40	\$ 6,300		\$ 6,300
<b>Total</b>	<b>25</b>	<b>86</b>	<b>20</b>	<b>140</b>	<b>315</b>	<b>586</b>	<b>\$ 89,630</b>	<b>\$ -</b>	<b>\$ 89,630</b>
<b>Total Labor Dollars by Labor Class</b>	<b>\$ 5,875</b>	<b>\$ 13,330</b>	<b>\$ 3,400</b>	<b>\$ 24,500</b>	<b>\$ 42,525</b>				

III

6.8

Res. No. 171 - 15 - 16. By Alderperson Belanger. March 21, 2016.

A RESOLUTION authorizing the appropriate City officials to enter into engineering services agreement with Donohue & Associates, Sheboygan, for the Wastewater Treatment Facility Plan Project.

RESOLVED: That the purpose of this project is to develop a Facilities Plan for the Sheboygan Regional Wastewater Treatment Facility. The Facilities Plan will provide the owner with a prioritized Capital Improvement Plan and, because of Wisconsin Department of Natural Resources (WDNR) approval of that Plan, allow the City to use the Clean Water Fund to finance all or some of the capital improvements. As an optional additional task, the City is considering updating its user rate structure.

BE IT FURTHER RESOLVED: That the appropriate City officials are hereby authorized to pay \$89,630 for engineering services from the contracted services account 60138300-521900.

*Pub Wks*

John By

I HEREBY CERTIFY that the foregoing Resolution was duly passed by the Common Council of the City of Sheboygan, Wisconsin, on the \_\_\_\_\_ day of \_\_\_\_\_, 20\_\_\_\_.

Dated \_\_\_\_\_ 20\_\_\_\_. \_\_\_\_\_, City Clerk  
Approved \_\_\_\_\_ 20\_\_\_\_. \_\_\_\_\_, Mayor

III

6.9

Res. No. 172 - 15 - 16. By Alderperson Belanger. March 21, 2016.

A PRELIMINARY RESOLUTION declaring intent to exercise the police power to levy special assessments for the 2016 Bituminous Resurfacing Program:

S. 17 St from Arizona Ave. to Maryland Ave.  
N. 6<sup>th</sup> St. from Niagara Ave. to Superior Ave.  
Saemann Ave. from Calumet Dr. to N. 21<sup>st</sup> St.

RESOLVED: That the resurfacing on the following streets is hereby proposed at the expense of the property to be benefited thereby, and that no part of the estimated aggregate cost shall be paid in advance under §66.54(3), Stats.:

BE IT FURTHER RESOLVED: That the City of Sheboygan does herewith intend to exercise its municipal police powers for the aforestated municipal purpose.

BE IT FURTHER RESOLVED: That the Department of Public Works is hereby authorized and directed to prepare a report in accordance with §66.60(2) and §66.60(3), Stats., and that such report should contain the following information:

- a. Preliminary or final plans and specifications
- b. An estimate of the entire cost of the proposed work or improvement
- c. A schedule of the proposed assessments
- d. A statement that the work or improvement constitutes an exercise of the municipality's police power
- e. A statement that the property against which the assessments are proposed is benefited

BE IT FURTHER RESOLVED: That the expenses so incurred may be paid in five (5) annual installments under §66.54(7), Stats., with interest thereon at (3.18%) commencing the first of the month after thirty (30) days following publication of the installment assessment notice.

BE IT FURTHER RESOLVED: That the Department of Public Works is hereby authorized and directed to advertise for bids under the five percent (5%) alternative of §62.15(3), Stats., for the paving aforementioned according to the plans and specifications prepared by the City Engineer and submit a resume of bids received and accepted to the Common Council for further consideration.

Pub. Wks.

BE IT FURTHER RESOLVED: That when the projects are completed, the City Clerk is authorized and directed to publish the installment assessment notice required by law.

John Bej

I HEREBY CERTIFY that the foregoing Resolution was duly passed by the Common Council of the City of Sheboygan, Wisconsin, on the \_\_\_\_\_ day of \_\_\_\_\_, 20\_\_\_\_.

Dated \_\_\_\_\_ 20\_\_\_\_. \_\_\_\_\_, City Clerk

Approved \_\_\_\_\_ 20\_\_\_\_. \_\_\_\_\_, Mayor

III

6.10

Res. No. 173 - 15 - 16. By Alderperson Belanger. March 21, 2016.

A RESOLUTION authorizing the City of Sheboygan to amend the contract with Sure Gro, LLC for transporting and storing Sheboygan WWTP's dried biosolids.

WHEREAS: Sure Gro, LLC requested to defer payment for the Dried Biosolids for one year due to the inconsistent supply of the product produced in 2015 (see attached request dated February 8, 2016). In accordance with the Agreement between Sure Gro, LLC and the City of Sheboygan (City) approved on February 16, 2015, Sure Gro, LLC is required to remove all the dried biosolids, less any product the City retained for its own use, at the agreed upon rates below.

Year 1: No cost to either party

Years 2 and 3: Sure Gro, LLC reimburse the City at a rate of \$10.00 per ton

WHEREAS: The City did not produce the anticipated amount of dried biosolids during 2015 due to the continued start up and optimization of the biosolids dewatering and drying process.

WHEREAS: The City recognizes that Sure Gro, LLC's ability to properly market the dried biosolids product was hindered due to the inconsistent and unknown supply.


WHEREAS: The City further recognizes that Sure Gro, LLC has been very cooperative during the past year and has accommodated all the special hauling requests by the City during the optimization and testing periods.

Pub. Wks.

WHEREAS: The City recommends approving Sure Gro, LLC's request to defer payment for the dried biosolids by one year to Year 3 as summarized below.

WHEREAS: The City anticipates a more consistent supply of the dried biosolids during Year 2 of the contract.

Years 1 and 2: No cost to either party  
Year 3: Sure Gro, LLC reimburse the City at a rate of \$10.00 per ton

  
\_\_\_\_\_

I HEREBY CERTIFY that the foregoing Resolution was duly passed by the Common Council of the City of Sheboygan, Wisconsin, on the \_\_\_\_\_ day of \_\_\_\_\_, 20\_\_\_\_.

Dated \_\_\_\_\_ 20\_\_\_\_. \_\_\_\_\_, City Clerk

Approved \_\_\_\_\_ 20\_\_\_\_. \_\_\_\_\_, Mayor

Articles of Agreement,

Made this 16<sup>th</sup> day of February

2015

by Sure Grow LLC

hereinafter called "Contractor,"

and

and

hereinafter called "Sureties", and the City of Sheboygan, hereinafter called, "City", Witnesseth:

WHEREAS, Contractor has made a proposal in writing to the Dept. of Public Works of the City, specifically the Regional Wastewater Treatment Facility, hereinafter called "Department", to do the work hereinafter mentioned for the City, for the price and within the time hereinafter mentioned, and according to the plans and specifications therefore on file in the office of the Department, and the Department has awarded the work to him according to law,

Now, therefore, the Contractor, for and in consideration of the payment hereinafter provided, covenants and agrees to and with the City that he will well and truly execute and perform the work, under the superintendence of the Department, for the said price, and within the said time, and according to the said Plans and Specifications, that is to say:

To furnish all supervision, technical personnel, labor, materials, machinery, tools, appurtenances, equipment and services, including utility and transportation services required to Transport and properly store all of the Class A Dried Biosolids produced over the following three year period with the exception of those retained by the City of Sheboygan for its own usage as per the guidelines set forth in the City of Sheboygan's Request For Proposals for same, included herein and made part of this agreement and as stipulated in the Contractor's Proposal also included herein for reference.

In accordance with the Request For Proposals and Contractor's response to same the following shall govern the relationship to wit:

Both parties do hereby agree that the Contractor will be requested to remove from City premises in a mutually agreeable time period such product as has been produced to date but is awaiting final classification by the Wisconsin DNR. The Contractor further agrees to properly store and segregate this product until such time as final classification by WDNR has been received. If product is determined to meet Class A Specifications,

The City of Sheboygan shall not be charged for the removal and disposition of the products. Instead, the Contractor agrees to reimburse the City for the product as follows:

Year 1: Contractor shall remove from the City's premises all Dried Biosolids having a designation of "Class A", less any product retained by the City for its own use at no cost to either party.

Year 2: Contractor shall remove from the City's premises all Dried Biosolids having a designation of "Class A", less any product retained by the City for its own use, and reimburse the City at a rate of \$10.00 per ton.

Year 3: Contractor shall remove from the City's premises all Dried BioSolids having a designation of "Class A" less any product retained by the City for its own use, and reimburse the City at a rate of \$10.00 per ton.

Contractor shall during the term of this contract (and any removal hereof) have the exclusive right to remove product not retained by the City for its own use.

And the Contractor further covenants and agrees to and with the City, that he will complete the work in manner and form aforesaid,

on or before ongoing day of ongoing, A.D.,

And it is hereby agreed between the parties hereto, that the Department shall have the right and power, and the same is hereby reserved to the Department, to adjust and determine, finally, all questions:

FIRST. As to the proper performance of these presents and the doing of the work by the Contractor, and in case of the improper or imperfect performance thereof, to suspend the Work at any time or to order the entire reconstruction of the same, if improperly done, or to re-let the same to some other competent party, and in case the work shall not be prosecuted with such diligence and with such number of men as to insure its completion within the time limited by these presents to suspend the work and re-let the same to some other competent party, or employ men and secure materials for the completion of the same, and charge the cost thereof to the Contractor and

SECONDLY. As to the amount earned under these presents by the Contractor according to the true intent and meaning thereof.

It is hereby agreed that the work to be performed under this agreement shall be performed at no cost to the City of Sheboygan, and that all costs incurred by the Contractor shall be the sole responsibility of the Contractor and are assumed to be offset by the anticipated commercial value of the product.

And it is further agreed that any and every such adjustment and determination by the Department shall be final and conclusive between the parties to these presents, and binding upon them, and that it, upon any such adjustment or determination by the Department, the damages to be paid to the City according thereto should exceed the amount due from the City to the Contractor according thereto, then and in that case the Contractor and Sureties hereby jointly and severally covenant and agree to pay the same to the City on demand.

And the City in consideration of the covenants of the Contractor and Sureties, herein contained, hereby covenants and agrees, that upon the completion of said work by the Contractor, pursuant to the terms of this contract and according to the plans and specifications of said work on file in the office of the Department, and the true intent and meaning of this contract, the City will afford the Contractor first opportunity to renew the agreement, providing that the terms of said renewal are agreeable and satisfactory to both parties.

And it is hereby agreed that the Contractor shall not assign this contract, or any interest therein, nor sublet the said work, or any part thereof, without the consent in writing of the Department, first endorsed hereon; and that if the Contractor shall so assign or sublet, without such consent then the Department shall have the right in their discretion to rescind this contract and to declare the same null and void, or to re-let the said work to some other competent party; thereupon adjusting and determining the damages to the City arising thereby; and the Contractor shall be liable to the City for such damages as the Department shall so adjust and determine, which adjustment and determination hereof shall be final and conclusive on the parties thereto.

And the said Sureties, in consideration of the letting of this Contract to the Contractor, hereby guarantee and covenant and agree to and with the City, that the Contractor shall and will well and truly execute and perform this contract on his part, under the superintendence and to the satisfaction of said Department, and that they, the Sureties, will well and truly pay on demand to the City any and all damage and damages, and sums of money, which the Contractor shall be liable to pay to the City under this Contract or any clause or agreement therein.

AA-1

And the Contractor, and Sureties, in consideration of the premises, further covenant and agree, that they will well and truly save and indemnify and keep harmless the City against all liabilities, judgments, costs and expenses, including the claims of sub-contractors, laborers, and materialmen, which may in anywise come against said City in consequence of the granting of this contract to the Contractor, or which may in any wise result from the carelessness or neglect of the Contractor, or his agent, employees or workmen in any respect whatever, and that in case the Contractor shall fail to fully and completely Perform his contract within the time herein limited for the performance thereof, he and they shall and will pay to the City as liquidated damages for such default the sum of:

Not Applicable

Payment to be made out of and to be drawn on the following account number(s):

Not Applicable

to be issued to the Contractor by order of the Common Council of the City, upon the certificate of said Department.

"Contractor" as used in the contract, may mean "Contractors"; "Sureties" may mean "Surety". This contract shall bind the parties, their heirs, executors, administrators and successors, as the case may be.

And it is hereby agreed and declared. That this contract is made expressly subject to the powers given to said Department by Chapter 62 of the Wisconsin Statutes.

IN WITNESS WHEREOF, the Contractor and Sureties have here to set their hands and seals, and the City has caused these presents to be Subscribed by the said Department and countersigned by its comptroller, the day and the year first above written.

"Provision has been made to pay the liability that will accrue under this contract."

Trinity Rose MEMBER  
Contractor

February 16, 2015  
Date

Contractor  
Sure-Grow LLC  
Mr. Tim Kohlmann

City of Sheboygan by:  
Michael Vandersteen 2/19/15  
Michael Vandersteen Mayor Date

Susan Richards 2/18/15  
Susan Richards City Clerk Date

STATE OF WISCONSIN )  
COUNTY OF SHEBOYGAN, ) ss.

Each of the undersigned swears that he is a resident of the City of Sheboygan, in said County, and a freeholder in the said city, and that he is worth the sum of \_\_\_\_\_ Dollars, over and above all his debts and liabilities, in property in said city liable to execution.

Subscribed and sworn to before me, this \_\_\_\_\_ day of \_\_\_\_\_

Notary Public, Sheboygan County, WI

Sure-Grow LLC  
Kohlmann Enterprises LLC

and Sureties  
with  
THE CITY OF SHEBOYGAN

Contract for  
Transportation and Disposal of Dried  
Biosolids having a designation of Class A  
By the Wisconsin Dept. Of Natural  
Resources

Examined and approved as to form and  
Execution this \_\_\_\_\_ day of \_\_\_\_\_

Stephen Madara, City Attorney

Note: The Charter of Sheboygan requires Sureties having property in the City of Sheboygan to the amount for which they justify. If a Surety Company bond is given, the Company should sign this Contract as Surety, and should attach copy of license and resolution showing authority of person or persons signing for the Company.

III

6.11

Res. No. 174- 15 - 16. By Alderperson Belanger. March 21, 2016.

A RESOLUTION adopting the City of Sheboygan Comprehensive Outdoor, Recreation Plan.

WHEREAS, the City of Sheboygan, County of Sheboygan, State of Wisconsin, has requested the development of the City's Comprehensive Outdoor Recreation Plan, and

WHEREAS, the City of Sheboygan Comprehensive Outdoor Recreation Plan 2016-2020 provides an assessment of the recreation facilities and needs in the City, and

WHEREAS, adoption of the plan is a requirement for the City of Sheboygan to become eligible, and remain eligible for five years, for certain recreation grant programs administered through the Wisconsin Department of Natural Resources and other state/federal agencies.

NOW, THEREFORE, BE IT RESOLVED: That the Common Council hereby approves and adopts the City of Sheboygan Comprehensive Outdoor Recreation Plan 2016-2020 as the approved outdoor recreation plan for the City of Sheboygan.

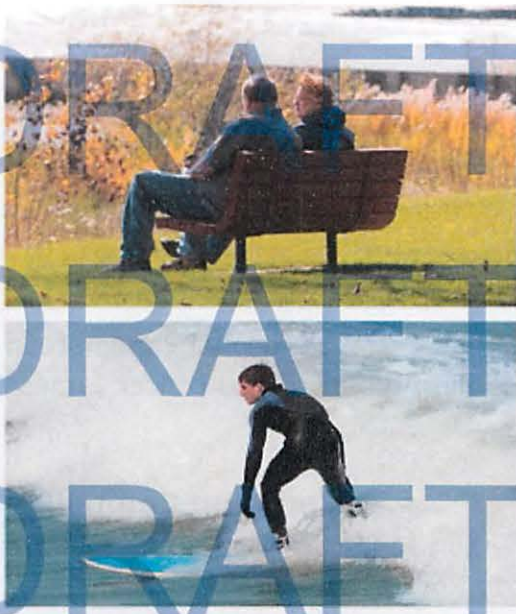
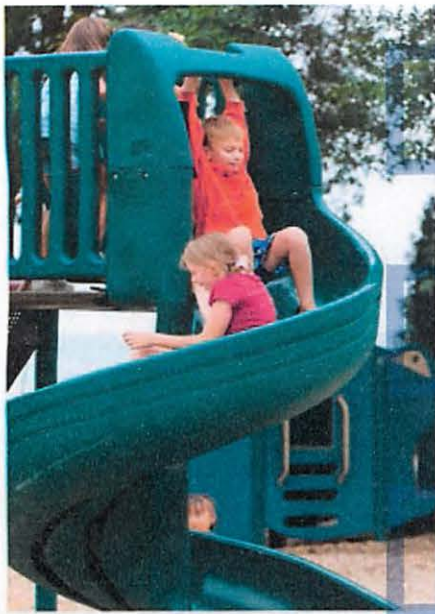
*Pub. Wks,  
Bd. of Marina, Parks  
& Forestry,  
City Plan*

\_\_\_\_\_

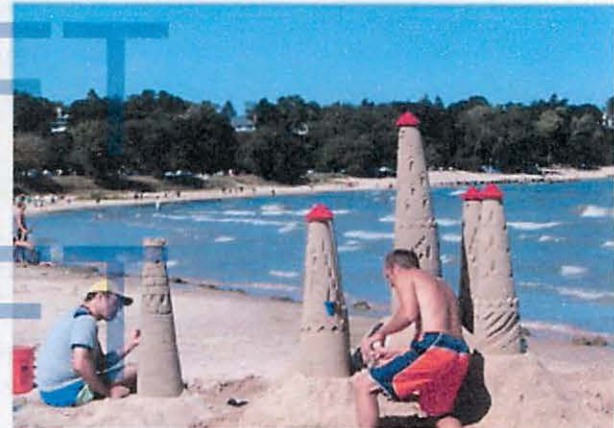
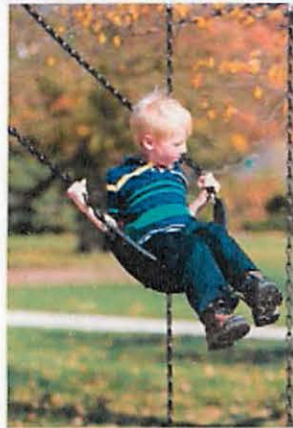
I HEREBY CERTIFY that the foregoing Resolution was duly passed by the Common Council of the City of Sheboygan, Wisconsin, on the \_\_\_\_\_ day of \_\_\_\_\_, 20\_\_\_\_.

Dated \_\_\_\_\_ 20\_\_\_\_. \_\_\_\_\_, City Clerk

Approved \_\_\_\_\_ 20\_\_\_\_. \_\_\_\_\_, Mayor



City of Sheboygan  
Comprehensive Outdoor Recreation Plan  
2016-2020



# CITY OF SHEBOYGAN

## COMPREHENSIVE OUTDOOR RECREATION PLAN

Mayor Michael Vandersteen  
Chief Administrative Officer James Amodeo

### Common Council

Aldersperson John Belanger	Aldersperson Todd Wolf
Aldersperson Roman Draughon	Vacant
Alderspreson Rosemarie Trester	Aldersperson Mike Damrow
Aldersperson Billy Thiel	Aldersperson Julie Kath
Aldersperson Mark Hermann	Aldersperson Bryan Bitters
Aldersperson Don Hammond	Aldersperson Susan Lessard
Aldersperson Joseph Heidemann	Aldersperson Jim Bohren

### Board of Marina, Park & Forestry Commissioners

Aldersperson John Belanger	Gerald Jones
Jody Brooks	Charlie Conrardy
Dennis Wield	Marge Mattern
Michael Froh	Roger Lahm
Sarah Schwefel	Joe Kerlin
Chris Marx*	Sgt. Ryan Schmitt*
David Biebel*	

\*Non-voting members

### Support Staff

David Biebel –Director of Public Works  
Joe Kerlin –Superintendent of Parks & Forestry  
Brian Meulbroek –Parks Leadman  
Ryan Sazama –City Engineer  
Tom Horness –Senior Engineer Aide/ CAD Operator  
Chad Pelishek –Director of Planning & Development  
Janet M Duellman –Community Development Planner  
Wendy Gorges –Public Works Confidential Administrative Assistant  
John Koehler – Director of SASD Community Recreation Department  
Aaron Brault –Sheboygan County Director of Planning & Conservation  
Emily Vetting –Sheboygan County Associate Planner

# Table of Contents

## Section 1: Introduction

1.1 Purpose and Scope.....	1-1
1.2 Executive Summary.....	1-2
1.3 History of Sheboygan Parks.....	1-3
1.4 The Comprehensive Outdoor Recreation Plan Goals and Objectives.....	1-4
1.5 Community Recreation Department Goals and Objectives.....	1-5
1.6 Inventory of Existing Parks, Classification, and Descriptions.....	1-10

## Section 2: Community Profile

2.1 Physical Characteristics.....	2-1
2.2 Social Characteristics.....	2-4

## Section 3: Analysis of the Sheboygan Park and Open Space System

3.1 Introduction.....	3-1
3.2 Parkland Analysis.....	3-2
3.3 Review of Local, Regional and State Recreation Plans.....	3-8
3.4 Public Input.....	3-12

## Section 4: Recommendations

4.1 Individual Park Recommendations/ Capital Improvements.....	4-1
4.2 Recommendations for City Parks.....	4-25
4.3 Recommendations for Non-City Parks.....	4-29
4.4 Planned Future Park and Open Space Facilities.....	4-31
4.5 Current Recommendation on Greenways and Trails.....	4-32
4.6 Capital Improvement Plan for 2016 to 2020.....	4-35
4.7 Policy Recommendations.....	4-38

## Section 5: Park Acquisition and Development Mechanisms

5.1 Ways to Increase Park Acreage.....	5-1
5.2 Parkland Dedication/ Fees in Lieu of and Impact Fees.....	5-3
5.3 Grant Information for Park Acquisition and Development.....	5-5

## **Appendix**

- A: Location Map**
- B: Existing Parks System Map**
- C: Sheboygan County Bike Plan –North Side**
- D: Sheboygan County Bike Plan –South Side**
- E: Sheboygan County Ped Plan –North Side**
- F: Sheboygan County Ped Plan –South Side**
- G: CORP Community Survey Results**
- H: Wildwood Baseball –Project Phase and Design Map**
- I: Butzen Property Map**
- J: Willow Creek Preserve Map**

## SECTION 1: INTRODUCTION

### 1.1 Purpose and Scope

Park and recreational planning has become an essential part of comprehensive community planning. Parks, recreation and leisure time facilities are provided by various public, quasi-public and private agencies and companies for use during people's leisure time. Emphasis on physical fitness and the need to find relief from the pace of life in urbanizing communities have underscored the need for expanded recreational facilities. As a community grows, parks function as the focal point for community aesthetics. They also serve as important habitats for urban wildlife and as laboratories for environmental and conservation education.

Recreational preferences may vary from individual to individual; however, recreation occupies a necessary and significant place in every person's life. It includes both mental and physical exercise, personal and interpersonal experience, and self-provided and socially observed entertainment. Recreation will be viewed in this report as including recreational activities conducted outdoors.

This report views outdoor park and recreation facilities as part of a system serving diverse functions for all members of the community. A park is not a single-use facility serving only limited groups in the community. Rather, it provides diverse outdoor recreational opportunities for all ages and all social groups. In viewing the parks as part of a system, issues such as access, neighborhood aesthetics and multiple uses of environmental resources are elements of park planning.

The primary purpose of the Outdoor Recreation Plan for the City of Sheboygan is to guide the preservation, acquisition, and development of land for park, recreation, and relation open space purposes to serve the recreational needs of the population. The further purpose is to protect and enhance the underlying and sustaining natural resources base. The plan is also intended to make the City eligible to apply for and receive federal and state aids that support the acquisition and development of needed park and open space sites and facilities.

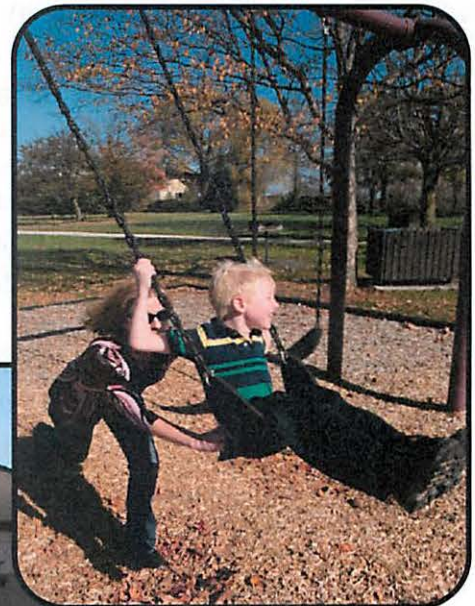
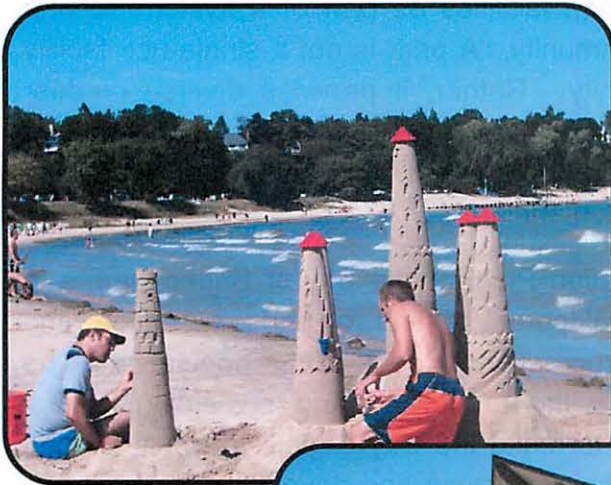


## 1.2 Executive Summary

The City of Sheboygan intends to continue its tradition of providing top-quality, outdoor recreational opportunities for its residents. As the City and neighboring areas continue to grow, the demand on existing programs, facilities and park areas are anticipated to grow proportionally. In addition, these growth pressures will create additional land use demands that could encroach upon isolated natural areas without adequate planning and preservation efforts.

In short, this plan emphasizes the following:

- Expansion, enhancement and development of existing parks, parks facilities and open spaces.
- Preservation and improved access to the rivers and lake shoreline of Sheboygan.
- Development and preservation of natural corridors and parkways.
- Continued development of City's system of trails and sidewalks to connect natural areas and recreational opportunities within the city.



### **1.3 History of Sheboygan Parks**

Excerpts from “*A Brief History of the Evolution of the City of Sheboygan Parks*” by Mary R. LeMahieu, City of Sheboygan, Planning & Development Commission

Over the years, the City of Sheboygan has developed and reputation for being a city of family oriented, community-minded people. This is clearly reflected in the evolution of Sheboygan’s park from as early as 1836 when the Original Plat of Sheboygan was drawn and two parcels of land were set aside as public squares. Over the years, as the population and the area size of the City expanded, so too did the number of parks and publicly-owned lands to the city-wide system of parks which exists today.

The two public squares of the Original Plat are known today as Fountain Park and Sheridan Park. Overtime, individual citizens contributed money toward this pursuit, and in 1912, A.D. Deland and Mary Deland, his wife, donated 12 city lots of lakefront lands to be used for public park purposes. Thus, Sheboygan realized the tangible beginnings of Deland Park.

Other donations of lands for public park purposes included the land for End Park by George End and Anna Marie End, his wife, in 1899 and 1904; the land for Cole Park (originally known as Children’s Park) by George C. Cole and Anna M. Cole, his wife, in 1908; the land for Vollrath Park by the heirs of the late Jacob J. Vollrath (founder of the Vollrath Company) and Elizabeth Vollrath, his wife, donated in 1917.

More recent contributions of land to the city of public park purposes by individual citizens include the 1969 donation of land for Charles Voight Park, the 1969 donation of land and funding for the development of Grace Park, the 1974 donation of land and buildings of the Elwood H. May property, and the 1979 donation of the land for the Creekside Conservancy Area. Also in 2006 and 2007, land additions were gifted to expand the Maywood program via building additions and land. Art and Carol Butzen’s farm was donated by Carol in 2014 for use of a park.

Some of the parks which have been developed or upgraded by community service organizations with family and community battlement in mind are Kiwanis Park, for which the initial donation of land was made to the city in 1924 by the Kiwanis Club; Indian Mound Park, the preservation of which was made possible largely through the efforts of Sheboygan Area Garden Clubs; sponsored by the Town and Country Garden Club and presented to the City in 1960; Jaycee Park (the Old Sheboygan Quarry Property) which was upgraded and redeveloped by the Sheboygan Jaycees during the 1960s and 1970s; Fountain Park, with its Bicentennial Fountain for which funds have been raised by a number of community service organizations; the Wildwood Recreation Area also known as Wildwood Athletic Park.

Local service organizations continue to play an active role in the acquisition and development of the park system. IN 1987, the Sheboygan Rotary Club was instrumental in the development of Rotary Park along the Riverfront and the Optimist Clubs of Sheboygan purchased land on the south side for Optimist Park.

In the 1990's, land was acquired along the riverfront north of Pennsylvania Bridge and some was set aside for the present Workers Water Street Park and the future park development.

The complete report of the "Historical Development of City of Sheboygan Parks", August 1980, contains a brief history of each Sheboygan park site and is on file in the City of Sheboygan Planning Department.

Since 1932, when the Community Recreation Department (formerly known as the Department of Public Recreation) was officially placed under the jurisdiction of the Board of Education, the department has provided residents of all ages with programs and facilities that help meet the leisure time needs of the community.

Guided by the Board of Education Statement of Purpose, which in part states that "the district should provide activities for leisure and lifelong learning", the Recreation Department strives to provide individuals with opportunities to continue to seek wholesome recreation experiences throughout their lives.

Every attempt is made to provide people of all interests with some form of recreational activity, whether that activity is sponsored independently by the Community Recreation Department or through one of the many cosponsored or affiliated groups that make use of school facilities. The cooperative approach to programming goes a long way in meeting the community needs.

The Community Recreation Department maintains all soccer, baseball, and softball facilities on school property, and marks the football and soccer fields for the recreation programs in the city parks. In cooperation with the school administration, maintenance staff and Park Department staff both indoor and outdoor facilities are prepared and available to all residents.

Citizen's use of school facilities is a reality in Sheboygan. Through the combination of school and park facilities, a maximum utilization of community resources is gained for the benefit of the entire community.

## 1.4 The Comprehensive Outdoor Recreation Plan Goals and Objectives

The initial task in preparing any type of planning document includes the formulation of a series of goals and objectives that outline the City's intent throughout the planning process. These goals and objectives will serve as a guide for the City to follow in providing a desirable community-wide park and recreation system.

### **Definitions:**

**Mission Statement:** The overall purpose of the park system and reason for the recreation provision.

**Goal:** A broad statement of direction and purpose. A goal should be based on the stated needs of the community. A goal should be long-range and timeless as well as idealistic.

**Objective:** Defined as a quantifiable aim within a limited time frame. Objectives should be derived from state goals, quantifiable, specific and within a limited time frame.

A goal provides the City with its long-term destination; objectives act as mile markers along the way. All recommendations listed in the plan are specifically designed to address the goals and objectives listed here.

### **Example of a Goal and Objective:**

**Goal:** Ensure open space and recreation activities and programs are designed to meet the special needs of all residents.

**Objective:** Convert all existing restrooms in the parks to accessible restrooms by the year 2020.

***City of Sheboygan Park and Forestry Department Mission Statement:*** *The city of Sheboygan Parks and Forestry Division's mission is to provide the City of Sheboygan with quality of life enhanced by providing parks, open space and recreational facilities for all age groups and interests.*

### **City of Sheboygan Park and Forestry Goals and Objectives**

**Goal:** Maintain an adequate amount of active and passive recreational lands to meet current and future recreational needs.

**Objectives:**

- Acquire additional lands for active and passive recreational use based on current demands, demands created by increasing populations and environmental significance of the land.
- Continue to acquire land to provide trails and greenway connections throughout Sheboygan.
- Acquire 10.5 acres of land suitable for active recreation for every 1,000 residents.
- Acquire lands suitable for park and recreation use by explicitly stating acceptable characteristics of land in the parkland dedication ordinance.

**Goal:** Ensure that open space, recreation facilities and programs are designed to meet the special needs of all residents.

**Objectives:**

- Provide for barrier-free access in all new park facility construction and play areas.
- Achieve compliance with accessibility requirements in existing facilities by 2020.
- Encourage participation of senior and disabled citizens at park and recreational meetings and in recreational programs.
- Comply with the Americans with Disabilities Act as it applies to communication between the Parks and Recreation Department and the public.

**Goal:** Coordinate subdivision review with all departments responsible for providing or maintaining adequate park facilities.

**Objectives:**

- Consult and incorporate the needs identified in the Comprehensive Park, Recreation and Open Space Master Plan before subdivision plats are approved.
- Evaluate land dedicated for parks to differentiate between land appropriate for active park use, land appropriate for open space only, and land requiring protection from development. Land requiring protection from development should be protected via the zoning ordinance.
- Continually evaluate and update the subdivision ordinance so that it adequately addresses the recreational needs of City residents.

**Goal:** Coordinate development efforts and the use and maintenance of recreational facilities between the City of Sheboygan, the City of Sheboygan School District, and appropriate recreation associations.

**Objectives:**

- Continue cooperative City/School/Sport Association development projects to help improve and expand recreational opportunities throughout the community in a cost-effective manner.
- Develop formal use/revenue/maintenance agreements between the City, school district, and public recreation associations to help operate and maintain public recreation facilities in the City.

**Goal:** Stress the benefits of larger neighborhood and community parks that provide a wide range of facilities over the development of small playground and tot-lot facilities.

**Objectives:**

- Analyze the location, size and function of existing and proposed parks as annexations, residential development or land use changes occur.
- Use park service area criteria to help determine the location of future park sites.

**Goal:** Provide residents with safe and reliable recreation equipment throughout the City park system.

**Objectives:**

- Continue funding the replacement of old and deteriorating recreation equipment at all City parks.
- Continually monitor and maintain existing park equipment to ensure its longevity and safety.

**Goal:** Use all available resources to further enhance the quality of the City's park system.

**Objectives:**

- Continually pursue state and federal funding programs, which can aid in the purchase and/or development of desired park system improvements.
- Nurture the existing positive relationships with public and private organizations for donations and volunteer help to aid in park system development.
- Update the City's Comprehensive Outdoor Recreation Plan every 5 years to maintain grant eligibility.

- Pursue the development of revenue generating recreational facilities and activities, which can aid in the development of new facilities and/or the maintenance of existing facilities.

**Goal:** Recognize the importance of an adequate park budget, which can financially address existing park hazards and allow for future parkland acquisition and facility development.

**Objectives:**

- Use the Comprehensive Outdoor Recreation Plan's Capital Improvements Program as a guide to establish yearly park budgets.
- Invest funds for the development of facilities that will maximize existing park and recreation areas and provide exciting recreational programs, with the intention of increasing park use.

**Goal:** Recognize that the public lands owned and managed by the City present an opportunity for the City to practice good environmental management and demonstrate sustainable land management practices. Of particular importance is the management of river and lakefront resources.

**Objectives:**

- Maintain Sheboygan's status as a TREE CITY USA.
- Follow the City's tree and EAB Management Plan to provide a healthy urban forest.
- Focus maintenance efforts on invasive species such as phragmites (Common Reed Grass).
- Work with Public Works to have the parks serve as storm water management tools while not compromising the recreational opportunities offered by the parks.
- Practice excellent erosion prevention along the river and lake shorelines to protect the park land and serve as demonstrations for other shoreland owners.



## **1.5 Community Recreation Department Goals and Objective**

The Sheboygan Area School District, with other community agencies, shares in the responsibility of promoting and developing the general physical, mental, and emotional well-being of the citizenry and in the responsibility for the formation of community attitudes towards leisure time activities.

To this end of Sheboygan Area School District has created the Community Recreation Department whose purpose is to serve as a catalyst in the development, initiation, coordination and the support for a variety of leisure time activities and facilities for residents of all ages. To fulfill this purpose the Community Recreation Department established the following goals:

### **Mission Statement**

In the interest of lifelong enrichment, the Sheboygan Area School District Community Recreation Department serves and supports the community through development, initiation, coordination, and support of a variety of recreational activities and facilities for people of all ages.

### **Vision Statement**

Celebrating the past, embracing the present, and planning for the future through diversity and excellence.

### **Goals**

- Address expanding programs by determining who is supposed to offer what programs and services with special attention to staffing challenges and funding.
- Improve cooperation between SASD and CRD in scheduling, coordinating, supervising and maintaining facilities.
- Seek financial support using non-tax-based revenue sources.
- Continue program and departmental marketing efforts with special attention given to improving internal and external public relations and education regarding the role of the department.
- In cooperation with the SASD and City of Sheboygan Park Department, implement green space and facility expansion recommendations as outlined by previous SASD, CRD, and City of Sheboygan plans with emphasis on provisions for facility maintenance.
- Adjust current programs and develop new programs to meet the future needs of the public.
- Develop and implement a department-wide equipment replacement plan and budget (including the fitness facilities).

## 1.6 Inventory of Existing Parks, Classifications and Descriptions

### Neighborhood Parks:

- **Charles Voight Park** 2.86 acres  
This park is located in the north central corner of Sheboygan and offers a small playground.
- **Cleveland Park** 4.41 acres  
This park is located on the north side of Sheboygan and has new playground equipment, a new rentable shelter building, restroom, basketball courts, and open space.
- **Cole Park** 2.5 acres  
This park has playground equipment, a paved trail with lights through the park, open space and a small non-rentable shelter.
- **End Park** 3.47 acres  
This park has a rentable park shelter, restroom, playground equipment, open space and a splash pad.
- **Franklin Park** 1.4 acres  
This small park is located on the south side of Sheboygan and offers playground equipment, basketball hoop and open space.
- **Grace Park** 1.13 acres  
This small park is located on the northwest side of Sheboygan and offers playground equipment.
- **General King Park** 6.5 acres  
This lakefront park is located on the shores of Lake Michigan. It offers a beach, playground equipment, an enclosed rentable shelter, restroom, and picnic area.
- **Moose Park** 3.9 acres  
This long narrow park stretches between Indiana Avenue on the north and Georgia Avenue on the south. It has tennis courts, playground equipment, and open space.
- **Northeast Park** 12.0 acres  
This lake shore park has trees, open space, soccer goals and park benches as well as access to the lake front.
- **Optimist Park** 5.0 acres  
This park is located north of Carmen Ave and west of South 18<sup>th</sup> Street. There is a rentable shelter, restrooms, playground equipment, and a youth baseball and soccer field.
- **Riverside** 5.67 acres  
This park is on the east side of the river on N. Water St. It offers a Riverwalk, half basketball court, benches, sand volleyball court, and playground equipment.
- **Roosevelt Park** 9.47 acres  
Roosevelt Park has a rentable enclosed shelter, restroom, playground equipment, basketball court, tennis courts and two softball fields.
- **Sheridan Park** 2.62 acres  
This midtown park has playground equipment, rentable shelter, splash pad, restrooms, and park lights.

- **Veteran's Park** 7.45 acres  
This park offers a rentable shelter, restroom, playground equipment, tennis courts, basketball hoop, two softball fields and open space.
- **Worker's Water Street Park** 2.81 acres  
Worker's Water Street Park is located along the Sheboygan River on Water Street. On hot days, families with young children enjoy the splash pad and cool off. The Urban Bike Trail also passes through the park. In addition, restroom facilities, picnic tables and play equipment are available.



Franklin Park



End Park

#### Community Parks:

- **Deland Park** 23.21 acres  
Centrally located on the shores of Lake Michigan; Deland Park is in the heart of the Harbor Centre district. The park includes picnic area, playgrounds, tennis courts, a pier and beach; festival grounds and parking. The marina includes boat storage and launches. The Lakefront Trail can be accessed from here.

Deland also offers three shelters that can be rented by the public for private events. Two are enclosed shelters known as Deland Community Center (901 Broughton Dr) and the Deland Home (1107 N. 4<sup>th</sup> Street) and the third one is known as Richardson Shelter which is an open shelter.

- **Evergreen Park** 98.2 acres  
Evergreen Park gets its distinct character from the many acres of white pine trees towering over 100 feet tall. The tree canopy and cool shade make this a perfect location for a picnic. Playgrounds equipment, open space, picnic areas, five rentable shelters with restrooms also add to the appeal of Evergreen Park. Mountain bike, hiking, and lighted cross-country ski trails traverse the park and connect with the area trails at Maywood, Jaycee and Pigeon River Corridor.

Evergreen Park is also home to Making Spirits Bright, Sheboygan's Christmas lights show.

- **Jaycee Quarry Park** 38.29 acres  
Located on Sheboygan's northwest side, Jaycee (Quarry) Park is home to a spring-fed swimming area on the site of a former limestone quarry. In the summer, the Quarry Beach Adventure Park offers outdoor waterpark activities for families. In addition, the park provides picnic areas including a shelter, playground equipment, 18 hole disc golf course, hiking trails, and fishing opportunities.

Jaycees also offers the Quarryview Center, which can be rented from September 1 to May 31 of each year.

- Kiwanis Park** 30.5 acres  
Home to Sheboygan's Brat Day and other summer festivals. The park offers fishing, one baseball diamond and two softball fields, playground equipment, basketball court, archery range, picnic areas, two rentable open shelters (Area 8) and an enclosed rentable shelter along with restrooms.
- Lakeview Park** 18.6 acres  
This lakeside park offers playground equipment, beach dog run, a rentable shelter and restrooms with a view of Lake Michigan.
- Vollrath Park** 16.13 acres  
This lakeside park has a rentable shelter and restrooms, playground equipment, basketball court, tennis courts, Wisconsin's oldest disc-golf course and picnic area. Vollrath Bowl is the location of the annual joint commencement ceremonies for North and South High Schools.



Kiwanis Park



Deland Park

**Conservancy Parks:**

- Arrowhead Park** 1.0 acre  
This one acre parcel is densely wooded and it has no park facilities. It is located off of end of Rammer Circle just north of Horace Mann Middle School.
- Bur Oak** 35.0 acres  
This wooded park is located west of Maywood with a conservation easement through Glacial Lakes Conservancy. The Park will be governed by Maywood and used mainly for outdoor education.
- Creekside Park** 7.47 acres  
This is a conservancy park made up mostly of wet/low areas.
- Manor Heights** 11.6 acres  
Situated on the north bank of Pigeon River, Manor Heights is an unimproved conservancy area.
- Elwood H May Environmental Park (Maywood)** 139.75 acres  
This conservancy park is made up of forest, ponds, an arboretum, wetlands, prairie, river way, Maywood Environmental Center, and three nature trails (woodlands, wetlands, and prairie). The trails function as cross-country ski trails in the winter.

- **Julson Park** 2.15 acres  
This small park is located on the north shore of the Sheboygan River. It has a picnic table and is mostly maintained by the manufacturing plant located adjacent to the park.



Maywood Environmental Park



Manor Heights

#### Special Use Parks:

- **Butzen Property** 56.79 acres  
This property was owned by Art and Carol Butzen and was donated to the City of Sheboygan in 2014. The plans for this park include: youth soccer fields, football fields, walking paths, shelters, concession areas, and playground equipment.
- **Fountain Park** 2.62 acres  
This downtown park hosts the farmer's market and concerts throughout the summer. It also contains war memorials and a bi-centennial water fountain that offer an historical perspective.
- **Indian Mound Park** 15.48 acres  
This park is home to 18 animal and free-form effigy burial mounds. Builders were nomadic Native Americans living between 500 and 1000 AD. A walking path complete with self-guided tours provides easy viewing. The park also has a boardwalk nature trail through the wetlands that demonstrates foliage of northern hardwood province.
- **North Point** 20.8 acres  
This long linear park encompasses the lake shore from Lincoln Avenue to the north end of Deland Park. It offers views of the lake, benches and walking opportunities.
- **North Point Overlook** 2.0 acres  
This park overlooks Lake Michigan and is connected to North Point by shared use pathways.
- **Rotary Riverview** 2.0 acres  
This park fronts the river on the north side lying just south of Pennsylvania Avenue. It offers a Riverwalk, picnic area, a small shelter, restrooms, and views of the river and harbor.
- **Southshore Park** 4.0 acres  
This lake shore park extends from High Avenue on the north to Ashland Avenue on the south and offers swimming, walking, sun bathing and is a popular area for kitesurfing.

- **Wildwood Athletic Complex** 12.06 acres  
This softball complex has 3 softball fields and hosts all the Sheboygan softball league play. The park has numerous support facilities such as concession stands, restrooms, shelters, playground equipment and picnic tables.
- **Wildwood Baseball** 5.2 acres  
The baseball diamond is located across New Jersey Avenue from the softball park and has its own concession stand and restrooms. This is the home of the Sheboygan A's baseball team.



Fountain Park



Southshore Park

Table 1.1: Sheboygan Park System Existing Facilities

Designation	Acreage	Facility	Passive Areas							Trails			Informal Active Games					Hard Surfaced Courts			Seasonal			Other				
			Undeveloped	Beach/Riverfront	Disc Golf	Play Equipment	Picnic Shelter (For Rent)	Picnic Area	Open Space	Enclosed Park Shelter	Biking/walking	Hiking Trails	Mountain Biking Trails	Soccer	Softball	Baseball	Football	Sand Volleyball	Basketball	Tennis	Skateboard Area	Swimming	Splash Pad	X-Country ski/snowshoe	Fishing Area	Boat Access	Dog Friendly	Restrooms
NP	4.41	Cleveland				X	X	X	X								X										X	
NP	2.5	Cole				X		X	X																			X
NP	3.47	End				X	X	X	X												X						X	
NP	1.4	Franklin				X		X	X								X											
NP	1.13	Grace				X		X	X																			
NP	6.5	King		X		X		X	X	X					X					X						X		
NP	3.9	Moose				X		X	X							X	X											X
NP	12	Northeast		X				X																				
NP	5	Optimist				X	X	X	X				X														X	
NP	5.67	Riverside		X		X		X	X						X	X												
NP	9.47	Roosevelt				X		X	X	X				X	X		X	X								X		
NP	2.62	Sheridan				X	X	X								X											X	
NP	7.45	Veteran's				X	X	X	X						X	X		X	X							X		X
NP	2.86	Voight				X		X	X																			
SP	2.81	Workers' Water Street		X		X		X	X												X		X				X	
CP	23.21	Deland		X		X	X	X	X	X					X		X			X			X	X			X	X
CP	98.02	Evergreen		X		X	X	X	X	X	X	X										X	X			X		X
CP	38.29	Jaycee Quarry		X	X	X		X		X	X	X								X		X	X				X	X
CP	30.5	Kiwanis		X		X	X	X	X	X				X	X	X	X						X			X		X
CP	18.6	Lake View		X		X	X	X	X											X			X		X	X	X	X
CP	9	South Pier		X				X												X			X			X		X
CP	16.13	Vollrath		X	X	X	X	X	X								X	X								X		
CONS	1	Arrowhead		X																								
CONS	7.47	Creekside		X																								
CONS	2.15	Julson		X																			X					
CONS	11.6	Manor Heights		X																								
CONS	153.09	Maywood								X												X	X			X	X	
CONS	113.25	Pigeon River Parkway		X						X	X														X			X
SP	0.58	8th Street Boat Landing		X						X													X	X				X
SP	56.79	Butzen		X																								
SP	3.8	Camelot Dog Run							X																	X		
SP	14.99	Dog Park																							X		X	
SP	2.62	Fountain						X																		X		
SP	15.48	Indian Mound								X																		X
SP	20.8	North Point		X				X	X																			X
SP	2	North Point Overlook		X				X		X																		
SP	2	Rotary Riverview		X				X	X											X						X		
SP	4	Southshore		X																X								
SP	12.06	Wildwood Athletic				X							X													X		X
SP	5.2	Wildwood Baseball						X								X										X		X

NP: Neighborhood Park  
 CP: Community Park  
 SP: Special Use Park  
 CONS: Conservancy Area

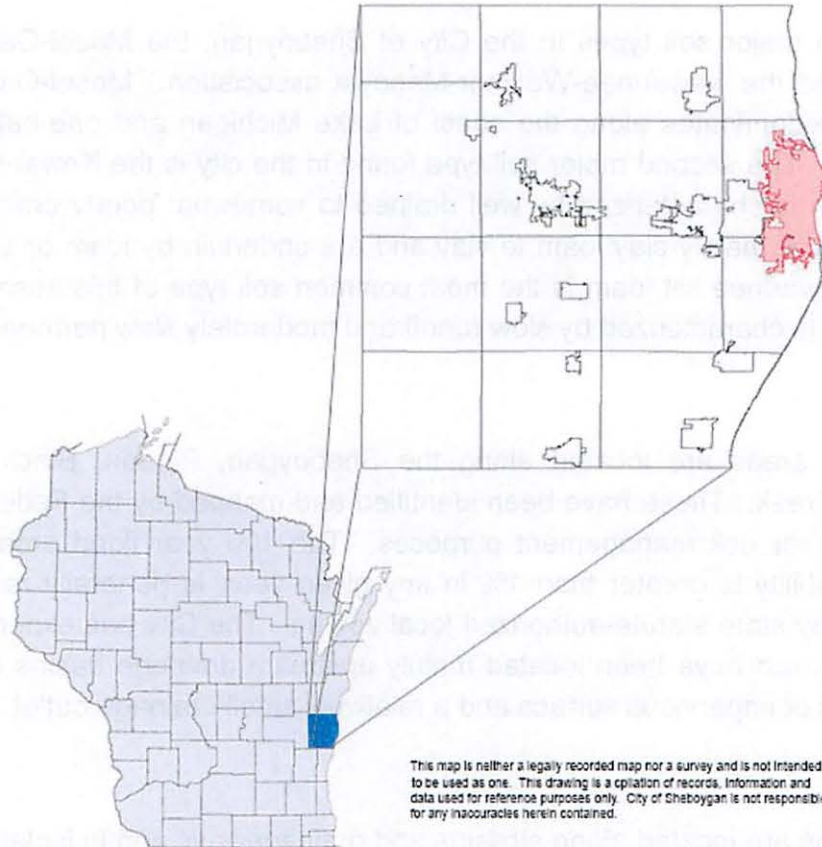
Table 1.2 Sheboygan Area School District Facilities

Facility	Play Equipment	Soccer	Sandlot backstop	Softball	Baseball	Softball/baseball	Football	Sand Volleyball	Basketball	Tennis	Restrooms	Drinking Water	Parking Areas	Picnic Area
Cleveland Elementary	1	1							X		X		X	
Cooper Elementary	1	2				1			X		X		X	
Early Learning Center	1										X		X	
Grant Elementary	1	1	1						X		X		X	
Jackson Elementary	1	1	1						X		X		X	
Jefferson Elementary	1								X		X		X	
Lincoln Erdman Elementary	1	1	1						X		X		X	
Longfellow Elementary	1					1			X		X		X	
James Madison Elementary	1		1						X		X		X	
Pigeon River Elementary/PRRC	1	3	1						X		X		X	
Sheridan Elementary	1								X		X		X	
Washington Elementary	1	1				2			X		X		X	
Wilson Elementary	1	3				2			X		X		X	
Farnsworth Middle School						1			X		X		X	
Horace Mann Athletic Complex		9	1		2	1		2	X	3	X	X	X	X
Urban Middle School			1						X				X	
North High School			1	2			3			8	X		X	
South High School			1	1	1		3			9	X		X	
Field of Dreams	1	7			2	1					X	X	X	
Kuehne Court	1					1			X	2	X		X	

## SECTION 2: COMMUNITY PROFILE

### 2.1 Physical Characteristics

The City of Sheboygan is located in the east-central portion of Sheboygan County, on the shore of Lake Michigan, approximately 52 miles north of Milwaukee and 62 miles southeast of Green Bay. The City covers about 14 square miles and 8 miles of Lake Michigan Shoreline.



#### Landscape and Topography

The area generally rises slowly from east to west, from 580 feet above sea level along the coastline of Lake Michigan, to just over 700 feet above sea level in western portions of the City. The topography is predominantly level to gently sloping (slopes less than 6%), with only isolated areas of steeper slopes. The City's geology is marked by glacial deposits underlain by Niagara dolomite limestone. The most dramatic topography is associated with waterways and the Lake Michigan shoreline bluffs.

### Waterways

The Sheboygan River (central), Pigeon River (north), Black River (far south) and Fisherman's Creek (south) are the primary streams within the City and compose a valuable part of the city's natural resource base. All mentioned river meanders through the City of Sheboygan before draining into Lake Michigan which forms the eastern boundary of the City.

### Soils

There are two major soil types in the City of Sheboygan: the Mosel-Oakville-Hebron association and the Kewaunee-Waymor-Manawa association. Mosel-Oakville-Hebron association predominates along the coast of Lake Michigan and one-half mile to two miles inland. The second major soil type found in the city is the Kewaunee-Waymor-Manawa which is characterized by well drained to somewhat poorly drained soils that have a subsoil of mainly clay loam to clay and are underlain by loam or silty clay loam glacial till. Kewaunee silt loam is the most common soil type of this association in the City. This soil is characterized by slow runoff and moderately slow permeability.

### Floodplains

Flood hazard areas are located along the Sheboygan, Pigeon, Black Rivers, and Fisherman's Creek. These have been identified and mapped by the Federal Insurance Administration for risk management purposes. The 100 year flood areas, where the flooding probability is greater than 1% in any given year, is generally restricted to no development by state statute-authorized local zoning. The City has experienced major flood events which have been located mainly upstream drainage basins characterized by a high level of impervious surface and a relatively small drainage outlet.

### Wetlands

Wetlands areas are located along streams and drainageways and in isolated low spots. These wetlands have been identified and mapped by the Army Corps of Engineers and the Wisconsin Department of Natural Resources. These areas are important for aquifer recharge, groundwater and surface water quality improvement, and wildlife habitat. Most wetlands within the City are located along the Sheboygan River, Pigeon River, and Black River corridors.

### Environmental Corridors

Environmental Corridors are continuous systems of open space that include environmentally sensitive lands, floodplain, wetlands, natural resources requiring protection from disturbance and development, and land specifically designated for open

space or recreational use. Within the City, environmental corridors are primarily located adjacent to the Sheboygan and Pigeon Rivers, traversing east-west through the City.

## 2.2 Social Characteristics

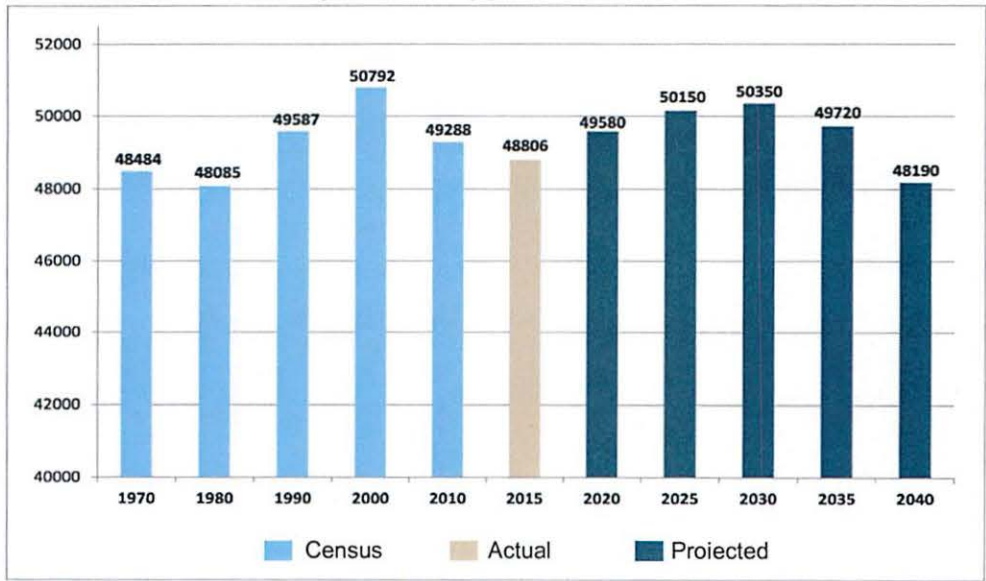
This section will provide information in regards to the population trends along with race, age, households, and commuting habits. The 2010 Census showed that there were 49,288 people, 20,308 households, and 12,219 families residing in the city. All the data compiled in this section was from the following websites unless otherwise noted:

US Census Bureau, 2010 Census of Population and Housing:  
[http://factfinder.census.gov/faces/nav/jsf/pages/community\\_facts.xhtml](http://factfinder.census.gov/faces/nav/jsf/pages/community_facts.xhtml) OR  
 US Census Bureau, American Fact Finder 2010-2014 5-year Estimates  
<http://factfinder.census.gov/faces/tableservices/jsf/pages/productview.xhtml?src=CF>

### Population Trends

The City of Sheboygan’s population has fluctuated over past 50 years as shown in the table below. After a several decades (1980-2000) of an increase, the population has declined and the future projections mimic that same pattern as the past of an increase in population than a decrease in population. This may be due to Sheboygan’s manufacturing job and how the market dictates the needs for these jobs.

**Table 2.1: Historic and Projected Total Population**  
 City of Sheboygan, 1970 -2040



<http://doa.wi.gov/divisions/intergovernmental-relations/demographic-services-center/projections>  
<http://doa.wi.gov/divisions/intergovernmental-relations/demographic-services-center/estimates>

### Race

The racial makeup of Sheboygan’s can be seen in table below.

**Table 2.2: Racial Makeup**

City of Sheboygan, 2010

Race	Count	Percentages
<b>Non-Hispanic or Latino</b>		
White alone	38,108	77.3
Black or African American alone	832	1.7
American Indian and Alaska Native alone	209	0.4
Asian alone	4,412	9
Native Hawaiian and Other Pacific Islander alone	6	0
Some other race alone	31	0.1
Two or More Races	824	1.7
<b>Hispanic or Latino</b>		
Mexican	4,111	8.3
Puerto Rican	220	0.4
Cuban	38	0.1
Other Hispanic or Latino	497	1
<b>Total Population (2010)</b>	<b>49,288</b>	<b>100%</b>

**Age Distribution**

Of the 49,288 people in Sheboygan, 13,712 (27.8%) are under the age of 19. The age group between 5 and 19 which is 20.3% (10,021) of the population and is often considered the active recreation years including youth organized sports such as soccer, baseball, and football.

Those ages 25 to 44 account for 33.4% of the city's population, while individuals ages 45 to 64 comprise of 24.8% and over 65 is 13.9% of the population. For individuals between the ages of 25 -64, improved health and fitness has become a trend meaning they are more willing to travel and participate in a diverse range of recreational activities. The City of Sheboygan median age is 36.2 years and the gender makeup is 49.5% male and 50.5% female.

**Table 2.3: Age and Sex Distribution**

City of Sheboygan, 2010

Age	Total	%	Male	Female
under 5	3691	7.5%	1858	1833
5 -9	3369	6.8%	1763	1606
10 -14	3304	6.7%	1694	1610
15 -19	3348	6.8%	1710	1638
20 -24	3061	6.2%	1529	1532
25 -34	7139	14.5%	3641	3498
35 -44	6281	12.7%	3305	2976
45 -54	6924	14.0%	3546	3378
55 -59	2925	5.9%	1420	1505
60 -64	2373	4.8%	1158	1215
65 -74	3160	6.4%	1400	1760
75 & over	3713	7.5%	1390	2323

Household Breakdown

There were 20,308 households of which 30.7% had children under the age of 18 living with them, 43.4% were married couples living together, 11.7% had a female householder with no husband present, 5.1% had a male householder with no wife present, and 39.8% were non-families. Of all households 33.4% were made up of individuals alone and 12.1% had someone living alone who was 65 years of age or older. The average household size was 2.38 and the average family size was 3.06.

According to the US Census Bureau 2010-2014 American Community Survey 5-Year Estimates, the median household income in the city was \$43,107 and about 11.2% of families and 14.8% of the population were below the poverty line, including 23.5% of those under age 18 and 7.3% of those 65 years of age or older.

Commuting to Work

According to the US Census Bureau 2010-2014 American Community Survey 5-Year Estimates, there were 23,755 workers 16 years of age or older with a mean travel time to work of 16.7 minutes. Below is a table that breaks down how they commuted to work.

**Table 2.4: Commuting to Work**  
City of Sheboygan, 2010-2014

	<b>Workers</b>	<b>%</b>
Car, Truck, or Van -alone	19,935	83.9%
Car, Truck, or Van -carpooled	2,254	9.5%
Public Transportation (excluding taxicab)	198	0.8%
Walked	573	2.4%
Other means	373	1.6%
Worked at home	422	1.8%
<b>Total</b>	<b>23,755</b>	<b>100.0%</b>

## **SECTION 3: ANALYSIS OF THE SHEBOYGAN PARK AND OPEN SPACE SYSTEM**

### **3.1 Introduction**

The number and type of parks and recreation facilities needed within a community are dependent on the demands of the local residents. Identifying the recreational needs and wants of community residents provides the justification for funding the acquisition and development of new facilities as well as the maintenance of existing recreational facilities. Below are the generally accepted methods of determining recreation needs:

- A classification of existing parkland and a comparison to national acreage standards
- Comparison to regional quantitative studies –the Statewide Comprehensive Outdoor Recreation Plan and the Sheboygan County Comprehensive Outdoor Recreation Plan
- Soliciting public input and discerning local recreational facility needs.

It is important to use all of the above mentioned methods in determining the need for additional parks and/or recreational facilities in the City of Sheboygan. Each method focuses on one specific element of providing suitable parks and open space and types of facilities. Taken individually, they do not provide an accurate representation of community-wide recreation needs. However, used as a group, recreation needs and wants can be aggregated and identified and additional parks and recreation facilities can be justified.

### 3.2 Parkland Analysis

A parkland classification system is a useful tool to determine if an existing park system serves the needs of a community. Total acreage alone does not guarantee that the community's park needs are being met. A community should have a number of different types of parks to serve the various needs of the residents.

#### ***Mini-Park/Pocket Park***

General Description: These parks offer specialized facilities that serve a centralized or concentrated or specific group such as young children or senior citizens.

Service Area: Less than ¼ mile in residential areas

Desirable Size: 1 acre or less

Areas per 1,000 Population: .25 to .5 acres

Basic Facilities and Activities:

- Playground equipment and structures for preschool and elementary school age children
- Conversation and sitting areas arranged to permit easy surveillance by parents
- Landscaped areas that provide buffering and shade
- Lighting for security at night
- Parking not typically provided

Desirable Site Characteristics:

- Suited for intense development
- Easily accessible to the neighborhood population
- Centrally located in close proximity to residential development
- Accessible by walking or biking
- Well buffered by open space and/or landscape plantings and in some cases, separated from roadways by physical barriers, such as fences

City of Sheboygan Mini-Parks/ Pocket Parks:

<b>Mini-Parks/Pocket Parks Total Acreage:</b>	<b>0.00</b>
<b>Recommended NRPA Acres:</b>	<b>12.20 -24.40</b>

#### ***Neighborhood Park***

General Description: These parks are designed specifically to accommodate residents living within the immediate surrounding area. They are often characterized

by active recreational facilities such as baseball and soccer fields, but should also incorporate some passive recreational areas for picnicking and nature study.

Service Area: ¼ to ½ mile radius uninterrupted by non-local roads and/or other physical barriers

Desirable Size: 5 acres minimum; 15+ acres is optimal

Acres per 1,000 Population: 1.0 to 2.0 acres

Basic Facilities and Activities:

- Active recreational facilities such as playfields, tennis courts, basketball courts, playgrounds, ice-skating rinks
- Passive recreational facilities such as picnic/ sitting areas and nature study areas
- Service buildings for shelter, storage and restrooms
- Lighting for security at night
- Adequate on-street and off-street parking
- Not intended to be used for activities that result in overuse, noise, and increase traffic with the exception of limited use by youth teams

Desirable Site Characteristics:

- Easily accessible to the neighborhood population
- Accessible by walking or biking

City of Sheboygan Neighborhood Park:

Charles Voight	2.86	Northeast	12.0
Cleveland	4.41	Optimist	5.0
Cole	2.5	Riverside	5.67
End	3.47	Roosevelt	9.47
Franklin	1.4	Sheridan	2.62
Grace	1.13	Veteran's	7.45
King	6.5	Worker's	2.81
Moose	3.9		

**Neighborhood Parks Total Acreage: 71.19**

**Recommended NRPA Acres: 48.81 -97.61**

***Community Park***

General Description: Community Parks are intermediate in size and are able to accommodate visitors from the surrounding community and multiple neighborhoods. These sites focus on both the developed aspects of the park, such as intense recreational activities, as well as the natural resources amenities

Service Area: 1 to 2 mile radius

Desirable Size: 25+ acres is desirable

Acres per 1,000 Population: 5.0 to 8.0 acres

Basic Facilities and Activities:

- Active recreational facilities such as areas for swimming and boating, biking/walking/skiing trails, playfields, playgrounds, sports courts
- Passive recreational facilities such as walking trails, picnic/sitting areas and nature study areas
- Service buildings for shelter, storage and restrooms
- Facilities for cultural activities, such as plays and concerts in the park
- Community Center building with multi-use rooms for crafts, theatre, restrooms, social activities, and older adult use
- Lighting for security at night
- Adequate off-street parking

Desirable Site Characteristics:

- May include natural areas, such as bodies of water or wooded natural areas
- Easily accessible to the neighborhood population
- Accessible by walking or biking

City of Sheboygan Community Parks:

Deland	23.21	Kiwanis	30.5
Evergreen	98.02	Lake View	18.6
Jaycee Quarry	38.29	Vollrath	16.13

**Community Parks Total Acreage: 224.75**  
**Recommended NRPA Acres: 244.03 -390.44**

***Special Use Park/ Conservancy Area***

General Description: Areas of open space that cannot be measured by a quantifiable standard because of their unique and diverse contributions to the community. Special Use Areas enhance an overall park and open space system by maintaining and improving the community's natural resource base, accommodating special activities that aren't included in other parks, and providing interconnections between isolated parks and recreation areas. Examples of Special Use Space Areas are varied but can include those lands that accommodate passive or special recreational activities, such as golf courses, sledding/skiing hills, marinas, beaches, display gardens, arboreta, and outdoor amphitheaters, as well as land that have been protected for their environmental significance or sensitivity and provide limited opportunity for recreational use. Examples of that latter may include water bodies, floodplains, wetlands, shorelands and shoreland setback areas, drainage ways, storm-water management basins, conveyance routes, environmental corridors or isolated natural

areas, wildlife habitats, areas of rare or endangered plant or animal species, prairie remnants, and restoration areas.

Service Area: Variable –depends on function

Desirable Size: Variable –depends on function

Acres per 1,000 Population: Variable –most Special Use Parks/ Conservancy Areas are not included in the overall community calculation of park and recreational space per 1,000 persons. Their value extends beyond the community’s boundaries and contributes significantly to overall quality of life.

Basic Facilities and Activities: Variable –some may include:

- Active recreational facilities such as areas for swimming and boating, skiing hills, biking/walking/skiing trails, skating rinks, and golf courses
- Passive recreational facilities such as walking trails, picnic/sitting areas, and natural study areas
- Service buildings for shelter, equipment storage/rental, concessions, and restrooms
- Signage, trails markers, trash receptacles, and information booths
- Lighting for security at night
- Off-street parking spaces if appropriate to the area

City of Sheboygan Special Use Parks:

8 <sup>th</sup> Street Boat Landing	.58	North Point Overlook	2.0
Butzen	56.79	Rotary Riverview	2.0
Camelot Dog Run	3.85	South Pier	9.0
Dog Run (south)	14.99	Southshore	4.0
Fountain	2.62	Wildwood Athletic	12.06
Indian Mound	15.48	Wildwood Baseball	5.2
North Point	20.8		

**Special Use Parks Total Acreage: 149.37**

City of Sheboygan Conservancy Areas:

Arrowhead	1.0	Manor Heights	11.6
Creekside	7.47	Maywood	139.75
Julson	2.15	Pigeon River Parkway	113.25

**Conservancy Areas Total Acreage: 275.22**

***Linear Park/Recreational Trails***

General Description: Linear parks/recreational trails accommodate various outdoor activities, such as biking, hiking, walking, jogging, horseback riding, nature study, and cross country skiing. A well-designed park system provides connections between

parcs and open space lands and effectively integrates urban areas with the surrounding natural environmental by the use of linear park/recreational trail areas. Linear parks/recreational trails can be designed to serve different functions and to accommodate various, and sometimes conflicting activities.

Service Area: Variable –depends on length & size

Desirable Size: Sufficient width to protect the resources and provide maximum use

Acres per 1,000 Population: Variable –most Linear Park areas are not included in the overall community calculation of park and recreational space per 1,000 persons.

Desirable Design Criteria for Multi-Use Paths:

- Minimal width of 10 feet to accommodate two-way bicycle traffic, and recommended paved surface to facilitate bike, walking, running and skating
- Avoid placement alongside roadways where multiple cross-street and driveways are or will be present

Desirable Design Criteria for Walking/Hiking Trails:

- Because these trail facilities often travel through environmentally sensitive areas, they are generally not paved. Rather, they are surfaced with crushed limestone, decomposed granite, wood chips, hard packed earth or mowed grass.

City of Sheboygan Walking/Hiking Trails:

Bur Oak	Jaycee
Dog Run	Lakeview
Evergreen	Maywood
Indian Mound	Pigeon River Parkway

City of Sheboygan Linear/Multi-Use Paths:

Harbor Shore Trails	Superior Ave Trail
River Walk	Taylor Dr Trail
Shoreland 400	Urban Rec Trail
South Pier Trail	

**Table 3.1 Total Park Acreage Analysis, 2015**

\*Based on 2015 population estimates of 48806

Park Type	NRPA Standard Acres per 1,000 persons	Recommended Acreage based on Acres per 1,000 persons*	2015 Acres per 1,000 persons (Existing)	2015 Total Acres (Existing)
Mini-Parks/ Pocket Parks	.25 -.50 acres	12.20 -24.40 acres	0.00	0.00
Neighborhood Parks	1.0 -2.0 acres	48.81 -97.61 acres	1.46 acres	71.19 acres
Community Parks	5.0 -8.0 acres	244.03 -390.44 acres	4.60 acres	224.75 acres
<b>Total</b>	<b>6.25 -10.50 acres</b>	<b>305.04 -512.45 acres</b>	<b>6.06 acres</b>	<b>295.94 acres</b>
Special Use Parks	Varies	N/A	3.06 acres	149.37 acres
Conservancy Areas	Varies	N/A	5.64 acres	275.22 acres

### **3.3 Review of Local, Regional and State Recreation Plans**

Another method of determining recreation needs in the community uses local, regional, and state recreation studies that apply to the area. These studies are very useful since they are a good indicator of recreation needs as perceived by recreation users. Below are the studies that are available at this time.

#### ***Sheboygan Area School District Facility and Master Planning Green Space Study***

In the City of Sheboygan the school district and the city work cooperatively to provide facilities and programming to area residents. The school district shoulders most of the burden for facilities management and development and works to provide programming and sport field reservation services. The school district had developed a school facilities plan, *Sheboygan Area School District Facility and Master Planning Green Space Study* (2006). The school district was consulted throughout the planning process.

#### ***Sheboygan County Outdoor Recreation and Open Space Plan***

The Sheboygan County Parks System is a natural resource based system, which demonstrates stewardship while providing recreational and educational opportunities. Sheboygan County provides resource related and self-actualized recreational opportunities while city and town governments provide sites and facilities for intensive non resource-oriented recreational facilities. Sheboygan County has recently prepared an Outdoor Recreation and Open Space Plan that conveys a shared vision for park and open space lands and facilities to serve the resident County population anticipated under full development of the County land use plan. The updated park and open space plans are also prepared to meet planning requirements for use of State and Federal parkland and recreational grants.

#### **Vision Statement**

Sheboygan County will offer its residents the best possible system of outdoor recreation and open space sites and activities in a manner which is responsive to the needs of the public, fiscally responsible, and which promotes the preservation and sustainability of the County's outstanding environmental, archeologist, historical, and cultural resources.

#### **Goals**

The goals of the Sheboygan County Comprehensive Outdoor Recreation and Open Space Plan are:

- To ensure provision and protection of sufficient parks, recreation facilities, and open areas to satisfy the health, safety and welfare needs of citizens and visitors, including underserved populations.

- To ensure that the acquisition of park and open spaces lands occurs in coordination with development to provide for reasonable acquisition costs and facilitate site planning for development. Alternative means of reserving lands required for open space should be fully explored to ensure that lands are obtained at the lowest cost to the public.
- To promote the involvement and cooperation of all the county's communities in park and recreation planning and development.
- To develop tools to protect open space.

### *Sheboygan County Pedestrian/Bicycle Plan*

In July 2006, the US Congress adopted the new transportation budget which included special provisions to create a Non-Motorized Transportation Pilot Program; Sheboygan County was one of four communities in the country selected to participate in this pilot program. As part of the Pilot Program, Sheboygan County will receive up to \$25 million over four years to develop a network of non-motorized transportation facilities that connect neighborhoods, retail centers, schools, recreation amenities, and employment centers and will allow people to change the way they choose to move around through their daily lives.

During the summer of 2007 the County completed the Sheboygan County Pedestrian and Bicycle Plan. This plan incorporates the vision statement and goals and objectives of the County plan. The City of Sheboygan supports improving bicycle and pedestrian accommodations within the city of county-wide. On April 21, 2015, Sheboygan County adopted an updated Pedestrian and Bicycle Plan.

### **Bicycle Vision**

By 2045, Sheboygan County's bicycle facilities will be an efficient, connecting system for bicycles routes and facilities that provide a safe, convenient and viable transportation choice for Sheboygan County residents and visitors.

### **Bicycle Goals**

- Create diverse bicycle-friendly facilities that increase the number of bicycling trips and offer a level of convenience, directness, safety, and attractiveness that will encourage bicycle use.
- Establish a safe, convenient, enjoyable, and continuous bicycle route system within Sheboygan County for use by utilitarian and recreational cyclists.
- Reduce the number of crashes involving bicyclist with other users of the transportation system by 20 percent or more by 2045.

## **Pedestrian Vision**

By 2035, pedestrian travel will be established as a viable, convenient, and safe transportation choice for Sheboygan residents and visitors.

## **Pedestrian Goals**

- A diverse pedestrian-friendly environment that increases the number of walking trips and offers a level of convenience, directness, safety, and attractiveness.
- Guide land use and site design that is conducive to pedestrian use.
- Improve the circulation, visibility, and safety for pedestrians and reduce conflicts with vehicular traffic.
- Ensure that the pedestrian system is fully accessible and convenient for all users, including persons with disabilities, children, and the elderly.
- Develop and implement a variety of educational programs that promote the benefits of walking and encourage implementation of pedestrian-oriented design.

Please see Appendix C, D, E and F for applicable maps from the Sheboygan County Pedestrian/Bicycle Plan.

## *Statewide Comprehensive Outdoor Recreation Plan*

### **Vision Statement**

The 2011 -2016 Wisconsin Statewide Comprehensive Outdoor Recreation Plan (SCORP) serves as a blue print for state and local outdoor recreation planning through support of nationally initiatives, sets the course for recreation within the state by describing current recreation supply and trends, and provides a framework for future recreation development and focus.

### **Goals**

The goals of the Statewide Comprehensive Outdoor Recreation Plan are:

- Assess, Understand, and Adapt to Growing Recreation Tourism Demands and Preferences.
- Improve Integration of Outdoor Recreation Interests and Needs in Land Use and Other Relevant Planning Efforts.
- Continue to Provide and Enhance Public Access to Wisconsin Recreational Lands and Waters.
- Conserve Rural Landscapes and Forests through Partnerships and Incentives.
- Address Funding Challenges Associated with Managing Wisconsin Outdoor Recreation Resources.
- Promote Outdoor Recreation as a Means of Improving Public Health Among Wisconsinites.

- Establish Great Urban Parks and Community Green Spaces.

*The City's Comprehensive Outdoor Recreation Plan is consistent with the State and County Comprehensive Outdoor Recreation Plans and recognizes their goals as part of the City's plan. The Outdoor Recreation Plan is also included in the City of Sheboygan Comprehensive Plan.*

### 3.4 Public Input

The online survey had 232 participants which was available online from February 16, 2015 to March 17, 2015 along with hard copies upon request. Of those 232 participants, 131 took the survey as an individual, 82 as a family and 1 as an organization. All participants were 25 or older with the majority (53) being from the 45 - 54 age group.

The five most used parks were Evergreen Park, Fountain Park, Vollrath Park, Deland Park, and Kiwanis Park. Walking Picnicking, going to the playground, dog walking and bicycling were noted as the top 5 outdoor activities the participants partake in.

Improvements that they would like to see to the Sheboygan Park system is improved lighting, improved maintenance, improved existing park facilities, more trails/paths and improved landscaping.

73% noted that they feel safe in City of Sheboygan's Park while 43% feel that the City does not do a good job informing the public about our parks and their rules.

For all the survey questions and results they are available in Appendix G for viewing.

**\*\*Public Forums will be held at:**

- **Board of Marina, Parks & Forestry on April 5, 2016**
- **Plan Commission on April 12, 2016**
- **Public Works Committee on April 12, 2016**

## SECTION 4: RECOMMENDATION

The City of Sheboygan will face many challenges as it continues to grow, especially as growth is restricted by the lake. Open space protection, trail system development, and active use park expansion all lead to a higher quality of life in Sheboygan and continued ability to attract new residents and retain those already living there.

### 4.1 Individual Park Recommendations/Capital Improvements

On the following pages you will see Individual Park Descriptions which include site analysis summary (existing facilities, issues and improvement options), program details (events and maintenance) and improvement estimates.

*Not all the parks will be listed only those with recommendations at this time.*



**Charles Voigt Park**

**Neighborhood Park**

**Park Description**

Location:

This 2.86 acre north side park offers, playground equipment and plenty of open space.



**Site Analysis Summary**

Existing Facilities:

- Playground Equipment

Issues:

- Site plan is needed

Improvement Options:

- Master plan

**Program Details**

Programs and Events:

- None at this time

Maintenance Program:

- Mowing
- Trash collection
- Playground equipment inspection

**Improvement Estimate**

- Master plan \$ 10,000

**Cleveland Park**

**Neighborhood Park**

**Park Description**

Location: 2331 Geele Ave

This 4.41 acre park is located on the north side of Sheboygan on SE corner of Geele Ave and N 25<sup>th</sup> St. Cleveland Park is part of the Cooper-Cleveland Neighborhood.

New 5-12 years of age playground equipment was installed in 2014 and 2-5 years of age equipment in 2015.

A new rentable shelter and restrooms were installed in 2012.



**Site Analysis Summary**

Existing Facilities:

- Shelter available for rental
- Restrooms
- Basketball court
- Playground equipment
- Grills
- Picnic tables
- Open space

Issues:

- Road parking only

Improvement Options:

- Master Plan for continued redevelopment
- Grass volleyball courts
- Accessible walkways to all facilities

**Program Details**

Programs and Events:

- Family and group rentals
- Neighborhood events

Maintenance Program:

- Mowing
- Trash collection
- Landscaping/tree care
- Turf management
- Playground inspection

**Improvement Estimate**

• Splash pad	\$113,000
• Accessible walkway connections	\$ 10,000
• Off road parking	\$ 20,000
• Additional landscaping	\$ 2,000

**Park Description**

Location: 1700 N. 3<sup>rd</sup> Street

This 2.5 acre park is located on the north side of Sheboygan at 1700 N 3<sup>rd</sup> Street north of Superior Ave. Cole Park is part of the North Point Neighborhood.

A small Picnic Shelter was built in 2015 as part of an Eagle Scout Project. This is a non-rentable shelter.



**Site Analysis Summary**

Existing Facilities:

- Playground equipment
- Small picnic shelter
- Picnic tables
- Port-a-potty

Issues:

- Street parking only

Improvement Options:

- Walkways need to be resurfaced
- Accessible walkways to all facilities
- Add grills and more picnic tables
- Add playground boarder
- Park signage

**Program Details**

Programs and Events:

Maintenance Program:

- Mowing
- Trash collection
- Playground inspection
- Landscaping/Tree care
- Turf Management

**Improvement Estimate**

- |   |           |
|---|-----------|
| • Resurface walkways                    | \$ 10,000 |
| • Add Grills, benches and picnic tables | \$ 2,000  |
| • Playground boarder                    | \$ 5,000  |

**End Park**

**Neighborhood Park**

**Park Description**

Location: 1236 Bell Ave.

This 3.47 acre park is located on the north side of Sheboygan at 1236 Bell Ave. End Park is part of the End Park Neighborhood.

Rentable shelter, restrooms, playground equipment and splash pad, makes this a great park for family gatherings.



**Site Analysis Summary**

**Existing Facilities:**

- Shelter available for rental
- Restrooms
- Playground equipment
- Splash pad
- Picnic areas

**Issues:**

- Road parking only
- Vandalism/security
- Poor storm water drainage

**Improvement Options:**

- Resurface walkways
- Pedestrian lighting
- Off street parking area
- Accessibility to all facilities
- Replace swing
- Install fall area around playground areas
- Install security cameras
- Installation of drain tile

**Program Details**

**Programs and Events:**

- Family Gatherings
- Neighborhood Events

**Maintenance Program:**

- Mowing
- Trash collection
- Playground inspection
- Landscaping/Tree care
- Turf management

**Improvement Estimate**

- |                           |           |
|---------------------------|-----------|
| • Resurface walkways      | \$ 10,000 |
| • Pedestrian lighting     | \$ 10,000 |
| • 5-6 parking stalls      | \$ 10,000 |
| • Playground improvements | \$ 25,000 |
| • Security cameras        | \$ 3,000  |

**Franklin Park**

**Neighborhood Park**

**Park Description**

Location: 1300 Broadway Ave.

This 1.4 acres located on the south side of Sheboygan. Franklin Park is part of the Franklin Park Neighborhood.



**Site Analysis Summary**

Existing Facilities:

- Playground equipment
- Basketball ½ court
- Backstop
- Open space

Issues:

- Road parking only

Improvement Options:

- Fence repair/replacement
- Move backstop
- Accessible walkways to all facilities

**Program Details**

Programs and Events:

Maintenance Program:

- Mowing
- Trash collection
- Playground inspection
- Landscaping

**Improvement Estimate**

- Fence repair/replacement      \$ 10,000
- Accessible walkways              \$ 5,000

**General King Park**

**Neighborhood Park**

**Park Description**

Location: 1611 S 7<sup>th</sup> Street

This 6.5 acres lakefront park is located on the south side of Sheboygan. General King Park is located in the King Park Neighborhood.

Built in 2009, a new rentable Park Building, restrooms and outdoor showers overlooking Lake Michigan makes this a hotspot for family reunions, weddings and all other gatherings.

New 2-5 year old playground added in 2015.



**Site Analysis Summary**

**Existing Facilities:**

- Park building, available for rental
- Lakefront/Beach
- Outdoor showers
- Restrooms
- Playground equipment, 2-5 and 5-12 years of age
- Picnic tables/benches
- Grills
- Sand Volleyball
- Fire pit

**Issues:**

- Street parking only
- Landscaping around building

**Improvement Options:**

- New landscaping around building
- Replace older playground equipment
- Storm sewer outfall
- Restore historic entrance and flagpole
- Accessible walkways to all facilities including lake

**Program Details**

**Programs and Events:**

- Family gatherings
- Weddings
- Fourth of July celebration

**Maintenance Program:**

- Mowing
- Trash collection
- Shoreline maintenance
- Landscaping/Tree care
- Turf management

**Improvement Estimate**

- |                                 |           |
|---------------------------------|-----------|
| • Landscaping                   | \$ 5,000  |
| • Restore entrance and flagpole | \$ 10,000 |
| • Accessible walkways           | \$ 10,000 |
| • Storm water outfall           | \$        |

**Grace Park**

**Neighborhood Park**

**Park Description**

Location: 2347 E Mark Drive

This 1.13 acres park is located on the north side of Sheboygan in the Fellowship Neighborhood.



**Site Analysis Summary**

Existing Facilities:

- Playground equipment
- Picnic tables

Issues:

- Landscaping along residential housing

Improvement Options:

- Tree/shrub plantings between houses and park area

**Program Details**

Programs and Events:

Maintenance Program:

- Mowing
- Trash collection
- Landscaping/Tree care
- Turf management
- Playground inspection

**Improvement Estimate**

- Planted tree line between houses and park \$500.00

**Moose Park**

**Neighborhood Park**

<b>Park Description</b>	
<p>Location: 1801 Indiana Avenue</p> <p>This 3.9 acres long narrow park stretches between Indiana Ave and Georgia Ave on the south side of Sheboygan. Moose Park is part of the Indiana Corridor Neighborhood.</p>	

<b>Site Analysis Summary</b>	
<p>Existing Facilities:</p> <ul style="list-style-type: none"> <li>Playground equipment</li> <li>Basketball</li> <li>Tennis</li> </ul>	<p>Issues:</p> <ul style="list-style-type: none"> <li>Decide if tennis courts are staying or if they are going to be removed</li> <li>Older playground equipment</li> </ul> <p>Improvement Options:</p> <ul style="list-style-type: none"> <li>Hardscape Surfacing</li> <li>New playground equipment</li> </ul>

<b>Program Details</b>	
<p>Programs and Events:</p>	<p>Maintenance Program:</p> <ul style="list-style-type: none"> <li>Mowing/areas not to mow</li> <li>Trash collection</li> <li>Playground inspection</li> <li>Landscape/tree care</li> <li>Accessible walkways to all facilities</li> </ul>

<b>Improvement Estimate</b>	
<ul style="list-style-type: none"> <li>New playground equipment</li> <li>Accessible walkways</li> </ul>	<p>\$ 25,000</p> <p>\$ 5,000</p>

**Northeast Park**

**Neighborhood Park**

**Park Description**

Location: 2901 N 6<sup>th</sup> Street

This 12 acres lakefront park is located on the north side of Sheboygan at 2901 N 6<sup>th</sup> St. Northeast Park is located in the North Lake Neighborhood.



**Site Analysis Summary**

Existing Facilities:

- Soccer
- Lake front access
- Beach
- Benches
- Open space

Issues:

- Street parking only
- Invasive plant growth

Improvement Options:

- Lakeshore restoration
- Storm sewer outfall
- Add picnic areas
- Park signage

**Program Details**

Programs and Events:

- Soccer practice

Maintenance Program:

- Mowing
- Trash collection
- Invasive removals
- Landscape/tree care
- Turf management

**Improvement Estimate**

- Lakeshore restoration \$ 20,000
- Added picnic areas \$ 2,000
- Park signage \$ 2,000
- Storm sewer Outfall

**Optimist Park**

**Neighborhood Park**

**Park Description**

Location: 2010 Carmen Avenue

This 5 acre park is located on the south side of Sheboygan. With a new rentable shelter built in 2012 and restrooms, updated playground equipment in 2015, makes this a great park for family and neighborhood gathering. Optimist Park is part of the West Camelot Neighborhood.

Soccer and youth baseball are also held in the park making it very busy in the evenings.

Optimist is also adjacent to the new Hmong garden rental lots.



**Site Analysis Summary**

Existing Facilities:

- Shelter that can be rented
- Restrooms
- Playground equipment
- Soccer
- Youth baseball
- Open space

Issues:

- Street parking only

Improvement Options:

- Walkway boarder around playground
- Additional playground
- Accessible walkways to all facilities
- Off street parking
- Better access to the Hmong gardens
- Constructed earth berm between gardens, park and residential houses

**Program Details**

Programs and Events:

- Organized youth soccer and baseball
- Access to Hmong gardens

Maintenance Program:

- Mowing
- Trash collection
- Playground inspection
- Landscaping/tree care
- Turf management

**Improvement Estimate**

• Walkway boarder around playground	\$ 7,000
• Accessible walkways to all facilities	\$ 10,000
• Off Street parking for Hmong garden (SASD)	\$ 20,000
• Constructed earth berm	\$ 5,000

**Riverside Park**

**Neighborhood Park**

**Park Description**

Location: 640 N Water Street

This 5.67 acres park is located along the Sheboygan River and offers a Riverwalk pathway, benches with great views, basketball, volleyball and playground equipment.



**Site Analysis Summary**

Existing Facilities:

- Playground Equipment
- Sand Volleyball
- Basketball
- Riverfront

Issues:

- Portions of the park are on a capped contaminated site.
- Upkeep of landscaping

Improvement Options:

- Defining capped and buildable areas
- Low maintenance landscaping
- Better site design

**Program Details**

Programs and Events:

- Non at this time

Maintenance Program:

- Mowing
- Trash collection
- Landscaping/weed control

**Improvement Estimate**

- Soil borings/site use      \$ 10,000
- Master plan                      \$ 10,000

## Roosevelt Park

## Neighborhood Park

### Park Description

Location: 1103 Mead Ave

This 6.5 acres south side has a rentable park building updated playground equipment, two baseball/softball field's tennis and basketball courts with lots of open space.



### Site Analysis Summary

#### Existing Facilities:

- Playground Equipment
- Two softball/baseball fields
- Basketball
- Tennis
- Restrooms

#### Issues:

- Tennis courts are in need of repair
- Park building needs re-roofing
- No off road parking available

#### Improvement Options:

- Master plan is needed
- Work with SASD for best use of park
- Determine if tennis court are going to stay

### Program Details

#### Programs and Events:

- Scheduled softball and baseball games
- Family and group rentals

#### Maintenance Program:

- Mowing
- Trash collection
- Turf management
- Landscaping needs

### Improvement Estimate

- |                                |           |
|--------------------------------|-----------|
| • Roof repair/building updates | \$ 30,000 |
| • Tennis court repair          | \$ 25,000 |
| • Master Plan                  | \$ 10,000 |

## Sheridan Park

## Neighborhood Park

### Park Description

Location: 701 S 14<sup>th</sup> St

This tree filled 2.62 acres midtown park offers playground equipment, small shelter, basketball court and picnic areas.



### Site Analysis Summary

Existing Facilities:

- Playground Equipment
- Basketball
- Small shelter
- Portable restrooms

Issues:

- Shelter is older and may need replacement
- Playground equipment updates in future

Improvement Options:

- Tree replacement
- New shelter
- Update playground equipment

### Program Details

Programs and Events:

- None at this time

Maintenance Program:

- Mowing
- Trash collection
- Landscape maintenance

### Improvement Estimate

- None at this time

**Veteran's Park**

**Neighborhood Park**

**Park Description**

Location:

This 7.45 acre south side park offers a new rentable shelter and restrooms, playground equipment, tennis courts, picnic areas, two baseball/softball fields, plenty of open space and a Vietnam Veterans of Sheboygan Tank Memorial.



**Site Analysis Summary**

Existing Facilities:

- Playground Equipment
- Softball/baseball
- Basketball
- Tennis
- Restrooms

Issues:

- Limited off road parking
- Play equipment needs updating
- Tennis court reconstruction
- Replacement of basketball court

Improvement Options:

- Parking area
- New Playground equipment
- Tennis court reconstruction
- New basketball court

**Program Details**

Programs and Events:

- Family and group rentals
- Softball games and practice

Maintenance Program:

- Mowing
- Trash collection
- Restroom and shelter cleaning
- Playground equipment maint.

**Improvement Estimate**

- |                                    |           |
|------------------------------------|-----------|
| • Additional parking and sidewalks | \$ 10,000 |
| • Basketball court                 | \$ 10,000 |
| • Playground equipment             | \$ 35,000 |
| • Tennis court reconstruction      | \$ 50,000 |

**Workers Water Street Park**

**Neighborhood Park**

**Park Description**

Location: N Water Street

This 2.1 acres river side park is located along the Sheboygan River and offers a Riverwalk pathway part of the Urban Recreational Trail, playground equipment, a picnic shelter, splash pad, restrooms and great views.



**Site Analysis Summary**

Existing Facilities:

- Playground Equipment
- Splash pad
- Riverfront
- Riverwalk
- Restrooms
- Non-rentable shelter

Issues:

- Security

Improvement Options:

- Security cameras

**Program Details**

Programs and Events:

- Non at this time

Maintenance Program:

- Mowing
- Trash collection
- Playground inspections
- Splash pad maintenance

**Improvement Estimate**

Security cameras	\$3,000
------------------	---------

**Park Description**

Location: 715 Broughton Dr.

This 16.13 acres community park is located on the shores of Lake Michigan; it is in the heart of the Harbor Centre District. It is home to several festivals, the Marina, Sheboygan Youth Sailing Club and boat launch.

Park facilities include the Deland Community Center, Richardson shelter, Deland Home, three playground areas including Rammer playground, and bathhouse overlook that has restrooms and showers.



**Site Analysis Summary**

**Existing Facilities:**

- 3 Playground areas
- Biking/ Walking on the Harbor Trail
- Sand Volleyball
- Tennis
- Swimming
- Fishing Area
- Boat launch
- Rentable shelters
- Restrooms
- Event Area
- Beachfront
- Fish Cleaning station

**Issues:**

- Erosion on steep hillside
- Invasive species
- Aging bathhouse
- Storm water outfalls need to be addressed

**Improvement Options:**

- Tennis court needs repainting
- Beach front restoration
- New bath house
- Performance shelter/band shell

**Program Details**

**Programs and Events**

- **Fourth of July Celebration**
- **Greek Fest**
- **Family gathering**
- **Walk/run events**

**Maintenance Program**

- Mowing
- Trash collection
- Shoreline maintenance
- Sand erosion

**Improvement Estimate**

• Tennis court surface painting	\$20,000
• Tennis court sport court surfacing	\$50,000
• Beach front restoration	\$
• New bath house	\$300,000
• Performance shelter/band shell	\$300,000

**Evergreen Park**

**Community Park**

**Park Description**

Location: 3000 Calumet Drive

Evergreen Park has 98.2 acres of towering white pines and hardwoods with spots of open spaces, all along the pigeon river. The parks offers miles of hiking, mountain biking and ski trails. This is a favorite spot for family picnics with several rental areas. It is also home to the Making Spirits Bright Christmas light show.



**Site Analysis Summary**

**Existing Facilities:**

- Playground equipment
- Biking/ Walking/hiking/skiing
- Fishing
- 4 rentable shelters
- Restrooms
- Event Area

**Issues:**

- Trail erosion
- Trail connections
- Older shelters and restrooms
- Masonry work needed
- Lighting
- Walkers share road with vehicles

**Improvement Options:**

- Added trails and trail restorations
- New shelters and restrooms

**Program Details**

**Programs and Events**

- Mountain bike races
- Glow in the dark run
- Making Spirits Bright Christmas light show
- Family gatherings

**Maintenance Program**

- Mowing
- Trash collection
- Shoreline maintenance

**Improvement Estimate**

• Added trails and trail restoration	\$20,000
• Enclosed rentable park shelter/restrooms	\$300,000
• Open shelter/restrooms	\$180,000
• Paved multi-purpose pathway	\$100,000
• Mason work on entry, sign and fire rings	\$20,000

**Park Description**

Location: 3401 Calumet Drive

This park was the site of a former limestone quarry that now offers an excellent spring-fed swimming area and a sand beach. In the summer the Quarry View shelter and beach front is known as the Quarry Beach Adventure Park and offers swimming, boat rentals and other aquatic activities. The park also has a popular 18 hole disc golf course that is open year round.



**Site Analysis Summary**

**Existing Facilities:**

- Playground equipment
- Mountain biking/hiking trails
- Quarry View Center, rentable building
- Riverfront along the Pigeon River
- Disc Golf
- Beach/swimming

**Issues:**

- Land erosion into the river
- Older park building
- No restrooms
- Older playground equipment

**Improvement Options:**

- New playground equipment
- New rentable park building
- River bed stabilization
- Storage building

**Program Details**

**Programs and Events**

- Numerus bike races
- Making Spirit Bright activities
- Quarry Beach Adventure area
- Family and Group gatherings

**Maintenance Program**

- Mowing
- Trash collection
- Shoreline maintenance
- Beach maintenance
- Trail maintenance

**Improvement Estimate**

- |                           |           |
|---------------------------|-----------|
| • River bed stabilization | \$20,000  |
| • Shelter/restrooms       | \$300,000 |
| • Playground equipment    | \$35,000  |
| • Storage building        | \$10,000  |

**Park Description**

Location: 726 Kiwanis Park Drive

Kiwanis Park is located along the Sheboygan River. It is home to several festivals during the summer including the well-known Brat Days event. Kiwanis Park open spaces baseball and softball fields and youth football. There is a beautiful rentable enclosed park shelter and two open shelters.



**Site Analysis Summary**

Existing Facilities:

- Riverfront
- Play Equipment
- Two Softball fields
- Youth football fields in the fall
- Basketball
- Fishing Area
- Event Area
- Restroom

Issues:

- Over use of open field
- Poor access to the river
- No Park Caretaker on site

Improvement Options:

- Updated master plan
- Ada certified, canoe and kayak launch

**Program Details**

Programs and Events:

- Brat Days
- Hmong Fest
- Family and group gatherings

Maintenance Program:

- Mowing
- Trash collection
- Turf management
- Building and ground daily maint.

**Improvement Estimate**

- |   |          |
|---|----------|
| • Building updates                      | \$10,000 |
| • ADA certified, canoe and Kayak launch | \$50,000 |

**Park Description**

Location: 3201 Lakeshore Drive

This south side park is located along the shores of Lake Michigan. It is a popular family picking site and offers great views and access to the beach. The park has the only dog friendly beach in the city.



**Site Analysis Summary**

**Existing Facilities:**

- Rentable park shelter
- Gazebo
- Beach
- Playground Equipment
- Restrooms
- Parking

**Issues:**

- Poor drainage of the park
- The shelter offers poor views of the lake
- Gazebo is in poor shape

**Improvement Options:**

- Master plan for the whole park
- New shelter overlooking lake
- Drain Tile
- Improve parking area or add new parking
- Camping area

**Program Details**

**Programs and Events:**

- Family and Group picnics

**Maintenance Program:**

- Mowing
- Trash collection
- Shoreline maintenance
- Hillside vegetation management

**Improvement Estimate**

- |                        |           |
|------------------------|-----------|
| • Master Plan          | \$ 10,000 |
| • New Shelter/restroom | \$300,000 |
| • Drain Tile           | \$ 20,000 |
| • Parking area         | \$ 50,000 |
| • Camping area         | \$400,000 |

**Park Description**

Location: 2001 N 3<sup>rd</sup> St

This 16.13 acres lakeside park offers a rentable shelter with restrooms, tennis courts, disc golf course, playground equipment, and basketball court and picnic areas. Vollrath is home to Wisconsin oldest disc golf course. "The Shack" located on the course has refreshments and disc golf gear for sale.



**Site Analysis Summary**

**Existing Facilities:**

- Picnic area
- Rentable shelter
- Playground equipment
- Restrooms
- Tennis courts
- Basketball court

**Issues:**

- Erosion on trails and hills in the disc course
- Lighting in park is getting old
- Tennis courts in need of repair
- Paved trail need to be moved and repaired
- Shelter and restroom repairs are needed
- Off road parking is needed

**Improvement Options:**

- Tennis courts re-paved, add pickle ball lines
- Rebuild retaining walls and steps
- Upgrade lighting throughout park
- New shelter/restroom or remodel
- Off road parking area

**Program Details**

**Programs and Events**

- North and South High annual joint commencement ceremonies
- Food Truck Mondays
- Disc Golf tournament
- Family and group rentals
- Rec dept. movie in the park

**Maintenance Program**

- Mowing
- Trash collection
- Shoreline maintenance
- Playground inspections
- Shelter/restroom cleaning

**Improvement Estimate**

- Tennis Court Reconstruction \$ 60,000
- Retaining Walls (disc golf) \$ 30,000
- Comprehensive Lighting \$150,000
- Remodel restrooms \$ 20,000
- Replace shelter/restrooms \$300,000

**Fountain Park**

**Special Use Park**

<b>Park Description</b>	
<p>Location: 1010 N 8<sup>th</sup> Street</p> <p>This downtown park hosts numerous activities throughout the summer. The Farmers market is very popular providing fresh vegetables for purchase every Wednesday and Saturday. The performance shelter is used to provide music for many events and concerts in the park on Tuesday.</p>	<p>INSERT  PICTURE  HERE</p>

<b>Site Analysis Summary</b>	
<p>Existing Facilities:</p> <ul style="list-style-type: none"> <li>• Performance shelter</li> <li>• Fountain</li> <li>• Historical memorials</li> <li>• Restrooms</li> <li>• Picnic tables and benches</li> </ul>	<p>Issues:</p> <ul style="list-style-type: none"> <li>• Overuse of the park for grass</li> <li>• Performance shelter and restrooms getting worn</li> <li>• Security</li> </ul> <p>Improvement Options:</p> <ul style="list-style-type: none"> <li>• Turf management plan</li> <li>• Rehab of restrooms</li> <li>• Painting the performance shelter</li> </ul>

<b>Program Details</b>	
<p>Programs and Events:</p> <ul style="list-style-type: none"> <li>• Concert in the park Wednesday nights</li> <li>• Farmers market, Tuesday and Saturdays</li> <li>• Lobster Boil</li> <li>• Taste of Sheboygan</li> </ul>	<p>Maintenance Program:</p> <ul style="list-style-type: none"> <li>• Mowing</li> <li>• Trash collection</li> <li>• Building maintenance</li> <li>• Landscape/Turf management</li> </ul>

<b>Improvement Estimate</b>	
<ul style="list-style-type: none"> <li>• Rehab of restrooms</li> <li>• Paint performance shelter</li> </ul>	<p>\$10,000</p>

**Park Description**

Location: 3516 Mueller Rd

Elwood H May Environmental Park (Maywood) is Sheboygan’s nature Jewel. It offers an Environmental Learning Center, several trails through wetlands, prairie, and maple forest and along the pigeon river. The city partners with the Maywood Trust & Association and Camp Y-Koda to promote environmental stewardship through real life experiences: Explore, Learn, Enjoy.



**Site Analysis Summary**

**Existing Facilities:**

- Nature walking/hiking trails
- Cross country ski trails
- Environmental Learning Center
- Two spring fed pond
- Prairie overlook platform
- Arboretum
- Maple sugaring

**Issues:**

- Ponds are lowering
- Invasive species on land and in ponds
- Park Driveway is breaking up
- Additional property is needed for growth

**Improvement Options:**

- Re-pave park driveway
- Hire consultant to look at pond issues
- Invasive removals
- Purchase of adjacent property

**Program Details**

**Programs and Events:**

- Maywood offers too many programs to list but they range from school education classes, summer camps, maple sugaring, birding and nature hikes. Our larger activities include Maywood’s Earth Ride, our annual bicycle ride and Flapjack Day.

**Maintenance Program:**

- Building maintenance
- Land management
- Program set up, tear down
- Invasive control
- Landscaping

**Improvement Estimate**

- |  |            |
|--|------------|
| • Re-pave park driveway                          | \$ 200,000 |
| • ADA certified, canoe and kayak launch          | \$ 50,000  |
| • Rentable park building/learning area           | \$ 400,000 |
| • Pond improvements                              |            |
| • Purchase adjacent property                     |            |
| • Trail and bridge, new construction and repairs |            |

## **4.2 Recommendations for City Parks**

### **Charles Voigt Park**

- A Master Plan is need for this park.

### **Deland Park**

- Beach restoration
- Cord walk and Mobimat material for access to the water
- Performance shelter Park Master Plan
- Concession stand in bath house
- The city worked with Veterans for Peace to install a Peace Pole in a portion of Deland Park known as the Michigan/Broughton triangle. A site plan is being worked on by this group and volunteers. The park will consist of benches, plantings, walking path, art pieces and other items that will complement the peace pole.
- Rammer Playground is also a part of Deland Park. The playground is very accessible to many developmental needs but steps can be taken to improve its accessibility. A restroom is also a good possibility for this site.

### **End Park**

- Improve drainage of storm water
- Add off road parking

### **Evergreen Park**

- New enclosed park shelter
- Remodel or replace restrooms in area 2 and 5
- Ability to enclose area 5 shelter for winter use
- Replace pedestrian bridge over Pigeon River
- Add fishing areas
- Maintain and add trail connections to ski, hiking and bike trails
- Asphalt pathway circling the park next to the park road
- Masonry work at main entrance and fire rings
- Update several playground equipment areas
- Signage for the park

### **Fountain Park**

- Paint performance shelter
- Re-model restrooms

### **JC Quarry Park**

- Maintenance storage building for disc golf area
- Update playground equipment area
- Stabilize stream bank erosion area
- Signage for the park
- ADA accessible fishing area
- Add public restrooms

- New enclosed park shelter to the north
- Improve beach area with water features like zip line, water trampoline, water slide, and other beach amenities
- Add sand volleyball courts

#### King Park

- Landscape around building
- Lakeshore restoration
- Cord walk and Mobimat material for access to the water

#### Kiwanis Park

- Update master plan for the park
- ADA certified, canoe and kayak, carry-in boat launch

#### Lakeview Park

- Master plan for the whole park
- New park shelter placed closer to the lake overlook
- Parking area to better utilize the view of the lake
- Improve drainage of property
- Possible camp sites
- Log the wooded area of the park

#### Library Water Feature

- Replace water pumps
- Add lighting

#### Maywood and Bur Oak

##### Maywood

1. Pond Improvements
  - a. Reconstruct spring fed channel
  - b. Access decks on each pond
2. Pigeon River Footbridge – a second bridge on property's west edge
3. Acquire property west of Maywood
  - a. Construct new trails
  - b. Tree planting
  - c. Canoe launch
4. Repave entrance road and parking lot
5. New entrance sign
6. New sugar house and evaporator
7. Invasive species removal
8. Construct amphitheater
9. Develop an interpretive trail loop to transport people with mobility issues
10. Create a roof for the Prairie Overlook

11. Construct a shelter and vandal resistant storage shed near the ponds for use with aquatic classes
12. Construct a Tiki torch trail route for illuminated nighttime skiing and snowshoeing.
13. Purchase the Meyer property adjacent to the existing donated Meyer property.
14. New enclosed park shelter/learning center

### Bur Oak

1. Trail construction including boardwalks, footbridges, and trail markers
2. Install parking lot
3. Signage
  - a. Entrance
  - b. Interpretive
  - c. Rules/property information
  - d. Map
4. Thin pine plantation and replant with appropriate tree species for conditions
5. Invasive species removal
6. Improve pond impoundment system
7. Clear group gathering areas to assemble students
8. Construct steps from floodplain to the elevated perimeter trail
9. Build pond observation deck

### Northeast Park

- Removal of many invasive plants along the border of the park and lakeshore
- Lakeshore restoration
- Signage

### Optimist Park

- Sidewalk around playground equipment
- Add assessable play equipment
- Off road parking area

### Pigeon River Parkway

- Work with Town of Sheboygan to open entry area year round
- Improved park signage
- Trail improvement

### Riverside Park

- A Master Plan is needed for this park
- Portions of this park have a capped landfill underneath and soil borings are needed to determine what can be done on the property.

**Roosevelt Park**

- Re-surface tennis courts

**South Shore Park**

- ADA certified, canoe, kayak, carry-in boat launch
- Beach and hillside restoration

**Veterans Park**

- Off road parking is needed
- Basketball court area
- Update playground equipment area

**Vollrath Park**

- Landscaping for disc golf area
- Move portions of the paved trails to improve grade issues
- New Lighting throughout the park
- Fix the tennis courts and add pickle ball courts
- Remodel or replace shelter and restrooms
- Off road parking needed

**Wildwood Softball Complex**

- New site master plan
- New concession stand including restrooms, meeting and viewing area
- Switch to LED light for the field lights
- Re-grade outfield of field 2 and 3
- New maintenance building

**Wildwood Baseball Complex**

- New field lighting
- Acquisition of adjacent property for parking, viewing, picnic area and maintenance building
- Added off road parking
- See appendix H for long-term phase and site plan

**Worker's Water Street Park**

- This area needs security cameras by the restroom building

### **4.3 Recommendation for Non-City Parks**

#### **Camelot Dog Run**

A master plan to improve this city owned parcel in the 1600 block of Camelot Boulevard for passive recreational use is needed. Continue to manage this pet friendly area.

#### **County LS Wayside – Pigeon River Parkway (North side dog run)**

As part of the LS road project, the parking lot was paved and turned over to the Town of Sheboygan. The City owns the 113.25 acres to the east known as the Pigeon River Parkway, Northside Dog Run. Work with Town of Sheboygan to keep parking area open year round.

#### **Roy Sebald Sheboygan River Natural Area**

This a county park located along the Sheboygan River by off of Indiana Avenue and Taylor Drive. The city would like to work with the county to install an ADA certified, canoe and kayak launch and carry-in boat landing. This would allow for an assessable river trail to Kiwanis Park, where there are also plans for a carry-in boat landing and ADA launch.

#### **Willow Creek Preserve**

The former Schuchardt farm is 180 acres located on the City's western side. This property contains the Willow Creek with is one of the only remaining Class A trout streams with natural reproduction of trout in Sheboygan County. There are also large tracts of wetlands, dense wooded areas that boast a large wildlife population including deer, turkey's, grouse, raccoons, etc. Due to the difficulty in developing this parcel as to not affect the natural prairies and wooded areas, the concept is to create the Willow Creek Preserve on the northern half. The northern acres would be sold to a land trust organization to protect and preserve the property for future generations. Minimal improvements would be made to allow the general public to access and use the property as a wildlife preserve. The southern portion of the project would be sold to the John Michael Kohler Arts Center to be used as an Art Preserve and artist environment collections that were once developed in the rural, wooded landscape. Both properties would provide public access through trails, bridges, fishing platforms. See Appendix J for Proposed Trail System.

#### **Dog Run (South Side) – Partner with Town of Wilson to provide:**

- Parking off of S. 18<sup>th</sup> Street, also used for new Utility Corridor Trail
- Continue sidewalk from Creekside Park to Dog Park on west side

- Connection to Utility Trail
- Install new fence gate and asphalt entry area
- Provide shade structure, small shelter

**Art Green – Levitt AMP Area**

- Accessible walkways
- Food court
- Activity Area
- Shade structure
- Lighting
- Landscape
- Community Art

#### **4.4 Planned Future Parks and Open Space Facilities**

##### **Butzen Recreation Campus**

- Eight soccer fields
- Two soccer/football fields
- Trail system around the interior of the park
- Pathway connection to Utility Corridor Trail
- Trail Head and parking for Utility Corridor Trail
- Restrooms/shelter
- Concession stands
- Play areas
- Other park amenities including volleyball, basketball, picnic areas, landscaping and park signage
- Parking lots
- See Appendix I for site map

##### **Poth Property – Stahl Rd**

- Develop a portion of the land for a city tree nursery
- City maintenance building

##### **Fox Meadows Park - Moenning Road Property. This was dedicated the city.**

- Develop strategic plan for use of the park
- Develop site master plan
- Develop trail system
- Have the area logged by a professional logger
- Parking area

#### **4.5 Current Recommendations on Greenways and Trails**

##### **Butzen Athletic Complex**

- Pathway system encompassing the interior of the park
- Trail Head and pathway connector to the future Utility Corridor Trail.

##### **Camelot Dog Run**

- Pathway system encompassing the interior of the park.
- The Utility Corridor Trail may run through this park and out to Cty KK.

##### **Dog Park (South Side) Partnership with the Town of Wilson**

- Sidewalk connection along S. 18<sup>th</sup> Street.
- Pathway connection to the Utility Corridor Trail.
- Parking for Dog Park and Utility Corridor Trail.

##### **Evergreen/Maywood/JC Quarry Park**

- Paved pathway following the road around Evergreen Park.
- Continue improving and connecting hiking, mountain bike and ski trails.
- Provide maps for all trails and signage.

Shoreland 400 Trail, an off road asphalt pathway that runs north/south between Pennsylvania Avenue and North Avenue.

- Future connections to the south to Mead and north to County LS are planned.

##### **South Pier Trail**

- Continue off road paved trail from Indiana Avenue, south to King Park, along the shore of Lake Michigan.
- Acquisition of property or gain easement for this connection.
- Extended/floating pathway under 8<sup>th</sup> street bridge, on the south side, connecting S. Pier to the Highland House area.

##### **South Shore Park**

- Continue sidewalk or paved pathway from High Avenue, south along Lake Shore Drive to Ashland Avenue on the east side.

Taylor Drive Trail – Starts at Crocker Avenue and goes to Erie Avenue at Taylor County Park.

- Connection to Utility Corridor Trail along Taylor Drive.

Urban Rec Trail – Starts at Erie Avenue and goes east to the Lake Michigan and then north to Vollrath Park.

- Trail consist of on and off road pathways
- Continue to look for path connections to parks, schools and other points of interest.

#### **Utility Corridor Trail – Construction is scheduled for 2018**

- This trail will be an off road paved path and run from County Highway OK to Lakeshore Drive.
- A proposed trail head and parking area will be at the Butzen Park property.

#### **Willow Creek Preserve (Schuchardt Property)**

- Trail system within the park.
- Pathway connection to Taylor Drive Trail and Indiana.

#### **Weeden Creek Road**

- This is a high priority from S. Business Dr. to Lakeshore Drive.
- Pathway connection to current trail at S. 12<sup>th</sup> street.

#### **Green Way Ponds**

- Add viewing areas along the current trails.
- Improve accessibility to trails.
- Develop a trail system through the wooded area.

#### **Connect Lower Downtown to the South Pier District via a pedestrian bridge at Virginia Avenue.**

- As Sheboygan's South Pier peninsula is redeveloped into a vibrant commercial and residential neighborhood, this proposed bridge will provide a walkable line to Sheboygan's downtown employment and shopping district for the new residents of South Pier. It will also bring shoppers and needed pedestrian bike traffic into new development.

#### **Continue to Connect Existing Trails and Bike Routes**

- Please see the Sheboygan Trails and Bike Route Map. The map depicts the existing and proposed trails and existing and proposed on-street bike routes. Existing and proposed bridges both auto and bike/ped bridges are depicted on the map as well. The Sheboygan River makes bike and pedestrian travel more challenging. It is recommended that as each bridge is replaced over time, each is designed to accommodate bicycle and pedestrian traffic. In addition, a new bike/ped only bridge is recommended in three locations:

- 1) Virginia Avenue to the new South Pier District
- 2) A bridge connecting the east shore to the west shore/ Kiwanis Park

#### **Indiana Avenue**

- Installation of a Cycle track from 17<sup>th</sup> street to west to Taylor Drive.

**Wildwood River Trail - Area along the Sheboygan River, south of Wildwood Park from Kiwanis to Taylor Drive**

- Consider hiring a consultant to create a trail plan for the land along the north side of the river and south of Wildwood Park. Trail and acquisition projects along the river are excellent candidates for Stewardship Grants.

**Multi-Purpose Pathway Maintenance Plan**

- Design a 5 – 10 year maintenance plan for crack filling, sealcoating and replacing paved trails.

## **4.6 Capital Improvement Plan for 2016 to 2020**

### **General Recommendations**

#### **Accessible Restrooms**

- Retrofit all parks and park facilities to be disabled accessible, including shelters and restrooms. Restroom buildings are built or upgraded; they should be designed to be barrier-free and accessible to all park users.
- Adhere to 2010 ADA standards for accessible design.

#### **Playground Safety Surfaces**

- Cover surfaces directly under play equipment and a safe zone around the play equipment with a 10-inch to 12-inch layer of resilient safety surface. The City of Sheboygan's preferred safety surface is mulch and wood fiber playground chip.

#### **Park Acquisition**

- Acquire additional parklands as appropriate to meet current and future recreational needs per the recommendations of the City's Comprehensive Recreational Outdoor Plan.

#### **Trails and Greenways**

- Develop a citywide, barrier-free, multi-purpose trail system that connects city and county parks, and provides access to natural and cultural resources in the community and region. Cooperate with various transportation agencies to provide safe crossings at major street and highway intersections.

#### **Perform systematic routine maintenance of park facilities and equipment.**

- Play equipment
- Splash pads
- Courts and fields
- Benches and picnic tables
- Trail system
- Restrooms and shelters

Capital improvements to a park are the addition of labor and materials that improve the overall value and usefulness of that park. Capital improvements are designed and funded individually through segregated municipal funds. Routine maintenance, on the

other hand, is considered to be the repair and upkeep of existing park facilities, such as painting a shelter building. Routine maintenance of park facilities does not appreciably increase the value or usefulness of the park, and is traditionally funded through the park department's operations budget. Non-route maintenance of park facilities, such as upgrading a toilet facility to be barrier-free is usually considered to be a capital improvement.

Most projects can be easily identified and categorized, but some are difficult. When a project falls on the borderlines between a capital improvement and maintenance, the overall cost becomes the determinant. Projects with a high cost, such as for seal coating roads or parking lots, are categorized as capital improvements.

The capital improvements program for each park is a combination of several types of projects. These projects are ranked according to their importance and priority in the overall development of the park. Generally, capital improvements are ranked in the following manner:

- Improvements to Existing Facilities
  - Correct health and safety hazards
  - Upgrade deficient facilities
  - Modernize adequate but outdated facilities
- Installation of facilities as deemed appropriate and necessary through public demand (public meetings, Parks, Forestry Committee input, expected population growth)
- Development of new facilities as deemed necessary through comparison to NRPA park and recreation standards

Specifically, improvements to existing facilities rank the highest in the capital improvements program, while new facilities are usually ranked lower, according to their relative need in the park. Improvements that correct health and safety hazards are always the highest ranking priority. Improvements that are deemed necessary through comparison to natural park and recreation standards are usually ranked the lowest.

The facility cost estimates are for budget planning use only. The numbers are not intended as actual price quotes for facilities. An example would be \$45,000 for a playground. A community can choose to spend either much more or much less for a playground. An expansive playground with equipment for tots through early teenage children can cost much more. A tot lot with minimal equipment and a small swing set

can cost much less. This cost estimate was developed as part of a 5 year planning process. When the time comes to actually purchase the play equipment, the parks committee will need to decide on the amount and kind of equipment they wish to provide at a specific park and set the budget accordingly.

## **4.7 Policy Recommendations**

### **Planned Maintenance Program for Asphalt and Concrete Pavement**

Tennis Courts will need to be repaved, possibly rebuilding the base as well. This plan recommends a detailed inventory of paved trails, parking lots, basketball courts and tennis courts by completed. The inventory should include condition information on each paved site, followed by an asphalt surfacing plan to be developed and sites prioritized by use and conditions.

### **Undesignated Open Space**

The identification of Undesignated Open Space existing as a result of the lack of assignment of such open space to an officially designated function or purpose by the city, must be addressed. It is recommended that the City officially recognize each site and its designated purpose and at the same time assign the responsibility for the future development and maintenance.

## SECTION 5: PARK ACQUISITION AND DEVELOPMENT MECHANISMS

### 5.1 Ways to Increase Park Acreage

The City of Sheboygan accepts donations and occasionally purchases land for park and open space use. The two City Ordinances relating to park land acquisition are shown below.

#### Extracts from Chapter 74 Parks and Recreation

##### *Sec. 74-6 Donations.*

The department of engineering and public works shall acquire in the name of the city for park, parkway, boulevard or pleasure drive purposes, by gift, devise, bequest or condemnation, either absolutely or in trust, money, real or personal property or any incorporeal right or privilege. Gifts to the city of money or other property, real or personal, either absolutely or in trust, for park, parkway, boulevard or pleasure drive purposes shall be accepted only after they have been recommended by the department of engineering and public works to the common council and approved by the council by resolution. Subject to the approval of the council, the department may execute every trust imposed upon the use of property or property rights by deed, testament or other conveyance transferring the title of such property to the city for park, parkway, boulevard or pleasure drive purposes. (Code 1975, § 27-4)

##### *Sec 74-7 Purchase, lease and condemnation.*

Subject to the approval of the council, the department of engineering and public works shall buy or lease lands in the name of the city for park, parkway, boulevard or pleasure drive purposes within or without the city, and, with the approval of the council, shall sell or exchange property no longer required for its purposes. The city is authorized, upon recommendation of the department of engineering and public works, to acquire by condemnation in the name of the city such lands within or without its corporate boundaries as it may need for public parks, parkways, boulevards and pleasure drives. (Code 1975, § 27-5)

The City of Sheboygan Subdivision Code (Appendix C of the Municipal Code) addresses the preservation of shoreland, natural features and the dedication of park land acres to the city. The parkland dedication ordinance is discussed in more detail in the following sections.

#### Extracts from Appendix C of the Municipal Code of the City of Sheboygan

### ***6.1 Preservation of Natural Features.***

- A. The Commission shall, wherever possible, establish the preservation of all natural features which add value to residential developments and to the community, such as large trees or groves, watercourses, beaches, historic spots, vistas and similar irreplaceable assets.**
- B. No tree, except if diseased or damaged, with a diameter of eight (8) inches or more as measured three (3) feet above the base of the trunk shall be removed unless such tree is within the right-of-way of a street or alley as shown on the final plat, or unless such tree is within the right-of-way of a street or alley as shown on the final plat, or unless such tree is within the buildable area as established by the yard requirements of the City Zoning Ordinance.**

### ***6.2 Dedication of Lake and Stream Shore Lands.***

- A. The Commission shall require in every plat abutting a natural river, or navigable stream, the dedication of the lake and stream shore lands to the public.**
- B. The dedication of said lands shall be determined individually for each subdivision based on the conditions existing for the land to be subdivided; included but not limited to such factors as topography, erosion rates, beach conditions, flood hazards and vegetation.**
- C. The land to be dedicated shall, wherever possible, extend one hundred (100) feet inland from the established high watermark.**

### ***6.3 Dedication of Parks, Playgrounds and Other Open Space.***

**Where a proposed park, playground or other public open space shown on the Official Map or the Comprehensive Plan of the City is located within a proposed subdivision, the subdivider shall dedicate said park, playground or other open space to the City or Other appropriate public body. Such dedication shall be at the rate of one (1) acre for each thirty-five (35) lots to be created within the subdivision. Where said park, playground or other public open space is larger in area than the required dedication, the addition required land shall be made available to the City for purchase at raw land value for a period extending one year from the date of approval of the final plat.**

## **5.2 Parkland Dedication/ Fees in Lieu Of and Impact Fees**

### **Parkland Dedication Regulations**

Many communities have developer exactions for parkland acquisition and recreational facilities development. These exactions are designed to help a growing community acquire land for new park facilities to keep pace with new residential development. As residents move into a new subdivision, they place additional stress on existing park facilities. Developer exactions, agreed upon during the subdivision review and approval period, provide land or cash or a combination of both to the City to be used for the provision of park facilities for the new neighborhood.

The City of Sheboygan subdivision ordinance (Appendix C: Subdivision Code; Subsection 6.3, Dedication of Parks, Playgrounds and Other Open Space) establishes provisions for the dedication of land for parks if this proposed park has been identified in the Comprehensive Plan or Official Map. In instances where a future park has been forecast, current regulations required the subdivider to dedicate 1 acre/35 lots. Where the park in question is too large for the number of proposed lots, the subdivider must provide adequate land for municipal purchase up to the amount required for the planned park. To be in line with State Statutes, the land dedication required needs to be rationally related to the public needs. It seems this rational is already provided in the case of Sheboygan because of the connection of the dedication to the Comprehensive Plan.

### **Impact Fees**

Recent Wisconsin legislation (2005 Act 477) establishes new requirements for impact fees, essentially abolishing impact fee provisions unless a needs study is performed. Requirements include specific procedural requirements like requiring identification of specific projects to be completed as well as expending impact fee revenues within seven years of their collection.

Many communities collect “impact fees” at the time the building permit is issued for a new home. These impact fees can fund a variety of items including sewer and water construction, firefighting equipment, library facilities and park development. Regardless of what particular facility or service, the fee must be reasonably related to or somehow serve the new neighborhood. These fees go into a separate account to be spent on capital development of parks (or improvements to existing parks) to serve the new residents.

If the City of Sheboygan wishes to adopt an impact fee ordinance the City would need to develop a Public Facilities Needs Assessment that forecasts and quantifies the

collection of developer exactions. It is likely Sheboygan already develops a majority of the components necessary to justify impact fees. Examples include periodic capital improvement planning, population and household forecasting, and records related to current planning and zoning.

### 5.3 Grant Information for Park Acquisition and Development

The State and Federal government provides money to local governments for the acquisition and development of parks. It is important to note that most of the programs require that a local government submit to the WDNR a comprehensive outdoor recreation plan or master plan which has been approved by resolution by the submitting local government. By adopting the 2016 Comprehensive Outdoor Recreation Plan with a resolution, the City of Sheboygan has met the eligibility requirement for these grant programs until the year 2020. This section provides general information for many of the grant programs that may be used to acquire and develop local park facilities.

#### **Wisconsin Department of Natural Resources (Federal Programs)**

##### Land and Water Conservation Fund (LWCF)

This program allows up to a 50% grant through the Wisconsin Department of Natural Resources (WDNR). Funds can be used to develop outdoor park and recreational areas and their support facilities. Applicants compete on a statewide basis.

<http://dnr.wi.gov/aid/lwcf.html>

##### Recreational Trails Act (RTA) Program

This program allows up to a 50% grant for recreational trail projects through the WDNR. Funds can be used to development and maintenance of recreational trails and trail related facilities for both motorized and non-motorized recreational trail uses. Funds may be used in conjunction with funds from the state snowmobile or ATV grant programs and Knowles-Nelson Stewardship development projects.

<http://dnr.wi.gov/Aid/RTA.html>

#### **Wisconsin Department of Natural Resources (Stewardship Programs)**

##### Knowles-Nelson Stewardships Program <http://dnr.wi.gov/topic/stewardship/grants/>

➤ Acquisition and Development of Local Parks (ADLP)

Funds can be used to acquire land for developing public outdoor recreation.

This program awards up to 50% of eligible project costs. The sponsor's portion must come from non-state sources. Applicants compete on a regional basis.

➤ Urban Green Space (UGS)

Funding is intended to provide open natural space within or in proximity to urban areas; to protect from urban development areas within or in proximity to urban areas that have scenic, ecological or other natural value; and to provide land for noncommercial gardening for the residents of an urbanized area.

This program awards up to 50% of eligible project costs. The sponsor's portion must come from non-state sources.

➤ Urban Rivers Program (UR)

The Urban Rivers program aims to restore or preserve the character of urban river ways through the acquisition or development of land adjacent to rivers. This program awards up to 50% of eligible project costs. The sponsor's portion must come from non-state sources. Applicants compete on a statewide basis.

**Wisconsin Department of Natural Resources (Other)**

Recreational Boating Facilities

This grant can be used to fund channel dredging, feasibility studies, improvement and repair of locks, navigation aids, rehabilitation, trash skimming equipment, weed harvesting equipment and other specified construction projects. The DNR provides cost sharing up to 50% for eligible costs.

<http://dnr.wi.gov/Aid/RBF.html>

Surface Water Grants <http://dnr.wi.gov/Aid/SurfaceWater.html>

➤ Lake Management Planning Grant

This grant can be used for the collection, analysis, and communication of information needed to conduct studies and develop management plans to protect and restore lakes and their watersheds. Projects funded under this subprogram often become the basis for implementation projects funded with the Lake Protection grants. There are two categories of lake management planning grants: small-scale and large-scale.

- Small-scale are projects intended to address the planning needs of lakes where education, enhancing lake organizational capacity, and obtaining information of specific lake conditions are the primary project objectives.
- Large-scale are projects intended to address the needs of larger lakes and lakes with complex and technical planning challenges. The result will be a lake management plan; more than one grant may be needed to complete the plan.

➤ Lake Protection Grants

This grant assists with the implementation of lake protection and restoration projects that protect or improve water quality. Habitat or the elements of lake ecosystems. There are four basic Lake Protection subprograms: Land/Easement Acquisition, Wetland and Shoreline Habitat Restoration, Lake Management Plan Implementation, and Healthy Lakes Projects.

- Land/Easement Acquisition grants are intended for the acquisition of property or property rights (easement) to protect lakes and their

ecosystems. Maximum funding amount is 75% of total project costs, not to exceed \$200,000.

- Wetland and Shoreline Habitat Restoration grants are intended to protect or improve water quality or natural ecosystem of a lake by restoring adjacent degraded wetlands or tributary to lakes. Shoreline habitat restoration grants are intended to provide financial assistance, including incentive payments, to owners of developed lake front lots to re-established riparian habitat. Maximum funding amount is 75% of total project costs, not to exceed \$100,000.
- Lake Management Plan Implementation grant provides financial assistance to eligible applicants that have completed a lake management plan to implement the plan's DNR-approved recommendations. Maximum funding amount is 75% of total eligible project costs not to exceed \$200,000.
- Healthy Lakes Projects grants are a sub-set of Plan Implementation Grants to fund increased installation of selected best management practices on waterfront properties within the burden of developing a complex lake management plan. Maximum amount funded is 75% of the total project cost, not to exceed \$25,000. Grants run for a 2 year time period.

➤ **River Protection Grants**

This grant is intended to assist in the formation of river management organizations and provide support and guidance to local organizations that are interest in helping to manage and protect rivers, particularly where resources and organizational capabilities may be limited. This grant program protects rivers by: providing information on riverine ecosystems; improving river system assessment and planning; increasing local understanding of the causes of river problems; and assisting in implementation management activities that protect or restore river ecosystems. The River Protection Grant has three subprograms: River Planning, River Management, and Land/Easement Acquisition

- River Planning grants are designed for collection, assessment and dissemination of information on riverine ecosystems, to assist in developing organizations to help manage rivers, to assist public in understanding riverine ecosystems, and to create management plans for the long term protection and improvement of riverine ecosystems. Maximum funding amount is 75% of the total project costs not to exceed \$10,000.

- River Management grants is a cost-sharing to assist in the implementation of management activities that will help protect or improve streams, rivers, and riverine ecosystems. Maximum funding is 75% of the total project costs not to exceed \$50,000.
- Land/Easement Acquisition grant is for the acquisition of all property rights (fee simple) or some property rights (easements) to protect rivers and their ecosystems. Maximum funding is 75% of the total project costs not to exceed \$50,000.

#### Urban Forestry Grants <http://dnr.wi.gov/topic/UrbanForests/grants/index.html>

These grants fall into three categories: Regular grants, startup grants and catastrophic storm grants.

- Regular grants are competitive cost-share grants up to \$25,000. Grants are to support new innovative projects that will develop sustainable urban and community forestry programs, not to subsidize routine forestry activities. The project sponsor must initially fund complete project with cash, in-kind contributions and/or donations. Upon completion, the project sponsor requests reimbursement for 50% of eligible cost. Projects begin January 1 and must be completed within one calendar year.
- Startup grants are competitive cost-share grants of up to \$5,000. These simplified grants are available to communities that want to start or restart an urban forestry program. The project sponsor must initially fund complete project with cash, in-kind contributions and/or donations. Upon completion, the project sponsor requests reimbursement for 50% of eligible cost. Projects begin January 1 and must be completed within one calendar year. Only one startup grant may be awarded to an applicant per year.
- Catastrophic storm grants fund tree repair, removal or replacement within urban areas following a catastrophic storm event for which the governor has declared a State of Emergency under s. 323.10, Wis Stats. Grants range from \$4,000 to \$50,000. No local match is required for this grant program. Project must be completed within 365 days from governor's emergency declaration.

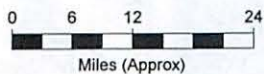
#### Urban Wildlife Damage and Abatement Control (UWDAC)

Funds help urban areas develop wildlife plans, implement specific damage abatement and/or control measures for white-tailed deer and/or Canada geese.

<http://dnr.wi.gov/Aid/UWDAC.html>

For information on other possible grant opportunities, please visit the DNR website at <http://dnr.wi.gov/aid/grants.html>.

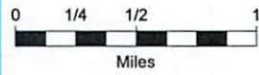
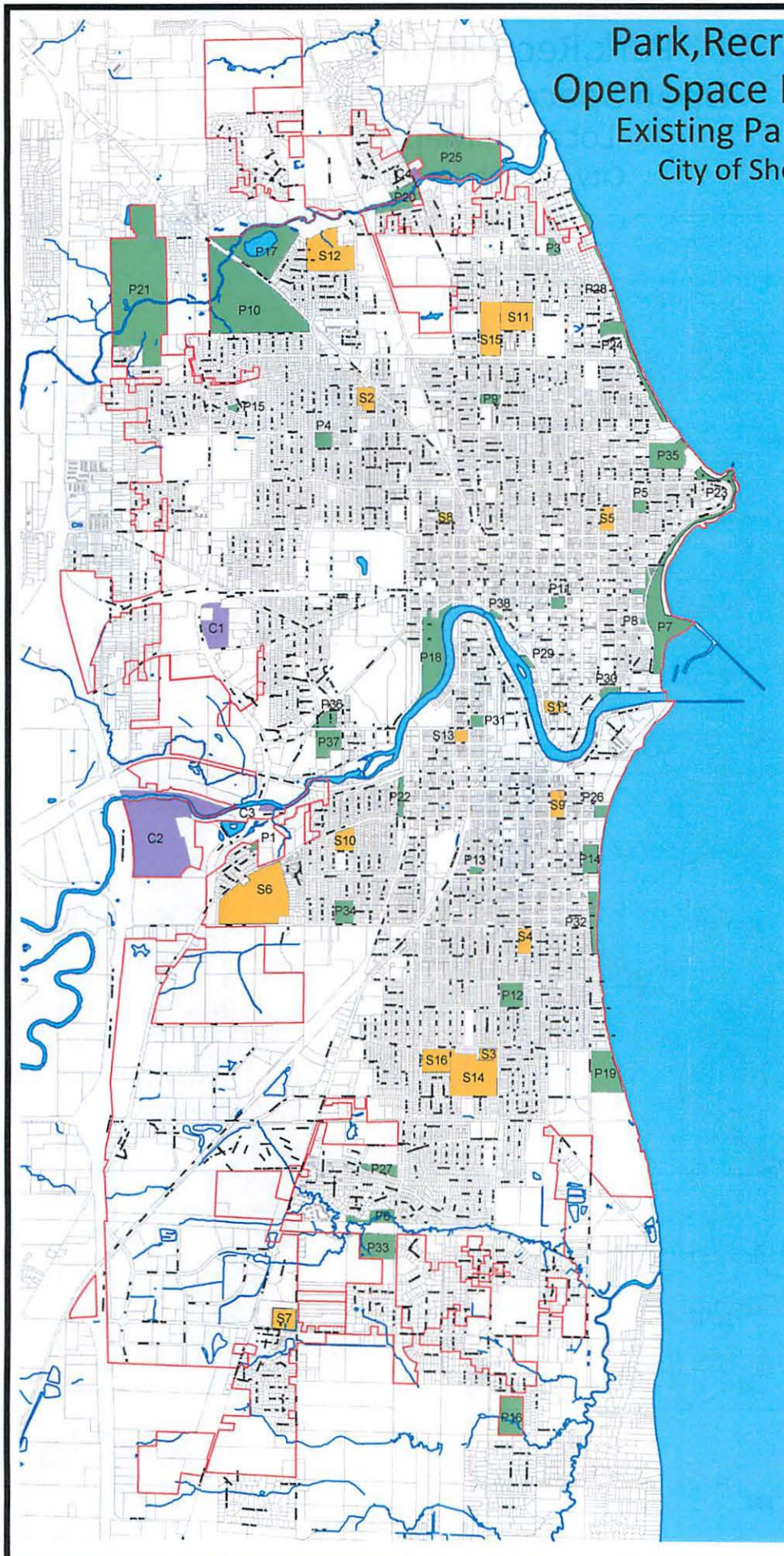
# Park, Recreation & Open Space Master Plan Location Map City of Sheboygan



# Park, Recreation & Open Space Master Plan

## Existing Park System

### City of Sheboygan



### Legend

- Park Locations**
- P1 - Arrowhead Park
  - P2 - Burr Oak Park
  - P3 - Charles Voight Park
  - P4 - Cleveland Park
  - P5 - Cole Park
  - P6 - Creekside Park
  - P7 - DeLand Park
  - P8 - Rammer Playground
  - P9 - End Park
  - P10 - Evergreen Park
  - P11 - Fountain Park
  - P12 - Roosevelt Park
  - P13 - Franklin Park
  - P14 - King Park
  - P15 - Grace Park
  - P16 - Indian Mound Park
  - P17 - Jaycee Park
  - P18 - Kiwanis Park
  - P19 - Lake View Park
  - P20 - Manor Heights Park
  - P21 - Maywood Park
  - P22 - Moose Park
  - P23 - North Point Park
  - P24 - Northeast Park
  - P25 - Pigeon River Parkway Dog Run
  - P26 - Southside Bathing Beach
  - P27 - Optimist Park
  - P28 - Park Area
  - P29 - Riverside Park
  - P30 - Rotary Park
  - P31 - Sheridan Park
  - P32 - South Shore Park
  - P33 - Southside Dog Run Park
  - P34 - Veterans Park
  - P35 - Vollrath Park
  - P36 - Wildwood Harball Field
  - P37 - Wildwood Rec Area
  - P38 - Workers Water Street Park
- SASD Facilities**
- S1 - Central Support Building
  - S2 - Cooper Elementary School
  - S3 - Early Learning Center
  - S4 - Farnsworth Middle School
  - S5 - Grant Elementary School
  - S6 - Horace Mann Middle School
  - S7 - Jackson Elementary School
  - S8 - Jefferson Elementary School
  - S9 - Longfellow Elementary School
  - S10 - Madison Elementary School
  - S11 - North High School
  - S12 - Pigeon River Elementary School
  - S13 - Sheridan Elementary School
  - S14 - South High School
  - S15 - Urban Middle School
  - S16 - Wilson Elementary School
- County or State**
- C1 - Taylor Park
  - C2 - UW Ext. Sheboygan County
  - C3 - Esslinger Park
  - C4 - County "LS" Wayside

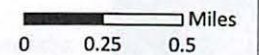


Planned Bicycle  
Priorities:  
Sheboygan (North)

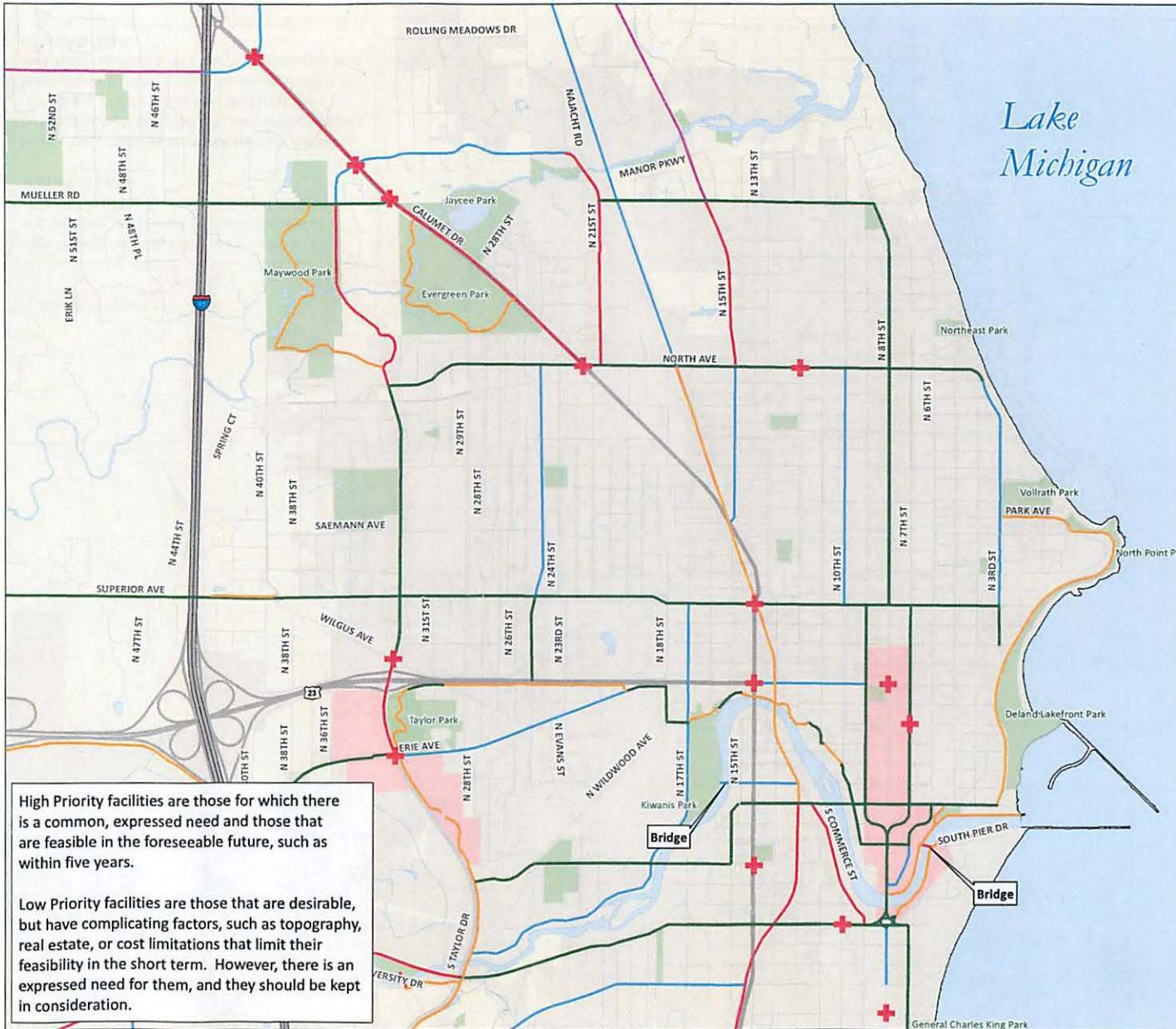
Recommended Facilities  
by Priority Level

- High Priority
- Low Priority
- + Areas of Concern
- Existing Bike Lanes/Routes
- Existing Paved Shoulders
- Existing Multi-use Pathways
- Commercial Areas
- Parks / Open Space Areas
- Municipal Boundary

Areas of Concern target locations such as intersections where multiple crashes, speed, site distance, the amount of traffic are problematic, and/or there is a perceived issue.



Lake  
Michigan



High Priority facilities are those for which there is a common, expressed need and those that are feasible in the foreseeable future, such as within five years.

Low Priority facilities are those that are desirable, but have complicating factors, such as topography, real estate, or cost limitations that limit their feasibility in the short term. However, there is an expressed need for them, and they should be kept in consideration.

## Planned Pedestrian Priorities: Sheboygan (North)

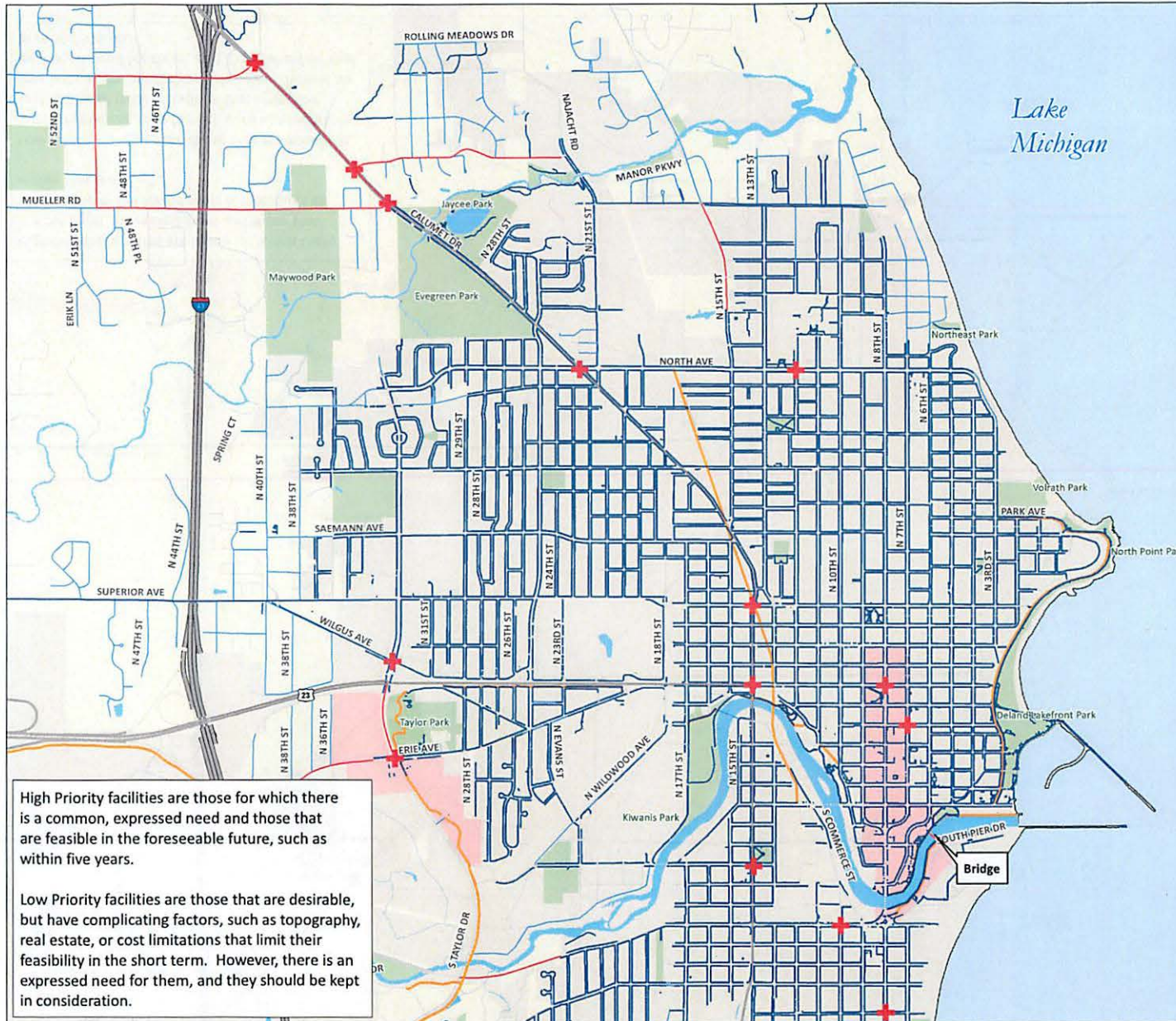
### Recommended Sidewalks by Priority Level

- High Priority
- Low Priority
- + Areas of Concern
- Existing Sidewalk
- Existing Multi-use Pathway
- Commercial Areas
- Parks / Open Space Areas
- Municipal Boundary

Areas of Concern target locations such as intersections where multiple crashes, speed, site distance, the amount of traffic are problematic, and/or there is a perceived issue.



0 0.25 0.5 Miles



High Priority facilities are those for which there is a common, expressed need and those that are feasible in the foreseeable future, such as within five years.

Low Priority facilities are those that are desirable, but have complicating factors, such as topography, real estate, or cost limitations that limit their feasibility in the short term. However, there is an expressed need for them, and they should be kept in consideration.

## Planned Bicycle Priorities: Sheboygan (South)

### Recommended Facilities by Priority Level

- High Priority
- Low Priority
- + Areas of Concern
- Bike Lanes/Routes
- Existing Multi-use Pathways
- Commercial Areas
- Parks / Open Space Areas
- Municipal Boundary

Areas of Concern target locations such as intersections where multiple crashes, speed, site distance, the amount of traffic are problematic, and/or there is a perceived issue.



0 0.25 0.5 Miles



Lake  
Michigan



High Priority facilities are those for which there is a common, expressed need and those that are feasible in the foreseeable future, such as within five years.

Low Priority facilities are those that are desirable, but have complicating factors, such as topography, real estate, or cost limitations that limit their feasibility in the short term. However, there is an expressed need for them, and they should be kept in consideration.

## Planned Pedestrian Priorities: Sheboygan (South)

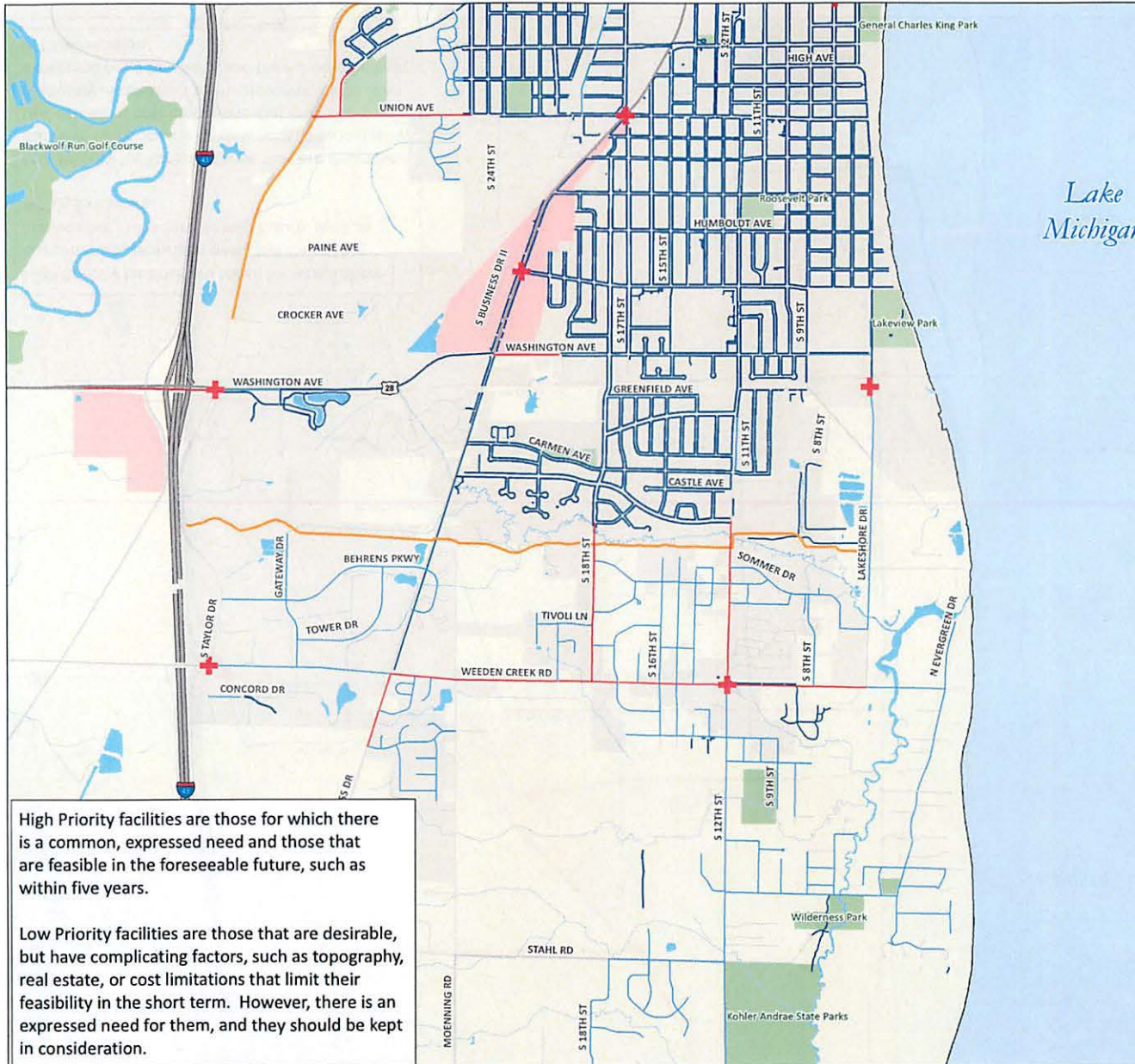
### Recommended Sidewalks by Priority Level

- High Priority
- Low Priority
- + Areas of Concern
- Existing Sidewalk
- Existing Multi-use Pathway
- Commercial Areas
- Parks / Open Space Areas
- Municipal Boundary

Areas of Concern target locations such as intersections where multiple crashes, speed, site distance, the amount of traffic are problematic, and/or there is a perceived issue.



0 0.25 0.5 Miles



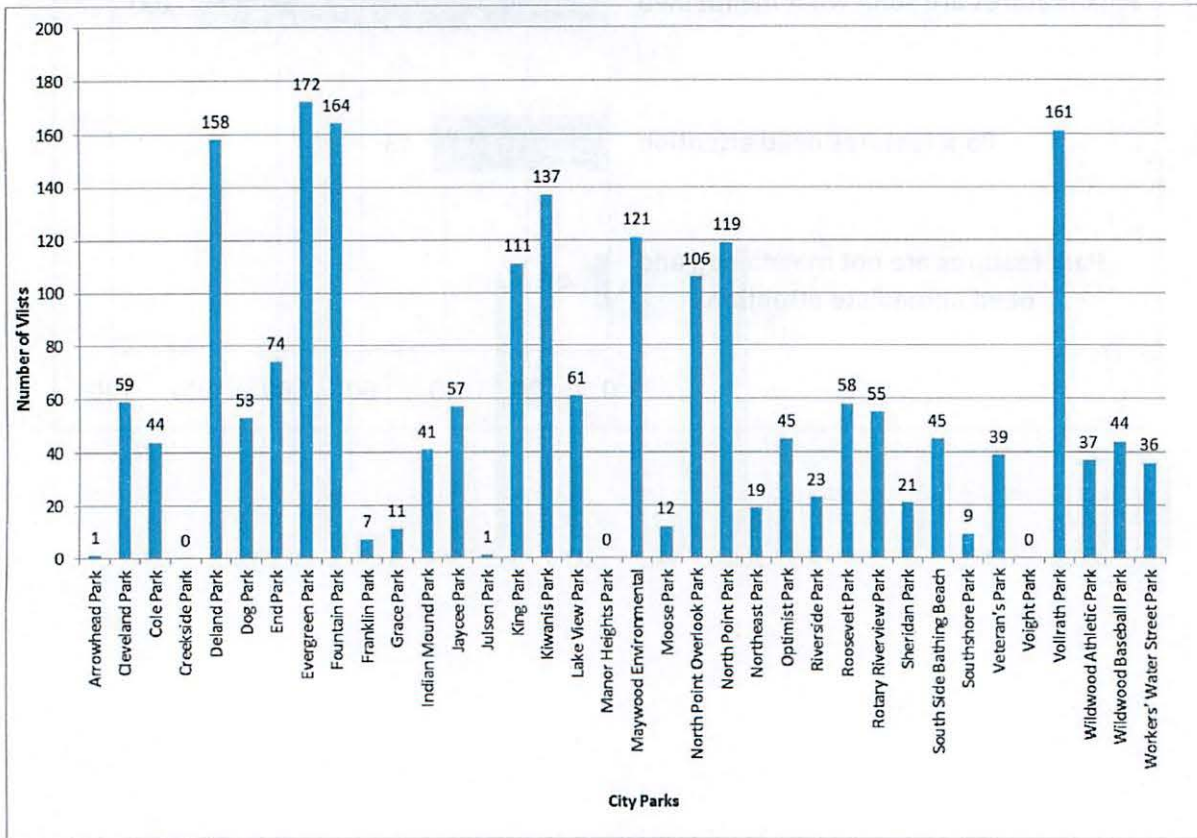
High Priority facilities are those for which there is a common, expressed need and those that are feasible in the foreseeable future, such as within five years.

Low Priority facilities are those that are desirable, but have complicating factors, such as topography, real estate, or cost limitations that limit their feasibility in the short term. However, there is an expressed need for them, and they should be kept in consideration.

### Online Survey Results

An online survey was available for residents from xxxx through xxxx which paper copies were available upon request. During that time we received 232 responses. Below you will see the questions and the responses received from the online participants.

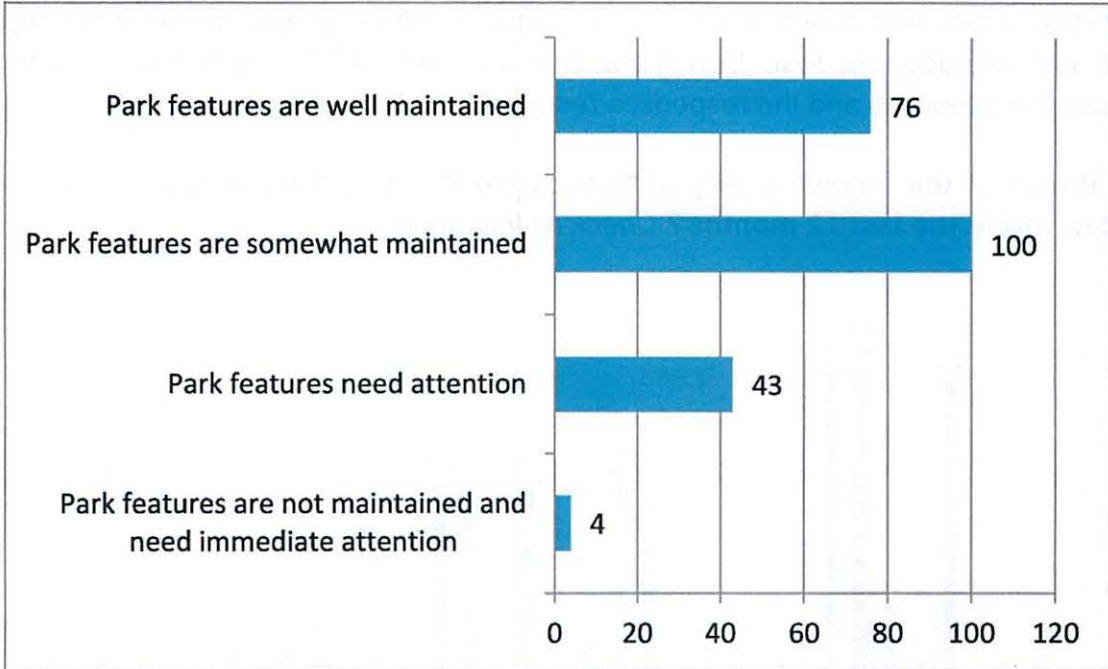
**Q1: Which of the following City of Sheboygan Parks and open spaces have you visited within the last 12 months? Check all that apply.**



**Q2: How would you rate the appearance of our City Parks?**

Answer Options	Response Count	Response Percent
Attractive	79	34.05%
Somewhat Attractive	126	54.31%
Somewhat Unattractive	22	9.48%
Unattractive	5	2.16%
	<b>232</b>	
Skipped question	<b>0</b>	

**Q3: How well would you rate the quality of maintenance of our City Parks?**



**Q4: Identify the five most frequent outdoor activities that you have participated in during the last 12 months:**

Answer Options	Response Count	Response Percent
Walking	169	76.47%
Picnicking	90	40.72%
Playground	86	38.91%
Dog Walking	71	32.13%
Bicycling	70	31.67%
Hiking	65	29.41%
Unstructured Play	60	27.15%
Wildlife Viewing	52	23.53%
Swimming	37	16.74%
Jogging/Running	35	15.84%
Fishing	35	15.84%
Baseball/Softball	32	14.48%
Camping	30	13.57%
Soccer	25	11.31%
Kayaking/Canoeing	22	9.95%
Boating (lake access)	18	8.14%
Basketball	12	5.43%
Tennis	12	5.43%
Football	10	4.52%
Martial Arts/Tai Chi/Yoga	4	1.81%
Skating/Skateboarding	4	1.81%
NA	2	0.90%
<b>Answered</b>	<b>221</b>	
<b>Skipped</b>	<b>11</b>	
<b>Comments</b>	<b>34</b>	

**Q5: Following is a list of outdoor activities. For each please identify whether the activity is something you always, often, sometimes, or never do.**

Answer Options	Always	Often	Sometimes	Never Do	Response Count
Walking	106	78	37	2	223
Hiking	28	52	90	34	204
Taking a Child to a playground	42	58	69	37	206
Exercising your dog at a park	22	26	36	115	199
Bicycling	35	52	65	49	201
Picnicking	16	48	118	22	204
Play or watch baseball/softball	17	35	70	73	195
Play or watch soccer	11	22	37	121	191
Skateboarding	0	6	10	166	182
<b>Answered</b>					<b>225</b>
<b>Skipped</b>					<b>7</b>
<b>Comments</b>					<b>19</b>

**Q6: Identify the five most frequent type of public park facilities or amenities that you have used during the last 12 months:**

<b>Answer Options</b>	<b>Response Count</b>	<b>Response Percent</b>
Beach Area	113	51.36%
Bike/ Pedestrian Paths	101	45.91%
Playgrounds	97	44.09%
Picnic Areas	96	43.64%
Hiking Trails	86	39.09%
Open Space	62	28.18%
Areas for Unstructured Play	56	25.45%
Sports Fields (Baseball, Softball, Football, Soccer)	52	23.64%
Wildlife Viewing Areas	51	23.18%
Dog Parks	46	20.91%
Splash Pad	36	16.36%
Disc Golf	30	13.64%
Campgrounds	25	11.36%
Boat Ramps	22	10.00%
Fishing Access Points	20	9.09%
Tennis Courts	17	7.73%
Kayaking Access Points	15	6.82%
Swimming Pools	10	4.55%
Basketball Courts	10	4.55%
Skate Park	9	4.09%
Martial Arts/Tai Chi/Yoga	4	1.82%
NA	2	0.91%
<b>Answered</b>	<b>220</b>	
<b>Skipped</b>	<b>12</b>	
<b>Comments</b>	<b>13</b>	

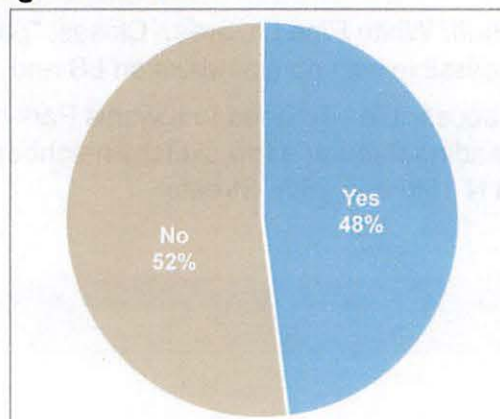
**Q7: Choose the statement that best describes the variety of parks and open spaces currently available within City limits.**

<b>Answer Options</b>	<b>Response Count</b>	<b>Response Percent</b>
City has an excellent mixture of neighborhood and community paks and open spaces serving the community.	68	31.05%
City has a good mixture of neighborhood and community parks but has some needs.	115	52.51%
City needs to address the variety of neighborhood and community parks and open spaces serving the community.	31	14.16%
City has poor mixture of neighborhood and community parks and open spaces serving the community.	5	2.28%
<b>Answered</b>	<b>219</b>	
<b>Skipped</b>	<b>13</b>	
<b>Comments</b>	<b>26</b>	

**Q8: Identify the three most important public park facilities or amenities that you think Sheboygan needs or needs more of:**

Answer Options	Response Count	Response Percent
Swimming Pools	63	29.44%
Lighting	61	28.50%
Bike/ Pedestrian Paths	58	27.10%
Playgrounds	42	19.63%
Landscaping	39	18.22%
Hiking Trails	36	16.82%
Dog Parks	36	16.82%
Picnic Areas	31	14.49%
Wildlife Viewing Areas	27	12.62%
Splash Pad	22	10.28%
Areas for Unstructured Play	20	9.35%
Campgrounds	20	9.35%
Sports Fields (Baseball, Softball, Football, Soccer)	20	9.35%
Open Space	18	8.41%
Beach Area	17	7.94%
Kayaking Access Points	17	7.94%
Fishing Access Points	15	7.01%
Tennis Courts	12	5.61%
Skate Park	11	5.41%
Volleyball Courts	9	4.21%
Disc Golf	8	3.74%
Boat Ramps	6	2.80%
Basketball Courts	6	2.80%
Martial Arts/Tai Chi/Yoga	2	0.93%
<b>Answered</b>	<b>214</b>	
<b>Skipped</b>	<b>18</b>	
<b>Comments</b>	<b>24</b>	

**Q9: Would you like to see more small parks (pocket parks) dispersed throughout the City's residential neighborhoods?**



**Q10: If you live in the City limits, do you have a park easily accessible to where you live? If not, what area of the City do you live in?**

**Out of the 150 survey takers that answered: 132 of them had a park in near vicinity to their homes, 16 did not and 2 stated it was not applicable.**

Below are the areas that were noted:

1) 27th and Center. No public park space within walking distance. Erie Avenue has no sidewalks on south side of street. Sidewalk on north side of street is in very poor condition and narrower than current city specs.

2) Sommer Drive -no playgrounds within walking distance.

3) No. We live near Done Caans. The only park within good walking distance is the dog park. We use that, but there is no playground. The closest is optimist, which is pretty far.

4) Far north side

5) Not for grade school & up kids. Parkwood Blvd. area

6) No, we live on the south. Sunnyside area

7) We do not have a Park. Live at 15xx Michigan Ave

8) No. Pineview Heights (North Field Drive)

9) We live between Kohler Memorial and Superior Ave. Closest parks are all near busy roads. Near St. Nick

10) Not that close, End Park is the nearest. We are on National Ave between 8th and 9th St.

11) Southside

12) North Flats Neighborhood

13) No. Fairway Drive

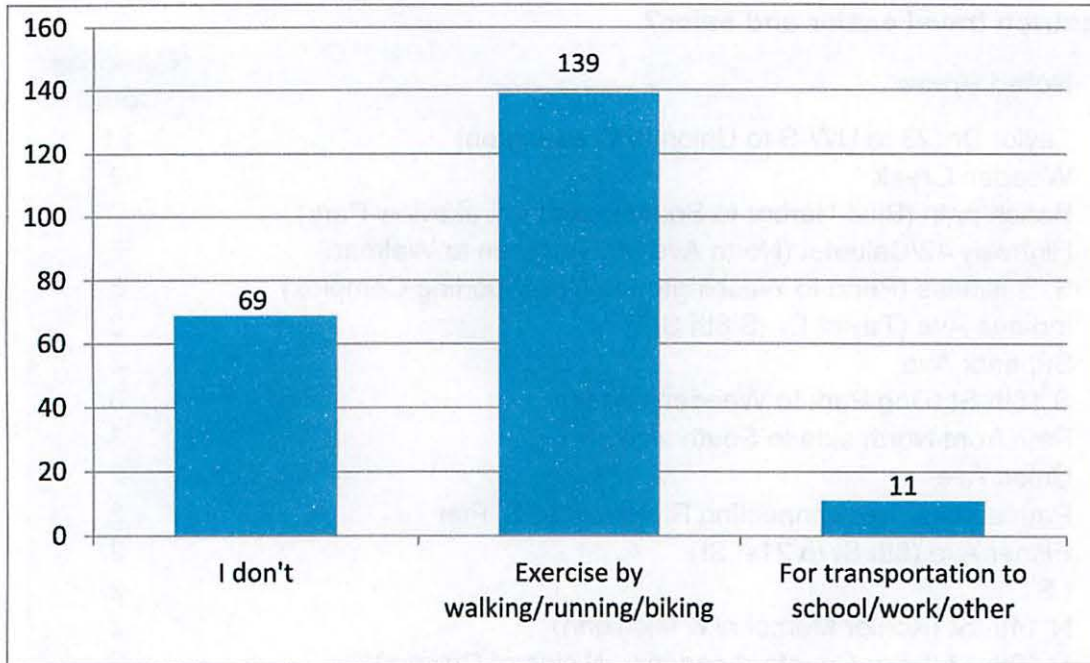
14) No. We are in Pine Bluff/ White Pine Ln. area. Closest "park" is Pigeon Rover School, and not easily accessible with no sidewalks on LS and on N 21st St.

15) I wouldn't say easily accessible. To head to Kiwanis Park means crossing some pretty busy streets and heading through a few sketchy neighborhood blocks. We live on Superior Ave between N 15th and 16th Streets.

16) Weeden Creek Rd

<b>Answered</b>	<b>150</b>
<b>Skipped</b>	<b>82</b>

**Q11: How do you use the Bike/Pedestrian Paths in Sheboygan?**



**Q12: Is there an area within the City that needs a trail or sidewalk to make pedestrian travel easier and safer?**

<b>Noted Areas</b>	<b>Response Count</b>
Taylor Dr (23 to UW-S to Union to Washington)	21
Weeden Creek	9
Beach path (Blue Harbor to South Beach to Lakeview Park)	7
Highway 42/Calumet (North Ave to Evergreen to Walmart)	5
S. Business (Penn to Washington to New Sporting Complex)	5
Indiana Ave (Taylor Dr -S 8th St)	3
Superior Ave	3
S 18th St (Dog Park to Weeden Creek)	3
Path from North side to South side	3
Union Ave	2
Path across river connecting Riverfront to S. Pier	2
Eisner Ave (8th St to 21st St)	2
LS	2
N 14th St (Kohler Memorial & Michigan)	2
N 40th St (Lake Country Academy -N side of Culvers)	2
All of them	2
Erie Ave	1
Mill Rd to 21st to Eisner	1
Washington St (S 18th to S Business Dr)	1
Wilgus	1
Path on South side of City	1
Path along Sheboygan River to Falls	1
Path to Oostburg	1
Plank Rd Trail to Lakefront	1
Path with few major crossings and with water view	1
N 15th St (Piggly Wiggly area)	1
S 12th St (Carmen Ave to Weeden Creek)	1
Everywhere	1
NA	25
Yes but I can recall at this time	3

<b>Noted Repairs</b>
N 6th Street sidewalks between Niagara & Superior
Union Ave sidewalks don't have ramps at crosswalks
Sidewalks throught the City need repair
Walkway steps from Swift Rd to Lakeshore Dr (rocks are loose)

### Suggestions/Concerns

Parking lot at South side dog park

Broughton Dr Trail -Pedestrians only. Bikes go too fast

All streets should have sidewalks

Downtown -vehicles are not mindful/ patient of pedestrians or bikes

Sidewalks not shoveled -Washington Ave & S. Business Dr (Shopping Center) and Erie Ave/ Kohler Memorial Dr bridge and crosswalks

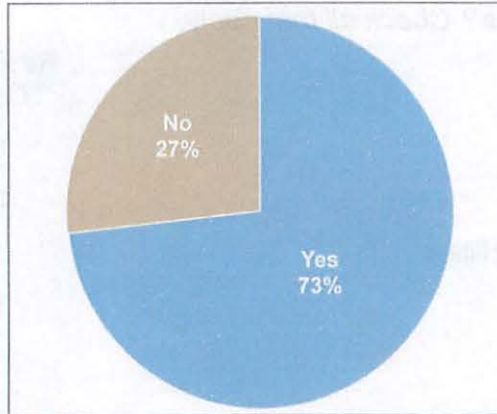
**Q13: Identify all facilities or amenities you think are adequately available in Sheboygan:**

Answer Options	Response Count	Response Percent
Beach Access	136	73.12%
Sports Fields (Baseball, Softball, Football, Soccer)	123	66.13%
Playgrounds	117	62.90%
Picnic Areas	113	60.75%
Boat Ramps	100	53.76%
Areas for Unstructured Play	98	52.69%
Basketball Courts	84	45.16%
Fishing Access Points	83	44.62%
Tennis Courts	81	43.55%
Open Space	73	39.25%
Bike/ Pedestrian Paths	71	38.17%
Wildlife Viewing Areas	55	29.57%
Hiking Trails	52	27.96%
Volleyball Courts	46	24.73%
Campgrounds	26	13.98%
Swimming Pools	13	6.99%
<b>Answered</b>	<b>186</b>	
<b>Skipped</b>	<b>46</b>	
<b>Comments</b>	<b>15</b>	

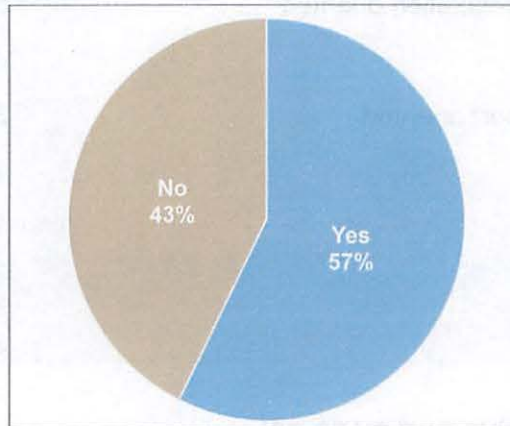
**Q14: Do you believe it is very important, somewhat important, somewhat unimportant or very unimportant for the City to undertake the following tasks over the next few years?**

<b>Answer Options</b>	<b>Very Important</b>	<b>Somewhat Important</b>	<b>Somewhat Unimportant</b>	<b>Very Unimportant</b>	<b>Response Count</b>
Acquire land for parks/ recreational facilities	54	90	51	16	211
Acquire land to protect open space and natural resources	92	74	33	12	211
Increase resources for park maintenance	95	91	26	1	213
Increase education about parks & open space to young people	72	95	35	10	212
Increase parks and open space volunteer opportunities	65	104	35	5	210
Diverse recreational options for all ages and ability levels	105	80	19	5	209
Improve public access and parking to parks and rec facilities	63	88	51	6	208
Provide more multi-use trail networks throughout the city	89	71	39	11	210
<b>Answered</b>					<b>214</b>
<b>Skipped</b>					<b>18</b>

**Q15: Do you feel safe in the City of Sheboygan's Parks?**



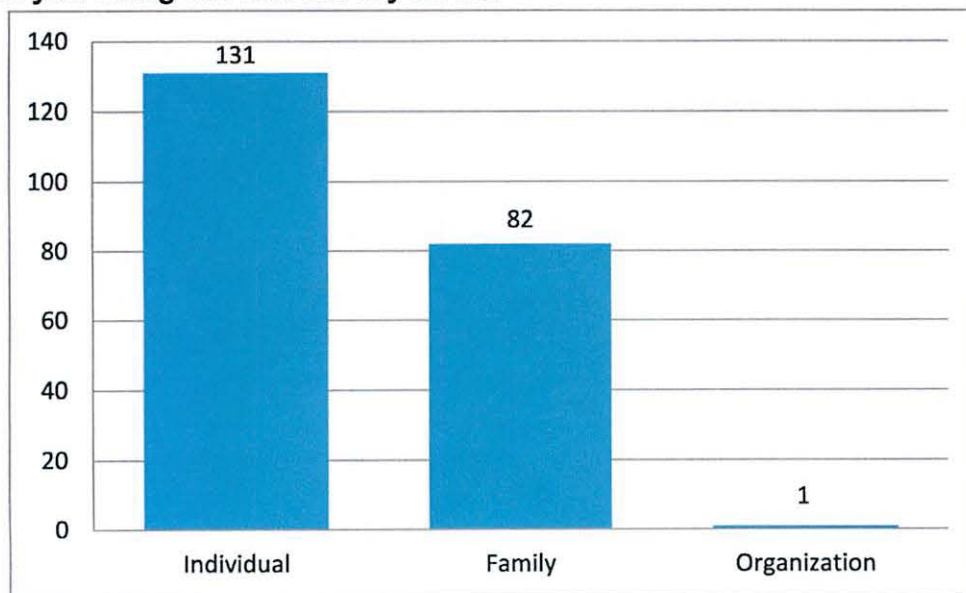
**Q16: Do you feel that the City does a good job of informing the public about our parks and their rules?**



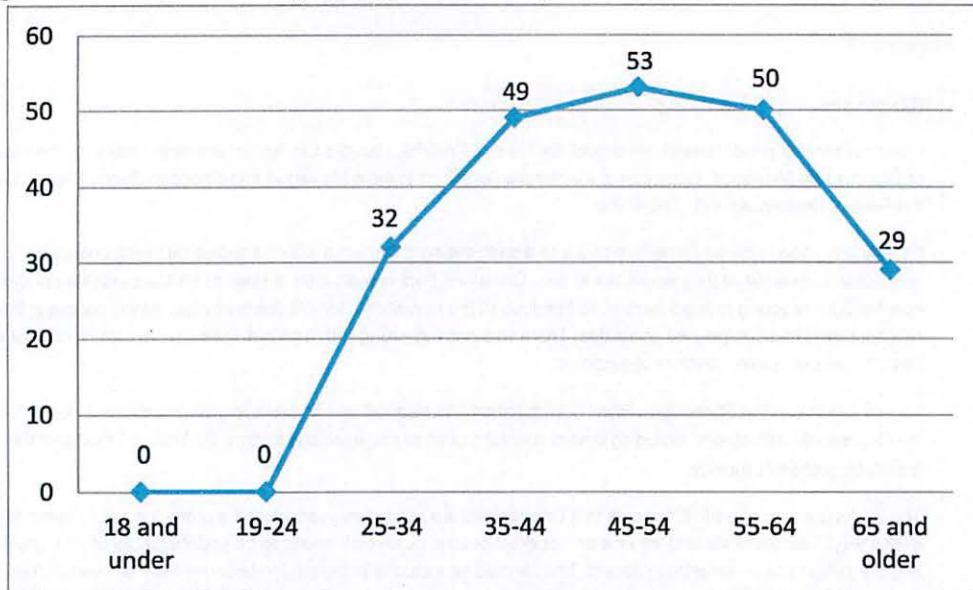
**Q17: What changes, if any, would you and members of you households like to see in Sheboygan's Parks? Check all that apply.**

Answer Options	Response Count	Response Percent
Improve lighting	108	50.94%
Improve maintenance	100	47.17%
Improve existing park facilities	99	46.70%
More trails/ paths	84	39.62%
Improve landscaping	74	34.91%
Improve or add programs and special events	67	31.60%
Improve public safety	64	30.19%
Address dog owner's needs	58	27.36%
More passive facilities -relaxation oriented	50	23.58%
Improve dog control	44	27.75%
More active facilities -sport oriented	32	15.09*%
Improve access	20	9.43%
No change needed	12	5.66%
<b>Answered</b>	<b>212</b>	
<b>Skipped</b>	<b>20</b>	
<b>Comments</b>	<b>36</b>	

**Q18: Are you filling out this survey as an:**



Q19: Age of individual completing the survey:



## Q20 Additional Comments

Answered: 49 Skipped: 183

#	Responses	Date
1	I love nature and green spaces. I live near the Field of Dreams. I bought this home here specifically for the Field of Dreams and Maywood. I was part of the successful efforts to save Maywood and Sheridan Parks. Please save the Field of Dreams as well. Thank you.	3/10/2015 11:28 PM
2	If there are going to be equipment changes to a park, the neighbors in a 1/2 mile radius (at least) should be notified and asked what they would like to see. Cleveland Park is a disaster. It used to be filled with kids under 5, now hardly any young kids go there at all because all the new stuff is for 7/8 years or older. Many people in the neighborhood has complained about this. There was nothing wrong with it before. It would have been nice for the Dept. to get our opinion and/or suggestions.	3/10/2015 9:34 PM
3	I would like to see the Sheboygan River Corridor shoreline cleaned up and provide greater access. I would like the City partner with others, including environmental groups to preserve and restore the Willow Creek and the former Schuchardt property.	3/10/2015 2:48 PM
4	The Parks are nice overall. It appears that City workers are rarely see in parks and a presence would seem to go a long way. I do not skate and my kids do not skate but the skate park needs to be updated. Lots of kids use this and they should have something decent. They should be included in the design because they know what they want or need. Need to update the basketball support structures so you can actually make a basket. Time to get rid of double rims, steel nets, massive supports, etc. Lots of people play Frisbee golf - keep those areas maintained. Street medians and sidewalks need to be maintained - weeds are not landscaping. There appears to be less of a focus on maintaining these highly visible areas that leave an impression on both citizens and visitors - impressions about Sheboygan. The fire pits at Deland are a good idea - maybe consider expanding on that at other beaches. The surfing and kite surfing are cool yet there appears to have been no consideration of what their needs may be. Those are opportunities to add certain amenities that will attract more people to this area for those recreational opportunities. Still think the City has a real opportunity to make the Sheboygan River area by S. Taylor Drive and Indiana Avenue more of an attraction or nice spot to hangout and take in the nature - fishing, kayaking, wildlife viewing, biking, etc. With the bike trail going on Taylor this seems like a real natural place for a nice trail head structure of some type. Need to take in consideration ice dams and flooding. Create a whitewater rapids area in the Sheboygan River for Kayakers (see Charles City, Iowa and Wausau, WI). This was created and is not natural. <a href="https://www.youtube.com/watch?v=O8OQcrshjcl">https://www.youtube.com/watch?v=O8OQcrshjcl</a> <a href="https://www.youtube.com/watch?v=KzFT032P7-g">https://www.youtube.com/watch?v=KzFT032P7-g</a> The greenspace area south of the parking circle at the end of S. Pier Drive by Blue Harbor is a real opportunity. It is boring greenspace right now. Create a cool garden or landscape area with a gazebo. Maybe local landscapers could be given small areas or plots showing off their products and what they can do. Would be a great addition and a very natural spot for photography opportunities (weddings, activity, the lake, etc.). This space should be way better. It would be nice to see more art in the community. Partner with JMKAC and gets some nice artists pieces in the parks, street medians, etc. - similar to the successful chance you took with the artists drawings on public structures. Create a beer garden in the a park. Need to be creative in obtaining money and volunteers to help make some of these nice thoughts reality. Good luck!	3/5/2015 9:34 AM
5	all in all I think the city does a good job on our parks. I would like to see a few improvements in the south side dog park but I am just happy we got a decent place to run our dogs. I wish the people of this city would pick up after there dogs at this park. could we as citizens volenteer to do work in the dog park.	3/2/2015 9:23 PM
6	A summer vending snack with hamburgers and brats near North Side Beach would do well and bring more people out. The extensive city authorized graffiti on the North Side Beach bath house should be removed ASAP.....it is an eye sore and much better intended for an inner city neighborhood. The artists that created this "art" had no idea what type of place Sheboygan is....they had no clue what would work well on that special location.....it is better suited for a near North Side Chicago Bathhouse. In Sheboygan, what works well is artistry that embraces nature....residents of Chicago that come to use our North Side Beach are met with this eyesore. The simple 2 color patterns on the top sidewalk area are reasonable, but the walls are truly graffiti. Please find a way to repair this ASAP before more graffiti is spun around town. The way to inspire higher ideals is not to lower ones' standards. This includes art.	2/27/2015 7:16 PM

7	I walk my dog daily, often on lakefront paths. During the winter, however, we tend to avoid the paths on the lakefront because the salt used on the trail is not pet safe, and invariably, salt will get in my dog's paw pads and cause him pain. It's just my opinion as one person, but I can imagine that other pet owners would appreciate the city using pet-safe salt on walking trails and sidewalks.	2/23/2015 12:26 PM
8	Allowing the corporate giant, Aurora the ability to dictate how our land is being used will be taking away a nearby park as well as the natural beauty of the proposed location. As the old song goes: They paved paradise and put up a parking lot.	2/21/2015 6:01 PM
9	It would be nice to have an outdoor pool in the community.	2/21/2015 4:21 PM
10	I would like to see more Trash cans along the bike trail in the city. The parks cleaner. Lakeview park beach is unsafe for pets and family. It's so full of trash all the time. More police presence at the parks or just more officers on our streets in general!	2/21/2015 3:55 PM
11	Sheboygan is in a beautify area, with the lake to the east and ample open farmland surrounding to the north, west and south. We could (and should) be a haven for wildlife as well as human life.	2/21/2015 3:04 PM
12	I like the splash pads and parks, I think the city does a nice job with that.	2/21/2015 2:53 PM
13	Sheboygan has a lot of really nice parks, but I have noticed the grass doesn't get cut as often and upkeep seems to be lagging. I realize there have been budget cuts and we have had to cut back, but I hate to see the parks get any less attention than they do now.	2/19/2015 7:29 PM
14	Great idea doing the survey.	2/19/2015 2:27 PM
15	I hope you really listen to the people on this survey. We don't need 'new' parks - but give us better facilities at the parks we do have - AND KEEP THE PARKS YOU HAVE!!!!	2/19/2015 12:29 PM
16	The bike paths painted on the roads seem pointless and unsafe. It would be nice to have true bike/pedestrian paths for access around city. Just ideas —I think Sheboygan does a great job with its parks	2/19/2015 11:54 AM
17	I would love to see a public swimming facility in Sheboygan. The lake is too cold for small children, splash pads are boring for older kids, and there really isn't much else to do around here.	2/19/2015 9:44 AM
18	I do not get to many of the parks, but I have noticed that our small local park is geared more for school aged children and, except for some toddler swings, the equipment is awfully difficult for litter children to navigate. As equipment gets replaced or additions are made I would like to see a wider age group targeted.	2/19/2015 8:37 AM
19	<b>DONOT SELL FIELD OF DREAMS.</b> Aurora has enough money to build anywhere. Stop taking away our already beautiful green space for big business. Don't build anymore retail space until you fill what is already built. We want peace and calm that is better for our health than another business complex on our green spaces.	2/19/2015 7:48 AM
20	I would also like to add that I totally think the new field of dreams, aurora issue is a wonderful idea and opportunity for the city youth, not only for newer facilitys but as well as a decent football field area for the kids. I have had boys in the youth football program and the conditions at Kiwanis are not ideal for the program. Also, I live very close to the field of dreams, and while I do enjoy watching the little kids play, the parking and such is not ideal. I use geele ave on a daily basis, and w/people parking in the crosswalks, parking in the 'do not park til corner" areas, this area is just an accident waiting to happen. People continually do u turns and there are constantly kids running out between cars w/no parental supervision on geele ave. It amazes me that there has never been any serious accident at that area. I think the city would be smart to move it to a more secure safe area for all involved, especially the kids	2/19/2015 7:02 AM
21	We have some great parks that just need to be revitalized. Some new sand in the sand boxes, fresh wood chips and too bad there isn't a way to heat up the water at the splash pad a little with a solar panel or something to keep the cost down. (It can be a bit too cold for toddlers).	2/18/2015 10:32 PM
22	Using the Schucardt Farm land as a park or conservancy should be a priority for the city! This is a gem that should not be developed.	2/18/2015 3:43 PM
23	The park on Eisner and 8th street could use some work for a playground	2/18/2015 2:37 PM

24	Sheboygan has a wonderful park system for the enjoyment of all ages. The parks and recreational space have been created for that reason and hopefully not for commercial development such as medical facilities. I have lived in Sheboygan for 60 years and have seen many improvements and would like to see green space within the City remain for future generations to enjoy.	2/18/2015 1:17 PM
25	Can we do something to use the parks more in the winter? What happened to skating rinks at the parks? check out the parks in Sheboygan Falls. They are great. I leave sheboygan and take my son there a lot in the summer.	2/18/2015 1:05 PM
26	Overall, I am very pleased with the park facilities available in Sheboygan. I am however unhappy with the park in my own neighborhood because of past experiences.	2/18/2015 12:05 PM
27	The City of Sheboygan needs be more creative in how they acquire funds for supporting our parks. Government funding is drying up, so maybe we need to seek sponsorship from businesses to beautify the park system. Ideas: Creating attractions in the smaller parks, like a public rose garden (corp. sponsorship) or hosta garden or art in the park by eastern WI artists. Maybe even expand Brat Days to some of the smaller parks like it was way back when. How about car shows? Display cars in multiple parks, so folks have to travel around the city and experience something different. Many clubs look for service projects to do. Have some of the clubs adopt the parks to help beautify and do a little extra maintenance that the city doesn't have time to do. What about the garden clubs and master gardener students?	2/18/2015 11:08 AM
28	Always loved skate rinks back in Minnesota and I've seen some really nice ones around the main city square up in Wausau.	2/18/2015 10:55 AM
29	Would like to see improved baseball facilities on the south side	2/18/2015 6:27 AM
30	The playground areas are also lacking in adequate amounts of cushion/safety materials.	2/17/2015 10:40 PM
31	Thank you for providing us with this opportunity. We hope that our voices will be heard and that money will be budgeted for the improvement of the parks system	2/17/2015 9:56 PM
32	Sheboygan needs a fenced in dog run on the north side of town. I respect the leash laws and would love a place to take my dog where he can run free that is not all the way across town.	2/17/2015 9:09 PM
33	I am amazed the the quality of our parks with the small budget available to that Department.	2/17/2015 8:36 PM
34	Keep the Field of Dreams	2/17/2015 8:31 PM
35	I love Sheboygan and I love to spend time outside during all seasons. If I could pick only one thing to improve it would be the roads - it has gotten to the point where I feel I have to put my good bike on the back of the car and drive to a trail-head in order to ride my bike. I know that this is probably out of your control, but please pass the word along. Thanks!	2/17/2015 8:02 PM
36	None	2/17/2015 8:01 PM
37	The parking by End park could be addressed. If you are a resident coming out of the alley onto Los Angeles, it is hard to navigate b/c people park on both sides of it & in front of the alley exit on the south of it. So if you're coming out of the alley, there is a car in front of you, to the right & left of you & you have to squeeze through praying you don't hit anyone. It would be nice to have "No Parking" on one side or by our alley between Elizabeth & 12th. In the winter it's even worse b/c of the snow taking up space on the roads. It is also hard to see kids when it's heavily parked. Safety is a concern.	2/17/2015 7:37 PM
38	I'm betting this survey is being taken in order to justify the purchase of ten (10) new light bulbs for Vollrath park, then the city fathers can thump their chests and proclaim "See...we improved the parks!". Stop wasting time and money with silly surveys and use common sense, cut/trim the lawns and bushes, replace/repair lighting and fixtures as needed. This cities public area's are beginning to look like it's owned by an out of town slumlord...and you all wonder why we cannot get people to visit or companies to locate here.	2/17/2015 6:57 PM
39	PLEASE KEEP FOOD TRUCKS AWAY FROM OUR RESIDENCES AWAY FROM PARKS WITH PICNIC TABLES AND FRYER GRATES.....KEEP OUR PARKS QUIET AND PEACEFUL.....PLEASE	2/17/2015 6:39 PM
40	Thank you for asking the Sheboygan citizens for our opinions.	2/17/2015 6:21 PM
41	Like all the parks. although I don't use all of them due to physical limitations, I do believe we need to get more young people out and about playing in parks. Keep them healthy and ou of trouble	2/17/2015 5:24 PM

42	Optomist Park needs more improvements. The playground area should be expanded as this is the only park in the area. Also, a public swimming pool somewhere in the city would be a great addition. The splash pad on water street is nice but too small	2/17/2015 5:13 PM
43	Thank you for your hard work. Sheboygan is a nice city to live in and raise young children.	2/17/2015 2:30 PM
44	With recent cutbacks in funding for Municipalities it is evident in the quality of care and attention to detail that CANNOT be given to the Parks and Boulevards and Tree Trimming.	2/17/2015 8:52 AM
45	The Field of Dreams is a space that is always accessible to the public. It would be wrong to allow medical buildings to be built on this space. The fancy new sports complex will not have the same level of public access if it is to be controlled by the select soccer and football clubs.	2/17/2015 5:13 AM
46	Save the Fieldof Dreams	2/17/2015 1:40 AM
47	Save the Field of Dreams for future generations!	2/16/2015 11:27 PM
48	Has anyone noticed the condition of Sheboygan's STREETS?? Whatever money you plan on spending on the parks would be better spent fixing any of the streets!	2/16/2015 6:40 PM
49	Thank you for taking the time to ask about our parks!	2/16/2015 6:14 PM

# Upgrade of Wildwood Park



## 9 Phases

1. Lighting and batters' visual improvements
2. Field maintenance & irrigation repairs & bullpens
3. Parking area along S. Wildwood Ave. and superior tailgating area behind left field
4. Entrance & gaming area & food enhancement & signage
5. Social decks & storage and enhanced concessions
6. Locker room (home team/umpires) & storage
7. VIP deck
8. Visitor locker room
9. FUTURE: Artificial turf; infield and then outfield.

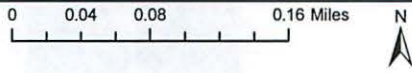
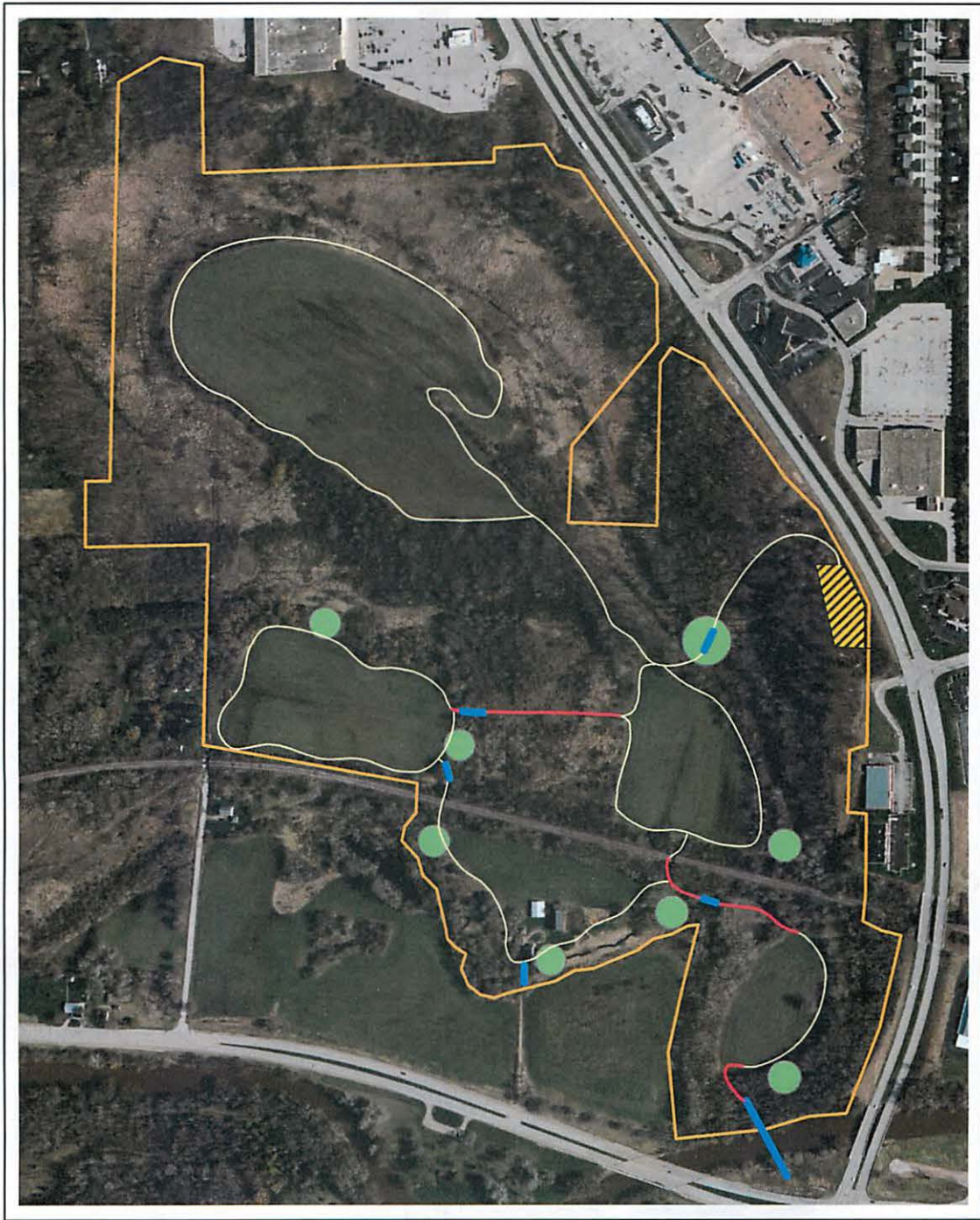




**SHEBOYGAN BUTZEN RECREATION CAMPUS  
PREFERRED CONCEPT ~ 430 SPACES**

**RETTLER**  
corporation  
3317 BUSINESS PARK DRIVE  
STEVENS POINT, WI 54482  
PROJECT #: 14.072  
DATE: 12-16-2014





# Schuchardt Property Proposed Trail System

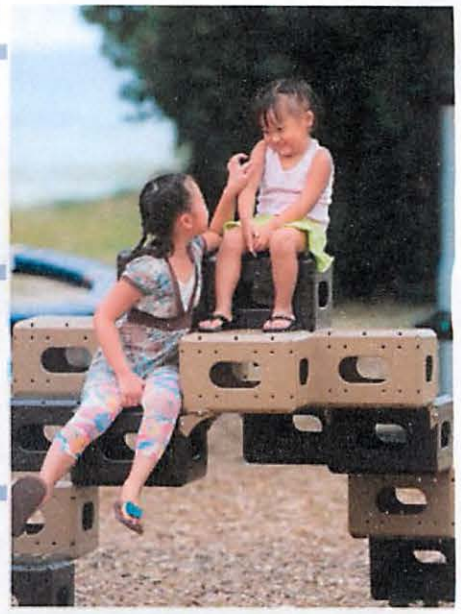
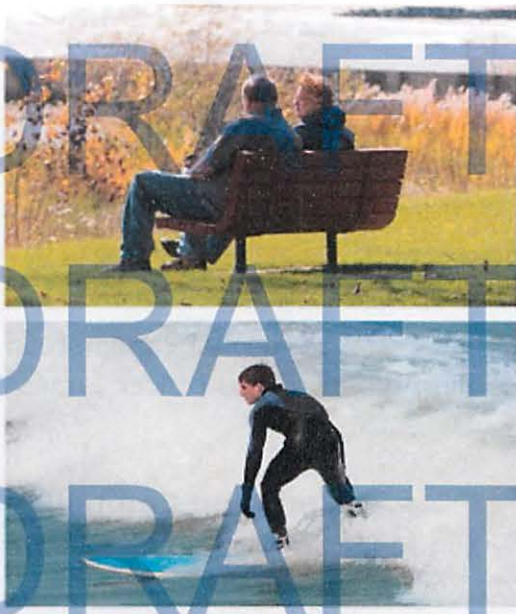
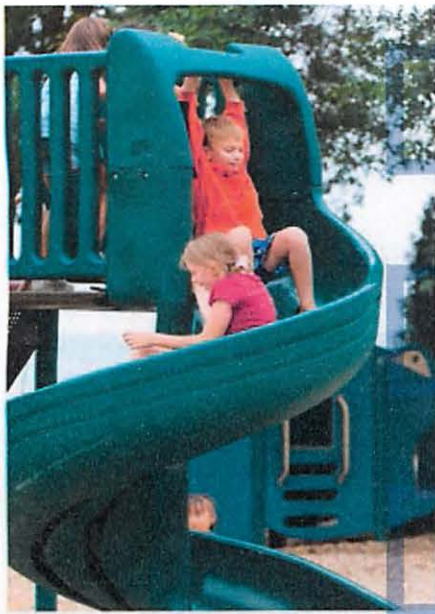
-  Proposed Trail with Trail Signage
-  Potential Bridge Locations
-  Potential Parking Area & Trail Head
-  Potential Fishing Areas
-  Area of Limestone Screenings - approx. 1,380 ft.
-  Conservation Area - approx. 132.6 acres



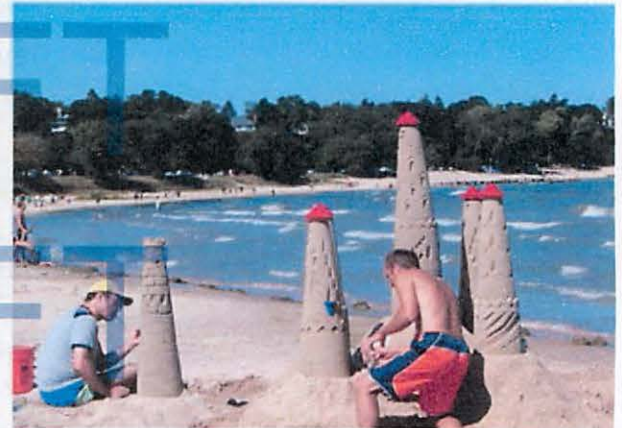
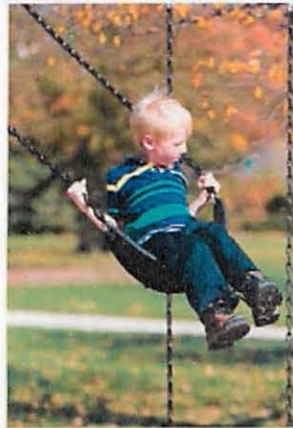
Possible Trail Sign



Possible Bridge Design



City of Sheboygan  
Comprehensive Outdoor Recreation Plan  
2016-2020



# CITY OF SHEBOYGAN

## COMPREHENSIVE OUTDOOR RECREATION PLAN

Mayor Michael Vandersteen  
Chief Administrative Officer James Amodeo

### Common Council

Aldersperson John Belanger	Aldersperson Todd Wolf
Aldersperson Roman Draughon	Vacant
Alderspreson Rosemarie Trester	Aldersperson Mike Damrow
Aldersperson Billy Thiel	Aldersperson Julie Kath
Aldersperson Mark Hermann	Aldersperson Bryan Bitters
Aldersperson Don Hammond	Aldersperson Susan Lessard
Aldersperson Joseph Heidemann	Aldersperson Jim Bohren

### Board of Marina, Park & Forestry Commissioners

Aldersperson John Belanger	Gerald Jones
Jody Brooks	Charlie Conrardy
Dennis Wield	Marge Mattern
Michael Froh	Roger Lahm
Sarah Schwefel	Joe Kerlin
Chris Marx*	Sgt. Ryan Schmitt*
David Biebel*	

\*Non-voting members

### Support Staff

David Biebel –Director of Public Works  
Joe Kerlin –Superintendent of Parks & Forestry  
Brian Meulbroek –Parks Leadman  
Ryan Sazama –City Engineer  
Tom Horness –Senior Engineer Aide/ CAD Operator  
Chad Pelishek –Director of Planning & Development  
Janet M Duellman –Community Development Planner  
Wendy Gorges –Public Works Confidential Administrative Assistant  
John Koehler – Director of SASD Community Recreation Department  
Aaron Brault –Sheboygan County Director of Planning & Conservation  
Emily Vetting –Sheboygan County Associate Planner

# Table of Contents

## Section 1: Introduction

1.1 Purpose and Scope.....	1-1
1.2 Executive Summary.....	1-2
1.3 History of Sheboygan Parks.....	1-3
1.4 The Comprehensive Outdoor Recreation Plan Goals and Objectives.....	1-4
1.5 Community Recreation Department Goals and Objectives.....	1-5
1.6 Inventory of Existing Parks, Classification, and Descriptions.....	1-10

## Section 2: Community Profile

2.1 Physical Characteristics.....	2-1
2.2 Social Characteristics.....	2-4

## Section 3: Analysis of the Sheboygan Park and Open Space System

3.1 Introduction.....	3-1
3.2 Parkland Analysis.....	3-2
3.3 Review of Local, Regional and State Recreation Plans.....	3-8
3.4 Public Input.....	3-12

## Section 4: Recommendations

4.1 Individual Park Recommendations/ Capital Improvements.....	4-1
4.2 Recommendations for City Parks.....	4-25
4.3 Recommendations for Non-City Parks.....	4-29
4.4 Planned Future Park and Open Space Facilities.....	4-31
4.5 Current Recommendation on Greenways and Trails.....	4-32
4.6 Capital Improvement Plan for 2016 to 2020.....	4-35
4.7 Policy Recommendations.....	4-38

## Section 5: Park Acquisition and Development Mechanisms

5.1 Ways to Increase Park Acreage.....	5-1
5.2 Parkland Dedication/ Fees in Lieu of and Impact Fees.....	5-3
5.3 Grant Information for Park Acquisition and Development.....	5-5

## **Appendix**

- A: Location Map**
- B: Existing Parks System Map**
- C: Sheboygan County Bike Plan –North Side**
- D: Sheboygan County Bike Plan –South Side**
- E: Sheboygan County Ped Plan –North Side**
- F: Sheboygan County Ped Plan –South Side**
- G: CORP Community Survey Results**
- H: Wildwood Baseball –Project Phase and Design Map**
- I: Butzen Property Map**
- J: Willow Creek Preserve Map**

## SECTION 1: INTRODUCTION

### 1.1 Purpose and Scope

Park and recreational planning has become an essential part of comprehensive community planning. Parks, recreation and leisure time facilities are provided by various public, quasi-public and private agencies and companies for use during people's leisure time. Emphasis on physical fitness and the need to find relief from the pace of life in urbanizing communities have underscored the need for expanded recreational facilities. As a community grows, parks function as the focal point for community aesthetics. They also serve as important habitats for urban wildlife and as laboratories for environmental and conservation education.

Recreational preferences may vary from individual to individual; however, recreation occupies a necessary and significant place in every person's life. It includes both mental and physical exercise, personal and interpersonal experience, and self-provided and socially observed entertainment. Recreation will be viewed in this report as including recreational activities conducted outdoors.

This report views outdoor park and recreation facilities as part of a system serving diverse functions for all members of the community. A park is not a single-use facility serving only limited groups in the community. Rather, it provides diverse outdoor recreational opportunities for all ages and all social groups. In viewing the parks as part of a system, issues such as access, neighborhood aesthetics and multiple uses of environmental resources are elements of park planning.

The primary purpose of the Outdoor Recreation Plan for the City of Sheboygan is to guide the preservation, acquisition, and development of land for park, recreation, and relation open space purposes to serve the recreational needs of the population. The further purpose is to protect and enhance the underlying and sustaining natural resources base. The plan is also intended to make the City eligible to apply for and receive federal and state aids that support the acquisition and development of needed park and open space sites and facilities.

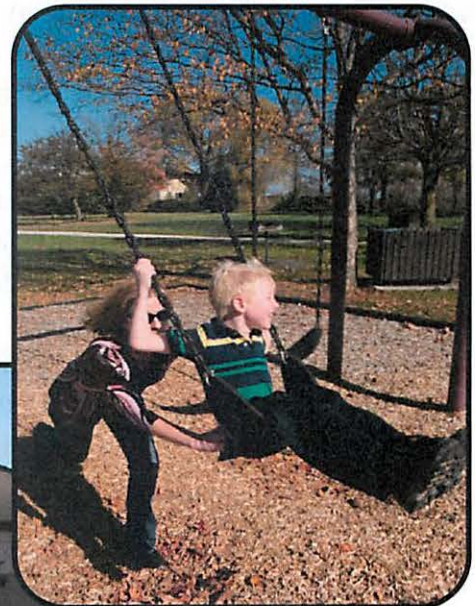
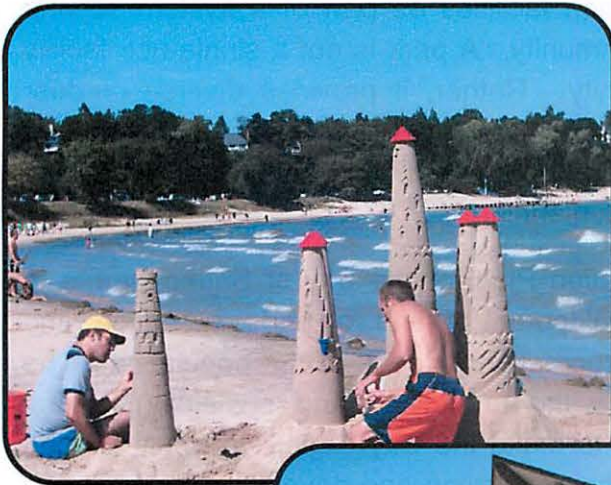


## 1.2 Executive Summary

The City of Sheboygan intends to continue its tradition of providing top-quality, outdoor recreational opportunities for its residents. As the City and neighboring areas continue to grow, the demand on existing programs, facilities and park areas are anticipated to grow proportionally. In addition, these growth pressures will create additional land use demands that could encroach upon isolated natural areas without adequate planning and preservation efforts.

In short, this plan emphasizes the following:

- Expansion, enhancement and development of existing parks, parks facilities and open spaces.
- Preservation and improved access to the rivers and lake shoreline of Sheboygan.
- Development and preservation of natural corridors and parkways.
- Continued development of City's system of trails and sidewalks to connect natural areas and recreational opportunities within the city.



### **1.3 History of Sheboygan Parks**

Excerpts from “*A Brief History of the Evolution of the City of Sheboygan Parks*” by Mary R. LeMahieu, City of Sheboygan, Planning & Development Commission

Over the years, the City of Sheboygan has developed and reputation for being a city of family oriented, community-minded people. This is clearly reflected in the evolution of Sheboygan’s park from as early as 1836 when the Original Plat of Sheboygan was drawn and two parcels of land were set aside as public squares. Over the years, as the population and the area size of the City expanded, so too did the number of parks and publicly-owned lands to the city-wide system of parks which exists today.

The two public squares of the Original Plat are known today as Fountain Park and Sheridan Park. Overtime, individual citizens contributed money toward this pursuit, and in 1912, A.D. Deland and Mary Deland, his wife, donated 12 city lots of lakefront lands to be used for public park purposes. Thus, Sheboygan realized the tangible beginnings of Deland Park.

Other donations of lands for public park purposes included the land for End Park by George End and Anna Marie End, his wife, in 1899 and 1904; the land for Cole Park (originally known as Children’s Park) by George C. Cole and Anna M. Cole, his wife, in 1908; the land for Vollrath Park by the heirs of the late Jacob J. Vollrath (founder of the Vollrath Company) and Elizabeth Vollrath, his wife, donated in 1917.

More recent contributions of land to the city of public park purposes by individual citizens include the 1969 donation of land for Charles Voight Park, the 1969 donation of land and funding for the development of Grace Park, the 1974 donation of land and buildings of the Elwood H. May property, and the 1979 donation of the land for the Creekside Conservancy Area. Also in 2006 and 2007, land additions were gifted to expand the Maywood program via building additions and land. Art and Carol Butzen’s farm was donated by Carol in 2014 for use of a park.

Some of the parks which have been developed or upgraded by community service organizations with family and community battlement in mind are Kiwanis Park, for which the initial donation of land was made to the city in 1924 by the Kiwanis Club; Indian Mound Park, the preservation of which was made possible largely through the efforts of Sheboygan Area Garden Clubs; sponsored by the Town and Country Garden Club and presented to the City in 1960; Jaycee Park (the Old Sheboygan Quarry Property) which was upgraded and redeveloped by the Sheboygan Jaycees during the 1960s and 1970s; Fountain Park, with its Bicentennial Fountain for which funds have been raised by a number of community service organizations; the Wildwood Recreation Area also known as Wildwood Athletic Park.

Local service organizations continue to play an active role in the acquisition and development of the park system. IN 1987, the Sheboygan Rotary Club was instrumental in the development of Rotary Park along the Riverfront and the Optimist Clubs of Sheboygan purchased land on the south side for Optimist Park.

In the 1990's, land was acquired along the riverfront north of Pennsylvania Bridge and some was set aside for the present Workers Water Street Park and the future park development.

The complete report of the "Historical Development of City of Sheboygan Parks", August 1980, contains a brief history of each Sheboygan park site and is on file in the City of Sheboygan Planning Department.

Since 1932, when the Community Recreation Department (formerly known as the Department of Public Recreation) was officially placed under the jurisdiction of the Board of Education, the department has provided residents of all ages with programs and facilities that help meet the leisure time needs of the community.

Guided by the Board of Education Statement of Purpose, which in part states that "the district should provide activities for leisure and lifelong learning", the Recreation Department strives to provide individuals with opportunities to continue to seek wholesome recreation experiences throughout their lives.

Every attempt is made to provide people of all interests with some form of recreational activity, whether that activity is sponsored independently by the Community Recreation Department or through one of the many cosponsored or affiliated groups that make use of school facilities. The cooperative approach to programming goes a long way in meeting the community needs.

The Community Recreation Department maintains all soccer, baseball, and softball facilities on school property, and marks the football and soccer fields for the recreation programs in the city parks. In cooperation with the school administration, maintenance staff and Park Department staff both indoor and outdoor facilities are prepared and available to all residents.

Citizen's use of school facilities is a reality in Sheboygan. Through the combination of school and park facilities, a maximum utilization of community resources is gained for the benefit of the entire community.

## 1.4 The Comprehensive Outdoor Recreation Plan Goals and Objectives

The initial task in preparing any type of planning document includes the formulation of a series of goals and objectives that outline the City's intent throughout the planning process. These goals and objectives will serve as a guide for the City to follow in providing a desirable community-wide park and recreation system.

### **Definitions:**

**Mission Statement:** The overall purpose of the park system and reason for the recreation provision.

**Goal:** A broad statement of direction and purpose. A goal should be based on the stated needs of the community. A goal should be long-range and timeless as well as idealistic.

**Objective:** Defined as a quantifiable aim within a limited time frame. Objectives should be derived from state goals, quantifiable, specific and within a limited time frame.

A goal provides the City with its long-term destination; objectives act as mile markers along the way. All recommendations listed in the plan are specifically designed to address the goals and objectives listed here.

### **Example of a Goal and Objective:**

**Goal:** Ensure open space and recreation activities and programs are designed to meet the special needs of all residents.

**Objective:** Convert all existing restrooms in the parks to accessible restrooms by the year 2020.

***City of Sheboygan Park and Forestry Department Mission Statement:*** *The city of Sheboygan Parks and Forestry Division's mission is to provide the City of Sheboygan with quality of life enhanced by providing parks, open space and recreational facilities for all age groups and interests.*

### **City of Sheboygan Park and Forestry Goals and Objectives**

**Goal:** Maintain an adequate amount of active and passive recreational lands to meet current and future recreational needs.

**Objectives:**

- Acquire additional lands for active and passive recreational use based on current demands, demands created by increasing populations and environmental significance of the land.
- Continue to acquire land to provide trails and greenway connections throughout Sheboygan.
- Acquire 10.5 acres of land suitable for active recreation for every 1,000 residents.
- Acquire lands suitable for park and recreation use by explicitly stating acceptable characteristics of land in the parkland dedication ordinance.

**Goal:** Ensure that open space, recreation facilities and programs are designed to meet the special needs of all residents.

**Objectives:**

- Provide for barrier-free access in all new park facility construction and play areas.
- Achieve compliance with accessibility requirements in existing facilities by 2020.
- Encourage participation of senior and disabled citizens at park and recreational meetings and in recreational programs.
- Comply with the Americans with Disabilities Act as it applies to communication between the Parks and Recreation Department and the public.

**Goal:** Coordinate subdivision review with all departments responsible for providing or maintaining adequate park facilities.

**Objectives:**

- Consult and incorporate the needs identified in the Comprehensive Park, Recreation and Open Space Master Plan before subdivision plats are approved.
- Evaluate land dedicated for parks to differentiate between land appropriate for active park use, land appropriate for open space only, and land requiring protection from development. Land requiring protection from development should be protected via the zoning ordinance.
- Continually evaluate and update the subdivision ordinance so that it adequately addresses the recreational needs of City residents.

**Goal:** Coordinate development efforts and the use and maintenance of recreational facilities between the City of Sheboygan, the City of Sheboygan School District, and appropriate recreation associations.

**Objectives:**

- Continue cooperative City/School/Sport Association development projects to help improve and expand recreational opportunities throughout the community in a cost-effective manner.
- Develop formal use/revenue/maintenance agreements between the City, school district, and public recreation associations to help operate and maintain public recreation facilities in the City.

**Goal:** Stress the benefits of larger neighborhood and community parks that provide a wide range of facilities over the development of small playground and tot-lot facilities.

**Objectives:**

- Analyze the location, size and function of existing and proposed parks as annexations, residential development or land use changes occur.
- Use park service area criteria to help determine the location of future park sites.

**Goal:** Provide residents with safe and reliable recreation equipment throughout the City park system.

**Objectives:**

- Continue funding the replacement of old and deteriorating recreation equipment at all City parks.
- Continually monitor and maintain existing park equipment to ensure its longevity and safety.

**Goal:** Use all available resources to further enhance the quality of the City's park system.

**Objectives:**

- Continually pursue state and federal funding programs, which can aid in the purchase and/or development of desired park system improvements.
- Nurture the existing positive relationships with public and private organizations for donations and volunteer help to aid in park system development.
- Update the City's Comprehensive Outdoor Recreation Plan every 5 years to maintain grant eligibility.

- Pursue the development of revenue generating recreational facilities and activities, which can aid in the development of new facilities and/or the maintenance of existing facilities.

**Goal:** Recognize the importance of an adequate park budget, which can financially address existing park hazards and allow for future parkland acquisition and facility development.

**Objectives:**

- Use the Comprehensive Outdoor Recreation Plan's Capital Improvements Program as a guide to establish yearly park budgets.
- Invest funds for the development of facilities that will maximize existing park and recreation areas and provide exciting recreational programs, with the intention of increasing park use.

**Goal:** Recognize that the public lands owned and managed by the City present an opportunity for the City to practice good environmental management and demonstrate sustainable land management practices. Of particular importance is the management of river and lakefront resources.

**Objectives:**

- Maintain Sheboygan's status as a TREE CITY USA.
- Follow the City's tree and EAB Management Plan to provide a healthy urban forest.
- Focus maintenance efforts on invasive species such as phragmites (Common Reed Grass).
- Work with Public Works to have the parks serve as storm water management tools while not compromising the recreational opportunities offered by the parks.
- Practice excellent erosion prevention along the river and lake shorelines to protect the park land and serve as demonstrations for other shoreland owners.



## **1.5 Community Recreation Department Goals and Objective**

The Sheboygan Area School District, with other community agencies, shares in the responsibility of promoting and developing the general physical, mental, and emotional well-being of the citizenry and in the responsibility for the formation of community attitudes towards leisure time activities.

To this end of Sheboygan Area School District has created the Community Recreation Department whose purpose is to serve as a catalyst in the development, initiation, coordination and the support for a variety of leisure time activities and facilities for residents of all ages. To fulfill this purpose the Community Recreation Department established the following goals:

### **Mission Statement**

In the interest of lifelong enrichment, the Sheboygan Area School District Community Recreation Department serves and supports the community through development, initiation, coordination, and support of a variety of recreational activities and facilities for people of all ages.

### **Vision Statement**

Celebrating the past, embracing the present, and planning for the future through diversity and excellence.

### **Goals**

- Address expanding programs by determining who is supposed to offer what programs and services with special attention to staffing challenges and funding.
- Improve cooperation between SASD and CRD in scheduling, coordinating, supervising and maintaining facilities.
- Seek financial support using non-tax-based revenue sources.
- Continue program and departmental marketing efforts with special attention given to improving internal and external public relations and education regarding the role of the department.
- In cooperation with the SASD and City of Sheboygan Park Department, implement green space and facility expansion recommendations as outlined by previous SASD, CRD, and City of Sheboygan plans with emphasis on provisions for facility maintenance.
- Adjust current programs and develop new programs to meet the future needs of the public.
- Develop and implement a department-wide equipment replacement plan and budget (including the fitness facilities).

## 1.6 Inventory of Existing Parks, Classifications and Descriptions

### Neighborhood Parks:

- **Charles Voight Park** 2.86 acres  
This park is located in the north central corner of Sheboygan and offers a small playground.
- **Cleveland Park** 4.41 acres  
This park is located on the north side of Sheboygan and has new playground equipment, a new rentable shelter building, restroom, basketball courts, and open space.
- **Cole Park** 2.5 acres  
This park has playground equipment, a paved trail with lights through the park, open space and a small non-rentable shelter.
- **End Park** 3.47 acres  
This park has a rentable park shelter, restroom, playground equipment, open space and a splash pad.
- **Franklin Park** 1.4 acres  
This small park is located on the south side of Sheboygan and offers playground equipment, basketball hoop and open space.
- **Grace Park** 1.13 acres  
This small park is located on the northwest side of Sheboygan and offers playground equipment.
- **General King Park** 6.5 acres  
This lakefront park is located on the shores of Lake Michigan. It offers a beach, playground equipment, an enclosed rentable shelter, restroom, and picnic area.
- **Moose Park** 3.9 acres  
This long narrow park stretches between Indiana Avenue on the north and Georgia Avenue on the south. It has tennis courts, playground equipment, and open space.
- **Northeast Park** 12.0 acres  
This lake shore park has trees, open space, soccer goals and park benches as well as access to the lake front.
- **Optimist Park** 5.0 acres  
This park is located north of Carmen Ave and west of South 18<sup>th</sup> Street. There is a rentable shelter, restrooms, playground equipment, and a youth baseball and soccer field.
- **Riverside** 5.67 acres  
This park is on the east side of the river on N. Water St. It offers a Riverwalk, half basketball court, benches, sand volleyball court, and playground equipment.
- **Roosevelt Park** 9.47 acres  
Roosevelt Park has a rentable enclosed shelter, restroom, playground equipment, basketball court, tennis courts and two softball fields.
- **Sheridan Park** 2.62 acres  
This midtown park has playground equipment, rentable shelter, splash pad, restrooms, and park lights.

- **Veteran's Park** 7.45 acres  
This park offers a rentable shelter, restroom, playground equipment, tennis courts, basketball hoop, two softball fields and open space.
- **Worker's Water Street Park** 2.81 acres  
Worker's Water Street Park is located along the Sheboygan River on Water Street. On hot days, families with young children enjoy the splash pad and cool off. The Urban Bike Trail also passes through the park. In addition, restroom facilities, picnic tables and play equipment are available.



Franklin Park



End Park

#### Community Parks:

- **Deland Park** 23.21 acres  
Centrally located on the shores of Lake Michigan; Deland Park is in the heart of the Harbor Centre district. The park includes picnic area, playgrounds, tennis courts, a pier and beach; festival grounds and parking. The marina includes boat storage and launches. The Lakefront Trail can be accessed from here.

Deland also offers three shelters that can be rented by the public for private events. Two are enclosed shelters known as Deland Community Center (901 Broughton Dr) and the Deland Home (1107 N. 4<sup>th</sup> Street) and the third one is known as Richardson Shelter which is an open shelter.

- **Evergreen Park** 98.2 acres  
Evergreen Park gets its distinct character from the many acres of white pine trees towering over 100 feet tall. The tree canopy and cool shade make this a perfect location for a picnic. Playgrounds equipment, open space, picnic areas, five rentable shelters with restrooms also add to the appeal of Evergreen Park. Mountain bike, hiking, and lighted cross-country ski trails traverse the park and connect with the area trails at Maywood, Jaycee and Pigeon River Corridor.

Evergreen Park is also home to Making Spirits Bright, Sheboygan's Christmas lights show.

- **Jaycee Quarry Park** 38.29 acres  
Located on Sheboygan's northwest side, Jaycee (Quarry) Park is home to a spring-fed swimming area on the site of a former limestone quarry. In the summer, the Quarry Beach Adventure Park offers outdoor waterpark activities for families. In addition, the park provides picnic areas including a shelter, playground equipment, 18 hole disc golf course, hiking trails, and fishing opportunities.

Jaycees also offers the Quarryview Center, which can be rented from September 1 to May 31 of each year.

- Kiwanis Park** 30.5 acres  
Home to Sheboygan's Brat Day and other summer festivals. The park offers fishing, one baseball diamond and two softball fields, playground equipment, basketball court, archery range, picnic areas, two rentable open shelters (Area 8) and an enclosed rentable shelter along with restrooms.
- Lakeview Park** 18.6 acres  
This lakeside park offers playground equipment, beach dog run, a rentable shelter and restrooms with a view of Lake Michigan.
- Vollrath Park** 16.13 acres  
This lakeside park has a rentable shelter and restrooms, playground equipment, basketball court, tennis courts, Wisconsin's oldest disc-golf course and picnic area. Vollrath Bowl is the location of the annual joint commencement ceremonies for North and South High Schools.



Kiwanis Park



Deland Park

**Conservancy Parks:**

- Arrowhead Park** 1.0 acre  
This one acre parcel is densely wooded and it has no park facilities. It is located off of end of Rammer Circle just north of Horace Mann Middle School.
- Bur Oak** 35.0 acres  
This wooded park is located west of Maywood with a conservation easement through Glacial Lakes Conservancy. The Park will be governed by Maywood and used mainly for outdoor education.
- Creekside Park** 7.47 acres  
This is a conservancy park made up mostly of wet/low areas.
- Manor Heights** 11.6 acres  
Situated on the north bank of Pigeon River, Manor Heights is an unimproved conservancy area.
- Elwood H May Environmental Park (Maywood)** 139.75 acres  
This conservancy park is made up of forest, ponds, an arboretum, wetlands, prairie, river way, Maywood Environmental Center, and three nature trails (woodlands, wetlands, and prairie). The trails function as cross-country ski trails in the winter.

- **Julson Park** 2.15 acres  
This small park is located on the north shore of the Sheboygan River. It has a picnic table and is mostly maintained by the manufacturing plant located adjacent to the park.



Maywood Environmental Park



Manor Heights

### Special Use Parks:

- **Butzen Property** 56.79 acres  
This property was owned by Art and Carol Butzen and was donated to the City of Sheboygan in 2014. The plans for this park include: youth soccer fields, football fields, walking paths, shelters, concession areas, and playground equipment.
- **Fountain Park** 2.62 acres  
This downtown park hosts the farmer's market and concerts throughout the summer. It also contains war memorials and a bi-centennial water fountain that offer an historical perspective.
- **Indian Mound Park** 15.48 acres  
This park is home to 18 animal and free-form effigy burial mounds. Builders were nomadic Native Americans living between 500 and 1000 AD. A walking path complete with self-guided tours provides easy viewing. The park also has a boardwalk nature trail through the wetlands that demonstrates foliage of northern hardwood province.
- **North Point** 20.8 acres  
This long linear park encompasses the lake shore from Lincoln Avenue to the north end of Deland Park. It offers views of the lake, benches and walking opportunities.
- **North Point Overlook** 2.0 acres  
This park overlooks Lake Michigan and is connected to North Point by shared use pathways.
- **Rotary Riverview** 2.0 acres  
This park fronts the river on the north side lying just south of Pennsylvania Avenue. It offers a Riverwalk, picnic area, a small shelter, restrooms, and views of the river and harbor.
- **Southshore Park** 4.0 acres  
This lake shore park extends from High Avenue on the north to Ashland Avenue on the south and offers swimming, walking, sun bathing and is a popular area for kitesurfing.

- **Wildwood Athletic Complex** 12.06 acres  
This softball complex has 3 softball fields and hosts all the Sheboygan softball league play. The park has numerous support facilities such as concession stands, restrooms, shelters, playground equipment and picnic tables.
- **Wildwood Baseball** 5.2 acres  
The baseball diamond is located across New Jersey Avenue from the softball park and has its own concession stand and restrooms. This is the home of the Sheboygan A's baseball team.



Fountain Park



Southshore Park

Table 1.1: Sheboygan Park System Existing Facilities

Designation	Acreage	Facility	Passive Areas							Trails			Informal Active Games					Hard Surfaced Courts			Seasonal			Other				
			Undeveloped	Beach/Riverfront	Disc Golf	Play Equipment	Picnic Shelter (For Rent)	Picnic Area	Open Space	Enclosed Park Shelter	Biking/walking	Hiking Trails	Mountain Biking Trails	Soccer	Softball	Baseball	Football	Sand Volleyball	Basketball	Tennis	Skateboard Area	Swimming	Splash Pad	X-Country ski/snowshoe	Fishing Area	Boat Access	Dog Friendly	Restrooms
NP	4.41	Cleveland				X	X	X	X								X										X	
NP	2.5	Cole				X		X	X																			X
NP	3.47	End				X	X	X	X												X					X		
NP	1.4	Franklin				X		X	X								X											
NP	1.13	Grace				X		X	X																			
NP	6.5	King		X		X		X	X	X					X					X						X		
NP	3.9	Moose				X		X	X							X	X											X
NP	12	Northeast		X					X																			
NP	5	Optimist				X	X	X	X				X													X		
NP	5.67	Riverside		X		X		X	X						X	X												
NP	9.47	Roosevelt				X		X	X	X				X	X		X	X								X		
NP	2.62	Sheridan				X	X	X								X											X	
NP	7.45	Veteran's				X	X	X	X					X	X		X	X								X		X
NP	2.86	Voight				X		X	X																			
SP	2.81	Workers' Water Street		X		X		X	X												X		X			X		
CP	23.21	Deland		X		X	X	X	X	X					X		X			X			X	X		X		X
CP	98.02	Evergreen		X		X	X	X	X	X	X	X										X	X			X		X
CP	38.29	Jaycee Quarry		X	X	X		X		X	X	X								X		X	X				X	X
CP	30.5	Kiwanis		X		X	X	X	X	X				X	X	X	X						X			X		X
CP	18.6	Lake View		X		X	X	X	X											X			X		X	X		X
CP	9	South Pier		X				X												X			X			X		X
CP	16.13	Vollrath		X	X	X	X	X	X								X	X								X		
CONS	1	Arrowhead		X																								
CONS	7.47	Creekside		X																								
CONS	2.15	Julson		X																			X					
CONS	11.6	Manor Heights		X																								
CONS	153.09	Maywood								X												X	X			X	X	
CONS	113.25	Pigeon River Parkway		X						X	X														X			X
SP	0.58	8th Street Boat Landing		X						X													X	X				X
SP	56.79	Butzen		X																								
SP	3.8	Camelot Dog Run							X																	X		
SP	14.99	Dog Park																							X		X	
SP	2.62	Fountain						X																		X		
SP	15.48	Indian Mound								X																		X
SP	20.8	North Point		X				X	X																			X
SP	2	North Point Overlook		X				X		X																		
SP	2	Rotary Riverview		X				X	X											X						X		
SP	4	Southshore		X																X								
SP	12.06	Wildwood Athletic				X							X													X		X
SP	5.2	Wildwood Baseball						X								X										X		X

NP: Neighborhood Park  
 CP: Community Park  
 SP: Special Use Park  
 CONS: Conservancy Area

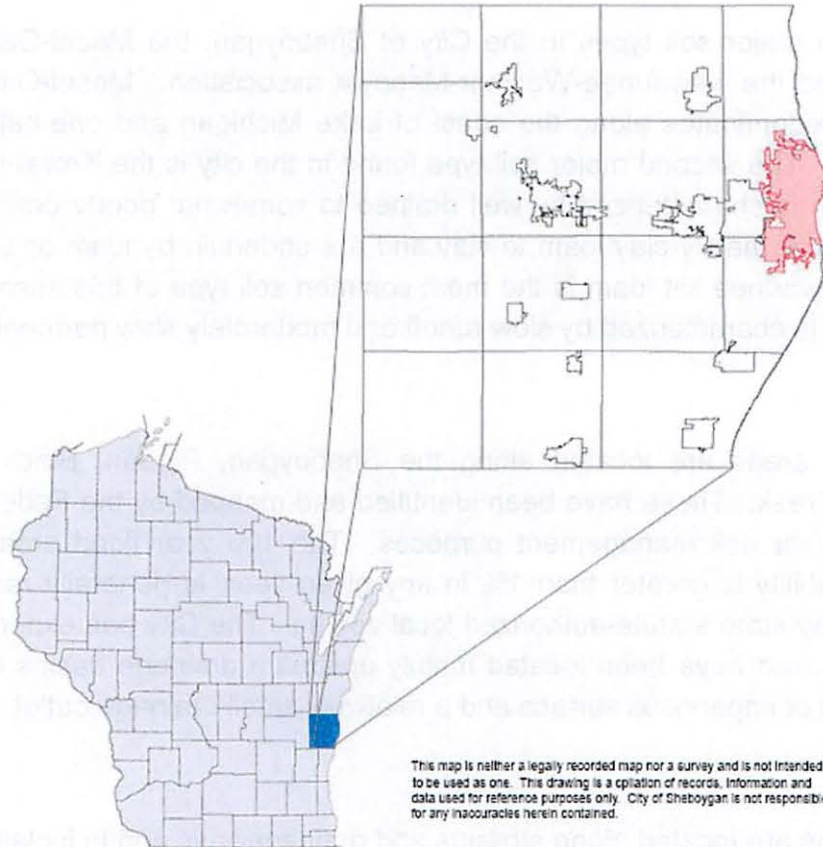
Table 1.2 Sheboygan Area School District Facilities

Facility	Play Equipment	Soccer	Sandlot backstop	Softball	Baseball	Softball/baseball	Football	Sand Volleyball	Basketball	Tennis	Restrooms	Drinking Water	Parking Areas	Picnic Area
Cleveland Elementary	1	1							X		X		X	
Cooper Elementary	1	2				1			X		X		X	
Early Learning Center	1										X		X	
Grant Elementary	1	1	1						X		X		X	
Jackson Elementary	1	1	1						X		X		X	
Jefferson Elementary	1								X		X		X	
Lincoln Erdman Elementary	1	1	1						X		X		X	
Longfellow Elementary	1					1			X		X		X	
James Madison Elementary	1		1						X		X		X	
Pigeon River Elementary/PRRC	1	3	1						X		X		X	
Sheridan Elementary	1								X		X		X	
Washington Elementary	1	1				2			X		X		X	
Wilson Elementary	1	3				2			X		X		X	
Farnsworth Middle School						1			X		X		X	
Horace Mann Athletic Complex		9	1		2	1		2	X	3	X	X	X	X
Urban Middle School			1						X				X	
North High School			1	2			3			8	X		X	
South High School			1	1	1		3			9	X		X	
Field of Dreams	1	7			2	1					X	X	X	
Kuehne Court	1					1			X	2	X		X	

## SECTION 2: COMMUNITY PROFILE

### 2.1 Physical Characteristics

The City of Sheboygan is located in the east-central portion of Sheboygan County, on the shore of Lake Michigan, approximately 52 miles north of Milwaukee and 62 miles southeast of Green Bay. The City covers about 14 square miles and 8 miles of Lake Michigan Shoreline.



#### Landscape and Topography

The area generally rises slowly from east to west, from 580 feet above sea level along the coastline of Lake Michigan, to just over 700 feet above sea level in western portions of the City. The topography is predominantly level to gently sloping (slopes less than 6%), with only isolated areas of steeper slopes. The City's geology is marked by glacial deposits underlain by Niagara dolomite limestone. The most dramatic topography is associated with waterways and the Lake Michigan shoreline bluffs.

### Waterways

The Sheboygan River (central), Pigeon River (north), Black River (far south) and Fisherman's Creek (south) are the primary streams within the City and compose a valuable part of the city's natural resource base. All mentioned river meanders through the City of Sheboygan before draining into Lake Michigan which forms the eastern boundary of the City.

### Soils

There are two major soil types in the City of Sheboygan: the Mosel-Oakville-Hebron association and the Kewaunee-Waymor-Manawa association. Mosel-Oakville-Hebron association predominates along the coast of Lake Michigan and one-half mile to two miles inland. The second major soil type found in the city is the Kewaunee-Waymor-Manawa which is characterized by well drained to somewhat poorly drained soils that have a subsoil of mainly clay loam to clay and are underlain by loam or silty clay loam glacial till. Kewaunee silt loam is the most common soil type of this association in the City. This soil is characterized by slow runoff and moderately slow permeability.

### Floodplains

Flood hazard areas are located along the Sheboygan, Pigeon, Black Rivers, and Fisherman's Creek. These have been identified and mapped by the Federal Insurance Administration for risk management purposes. The 100 year flood areas, where the flooding probability is greater than 1% in any given year, is generally restricted to no development by state statute-authorized local zoning. The City has experienced major flood events which have been located mainly upstream drainage basins characterized by a high level of impervious surface and a relatively small drainage outlet.

### Wetlands

Wetlands areas are located along streams and drainageways and in isolated low spots. These wetlands have been identified and mapped by the Army Corps of Engineers and the Wisconsin Department of Natural Resources. These areas are important for aquifer recharge, groundwater and surface water quality improvement, and wildlife habitat. Most wetlands within the City are located along the Sheboygan River, Pigeon River, and Black River corridors.

### Environmental Corridors

Environmental Corridors are continuous systems of open space that include environmentally sensitive lands, floodplain, wetlands, natural resources requiring protection from disturbance and development, and land specifically designated for open

space or recreational use. Within the City, environmental corridors are primarily located adjacent to the Sheboygan and Pigeon Rivers, traversing east-west through the City.

## 2.2 Social Characteristics

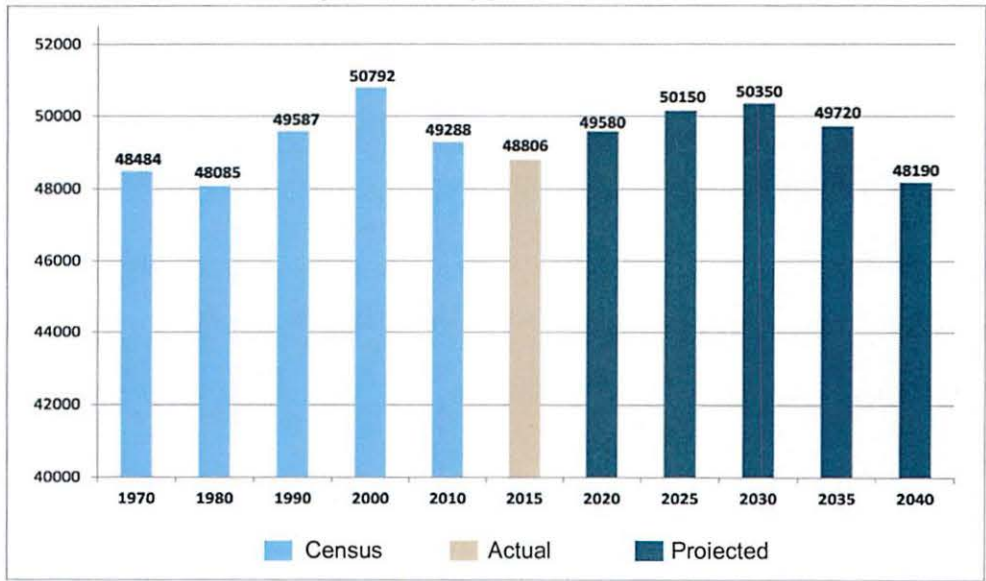
This section will provide information in regards to the population trends along with race, age, households, and commuting habits. The 2010 Census showed that there were 49,288 people, 20,308 households, and 12,219 families residing in the city. All the data compiled in this section was from the following websites unless otherwise noted:

US Census Bureau, 2010 Census of Population and Housing:  
[http://factfinder.census.gov/faces/nav/jsf/pages/community\\_facts.xhtml](http://factfinder.census.gov/faces/nav/jsf/pages/community_facts.xhtml) OR  
 US Census Bureau, American Fact Finder 2010-2014 5-year Estimates  
<http://factfinder.census.gov/faces/tableservices/jsf/pages/productview.xhtml?src=CF>

### Population Trends

The City of Sheboygan’s population has fluctuated over past 50 years as shown in the table below. After a several decades (1980-2000) of an increase, the population has declined and the future projections mimic that same pattern as the past of an increase in population than a decrease in population. This may be due to Sheboygan’s manufacturing job and how the market dictates the needs for these jobs.

**Table 2.1: Historic and Projected Total Population**  
 City of Sheboygan, 1970 -2040



<http://doa.wi.gov/divisions/intergovernmental-relations/demographic-services-center/projections>  
<http://doa.wi.gov/divisions/intergovernmental-relations/demographic-services-center/estimates>

### Race

The racial makeup of Sheboygan’s can be seen in table below.

**Table 2.2: Racial Makeup**

City of Sheboygan, 2010

Race	Count	Percentages
<b>Non-Hispanic or Latino</b>		
White alone	38,108	77.3
Black or African American alone	832	1.7
American Indian and Alaska Native alone	209	0.4
Asian alone	4,412	9
Native Hawaiian and Other Pacific Islander alone	6	0
Some other race alone	31	0.1
Two or More Races	824	1.7
<b>Hispanic or Latino</b>		
Mexican	4,111	8.3
Puerto Rican	220	0.4
Cuban	38	0.1
Other Hispanic or Latino	497	1
<b>Total Population (2010)</b>	<b>49,288</b>	<b>100%</b>

**Age Distribution**

Of the 49,288 people in Sheboygan, 13,712 (27.8%) are under the age of 19. The age group between 5 and 19 which is 20.3% (10,021) of the population and is often considered the active recreation years including youth organized sports such as soccer, baseball, and football.

Those ages 25 to 44 account for 33.4% of the city's population, while individuals ages 45 to 64 comprise of 24.8% and over 65 is 13.9% of the population. For individuals between the ages of 25 -64, improved health and fitness has become a trend meaning they are more willing to travel and participate in a diverse range of recreational activities. The City of Sheboygan median age is 36.2 years and the gender makeup is 49.5% male and 50.5% female.

**Table 2.3: Age and Sex Distribution**

City of Sheboygan, 2010

Age	Total	%	Male	Female
under 5	3691	7.5%	1858	1833
5 -9	3369	6.8%	1763	1606
10 -14	3304	6.7%	1694	1610
15 -19	3348	6.8%	1710	1638
20 -24	3061	6.2%	1529	1532
25 -34	7139	14.5%	3641	3498
35 -44	6281	12.7%	3305	2976
45 -54	6924	14.0%	3546	3378
55 -59	2925	5.9%	1420	1505
60 -64	2373	4.8%	1158	1215
65 -74	3160	6.4%	1400	1760
75 & over	3713	7.5%	1390	2323

Household Breakdown

There were 20,308 households of which 30.7% had children under the age of 18 living with them, 43.4% were married couples living together, 11.7% had a female householder with no husband present, 5.1% had a male householder with no wife present, and 39.8% were non-families. Of all households 33.4% were made up of individuals alone and 12.1% had someone living alone who was 65 years of age or older. The average household size was 2.38 and the average family size was 3.06.

According to the US Census Bureau 2010-2014 American Community Survey 5-Year Estimates, the median household income in the city was \$43,107 and about 11.2% of families and 14.8% of the population were below the poverty line, including 23.5% of those under age 18 and 7.3% of those 65 years of age or older.

Commuting to Work

According to the US Census Bureau 2010-2014 American Community Survey 5-Year Estimates, there were 23,755 workers 16 years of age or older with a mean travel time to work of 16.7 minutes. Below is a table that breaks down how they commuted to work.

**Table 2.4: Commuting to Work**  
City of Sheboygan, 2010-2014

	<b>Workers</b>	<b>%</b>
Car, Truck, or Van -alone	19,935	83.9%
Car, Truck, or Van -carpooled	2,254	9.5%
Public Transportation (excluding taxicab)	198	0.8%
Walked	573	2.4%
Other means	373	1.6%
Worked at home	422	1.8%
<b>Total</b>	<b>23,755</b>	<b>100.0%</b>

## **SECTION 3: ANALYSIS OF THE SHEBOYGAN PARK AND OPEN SPACE SYSTEM**

### **3.1 Introduction**

The number and type of parks and recreation facilities needed within a community are dependent on the demands of the local residents. Identifying the recreational needs and wants of community residents provides the justification for funding the acquisition and development of new facilities as well as the maintenance of existing recreational facilities. Below are the generally accepted methods of determining recreation needs:

- A classification of existing parkland and a comparison to national acreage standards
- Comparison to regional quantitative studies –the Statewide Comprehensive Outdoor Recreation Plan and the Sheboygan County Comprehensive Outdoor Recreation Plan
- Soliciting public input and discerning local recreational facility needs.

It is important to use all of the above mentioned methods in determining the need for additional parks and/or recreational facilities in the City of Sheboygan. Each method focuses on one specific element of providing suitable parks and open space and types of facilities. Taken individually, they do not provide an accurate representation of community-wide recreation needs. However, used as a group, recreation needs and wants can be aggregated and identified and additional parks and recreation facilities can be justified.

### 3.2 Parkland Analysis

A parkland classification system is a useful tool to determine if an existing park system serves the needs of a community. Total acreage alone does not guarantee that the community's park needs are being met. A community should have a number of different types of parks to serve the various needs of the residents.

#### ***Mini-Park/Pocket Park***

General Description: These parks offer specialized facilities that serve a centralized or concentrated or specific group such as young children or senior citizens.

Service Area: Less than ¼ mile in residential areas

Desirable Size: 1 acre or less

Areas per 1,000 Population: .25 to .5 acres

Basic Facilities and Activities:

- Playground equipment and structures for preschool and elementary school age children
- Conversation and sitting areas arranged to permit easy surveillance by parents
- Landscaped areas that provide buffering and shade
- Lighting for security at night
- Parking not typically provided

Desirable Site Characteristics:

- Suited for intense development
- Easily accessible to the neighborhood population
- Centrally located in close proximity to residential development
- Accessible by walking or biking
- Well buffered by open space and/or landscape plantings and in some cases, separated from roadways by physical barriers, such as fences

City of Sheboygan Mini-Parks/ Pocket Parks:

<b>Mini-Parks/Pocket Parks Total Acreage:</b>	<b>0.00</b>
<b>Recommended NRPA Acres:</b>	<b>12.20 -24.40</b>

#### ***Neighborhood Park***

General Description: These parks are designed specifically to accommodate residents living within the immediate surrounding area. They are often characterized

by active recreational facilities such as baseball and soccer fields, but should also incorporate some passive recreational areas for picnicking and nature study.

Service Area: ¼ to ½ mile radius uninterrupted by non-local roads and/or other physical barriers

Desirable Size: 5 acres minimum; 15+ acres is optimal

Acres per 1,000 Population: 1.0 to 2.0 acres

Basic Facilities and Activities:

- Active recreational facilities such as playfields, tennis courts, basketball courts, playgrounds, ice-skating rinks
- Passive recreational facilities such as picnic/ sitting areas and nature study areas
- Service buildings for shelter, storage and restrooms
- Lighting for security at night
- Adequate on-street and off-street parking
- Not intended to be used for activities that result in overuse, noise, and increase traffic with the exception of limited use by youth teams

Desirable Site Characteristics:

- Easily accessible to the neighborhood population
- Accessible by walking or biking

City of Sheboygan Neighborhood Park:

Charles Voight	2.86	Northeast	12.0
Cleveland	4.41	Optimist	5.0
Cole	2.5	Riverside	5.67
End	3.47	Roosevelt	9.47
Franklin	1.4	Sheridan	2.62
Grace	1.13	Veteran's	7.45
King	6.5	Worker's	2.81
Moose	3.9		

**Neighborhood Parks Total Acreage: 71.19**

**Recommended NRPA Acres: 48.81 -97.61**

***Community Park***

General Description: Community Parks are intermediate in size and are able to accommodate visitors from the surrounding community and multiple neighborhoods. These sites focus on both the developed aspects of the park, such as intense recreational activities, as well as the natural resources amenities

Service Area: 1 to 2 mile radius

Desirable Size: 25+ acres is desirable

Acres per 1,000 Population: 5.0 to 8.0 acres

Basic Facilities and Activities:

- Active recreational facilities such as areas for swimming and boating, biking/walking/skiing trails, playfields, playgrounds, sports courts
- Passive recreational facilities such as walking trails, picnic/sitting areas and nature study areas
- Service buildings for shelter, storage and restrooms
- Facilities for cultural activities, such as plays and concerts in the park
- Community Center building with multi-use rooms for crafts, theatre, restrooms, social activities, and older adult use
- Lighting for security at night
- Adequate off-street parking

Desirable Site Characteristics:

- May include natural areas, such as bodies of water or wooded natural areas
- Easily accessible to the neighborhood population
- Accessible by walking or biking

City of Sheboygan Community Parks:

Deland	23.21	Kiwanis	30.5
Evergreen	98.02	Lake View	18.6
Jaycee Quarry	38.29	Vollrath	16.13

**Community Parks Total Acreage: 224.75**  
**Recommended NRPA Acres: 244.03 -390.44**

***Special Use Park/ Conservancy Area***

General Description: Areas of open space that cannot be measured by a quantifiable standard because of their unique and diverse contributions to the community. Special Use Areas enhance an overall park and open space system by maintaining and improving the community's natural resource base, accommodating special activities that aren't included in other parks, and providing interconnections between isolated parks and recreation areas. Examples of Special Use Space Areas are varied but can include those lands that accommodate passive or special recreational activities, such as golf courses, sledding/skiing hills, marinas, beaches, display gardens, arboreta, and outdoor amphitheaters, as well as land that have been protected for their environmental significance or sensitivity and provide limited opportunity for recreational use. Examples of that latter may include water bodies, floodplains, wetlands, shorelands and shoreland setback areas, drainage ways, storm-water management basins, conveyance routes, environmental corridors or isolated natural

areas, wildlife habitats, areas of rare or endangered plant or animal species, prairie remnants, and restoration areas.

Service Area: Variable –depends on function

Desirable Size: Variable –depends on function

Acres per 1,000 Population: Variable –most Special Use Parks/ Conservancy Areas are not included in the overall community calculation of park and recreational space per 1,000 persons. Their value extends beyond the community’s boundaries and contributes significantly to overall quality of life.

Basic Facilities and Activities: Variable –some may include:

- Active recreational facilities such as areas for swimming and boating, skiing hills, biking/walking/skiing trails, skating rinks, and golf courses
- Passive recreational facilities such as walking trails, picnic/sitting areas, and natural study areas
- Service buildings for shelter, equipment storage/rental, concessions, and restrooms
- Signage, trails markers, trash receptacles, and information booths
- Lighting for security at night
- Off-street parking spaces if appropriate to the area

City of Sheboygan Special Use Parks:

8 <sup>th</sup> Street Boat Landing	.58	North Point Overlook	2.0
Butzen	56.79	Rotary Riverview	2.0
Camelot Dog Run	3.85	South Pier	9.0
Dog Run (south)	14.99	Southshore	4.0
Fountain	2.62	Wildwood Athletic	12.06
Indian Mound	15.48	Wildwood Baseball	5.2
North Point	20.8		

**Special Use Parks Total Acreage: 149.37**

City of Sheboygan Conservancy Areas:

Arrowhead	1.0	Manor Heights	11.6
Creekside	7.47	Maywood	139.75
Julson	2.15	Pigeon River Parkway	113.25

**Conservancy Areas Total Acreage: 275.22**

***Linear Park/Recreational Trails***

General Description: Linear parks/recreational trails accommodate various outdoor activities, such as biking, hiking, walking, jogging, horseback riding, nature study, and cross country skiing. A well-designed park system provides connections between

parcs and open space lands and effectively integrates urban areas with the surrounding natural environmental by the use of linear park/recreational trail areas. Linear parks/recreational trails can be designed to serve different functions and to accommodate various, and sometimes conflicting activities.

Service Area: Variable –depends on length & size

Desirable Size: Sufficient width to protect the resources and provide maximum use

Acres per 1,000 Population: Variable –most Linear Park areas are not included in the overall community calculation of park and recreational space per 1,000 persons.

Desirable Design Criteria for Multi-Use Paths:

- Minimal width of 10 feet to accommodate two-way bicycle traffic, and recommended paved surface to facilitate bike, walking, running and skating
- Avoid placement alongside roadways where multiple cross-street and driveways are or will be present

Desirable Design Criteria for Walking/Hiking Trails:

- Because these trail facilities often travel through environmentally sensitive areas, they are generally not paved. Rather, they are surfaced with crushed limestone, decomposed granite, wood chips, hard packed earth or mowed grass.

City of Sheboygan Walking/Hiking Trails:

Bur Oak	Jaycee
Dog Run	Lakeview
Evergreen	Maywood
Indian Mound	Pigeon River Parkway

City of Sheboygan Linear/Multi-Use Paths:

Harbor Shore Trails	Superior Ave Trail
River Walk	Taylor Dr Trail
Shoreland 400	Urban Rec Trail
South Pier Trail	

**Table 3.1 Total Park Acreage Analysis, 2015**

\*Based on 2015 population estimates of 48806

Park Type	NRPA Standard Acres per 1,000 persons	Recommended Acreage based on Acres per 1,000 persons*	2015 Acres per 1,000 persons (Existing)	2015 Total Acres (Existing)
Mini-Parks/ Pocket Parks	.25 -.50 acres	12.20 -24.40 acres	0.00	0.00
Neighborhood Parks	1.0 -2.0 acres	48.81 -97.61 acres	1.46 acres	71.19 acres
Community Parks	5.0 -8.0 acres	244.03 -390.44 acres	4.60 acres	224.75 acres
<b>Total</b>	<b>6.25 -10.50 acres</b>	<b>305.04 -512.45 acres</b>	<b>6.06 acres</b>	<b>295.94 acres</b>
Special Use Parks	Varies	N/A	3.06 acres	149.37 acres
Conservancy Areas	Varies	N/A	5.64 acres	275.22 acres

### **3.3 Review of Local, Regional and State Recreation Plans**

Another method of determining recreation needs in the community uses local, regional, and state recreation studies that apply to the area. These studies are very useful since they are a good indicator of recreation needs as perceived by recreation users. Below are the studies that are available at this time.

#### ***Sheboygan Area School District Facility and Master Planning Green Space Study***

In the City of Sheboygan the school district and the city work cooperatively to provide facilities and programming to area residents. The school district shoulders most of the burden for facilities management and development and works to provide programming and sport field reservation services. The school district had developed a school facilities plan, *Sheboygan Area School District Facility and Master Planning Green Space Study* (2006). The school district was consulted throughout the planning process.

#### ***Sheboygan County Outdoor Recreation and Open Space Plan***

The Sheboygan County Parks System is a natural resource based system, which demonstrates stewardship while providing recreational and educational opportunities. Sheboygan County provides resource related and self-actualized recreational opportunities while city and town governments provide sites and facilities for intensive non resource-oriented recreational facilities. Sheboygan County has recently prepared an Outdoor Recreation and Open Space Plan that conveys a shared vision for park and open space lands and facilities to serve the resident County population anticipated under full development of the County land use plan. The updated park and open space plans are also prepared to meet planning requirements for use of State and Federal parkland and recreational grants.

#### **Vision Statement**

Sheboygan County will offer its residents the best possible system of outdoor recreation and open space sites and activities in a manner which is responsive to the needs of the public, fiscally responsible, and which promotes the preservation and sustainability of the County's outstanding environmental, archeologist, historical, and cultural resources.

#### **Goals**

The goals of the Sheboygan County Comprehensive Outdoor Recreation and Open Space Plan are:

- To ensure provision and protection of sufficient parks, recreation facilities, and open areas to satisfy the health, safety and welfare needs of citizens and visitors, including underserved populations.

- To ensure that the acquisition of park and open spaces lands occurs in coordination with development to provide for reasonable acquisition costs and facilitate site planning for development. Alternative means of reserving lands required for open space should be fully explored to ensure that lands are obtained at the lowest cost to the public.
- To promote the involvement and cooperation of all the county's communities in park and recreation planning and development.
- To develop tools to protect open space.

### *Sheboygan County Pedestrian/Bicycle Plan*

In July 2006, the US Congress adopted the new transportation budget which included special provisions to create a Non-Motorized Transportation Pilot Program; Sheboygan County was one of four communities in the country selected to participate in this pilot program. As part of the Pilot Program, Sheboygan County will receive up to \$25 million over four years to develop a network of non-motorized transportation facilities that connect neighborhoods, retail centers, schools, recreation amenities, and employment centers and will allow people to change the way they choose to move around through their daily lives.

During the summer of 2007 the County completed the Sheboygan County Pedestrian and Bicycle Plan. This plan incorporates the vision statement and goals and objectives of the County plan. The City of Sheboygan supports improving bicycle and pedestrian accommodations within the city of county-wide. On April 21, 2015, Sheboygan County adopted an updated Pedestrian and Bicycle Plan.

### **Bicycle Vision**

By 2045, Sheboygan County's bicycle facilities will be an efficient, connecting system for bicycles routes and facilities that provide a safe, convenient and viable transportation choice for Sheboygan County residents and visitors.

### **Bicycle Goals**

- Create diverse bicycle-friendly facilities that increase the number of bicycling trips and offer a level of convenience, directness, safety, and attractiveness that will encourage bicycle use.
- Establish a safe, convenient, enjoyable, and continuous bicycle route system within Sheboygan County for use by utilitarian and recreational cyclists.
- Reduce the number of crashes involving bicyclist with other users of the transportation system by 20 percent or more by 2045.

## **Pedestrian Vision**

By 2035, pedestrian travel will be established as a viable, convenient, and safe transportation choice for Sheboygan residents and visitors.

## **Pedestrian Goals**

- A diverse pedestrian-friendly environment that increases the number of walking trips and offers a level of convenience, directness, safety, and attractiveness.
- Guide land use and site design that is conducive to pedestrian use.
- Improve the circulation, visibility, and safety for pedestrians and reduce conflicts with vehicular traffic.
- Ensure that the pedestrian system is fully accessible and convenient for all users, including persons with disabilities, children, and the elderly.
- Develop and implement a variety of educational programs that promote the benefits of walking and encourage implementation of pedestrian-oriented design.

Please see Appendix C, D, E and F for applicable maps from the Sheboygan County Pedestrian/Bicycle Plan.

## *Statewide Comprehensive Outdoor Recreation Plan*

### **Vision Statement**

The 2011 -2016 Wisconsin Statewide Comprehensive Outdoor Recreation Plan (SCORP) serves as a blue print for state and local outdoor recreation planning through support of nationally initiatives, sets the course for recreation within the state by describing current recreation supply and trends, and provides a framework for future recreation development and focus.

### **Goals**

The goals of the Statewide Comprehensive Outdoor Recreation Plan are:

- Assess, Understand, and Adapt to Growing Recreation Tourism Demands and Preferences.
- Improve Integration of Outdoor Recreation Interests and Needs in Land Use and Other Relevant Planning Efforts.
- Continue to Provide and Enhance Public Access to Wisconsin Recreational Lands and Waters.
- Conserve Rural Landscapes and Forests through Partnerships and Incentives.
- Address Funding Challenges Associated with Managing Wisconsin Outdoor Recreation Resources.
- Promote Outdoor Recreation as a Means of Improving Public Health Among Wisconsinites.

- Establish Great Urban Parks and Community Green Spaces.

*The City's Comprehensive Outdoor Recreation Plan is consistent with the State and County Comprehensive Outdoor Recreation Plans and recognizes their goals as part of the City's plan. The Outdoor Recreation Plan is also included in the City of Sheboygan Comprehensive Plan.*

### 3.4 Public Input

The online survey had 232 participants which was available online from February 16, 2015 to March 17, 2015 along with hard copies upon request. Of those 232 participants, 131 took the survey as an individual, 82 as a family and 1 as an organization. All participants were 25 or older with the majority (53) being from the 45 - 54 age group.

The five most used parks were Evergreen Park, Fountain Park, Vollrath Park, Deland Park, and Kiwanis Park. Walking Picnicking, going to the playground, dog walking and bicycling were noted as the top 5 outdoor activities the participants partake in.

Improvements that they would like to see to the Sheboygan Park system is improved lighting, improved maintenance, improved existing park facilities, more trails/paths and improved landscaping.

73% noted that they feel safe in City of Sheboygan's Park while 43% feel that the City does not do a good job informing the public about our parks and their rules.

For all the survey questions and results they are available in Appendix G for viewing.

**\*\*Public Forums will be held at:**

- **Board of Marina, Parks & Forestry on April 5, 2016**
- **Plan Commission on April 12, 2016**
- **Public Works Committee on April 12, 2016**

## SECTION 4: RECOMMENDATION

The City of Sheboygan will face many challenges as it continues to grow, especially as growth is restricted by the lake. Open space protection, trail system development, and active use park expansion all lead to a higher quality of life in Sheboygan and continued ability to attract new residents and retain those already living there.

### 4.1 Individual Park Recommendations/Capital Improvements

On the following pages you will see Individual Park Descriptions which include site analysis summary (existing facilities, issues and improvement options), program details (events and maintenance) and improvement estimates.

*Not all the parks will be listed only those with recommendations at this time.*



**Charles Voigt Park**

**Neighborhood Park**

**Park Description**

Location:

This 2.86 acre north side park offers, playground equipment and plenty of open space.



**Site Analysis Summary**

Existing Facilities:

- Playground Equipment

Issues:

- Site plan is needed

Improvement Options:

- Master plan

**Program Details**

Programs and Events:

- None at this time

Maintenance Program:

- Mowing
- Trash collection
- Playground equipment inspection

**Improvement Estimate**

- Master plan \$ 10,000

**Cleveland Park**

**Neighborhood Park**

**Park Description**

Location: 2331 Geele Ave

This 4.41 acre park is located on the north side of Sheboygan on SE corner of Geele Ave and N 25<sup>th</sup> St. Cleveland Park is part of the Cooper-Cleveland Neighborhood.

New 5-12 years of age playground equipment was installed in 2014 and 2-5 years of age equipment in 2015.

A new rentable shelter and restrooms were installed in 2012.



**Site Analysis Summary**

Existing Facilities:

- Shelter available for rental
- Restrooms
- Basketball court
- Playground equipment
- Grills
- Picnic tables
- Open space

Issues:

- Road parking only

Improvement Options:

- Master Plan for continued redevelopment
- Grass volleyball courts
- Accessible walkways to all facilities

**Program Details**

Programs and Events:

- Family and group rentals
- Neighborhood events

Maintenance Program:

- Mowing
- Trash collection
- Landscaping/tree care
- Turf management
- Playground inspection

**Improvement Estimate**

• Splash pad	\$113,000
• Accessible walkway connections	\$ 10,000
• Off road parking	\$ 20,000
• Additional landscaping	\$ 2,000

**Park Description**

Location: 1700 N. 3<sup>rd</sup> Street

This 2.5 acre park is located on the north side of Sheboygan at 1700 N 3<sup>rd</sup> Street north of Superior Ave. Cole Park is part of the North Point Neighborhood.

A small Picnic Shelter was built in 2015 as part of an Eagle Scout Project. This is a non-rentable shelter.



**Site Analysis Summary**

Existing Facilities:

- Playground equipment
- Small picnic shelter
- Picnic tables
- Port-a-potty

Issues:

- Street parking only

Improvement Options:

- Walkways need to be resurfaced
- Accessible walkways to all facilities
- Add grills and more picnic tables
- Add playground boarder
- Park signage

**Program Details**

Programs and Events:

Maintenance Program:

- Mowing
- Trash collection
- Playground inspection
- Landscaping/Tree care
- Turf Management

**Improvement Estimate**

- |   |           |
|---|-----------|
| • Resurface walkways                    | \$ 10,000 |
| • Add Grills, benches and picnic tables | \$ 2,000  |
| • Playground boarder                    | \$ 5,000  |

**End Park**

**Neighborhood Park**

**Park Description**

Location: 1236 Bell Ave.

This 3.47 acre park is located on the north side of Sheboygan at 1236 Bell Ave. End Park is part of the End Park Neighborhood.

Rentable shelter, restrooms, playground equipment and splash pad, makes this a great park for family gatherings.



**Site Analysis Summary**

**Existing Facilities:**

- Shelter available for rental
- Restrooms
- Playground equipment
- Splash pad
- Picnic areas

**Issues:**

- Road parking only
- Vandalism/security
- Poor storm water drainage

**Improvement Options:**

- Resurface walkways
- Pedestrian lighting
- Off street parking area
- Accessibility to all facilities
- Replace swing
- Install fall area around playground areas
- Install security cameras
- Installation of drain tile

**Program Details**

**Programs and Events:**

- Family Gatherings
- Neighborhood Events

**Maintenance Program:**

- Mowing
- Trash collection
- Playground inspection
- Landscaping/Tree care
- Turf management

**Improvement Estimate**

- |                           |           |
|---------------------------|-----------|
| • Resurface walkways      | \$ 10,000 |
| • Pedestrian lighting     | \$ 10,000 |
| • 5-6 parking stalls      | \$ 10,000 |
| • Playground improvements | \$ 25,000 |
| • Security cameras        | \$ 3,000  |

**Franklin Park**

**Neighborhood Park**

**Park Description**

Location: 1300 Broadway Ave.

This 1.4 acres located on the south side of Sheboygan. Franklin Park is part of the Franklin Park Neighborhood.



**Site Analysis Summary**

Existing Facilities:

- Playground equipment
- Basketball ½ court
- Backstop
- Open space

Issues:

- Road parking only

Improvement Options:

- Fence repair/replacement
- Move backstop
- Accessible walkways to all facilities

**Program Details**

Programs and Events:

Maintenance Program:

- Mowing
- Trash collection
- Playground inspection
- Landscaping

**Improvement Estimate**

- Fence repair/replacement      \$ 10,000
- Accessible walkways              \$ 5,000

**General King Park**

**Neighborhood Park**

**Park Description**

Location: 1611 S 7<sup>th</sup> Street

This 6.5 acres lakefront park is located on the south side of Sheboygan. General King Park is located in the King Park Neighborhood.

Built in 2009, a new rentable Park Building, restrooms and outdoor showers overlooking Lake Michigan makes this a hotspot for family reunions, weddings and all other gatherings.

New 2-5 year old playground added in 2015.



**Site Analysis Summary**

**Existing Facilities:**

- Park building, available for rental
- Lakefront/Beach
- Outdoor showers
- Restrooms
- Playground equipment, 2-5 and 5-12 years of age
- Picnic tables/benches
- Grills
- Sand Volleyball
- Fire pit

**Issues:**

- Street parking only
- Landscaping around building

**Improvement Options:**

- New landscaping around building
- Replace older playground equipment
- Storm sewer outfall
- Restore historic entrance and flagpole
- Accessible walkways to all facilities including lake

**Program Details**

**Programs and Events:**

- Family gatherings
- Weddings
- Fourth of July celebration

**Maintenance Program:**

- Mowing
- Trash collection
- Shoreline maintenance
- Landscaping/Tree care
- Turf management

**Improvement Estimate**

• Landscaping	\$ 5,000
• Restore entrance and flagpole	\$ 10,000
• Accessible walkways	\$ 10,000
• Storm water outfall	\$

**Grace Park**

**Neighborhood Park**

**Park Description**

Location: 2347 E Mark Drive

This 1.13 acres park is located on the north side of Sheboygan in the Fellowship Neighborhood.



**Site Analysis Summary**

Existing Facilities:

- Playground equipment
- Picnic tables

Issues:

- Landscaping along residential housing

Improvement Options:

- Tree/shrub plantings between houses and park area

**Program Details**

Programs and Events:

Maintenance Program:

- Mowing
- Trash collection
- Landscaping/Tree care
- Turf management
- Playground inspection

**Improvement Estimate**

- Planted tree line between houses and park \$500.00

**Moose Park**

**Neighborhood Park**

<b>Park Description</b>	
<p>Location: 1801 Indiana Avenue</p> <p>This 3.9 acres long narrow park stretches between Indiana Ave and Georgia Ave on the south side of Sheboygan. Moose Park is part of the Indiana Corridor Neighborhood.</p>	

<b>Site Analysis Summary</b>	
<p>Existing Facilities:</p> <ul style="list-style-type: none"> <li>Playground equipment</li> <li>Basketball</li> <li>Tennis</li> </ul>	<p>Issues:</p> <ul style="list-style-type: none"> <li>Decide if tennis courts are staying or if they are going to be removed</li> <li>Older playground equipment</li> </ul> <p>Improvement Options:</p> <ul style="list-style-type: none"> <li>Hardscape Surfacing</li> <li>New playground equipment</li> </ul>

<b>Program Details</b>	
<p>Programs and Events:</p>	<p>Maintenance Program:</p> <ul style="list-style-type: none"> <li>Mowing/areas not to mow</li> <li>Trash collection</li> <li>Playground inspection</li> <li>Landscape/tree care</li> <li>Accessible walkways to all facilities</li> </ul>

<b>Improvement Estimate</b>	
<ul style="list-style-type: none"> <li>New playground equipment</li> <li>Accessible walkways</li> </ul>	<p>\$ 25,000</p> <p>\$ 5,000</p>

**Northeast Park**

**Neighborhood Park**

**Park Description**

Location: 2901 N 6<sup>th</sup> Street

This 12 acres lakefront park is located on the north side of Sheboygan at 2901 N 6<sup>th</sup> St. Northeast Park is located in the North Lake Neighborhood.



**Site Analysis Summary**

Existing Facilities:

- Soccer
- Lake front access
- Beach
- Benches
- Open space

Issues:

- Street parking only
- Invasive plant growth

Improvement Options:

- Lakeshore restoration
- Storm sewer outfall
- Add picnic areas
- Park signage

**Program Details**

Programs and Events:

- Soccer practice

Maintenance Program:

- Mowing
- Trash collection
- Invasive removals
- Landscape/tree care
- Turf management

**Improvement Estimate**

- Lakeshore restoration \$ 20,000
- Added picnic areas \$ 2,000
- Park signage \$ 2,000
- Storm sewer Outfall

**Optimist Park**

**Neighborhood Park**

**Park Description**

Location: 2010 Carmen Avenue

This 5 acre park is located on the south side of Sheboygan. With a new rentable shelter built in 2012 and restrooms, updated playground equipment in 2015, makes this a great park for family and neighborhood gathering. Optimist Park is part of the West Camelot Neighborhood.

Soccer and youth baseball are also held in the park making it very busy in the evenings.

Optimist is also adjacent to the new Hmong garden rental lots.



**Site Analysis Summary**

**Existing Facilities:**

- Shelter that can be rented
- Restrooms
- Playground equipment
- Soccer
- Youth baseball
- Open space

**Issues:**

- Street parking only

**Improvement Options:**

- Walkway boarder around playground
- Additional playground
- Accessible walkways to all facilities
- Off street parking
- Better access to the Hmong gardens
- Constructed earth berm between gardens, park and residential houses

**Program Details**

**Programs and Events:**

- Organized youth soccer and baseball
- Access to Hmong gardens

**Maintenance Program:**

- Mowing
- Trash collection
- Playground inspection
- Landscaping/tree care
- Turf management

**Improvement Estimate**

- |  |           |
|--|-----------|
| • Walkway boarder around playground          | \$ 7,000  |
| • Accessible walkways to all facilities      | \$ 10,000 |
| • Off Street parking for Hmong garden (SASD) | \$ 20,000 |
| • Constructed earth berm                     | \$ 5,000  |

**Riverside Park**

**Neighborhood Park**

**Park Description**

Location: 640 N Water Street

This 5.67 acres park is located along the Sheboygan River and offers a Riverwalk pathway, benches with great views, basketball, volleyball and playground equipment.



**Site Analysis Summary**

Existing Facilities:

- Playground Equipment
- Sand Volleyball
- Basketball
- Riverfront

Issues:

- Portions of the park are on a capped contaminated site.
- Upkeep of landscaping

Improvement Options:

- Defining capped and buildable areas
- Low maintenance landscaping
- Better site design

**Program Details**

Programs and Events:

- Non at this time

Maintenance Program:

- Mowing
- Trash collection
- Landscaping/weed control

**Improvement Estimate**

- Soil borings/site use      \$ 10,000
- Master plan                      \$ 10,000

## Roosevelt Park

## Neighborhood Park

### Park Description

Location: 1103 Mead Ave

This 6.5 acres south side has a rentable park building updated playground equipment, two baseball/softball field's tennis and basketball courts with lots of open space.



### Site Analysis Summary

#### Existing Facilities:

- Playground Equipment
- Two softball/baseball fields
- Basketball
- Tennis
- Restrooms

#### Issues:

- Tennis courts are in need of repair
- Park building needs re-roofing
- No off road parking available

#### Improvement Options:

- Master plan is needed
- Work with SASD for best use of park
- Determine if tennis court are going to stay

### Program Details

#### Programs and Events:

- Scheduled softball and baseball games
- Family and group rentals

#### Maintenance Program:

- Mowing
- Trash collection
- Turf management
- Landscaping needs

### Improvement Estimate

- |                                |           |
|--------------------------------|-----------|
| • Roof repair/building updates | \$ 30,000 |
| • Tennis court repair          | \$ 25,000 |
| • Master Plan                  | \$ 10,000 |

## Sheridan Park

## Neighborhood Park

### Park Description

Location: 701 S 14<sup>th</sup> St

This tree filled 2.62 acres midtown park offers playground equipment, small shelter, basketball court and picnic areas.



### Site Analysis Summary

Existing Facilities:

- Playground Equipment
- Basketball
- Small shelter
- Portable restrooms

Issues:

- Shelter is older and may need replacement
- Playground equipment updates in future

Improvement Options:

- Tree replacement
- New shelter
- Update playground equipment

### Program Details

Programs and Events:

- None at this time

Maintenance Program:


- Mowing
- Trash collection
- Landscape maintenance

### Improvement Estimate

- None at this time

**Veteran's Park**

**Neighborhood Park**

<b>Park Description</b>	
<p>Location:</p> <p>This 7.45 acre south side park offers a new rentable shelter and restrooms, playground equipment, tennis courts, picnic areas, two baseball/softball fields, plenty of open space and a Vietnam Veterans of Sheboygan Tank Memorial.</p>	
<b>Site Analysis Summary</b>	
<p>Existing Facilities:</p> <ul style="list-style-type: none"> <li>• Playground Equipment</li> <li>• Softball/baseball</li> <li>• Basketball</li> <li>• Tennis</li> <li>• Restrooms</li> </ul>	<p>Issues:</p> <ul style="list-style-type: none"> <li>• Limited off road parking</li> <li>• Play equipment needs updating</li> <li>• Tennis court reconstruction</li> <li>• Replacement of basketball court</li> </ul> <p>Improvement Options:</p> <ul style="list-style-type: none"> <li>• Parking area</li> <li>• New Playground equipment</li> <li>• Tennis court reconstruction</li> <li>• New basketball court</li> </ul>
<b>Program Details</b>	
<p>Programs and Events:</p> <ul style="list-style-type: none"> <li>• Family and group rentals</li> <li>• Softball games and practice</li> </ul>	<p>Maintenance Program:</p> <ul style="list-style-type: none"> <li>• Mowing</li> <li>• Trash collection</li> <li>• Restroom and shelter cleaning</li> <li>• Playground equipment maint.</li> </ul>
<b>Improvement Estimate</b>	
<ul style="list-style-type: none"> <li>• Additional parking and sidewalks</li> <li>• Basketball court</li> <li>• Playground equipment</li> <li>• Tennis court reconstruction</li> </ul>	<ul style="list-style-type: none"> <li>\$ 10,000</li> <li>\$ 10,000</li> <li>\$ 35,000</li> <li>\$ 50,000</li> </ul>

**Workers Water Street Park**

**Neighborhood Park**

**Park Description**

Location: N Water Street

This 2.1 acres river side park is located along the Sheboygan River and offers a Riverwalk pathway part of the Urban Recreational Trail, playground equipment, a picnic shelter, splash pad, restrooms and great views.



**Site Analysis Summary**

Existing Facilities:

- Playground Equipment
- Splash pad
- Riverfront
- Riverwalk
- Restrooms
- Non-rentable shelter

Issues:

- Security

Improvement Options:

- Security cameras

**Program Details**

Programs and Events:

- Non at this time

Maintenance Program:

- Mowing
- Trash collection
- Playground inspections
- Splash pad maintenance

**Improvement Estimate**

Security cameras	\$3,000
------------------	---------

**Park Description**

Location: 715 Broughton Dr.

This 16.13 acres community park is located on the shores of Lake Michigan; it is in the heart of the Harbor Centre District. It is home to several festivals, the Marina, Sheboygan Youth Sailing Club and boat launch.

Park facilities include the Deland Community Center, Richardson shelter, Deland Home, three playground areas including Rammer playground, and bathhouse overlook that has restrooms and showers.



**Site Analysis Summary**

**Existing Facilities:**

- 3 Playground areas
- Biking/ Walking on the Harbor Trail
- Sand Volleyball
- Tennis
- Swimming
- Fishing Area
- Boat launch
- Rentable shelters
- Restrooms
- Event Area
- Beachfront
- Fish Cleaning station

**Issues:**

- Erosion on steep hillside
- Invasive species
- Aging bathhouse
- Storm water outfalls need to be addressed

**Improvement Options:**

- Tennis court needs repainting
- Beach front restoration
- New bath house
- Performance shelter/band shell

**Program Details**

**Programs and Events**

- **Fourth of July Celebration**
- **Greek Fest**
- **Family gathering**
- **Walk/run events**

**Maintenance Program**

- Mowing
- Trash collection
- Shoreline maintenance
- Sand erosion

**Improvement Estimate**

• Tennis court surface painting	\$20,000
• Tennis court sport court surfacing	\$50,000
• Beach front restoration	\$
• New bath house	\$300,000
• Performance shelter/band shell	\$300,000

**Evergreen Park**

**Community Park**

**Park Description**

Location: 3000 Calumet Drive

Evergreen Park has 98.2 acres of towering white pines and hardwoods with spots of open spaces, all along the pigeon river. The parks offers miles of hiking, mountain biking and ski trails. This is a favorite spot for family picnics with several rental areas. It is also home to the Making Spirits Bright Christmas light show.



**Site Analysis Summary**

**Existing Facilities:**

- Playground equipment
- Biking/ Walking/hiking/skiing
- Fishing
- 4 rentable shelters
- Restrooms
- Event Area

**Issues:**

- Trail erosion
- Trail connections
- Older shelters and restrooms
- Masonry work needed
- Lighting
- Walkers share road with vehicles

**Improvement Options:**

- Added trails and trail restorations
- New shelters and restrooms

**Program Details**

**Programs and Events**

- Mountain bike races
- Glow in the dark run
- Making Spirits Bright Christmas light show
- Family gatherings

**Maintenance Program**

- Mowing
- Trash collection
- Shoreline maintenance

**Improvement Estimate**

• Added trails and trail restoration	\$20,000
• Enclosed rentable park shelter/restrooms	\$300,000
• Open shelter/restrooms	\$180,000
• Paved multi-purpose pathway	\$100,000
• Mason work on entry, sign and fire rings	\$20,000

**Park Description**

Location: 3401 Calumet Drive

This park was the site of a former limestone quarry that now offers an excellent spring-fed swimming area and a sand beach. In the summer the Quarry View shelter and beach front is known as the Quarry Beach Adventure Park and offers swimming, boat rentals and other aquatic activities. The park also has a popular 18 hole disc golf course that is open year round.



**Site Analysis Summary**

**Existing Facilities:**

- Playground equipment
- Mountain biking/hiking trails
- Quarry View Center, rentable building
- Riverfront along the Pigeon River
- Disc Golf
- Beach/swimming

**Issues:**

- Land erosion into the river
- Older park building
- No restrooms
- Older playground equipment

**Improvement Options:**

- New playground equipment
- New rentable park building
- River bed stabilization
- Storage building

**Program Details**

**Programs and Events**

- Numerus bike races
- Making Spirit Bright activities
- Quarry Beach Adventure area
- Family and Group gatherings

**Maintenance Program**

- Mowing
- Trash collection
- Shoreline maintenance
- Beach maintenance
- Trail maintenance

**Improvement Estimate**

- |                           |           |
|---------------------------|-----------|
| • River bed stabilization | \$20,000  |
| • Shelter/restrooms       | \$300,000 |
| • Playground equipment    | \$35,000  |
| • Storage building        | \$10,000  |

**Park Description**

Location: 726 Kiwanis Park Drive

Kiwanis Park is located along the Sheboygan River. It is home to several festivals during the summer including the well-known Brat Days event. Kiwanis Park open spaces baseball and softball fields and youth football. There is a beautiful rentable enclosed park shelter and two open shelters.



**Site Analysis Summary**

Existing Facilities:

- Riverfront
- Play Equipment
- Two Softball fields
- Youth football fields in the fall
- Basketball
- Fishing Area
- Event Area
- Restroom

Issues:

- Over use of open field
- Poor access to the river
- No Park Caretaker on site

Improvement Options:

- Updated master plan
- Ada certified, canoe and kayak launch

**Program Details**

Programs and Events:

- Brat Days
- Hmong Fest
- Family and group gatherings

Maintenance Program:

- Mowing
- Trash collection
- Turf management
- Building and ground daily maint.

**Improvement Estimate**

- |   |          |
|---|----------|
| • Building updates                      | \$10,000 |
| • ADA certified, canoe and Kayak launch | \$50,000 |

**Park Description**

Location: 3201 Lakeshore Drive

This south side park is located along the shores of Lake Michigan. It is a popular family picking site and offers great views and access to the beach. The park has the only dog friendly beach in the city.



**Site Analysis Summary**

**Existing Facilities:**

- Rentable park shelter
- Gazebo
- Beach
- Playground Equipment
- Restrooms
- Parking

**Issues:**

- Poor drainage of the park
- The shelter offers poor views of the lake
- Gazebo is in poor shape

**Improvement Options:**

- Master plan for the whole park
- New shelter overlooking lake
- Drain Tile
- Improve parking area or add new parking
- Camping area

**Program Details**

**Programs and Events:**

- Family and Group picnics

**Maintenance Program:**

- Mowing
- Trash collection
- Shoreline maintenance
- Hillside vegetation management

**Improvement Estimate**

- |                        |           |
|------------------------|-----------|
| • Master Plan          | \$ 10,000 |
| • New Shelter/restroom | \$300,000 |
| • Drain Tile           | \$ 20,000 |
| • Parking area         | \$ 50,000 |
| • Camping area         | \$400,000 |

**Park Description**

Location: 2001 N 3<sup>rd</sup> St

This 16.13 acres lakeside park offers a rentable shelter with restrooms, tennis courts, disc golf course, playground equipment, and basketball court and picnic areas. Vollrath is home to Wisconsin oldest disc golf course. "The Shack" located on the course has refreshments and disc golf gear for sale.



**Site Analysis Summary**

**Existing Facilities:**

- Picnic area
- Rentable shelter
- Playground equipment
- Restrooms
- Tennis courts
- Basketball court

**Issues:**

- Erosion on trails and hills in the disc course
- Lighting in park is getting old
- Tennis courts in need of repair
- Paved trail need to be moved and repaired
- Shelter and restroom repairs are needed
- Off road parking is needed

**Improvement Options:**

- Tennis courts re-paved, add pickle ball lines
- Rebuild retaining walls and steps
- Upgrade lighting throughout park
- New shelter/restroom or remodel
- Off road parking area

**Program Details**

**Programs and Events**

- North and South High annual joint commencement ceremonies
- Food Truck Mondays
- Disc Golf tournament
- Family and group rentals
- Rec dept. movie in the park

**Maintenance Program**

- Mowing
- Trash collection
- Shoreline maintenance
- Playground inspections
- Shelter/restroom cleaning

**Improvement Estimate**

- Tennis Court Reconstruction \$ 60,000
- Retaining Walls (disc golf) \$ 30,000
- Comprehensive Lighting \$150,000
- Remodel restrooms \$ 20,000
- Replace shelter/restrooms \$300,000

**Fountain Park**

**Special Use Park**

<b>Park Description</b>	
<p>Location: 1010 N 8<sup>th</sup> Street</p> <p>This downtown park hosts numerous activities throughout the summer. The Farmers market is very popular providing fresh vegetables for purchase every Wednesday and Saturday. The performance shelter is used to provide music for many events and concerts in the park on Tuesday.</p>	<p>INSERT  PICTURE  HERE</p>

<b>Site Analysis Summary</b>	
<p>Existing Facilities:</p> <ul style="list-style-type: none"> <li>• Performance shelter</li> <li>• Fountain</li> <li>• Historical memorials</li> <li>• Restrooms</li> <li>• Picnic tables and benches</li> </ul>	<p>Issues:</p> <ul style="list-style-type: none"> <li>• Overuse of the park for grass</li> <li>• Performance shelter and restrooms getting worn</li> <li>• Security</li> </ul> <p>Improvement Options:</p> <ul style="list-style-type: none"> <li>• Turf management plan</li> <li>• Rehab of restrooms</li> <li>• Painting the performance shelter</li> </ul>

<b>Program Details</b>	
<p>Programs and Events:</p> <ul style="list-style-type: none"> <li>• Concert in the park Wednesday nights</li> <li>• Farmers market, Tuesday and Saturdays</li> <li>• Lobster Boil</li> <li>• Taste of Sheboygan</li> </ul>	<p>Maintenance Program:</p> <ul style="list-style-type: none"> <li>• Mowing</li> <li>• Trash collection</li> <li>• Building maintenance</li> <li>• Landscape/Turf management</li> </ul>

<b>Improvement Estimate</b>	
<ul style="list-style-type: none"> <li>• Rehab of restrooms</li> <li>• Paint performance shelter</li> </ul>	<p>\$10,000</p>

**Park Description**

Location: 3516 Mueller Rd

Elwood H May Environmental Park (Maywood) is Sheboygan’s nature Jewel. It offers an Environmental Learning Center, several trails through wetlands, prairie, and maple forest and along the pigeon river. The city partners with the Maywood Trust & Association and Camp Y-Koda to promote environmental stewardship through real life experiences: Explore, Learn, Enjoy.



**Site Analysis Summary**

**Existing Facilities:**

- Nature walking/hiking trails
- Cross country ski trails
- Environmental Learning Center
- Two spring fed pond
- Prairie overlook platform
- Arboretum
- Maple sugaring

**Issues:**

- Ponds are lowering
- Invasive species on land and in ponds
- Park Driveway is breaking up
- Additional property is needed for growth

**Improvement Options:**

- Re-pave park driveway
- Hire consultant to look at pond issues
- Invasive removals
- Purchase of adjacent property

**Program Details**

**Programs and Events:**

- Maywood offers too many programs to list but they range from school education classes, summer camps, maple sugaring, birding and nature hikes. Our larger activities include Maywood’s Earth Ride, our annual bicycle ride and Flapjack Day.

**Maintenance Program:**

- Building maintenance
- Land management
- Program set up, tear down
- Invasive control
- Landscaping

**Improvement Estimate**

- |  |            |
|--|------------|
| • Re-pave park driveway                          | \$ 200,000 |
| • ADA certified, canoe and kayak launch          | \$ 50,000  |
| • Rentable park building/learning area           | \$ 400,000 |
| • Pond improvements                              |            |
| • Purchase adjacent property                     |            |
| • Trail and bridge, new construction and repairs |            |

## **4.2 Recommendations for City Parks**

### **Charles Voigt Park**

- A Master Plan is need for this park.

### **Deland Park**

- Beach restoration
- Cord walk and Mobimat material for access to the water
- Performance shelter Park Master Plan
- Concession stand in bath house
- The city worked with Veterans for Peace to install a Peace Pole in a portion of Deland Park known as the Michigan/Broughton triangle. A site plan is being worked on by this group and volunteers. The park will consist of benches, plantings, walking path, art pieces and other items that will complement the peace pole.
- Rammer Playground is also a part of Deland Park. The playground is very accessible to many developmental needs but steps can be taken to improve its accessibility. A restroom is also a good possibility for this site.

### **End Park**

- Improve drainage of storm water
- Add off road parking

### **Evergreen Park**

- New enclosed park shelter
- Remodel or replace restrooms in area 2 and 5
- Ability to enclose area 5 shelter for winter use
- Replace pedestrian bridge over Pigeon River
- Add fishing areas
- Maintain and add trail connections to ski, hiking and bike trails
- Asphalt pathway circling the park next to the park road
- Masonry work at main entrance and fire rings
- Update several playground equipment areas
- Signage for the park

### **Fountain Park**

- Paint performance shelter
- Re-model restrooms

### **JC Quarry Park**

- Maintenance storage building for disc golf area
- Update playground equipment area
- Stabilize stream bank erosion area
- Signage for the park
- ADA accessible fishing area
- Add public restrooms

- New enclosed park shelter to the north
- Improve beach area with water features like zip line, water trampoline, water slide, and other beach amenities
- Add sand volleyball courts

#### **King Park**

- Landscape around building
- Lakeshore restoration
- Cord walk and Mobimat material for access to the water

#### **Kiwanis Park**

- Update master plan for the park
- ADA certified, canoe and kayak, carry-in boat launch

#### **Lakeview Park**

- Master plan for the whole park
- New park shelter placed closer to the lake overlook
- Parking area to better utilize the view of the lake
- Improve drainage of property
- Possible camp sites
- Log the wooded area of the park

#### **Library Water Feature**

- Replace water pumps
- Add lighting

#### **Maywood and Bur Oak**

##### Maywood

1. Pond Improvements
  - a. Reconstruct spring fed channel
  - b. Access decks on each pond
2. Pigeon River Footbridge – a second bridge on property's west edge
3. Acquire property west of Maywood
  - a. Construct new trails
  - b. Tree planting
  - c. Canoe launch
4. Repave entrance road and parking lot
5. New entrance sign
6. New sugar house and evaporator
7. Invasive species removal
8. Construct amphitheater
9. Develop an interpretive trail loop to transport people with mobility issues
10. Create a roof for the Prairie Overlook

11. Construct a shelter and vandal resistant storage shed near the ponds for use with aquatic classes
12. Construct a Tiki torch trail route for illuminated nighttime skiing and snowshoeing.
13. Purchase the Meyer property adjacent to the existing donated Meyer property.
14. New enclosed park shelter/learning center

### Bur Oak

1. Trail construction including boardwalks, footbridges, and trail markers
2. Install parking lot
3. Signage
  - a. Entrance
  - b. Interpretive
  - c. Rules/property information
  - d. Map
4. Thin pine plantation and replant with appropriate tree species for conditions
5. Invasive species removal
6. Improve pond impoundment system
7. Clear group gathering areas to assemble students
8. Construct steps from floodplain to the elevated perimeter trail
9. Build pond observation deck

### Northeast Park

- Removal of many invasive plants along the border of the park and lakeshore
- Lakeshore restoration
- Signage

### Optimist Park

- Sidewalk around playground equipment
- Add assessable play equipment
- Off road parking area

### Pigeon River Parkway

- Work with Town of Sheboygan to open entry area year round
- Improved park signage
- Trail improvement

### Riverside Park

- A Master Plan is needed for this park
- Portions of this park have a capped landfill underneath and soil borings are needed to determine what can be done on the property.

**Roosevelt Park**

- Re-surface tennis courts

**South Shore Park**

- ADA certified, canoe, kayak, carry-in boat launch
- Beach and hillside restoration

**Veterans Park**

- Off road parking is needed
- Basketball court area
- Update playground equipment area

**Vollrath Park**

- Landscaping for disc golf area
- Move portions of the paved trails to improve grade issues
- New Lighting throughout the park
- Fix the tennis courts and add pickle ball courts
- Remodel or replace shelter and restrooms
- Off road parking needed

**Wildwood Softball Complex**

- New site master plan
- New concession stand including restrooms, meeting and viewing area
- Switch to LED light for the field lights
- Re-grade outfield of field 2 and 3
- New maintenance building

**Wildwood Baseball Complex**

- New field lighting
- Acquisition of adjacent property for parking, viewing, picnic area and maintenance building
- Added off road parking
- See appendix H for long-term phase and site plan

**Worker's Water Street Park**

- This area needs security cameras by the restroom building

### **4.3 Recommendation for Non-City Parks**

#### **Camelot Dog Run**

A master plan to improve this city owned parcel in the 1600 block of Camelot Boulevard for passive recreational use is needed. Continue to manage this pet friendly area.

#### **County LS Wayside – Pigeon River Parkway (North side dog run)**

As part of the LS road project, the parking lot was paved and turned over to the Town of Sheboygan. The City owns the 113.25 acres to the east known as the Pigeon River Parkway, Northside Dog Run. Work with Town of Sheboygan to keep parking area open year round.

#### **Roy Sebald Sheboygan River Natural Area**

This a county park located along the Sheboygan River by off of Indiana Avenue and Taylor Drive. The city would like to work with the county to install an ADA certified, canoe and kayak launch and carry-in boat landing. This would allow for an assessable river trail to Kiwanis Park, where there are also plans for a carry-in boat landing and ADA launch.

#### **Willow Creek Preserve**

The former Schuchardt farm is 180 acres located on the City's western side. This property contains the Willow Creek with is one of the only remaining Class A trout streams with natural reproduction of trout in Sheboygan County. There are also large tracts of wetlands, dense wooded areas that boast a large wildlife population including deer, turkey's, grouse, raccoons, etc. Due to the difficulty in developing this parcel as to not affect the natural prairies and wooded areas, the concept is to create the Willow Creek Preserve on the northern half. The northern acres would be sold to a land trust organization to protect and preserve the property for future generations. Minimal improvements would be made to allow the general public to access and use the property as a wildlife preserve. The southern portion of the project would be sold to the John Michael Kohler Arts Center to be used as an Art Preserve and artist environment collections that were once developed in the rural, wooded landscape. Both properties would provide public access through trails, bridges, fishing platforms. See Appendix J for Proposed Trail System.

#### **Dog Run (South Side) – Partner with Town of Wilson to provide:**

- Parking off of S. 18<sup>th</sup> Street, also used for new Utility Corridor Trail
- Continue sidewalk from Creekside Park to Dog Park on west side

- Connection to Utility Trail
- Install new fence gate and asphalt entry area
- Provide shade structure, small shelter

**Art Green – Levitt AMP Area**

- Accessible walkways
- Food court
- Activity Area
- Shade structure
- Lighting
- Landscape
- Community Art

#### **4.4 Planned Future Parks and Open Space Facilities**

##### **Butzen Recreation Campus**

- Eight soccer fields
- Two soccer/football fields
- Trail system around the interior of the park
- Pathway connection to Utility Corridor Trail
- Trail Head and parking for Utility Corridor Trail
- Restrooms/shelter
- Concession stands
- Play areas
- Other park amenities including volleyball, basketball, picnic areas, landscaping and park signage
- Parking lots
- See Appendix I for site map

##### **Poth Property – Stahl Rd**

- Develop a portion of the land for a city tree nursery
- City maintenance building

##### **Fox Meadows Park - Moenning Road Property. This was dedicated the city.**

- Develop strategic plan for use of the park
- Develop site master plan
- Develop trail system
- Have the area logged by a professional logger
- Parking area

#### **4.5 Current Recommendations on Greenways and Trails**

##### **Butzen Athletic Complex**

- Pathway system encompassing the interior of the park
- Trail Head and pathway connector to the future Utility Corridor Trail.

##### **Camelot Dog Run**

- Pathway system encompassing the interior of the park.
- The Utility Corridor Trail may run through this park and out to Cty KK.

##### **Dog Park (South Side) Partnership with the Town of Wilson**

- Sidewalk connection along S. 18<sup>th</sup> Street.
- Pathway connection to the Utility Corridor Trail.
- Parking for Dog Park and Utility Corridor Trail.

##### **Evergreen/Maywood/JC Quarry Park**

- Paved pathway following the road around Evergreen Park.
- Continue improving and connecting hiking, mountain bike and ski trails.
- Provide maps for all trails and signage.

Shoreland 400 Trail, an off road asphalt pathway that runs north/south between Pennsylvania Avenue and North Avenue.

- Future connections to the south to Mead and north to County LS are planned.

##### **South Pier Trail**

- Continue off road paved trail from Indiana Avenue, south to King Park, along the shore of Lake Michigan.
- Acquisition of property or gain easement for this connection.
- Extended/floating pathway under 8<sup>th</sup> street bridge, on the south side, connecting S. Pier to the Highland House area.

##### **South Shore Park**

- Continue sidewalk or paved pathway from High Avenue, south along Lake Shore Drive to Ashland Avenue on the east side.

Taylor Drive Trail – Starts at Crocker Avenue and goes to Erie Avenue at Taylor County Park.

- Connection to Utility Corridor Trail along Taylor Drive.

Urban Rec Trail – Starts at Erie Avenue and goes east to the Lake Michigan and then north to Vollrath Park.

- Trail consist of on and off road pathways
- Continue to look for path connections to parks, schools and other points of interest.

#### **Utility Corridor Trail – Construction is scheduled for 2018**

- This trail will be an off road paved path and run from County Highway OK to Lakeshore Drive.
- A proposed trail head and parking area will be at the Butzen Park property.

#### **Willow Creek Preserve (Schuchardt Property)**

- Trail system within the park.
- Pathway connection to Taylor Drive Trail and Indiana.

#### **Weeden Creek Road**

- This is a high priority from S. Business Dr. to Lakeshore Drive.
- Pathway connection to current trail at S. 12<sup>th</sup> street.

#### **Green Way Ponds**

- Add viewing areas along the current trails.
- Improve accessibility to trails.
- Develop a trail system through the wooded area.

#### **Connect Lower Downtown to the South Pier District via a pedestrian bridge at Virginia Avenue.**

- As Sheboygan's South Pier peninsula is redeveloped into a vibrant commercial and residential neighborhood, this proposed bridge will provide a walkable line to Sheboygan's downtown employment and shopping district for the new residents of South Pier. It will also bring shoppers and needed pedestrian bike traffic into new development.

#### **Continue to Connect Existing Trails and Bike Routes**

- Please see the Sheboygan Trails and Bike Route Map. The map depicts the existing and proposed trails and existing and proposed on-street bike routes. Existing and proposed bridges both auto and bike/ped bridges are depicted on the map as well. The Sheboygan River makes bike and pedestrian travel more challenging. It is recommended that as each bridge is replaced over time, each is designed to accommodate bicycle and pedestrian traffic. In addition, a new bike/ped only bridge is recommended in three locations:

- 1) Virginia Avenue to the new South Pier District
- 2) A bridge connecting the east shore to the west shore/ Kiwanis Park

#### **Indiana Avenue**

- Installation of a Cycle track from 17<sup>th</sup> street to west to Taylor Drive.

**Wildwood River Trail - Area along the Sheboygan River, south of Wildwood Park from Kiwanis to Taylor Drive**

- Consider hiring a consultant to create a trail plan for the land along the north side of the river and south of Wildwood Park. Trail and acquisition projects along the river are excellent candidates for Stewardship Grants.

**Multi-Purpose Pathway Maintenance Plan**

- Design a 5 – 10 year maintenance plan for crack filling, sealcoating and replacing paved trails.

## **4.6 Capital Improvement Plan for 2016 to 2020**

### **General Recommendations**

#### **Accessible Restrooms**

- Retrofit all parks and park facilities to be disabled accessible, including shelters and restrooms. Restroom buildings are built or upgraded; they should be designed to be barrier-free and accessible to all park users.
- Adhere to 2010 ADA standards for accessible design.

#### **Playground Safety Surfaces**

- Cover surfaces directly under play equipment and a safe zone around the play equipment with a 10-inch to 12-inch layer of resilient safety surface. The City of Sheboygan's preferred safety surface is mulch and wood fiber playground chip.

#### **Park Acquisition**

- Acquire additional parklands as appropriate to meet current and future recreational needs per the recommendations of the City's Comprehensive Recreational Outdoor Plan.

#### **Trails and Greenways**

- Develop a citywide, barrier-free, multi-purpose trail system that connects city and county parks, and provides access to natural and cultural resources in the community and region. Cooperate with various transportation agencies to provide safe crossings at major street and highway intersections.

#### **Perform systematic routine maintenance of park facilities and equipment.**

- Play equipment
- Splash pads
- Courts and fields
- Benches and picnic tables
- Trail system
- Restrooms and shelters

Capital improvements to a park are the addition of labor and materials that improve the overall value and usefulness of that park. Capital improvements are designed and funded individually through segregated municipal funds. Routine maintenance, on the

other hand, is considered to be the repair and upkeep of existing park facilities, such as painting a shelter building. Routine maintenance of park facilities does not appreciably increase the value or usefulness of the park, and is traditionally funded through the park department's operations budget. Non-route maintenance of park facilities, such as upgrading a toilet facility to be barrier-free is usually considered to be a capital improvement.

Most projects can be easily identified and categorized, but some are difficult. When a project falls on the borderlines between a capital improvement and maintenance, the overall cost becomes the determinant. Projects with a high cost, such as for seal coating roads or parking lots, are categorized as capital improvements.

The capital improvements program for each park is a combination of several types of projects. These projects are ranked according to their importance and priority in the overall development of the park. Generally, capital improvements are ranked in the following manner:

- Improvements to Existing Facilities
  - Correct health and safety hazards
  - Upgrade deficient facilities
  - Modernize adequate but outdated facilities
- Installation of facilities as deemed appropriate and necessary through public demand (public meetings, Parks, Forestry Committee input, expected population growth)
- Development of new facilities as deemed necessary through comparison to NRPA park and recreation standards

Specifically, improvements to existing facilities rank the highest in the capital improvements program, while new facilities are usually ranked lower, according to their relative need in the park. Improvements that correct health and safety hazards are always the highest ranking priority. Improvements that are deemed necessary through comparison to natural park and recreation standards are usually ranked the lowest.

The facility cost estimates are for budget planning use only. The numbers are not intended as actual price quotes for facilities. An example would be \$45,000 for a playground. A community can choose to spend either much more or much less for a playground. An expansive playground with equipment for tots through early teenage children can cost much more. A tot lot with minimal equipment and a small swing set

can cost much less. This cost estimate was developed as part of a 5 year planning process. When the time comes to actually purchase the play equipment, the parks committee will need to decide on the amount and kind of equipment they wish to provide at a specific park and set the budget accordingly.

## **4.7 Policy Recommendations**

### **Planned Maintenance Program for Asphalt and Concrete Pavement**

Tennis Courts will need to be repaved, possibly rebuilding the base as well. This plan recommends a detailed inventory of paved trails, parking lots, basketball courts and tennis courts by completed. The inventory should include condition information on each paved site, followed by an asphalt surfacing plan to be developed and sites prioritized by use and conditions.

### **Undesignated Open Space**

The identification of Undesignated Open Space existing as a result of the lack of assignment of such open space to an officially designated function or purpose by the city, must be addressed. It is recommended that the City officially recognize each site and its designated purpose and at the same time assign the responsibility for the future development and maintenance.

## SECTION 5: PARK ACQUISITION AND DEVELOPMENT MECHANISMS

### 5.1 Ways to Increase Park Acreage

The City of Sheboygan accepts donations and occasionally purchases land for park and open space use. The two City Ordinances relating to park land acquisition are shown below.

#### Extracts from Chapter 74 Parks and Recreation

##### *Sec. 74-6 Donations.*

The department of engineering and public works shall acquire in the name of the city for park, parkway, boulevard or pleasure drive purposes, by gift, devise, bequest or condemnation, either absolutely or in trust, money, real or personal property or any incorporeal right or privilege. Gifts to the city of money or other property, real or personal, either absolutely or in trust, for park, parkway, boulevard or pleasure drive purposes shall be accepted only after they have been recommended by the department of engineering and public works to the common council and approved by the council by resolution. Subject to the approval of the council, the department may execute every trust imposed upon the use of property or property rights by deed, testament or other conveyance transferring the title of such property to the city for park, parkway, boulevard or pleasure drive purposes. (Code 1975, § 27-4)

##### *Sec 74-7 Purchase, lease and condemnation.*

Subject to the approval of the council, the department of engineering and public works shall buy or lease lands in the name of the city for park, parkway, boulevard or pleasure drive purposes within or without the city, and, with the approval of the council, shall sell or exchange property no longer required for its purposes. The city is authorized, upon recommendation of the department of engineering and public works, to acquire by condemnation in the name of the city such lands within or without its corporate boundaries as it may need for public parks, parkways, boulevards and pleasure drives. (Code 1975, § 27-5)

The City of Sheboygan Subdivision Code (Appendix C of the Municipal Code) addresses the preservation of shoreland, natural features and the dedication of park land acres to the city. The parkland dedication ordinance is discussed in more detail in the following sections.

#### Extracts from Appendix C of the Municipal Code of the City of Sheboygan

### ***6.1 Preservation of Natural Features.***

- A. The Commission shall, wherever possible, establish the preservation of all natural features which add value to residential developments and to the community, such as large trees or groves, watercourses, beaches, historic spots, vistas and similar irreplaceable assets.**
- B. No tree, except if diseased or damaged, with a diameter of eight (8) inches or more as measured three (3) feet above the base of the trunk shall be removed unless such tree is within the right-of-way of a street or alley as shown on the final plat, or unless such tree is within the right-of-way of a street or alley as shown on the final plat, or unless such tree is within the buildable area as established by the yard requirements of the City Zoning Ordinance.**

### ***6.2 Dedication of Lake and Stream Shore Lands.***

- A. The Commission shall require in every plat abutting a natural river, or navigable stream, the dedication of the lake and stream shore lands to the public.**
- B. The dedication of said lands shall be determined individually for each subdivision based on the conditions existing for the land to be subdivided; included but not limited to such factors as topography, erosion rates, beach conditions, flood hazards and vegetation.**
- C. The land to be dedicated shall, wherever possible, extend one hundred (100) feet inland from the established high watermark.**

### ***6.3 Dedication of Parks, Playgrounds and Other Open Space.***

**Where a proposed park, playground or other public open space shown on the Official Map or the Comprehensive Plan of the City is located within a proposed subdivision, the subdivider shall dedicate said park, playground or other open space to the City or Other appropriate public body. Such dedication shall be at the rate of one (1) acre for each thirty-five (35) lots to be created within the subdivision. Where said park, playground or other public open space is larger in area than the required dedication, the addition required land shall be made available to the City for purchase at raw land value for a period extending one year from the date of approval of the final plat.**

## **5.2 Parkland Dedication/ Fees in Lieu Of and Impact Fees**

### **Parkland Dedication Regulations**

Many communities have developer exactions for parkland acquisition and recreational facilities development. These exactions are designed to help a growing community acquire land for new park facilities to keep pace with new residential development. As residents move into a new subdivision, they place additional stress on existing park facilities. Developer exactions, agreed upon during the subdivision review and approval period, provide land or cash or a combination of both to the City to be used for the provision of park facilities for the new neighborhood.

The City of Sheboygan subdivision ordinance (Appendix C: Subdivision Code; Subsection 6.3, Dedication of Parks, Playgrounds and Other Open Space) establishes provisions for the dedication of land for parks if this proposed park has been identified in the Comprehensive Plan or Official Map. In instances where a future park has been forecast, current regulations required the subdivider to dedicate 1 acre/35 lots. Where the park in question is too large for the number of proposed lots, the subdivider must provide adequate land for municipal purchase up to the amount required for the planned park. To be in line with State Statutes, the land dedication required needs to be rationally related to the public needs. It seems this rational is already provided in the case of Sheboygan because of the connection of the dedication to the Comprehensive Plan.

### **Impact Fees**

Recent Wisconsin legislation (2005 Act 477) establishes new requirements for impact fees, essentially abolishing impact fee provisions unless a needs study is performed. Requirements include specific procedural requirements like requiring identification of specific projects to be completed as well as expending impact fee revenues within seven years of their collection.

Many communities collect “impact fees” at the time the building permit is issued for a new home. These impact fees can fund a variety of items including sewer and water construction, firefighting equipment, library facilities and park development. Regardless of what particular facility or service, the fee must be reasonably related to or somehow serve the new neighborhood. These fees go into a separate account to be spent on capital development of parks (or improvements to existing parks) to serve the new residents.

If the City of Sheboygan wishes to adopt an impact fee ordinance the City would need to develop a Public Facilities Needs Assessment that forecasts and quantifies the

collection of developer exactions. It is likely Sheboygan already develops a majority of the components necessary to justify impact fees. Examples include periodic capital improvement planning, population and household forecasting, and records related to current planning and zoning.

### 5.3 Grant Information for Park Acquisition and Development

The State and Federal government provides money to local governments for the acquisition and development of parks. It is important to note that most of the programs require that a local government submit to the WDNR a comprehensive outdoor recreation plan or master plan which has been approved by resolution by the submitting local government. By adopting the 2016 Comprehensive Outdoor Recreation Plan with a resolution, the City of Sheboygan has met the eligibility requirement for these grant programs until the year 2020. This section provides general information for many of the grant programs that may be used to acquire and develop local park facilities.

#### **Wisconsin Department of Natural Resources (Federal Programs)**

##### Land and Water Conservation Fund (LWCF)

This program allows up to a 50% grant through the Wisconsin Department of Natural Resources (WDNR). Funds can be used to develop outdoor park and recreational areas and their support facilities. Applicants compete on a statewide basis.

<http://dnr.wi.gov/aid/lwcf.html>

##### Recreational Trails Act (RTA) Program

This program allows up to a 50% grant for recreational trail projects through the WDNR. Funds can be used to development and maintenance of recreational trails and trail related facilities for both motorized and non-motorized recreational trail uses. Funds may be used in conjunction with funds from the state snowmobile or ATV grant programs and Knowles-Nelson Stewardship development projects.

<http://dnr.wi.gov/Aid/RTA.html>

#### **Wisconsin Department of Natural Resources (Stewardship Programs)**

##### Knowles-Nelson Stewardships Program <http://dnr.wi.gov/topic/stewardship/grants/>

➤ Acquisition and Development of Local Parks (ADLP)

Funds can be used to acquire land for developing public outdoor recreation.

This program awards up to 50% of eligible project costs. The sponsor's portion must come from non-state sources. Applicants compete on a regional basis.

➤ Urban Green Space (UGS)

Funding is intended to provide open natural space within or in proximity to urban areas; to protect from urban development areas within or in proximity to urban areas that have scenic, ecological or other natural value; and to provide land for noncommercial gardening for the residents of an urbanized area.

This program awards up to 50% of eligible project costs. The sponsor's portion must come from non-state sources.

➤ Urban Rivers Program (UR)

The Urban Rivers program aims to restore or preserve the character of urban river ways through the acquisition or development of land adjacent to rivers. This program awards up to 50% of eligible project costs. The sponsor's portion must come from non-state sources. Applicants compete on a statewide basis.

**Wisconsin Department of Natural Resources (Other)**

Recreational Boating Facilities

This grant can be used to fund channel dredging, feasibility studies, improvement and repair of locks, navigation aids, rehabilitation, trash skimming equipment, weed harvesting equipment and other specified construction projects. The DNR provides cost sharing up to 50% for eligible costs.

<http://dnr.wi.gov/Aid/RBF.html>

Surface Water Grants <http://dnr.wi.gov/Aid/SurfaceWater.html>

➤ Lake Management Planning Grant

This grant can be used for the collection, analysis, and communication of information needed to conduct studies and develop management plans to protect and restore lakes and their watersheds. Projects funded under this subprogram often become the basis for implementation projects funded with the Lake Protection grants. There are two categories of lake management planning grants: small-scale and large-scale.

- Small-scale are projects intended to address the planning needs of lakes where education, enhancing lake organizational capacity, and obtaining information of specific lake conditions are the primary project objectives.
- Large-scale are projects intended to address the needs of larger lakes and lakes with complex and technical planning challenges. The result will be a lake management plan; more than one grant may be needed to complete the plan.

➤ Lake Protection Grants

This grant assists with the implementation of lake protection and restoration projects that protect or improve water quality. Habitat or the elements of lake ecosystems. There are four basic Lake Protection subprograms: Land/Easement Acquisition, Wetland and Shoreline Habitat Restoration, Lake Management Plan Implementation, and Healthy Lakes Projects.

- Land/Easement Acquisition grants are intended for the acquisition of property or property rights (easement) to protect lakes and their

ecosystems. Maximum funding amount is 75% of total project costs, not to exceed \$200,000.

- Wetland and Shoreline Habitat Restoration grants are intended to protect or improve water quality or natural ecosystem of a lake by restoring adjacent degraded wetlands or tributary to lakes. Shoreline habitat restoration grants are intended to provide financial assistance, including incentive payments, to owners of developed lake front lots to re-established riparian habitat. Maximum funding amount is 75% of total project costs, not to exceed \$100,000.
- Lake Management Plan Implementation grant provides financial assistance to eligible applicants that have completed a lake management plan to implement the plan's DNR-approved recommendations. Maximum funding amount is 75% of total eligible project costs not to exceed \$200,000.
- Healthy Lakes Projects grants are a sub-set of Plan Implementation Grants to fund increased installation of selected best management practices on waterfront properties within the burden of developing a complex lake management plan. Maximum amount funded is 75% of the total project cost, not to exceed \$25,000. Grants run for a 2 year time period.

➤ **River Protection Grants**

This grant is intended to assist in the formation of river management organizations and provide support and guidance to local organizations that are interest in helping to manage and protect rivers, particularly where resources and organizational capabilities may be limited. This grant program protects rivers by: providing information on riverine ecosystems; improving river system assessment and planning; increasing local understanding of the causes of river problems; and assisting in implementation management activities that protect or restore river ecosystems. The River Protection Grant has three subprograms: River Planning, River Management, and Land/Easement Acquisition

- River Planning grants are designed for collection, assessment and dissemination of information on riverine ecosystems, to assist in developing organizations to help manage rivers, to assist public in understanding riverine ecosystems, and to create management plans for the long term protection and improvement of riverine ecosystems. Maximum funding amount is 75% of the total project costs not to exceed \$10,000.

- River Management grants is a cost-sharing to assist in the implementation of management activities that will help protect or improve streams, rivers, and riverine ecosystems. Maximum funding is 75% of the total project costs not to exceed \$50,000.
- Land/Easement Acquisition grant is for the acquisition of all property rights (fee simple) or some property rights (easements) to protect rivers and their ecosystems. Maximum funding is 75% of the total project costs not to exceed \$50,000.

#### Urban Forestry Grants <http://dnr.wi.gov/topic/UrbanForests/grants/index.html>

These grants fall into three categories: Regular grants, startup grants and catastrophic storm grants.

- Regular grants are competitive cost-share grants up to \$25,000. Grants are to support new innovative projects that will develop sustainable urban and community forestry programs, not to subsidize routine forestry activities. The project sponsor must initially fund complete project with cash, in-kind contributions and/or donations. Upon completion, the project sponsor requests reimbursement for 50% of eligible cost. Projects begin January 1 and must be completed within one calendar year.
- Startup grants are competitive cost-share grants of up to \$5,000. These simplified grants are available to communities that want to start or restart an urban forestry program. The project sponsor must initially fund complete project with cash, in-kind contributions and/or donations. Upon completion, the project sponsor requests reimbursement for 50% of eligible cost. Projects begin January 1 and must be completed within one calendar year. Only one startup grant may be awarded to an applicant per year.
- Catastrophic storm grants fund tree repair, removal or replacement within urban areas following a catastrophic storm event for which the governor has declared a State of Emergency under s. 323.10, Wis Stats. Grants range from \$4,000 to \$50,000. No local match is required for this grant program. Project must be completed within 365 days from governor's emergency declaration.

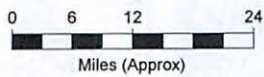
#### Urban Wildlife Damage and Abatement Control (UWDAC)

Funds help urban areas develop wildlife plans, implement specific damage abatement and/or control measures for white-tailed deer and/or Canada geese.

<http://dnr.wi.gov/Aid/UWDAC.html>

For information on other possible grant opportunities, please visit the DNR website at <http://dnr.wi.gov/aid/grants.html>.

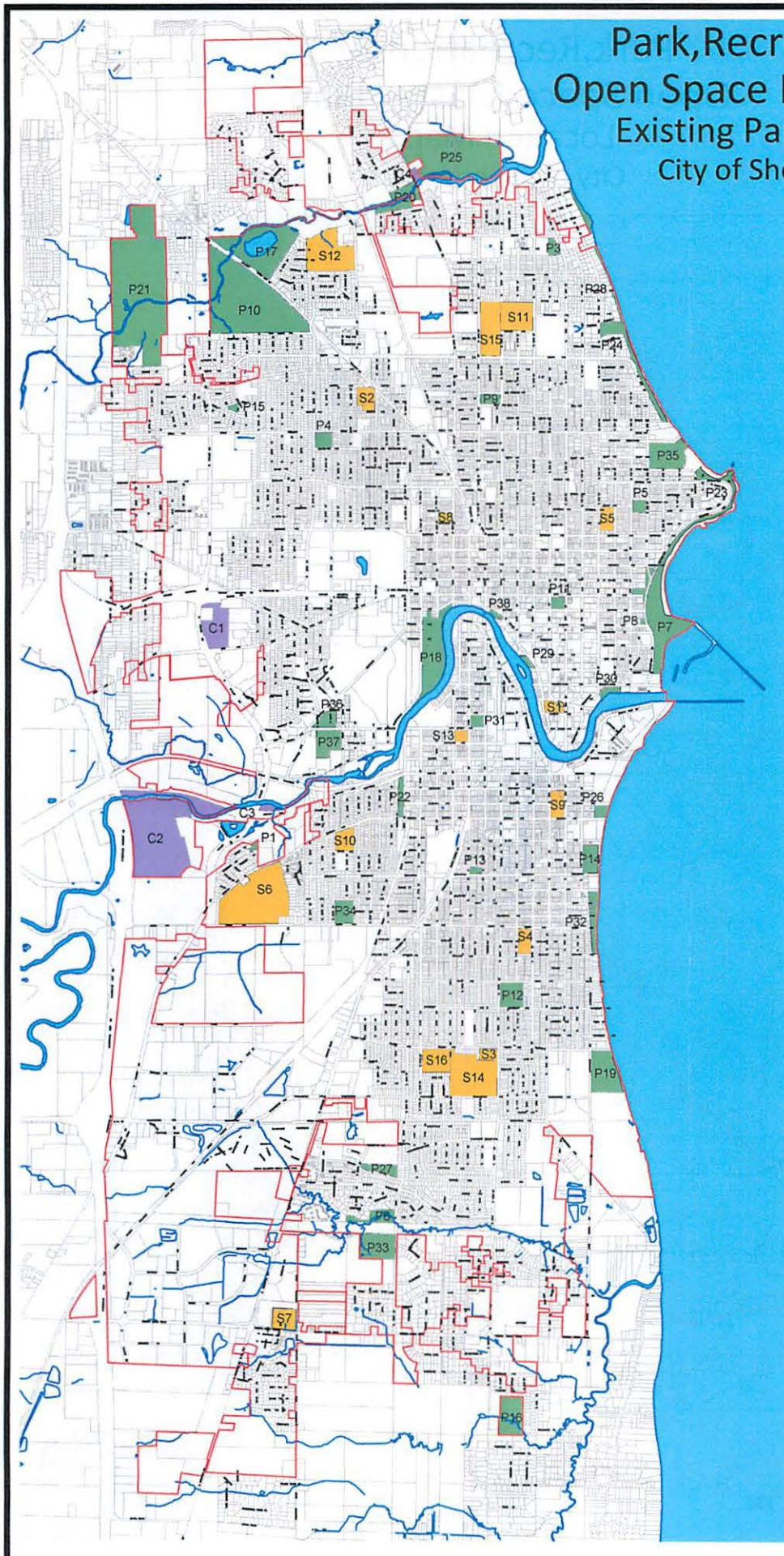
# Park, Recreation & Open Space Master Plan Location Map City of Sheboygan



# Park, Recreation & Open Space Master Plan

## Existing Park System

### City of Sheboygan



### Legend

- Park Locations**
- P1 - Arrowhead Park
  - P2 - Burr Oak Park
  - P3 - Charles Voight Park
  - P4 - Cleveland Park
  - P5 - Cole Park
  - P6 - Creekside Park
  - P7 - DeLand Park
  - P8 - Rammer Playground
  - P9 - End Park
  - P10 - Evergreen Park
  - P11 - Fountain Park
  - P12 - Roosevelt Park
  - P13 - Franklin Park
  - P14 - King Park
  - P15 - Grace Park
  - P16 - Indian Mound Park
  - P17 - Jaycee Park
  - P18 - Kiwanis Park
  - P19 - Lake View Park
  - P20 - Manor Heights Park
  - P21 - Maywood Park
  - P22 - Moose Park
  - P23 - North Point Park
  - P24 - Northeast Park
  - P25 - Pigeon River Parkway Dog Run
  - P26 - Southside Bathing Beach
  - P27 - Optimist Park
  - P28 - Park Area
  - P29 - Riverside Park
  - P30 - Rotary Park
  - P31 - Sheridan Park
  - P32 - South Shore Park
  - P33 - Southside Dog Run Park
  - P34 - Veterans Park
  - P35 - Vollrath Park
  - P36 - Wildwood Harball Field
  - P37 - Wildwood Rec Area
  - P38 - Workers Water Street Park
- SASD Facilities**
- S1 - Central Support Building
  - S2 - Cooper Elementary School
  - S3 - Early Learning Center
  - S4 - Farnsworth Middle School
  - S5 - Grant Elementary School
  - S6 - Horace Mann Middle School
  - S7 - Jackson Elementary School
  - S8 - Jefferson Elementary School
  - S9 - Longfellow Elementary School
  - S10 - Madison Elementary School
  - S11 - North High School
  - S12 - Pigeon River Elementary School
  - S13 - Sheridan Elementary School
  - S14 - South High School
  - S15 - Urban Middle School
  - S16 - Wilson Elementary School
- County or State**
- C1 - Taylor Park
  - C2 - UW Ext. Sheboygan County
  - C3 - Esslinger Park
  - C4 - County "LS" Wayside



Planned Bicycle  
Priorities:  
Sheboygan (North)

Recommended Facilities  
by Priority Level

- High Priority
- Low Priority
- + Areas of Concern
- Existing Bike Lanes/Routes
- Existing Paved Shoulders
- Existing Multi-use Pathways
- Commercial Areas
- Parks / Open Space Areas
- Municipal Boundary

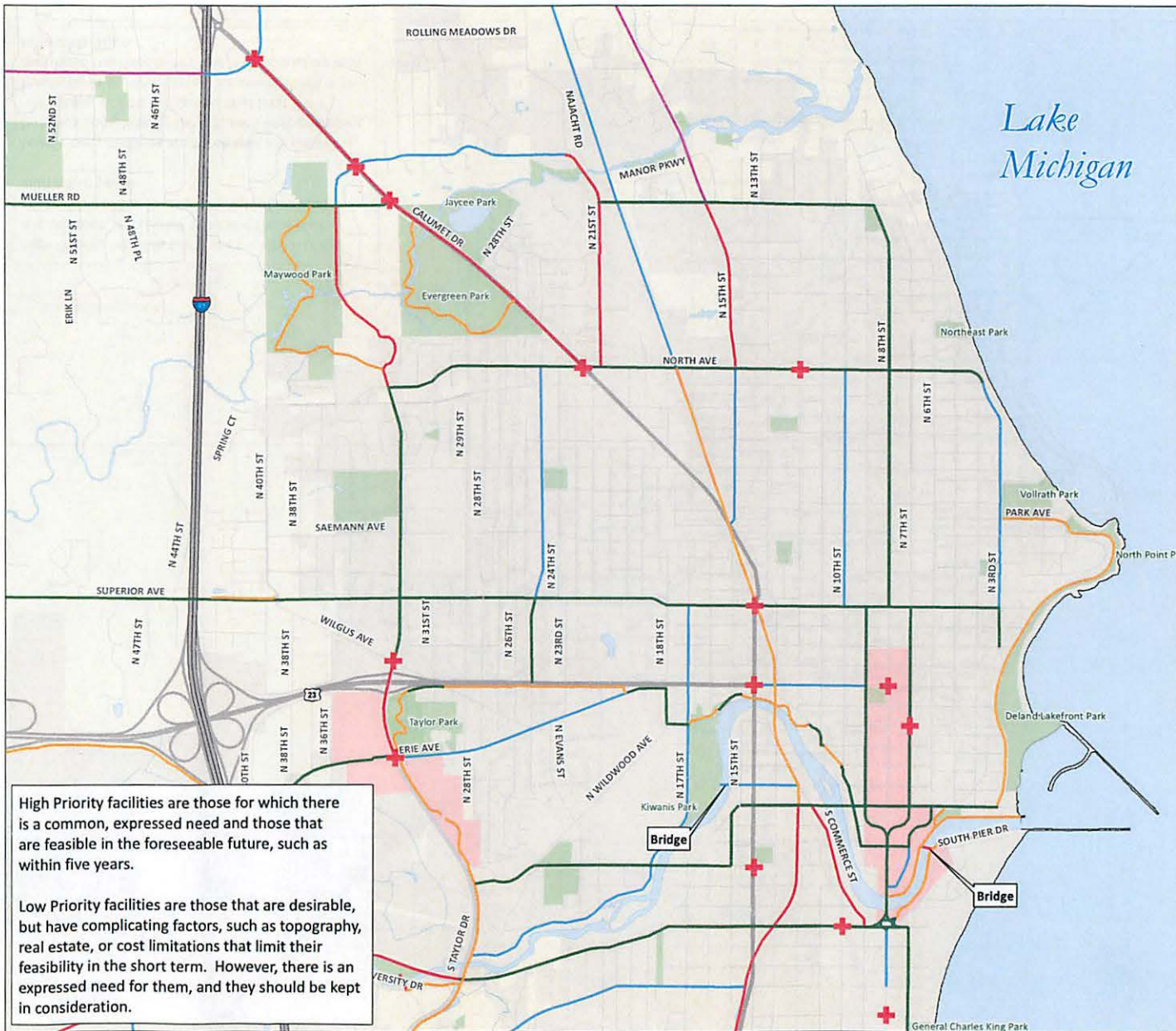
Areas of Concern target locations such as intersections where multiple crashes, speed, site distance, the amount of traffic are problematic, and/or there is a perceived issue.



0 0.25 0.5 Miles



Lake  
Michigan



High Priority facilities are those for which there is a common, expressed need and those that are feasible in the foreseeable future, such as within five years.

Low Priority facilities are those that are desirable, but have complicating factors, such as topography, real estate, or cost limitations that limit their feasibility in the short term. However, there is an expressed need for them, and they should be kept in consideration.



## Planned Bicycle Priorities: Sheboygan (South)

### Recommended Facilities by Priority Level

- High Priority
- Low Priority
- + Areas of Concern
- Bike Lanes/Routes
- Existing Multi-use Pathways
- Commercial Areas
- Parks / Open Space Areas
- Municipal Boundary

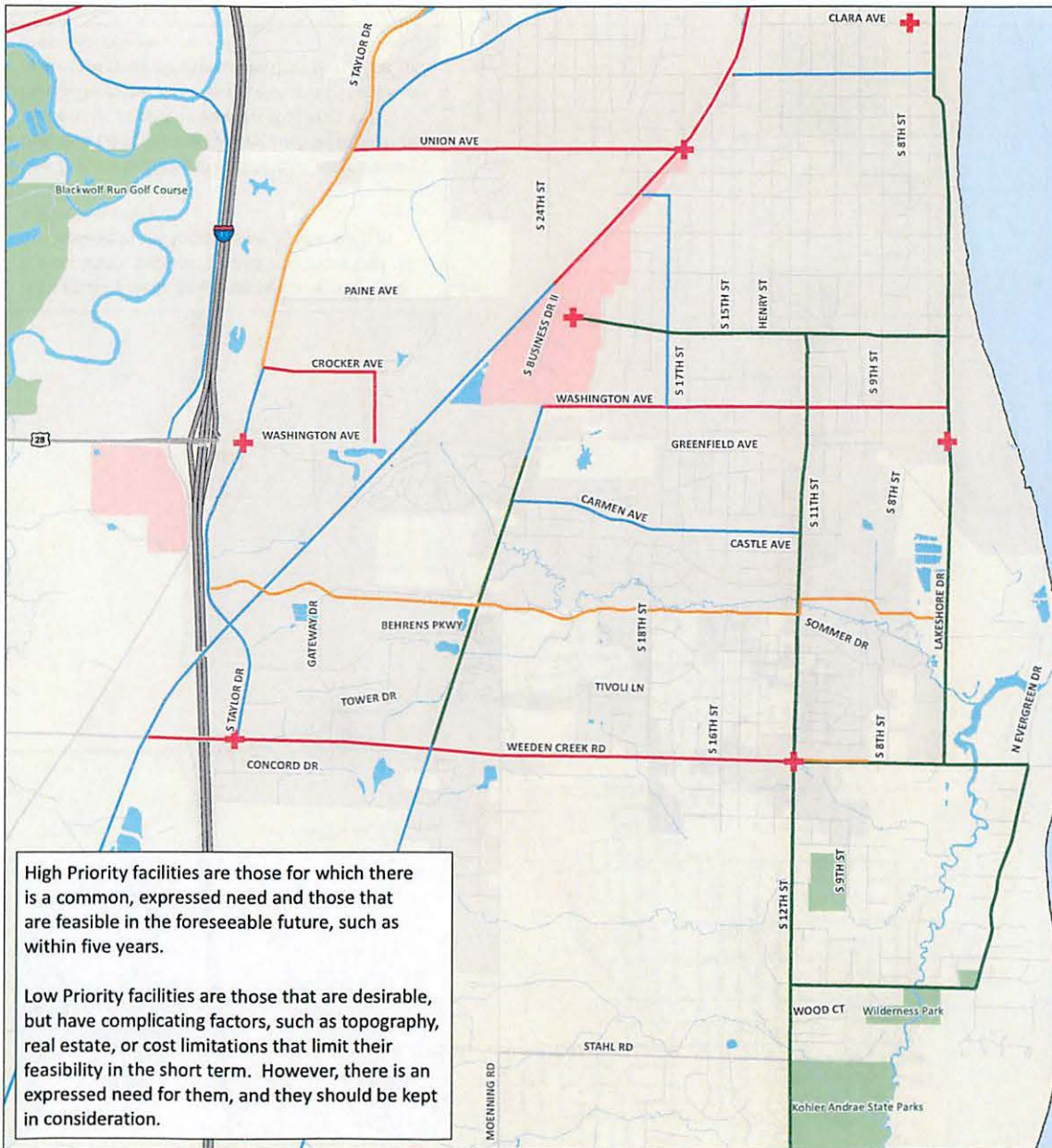
Areas of Concern target locations such as intersections where multiple crashes, speed, site distance, the amount of traffic are problematic, and/or there is a perceived issue.



0 0.25 0.5 Miles



Lake  
Michigan



High Priority facilities are those for which there is a common, expressed need and those that are feasible in the foreseeable future, such as within five years.

Low Priority facilities are those that are desirable, but have complicating factors, such as topography, real estate, or cost limitations that limit their feasibility in the short term. However, there is an expressed need for them, and they should be kept in consideration.

## Planned Pedestrian Priorities: Sheboygan (South)

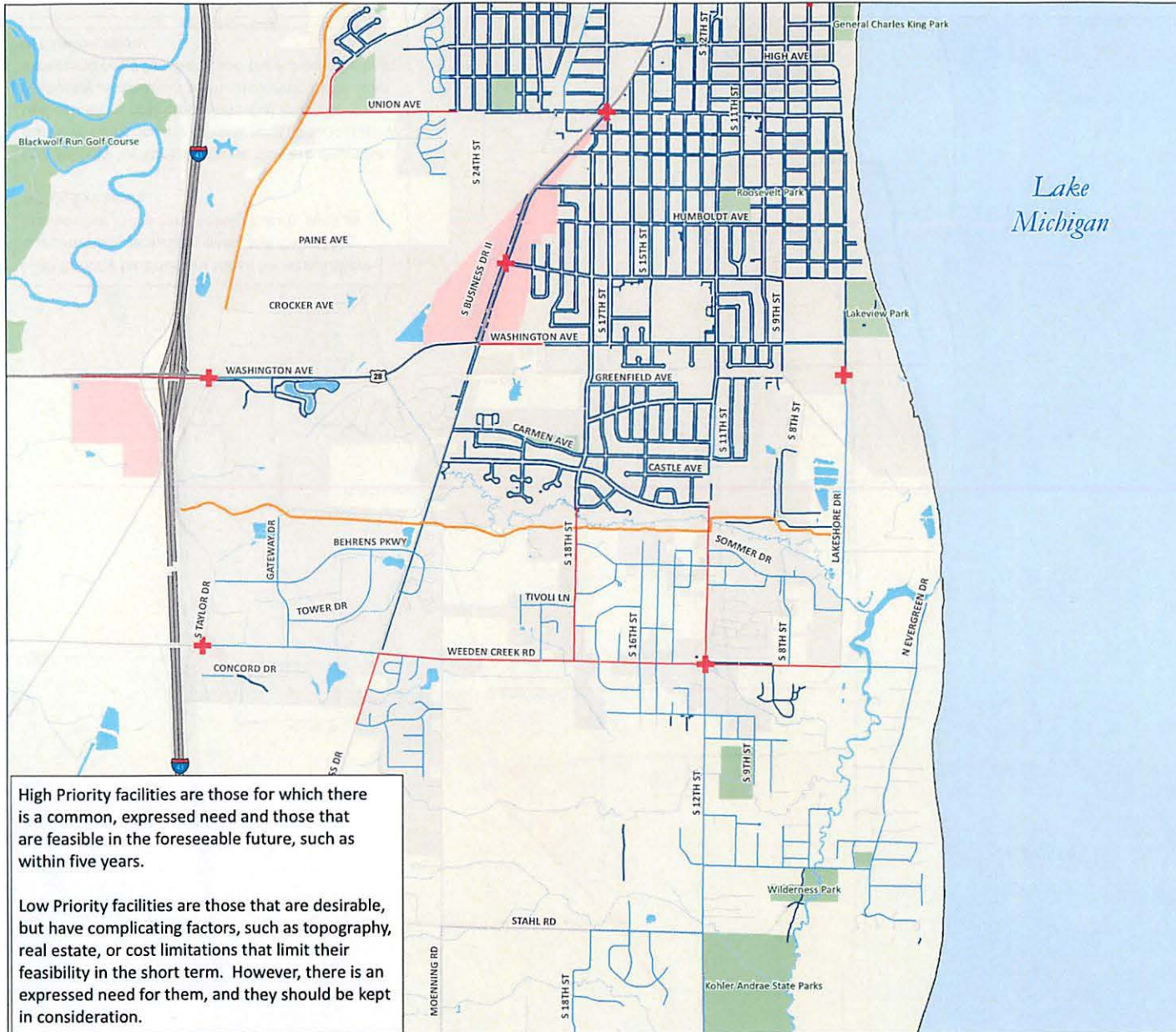
### Recommended Sidewalks by Priority Level

- High Priority
- Low Priority
- + Areas of Concern
- Existing Sidewalk
- Existing Multi-use Pathway
- Commercial Areas
- Parks / Open Space Areas
- Municipal Boundary

Areas of Concern target locations such as intersections where multiple crashes, speed, site distance, the amount of traffic are problematic, and/or there is a perceived issue.



0 0.25 0.5 Miles



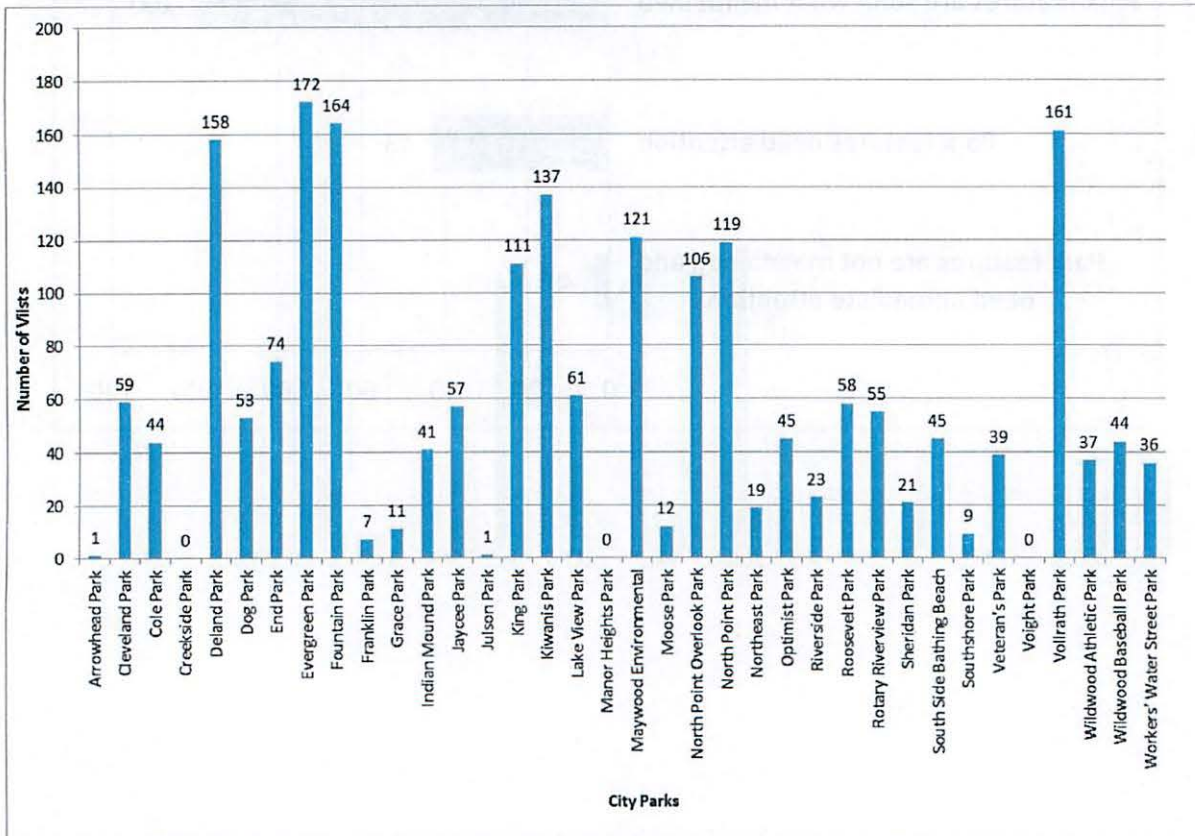
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## Online Survey Results

An online survey was available for residents from xxxx through xxxx which paper copies were available upon request. During that time we received 232 responses. Below you will see the questions and the responses received from the online participants.

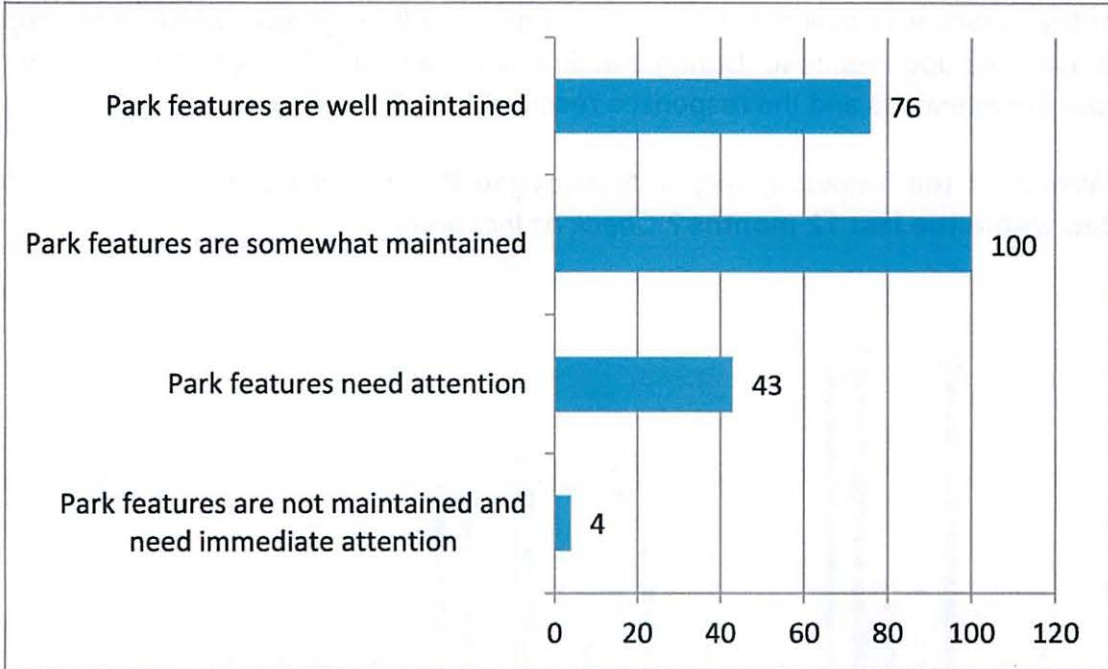
**Q1: Which of the following City of Sheboygan Parks and open spaces have you visited within the last 12 months? Check all that apply.**



**Q2: How would you rate the appearance of our City Parks?**

Answer Options	Response Count	Response Percent
Attractive	79	34.05%
Somewhat Attractive	126	54.31%
Somewhat Unattractive	22	9.48%
Unattractive	5	2.16%
	<b>232</b>	
Skipped question	<b>0</b>	

**Q3: How well would you rate the quality of maintenance of our City Parks?**



**Q4: Identify the five most frequent outdoor activities that you have participated in during the last 12 months:**

Answer Options	Response Count	Response Percent
Walking	169	76.47%
Picnicking	90	40.72%
Playground	86	38.91%
Dog Walking	71	32.13%
Bicycling	70	31.67%
Hiking	65	29.41%
Unstructured Play	60	27.15%
Wildlife Viewing	52	23.53%
Swimming	37	16.74%
Jogging/Running	35	15.84%
Fishing	35	15.84%
Baseball/Softball	32	14.48%
Camping	30	13.57%
Soccer	25	11.31%
Kayaking/Canoeing	22	9.95%
Boating (lake access)	18	8.14%
Basketball	12	5.43%
Tennis	12	5.43%
Football	10	4.52%
Martial Arts/Tai Chi/Yoga	4	1.81%
Skating/Skateboarding	4	1.81%
NA	2	0.90%
<b>Answered</b>	<b>221</b>	
<b>Skipped</b>	<b>11</b>	
<b>Comments</b>	<b>34</b>	

**Q5: Following is a list of outdoor activities. For each please identify whether the activity is something you always, often, sometimes, or never do.**

Answer Options	Always	Often	Sometimes	Never Do	Response Count
Walking	106	78	37	2	223
Hiking	28	52	90	34	204
Taking a Child to a playground	42	58	69	37	206
Exercising your dog at a park	22	26	36	115	199
Bicycling	35	52	65	49	201
Picnicking	16	48	118	22	204
Play or watch baseball/softball	17	35	70	73	195
Play or watch soccer	11	22	37	121	191
Skateboarding	0	6	10	166	182
<b>Answered</b>					<b>225</b>
<b>Skipped</b>					<b>7</b>
<b>Comments</b>					<b>19</b>

**Q6: Identify the five most frequent type of public park facilities or amenities that you have used during the last 12 months:**

<b>Answer Options</b>	<b>Response Count</b>	<b>Response Percent</b>
Beach Area	113	51.36%
Bike/ Pedestrian Paths	101	45.91%
Playgrounds	97	44.09%
Picnic Areas	96	43.64%
Hiking Trails	86	39.09%
Open Space	62	28.18%
Areas for Unstructured Play	56	25.45%
Sports Fields (Baseball, Softball, Football, Soccer)	52	23.64%
Wildlife Viewing Areas	51	23.18%
Dog Parks	46	20.91%
Splash Pad	36	16.36%
Disc Golf	30	13.64%
Campgrounds	25	11.36%
Boat Ramps	22	10.00%
Fishing Access Points	20	9.09%
Tennis Courts	17	7.73%
Kayaking Access Points	15	6.82%
Swimming Pools	10	4.55%
Basketball Courts	10	4.55%
Skate Park	9	4.09%
Martial Arts/Tai Chi/Yoga	4	1.82%
NA	2	0.91%
<b>Answered</b>	<b>220</b>	
<b>Skipped</b>	<b>12</b>	
<b>Comments</b>	<b>13</b>	

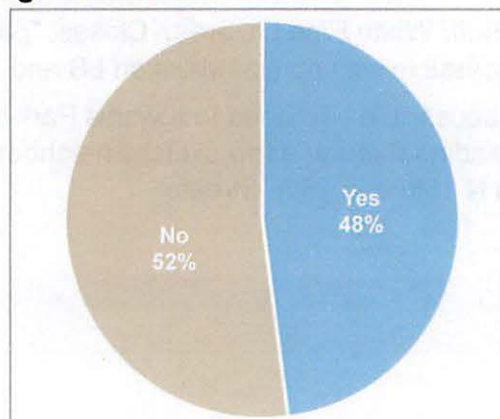
**Q7: Choose the statement that best describes the variety of parks and open spaces currently available within City limits.**

<b>Answer Options</b>	<b>Response Count</b>	<b>Response Percent</b>
City has an excellent mixture of neighborhood and community paks and open spaces serving the community.	68	31.05%
City has a good mixture of neighborhood and community parks but has some needs.	115	52.51%
City needs to address the variety of neighborhood and community parks and open spaces serving the community.	31	14.16%
City has poor mixture of neighborhood and community parks and open spaces serving the community.	5	2.28%
<b>Answered</b>	<b>219</b>	
<b>Skipped</b>	<b>13</b>	
<b>Comments</b>	<b>26</b>	

**Q8: Identify the three most important public park facilities or amenities that you think Sheboygan needs or needs more of:**

Answer Options	Response Count	Response Percent
Swimming Pools	63	29.44%
Lighting	61	28.50%
Bike/ Pedestrian Paths	58	27.10%
Playgrounds	42	19.63%
Landscaping	39	18.22%
Hiking Trails	36	16.82%
Dog Parks	36	16.82%
Picnic Areas	31	14.49%
Wildlife Viewing Areas	27	12.62%
Splash Pad	22	10.28%
Areas for Unstructured Play	20	9.35%
Campgrounds	20	9.35%
Sports Fields (Baseball, Softball, Football, Soccer)	20	9.35%
Open Space	18	8.41%
Beach Area	17	7.94%
Kayaking Access Points	17	7.94%
Fishing Access Points	15	7.01%
Tennis Courts	12	5.61%
Skate Park	11	5.41%
Volleyball Courts	9	4.21%
Disc Golf	8	3.74%
Boat Ramps	6	2.80%
Basketball Courts	6	2.80%
Martial Arts/Tai Chi/Yoga	2	0.93%
<b>Answered</b>	<b>214</b>	
<b>Skipped</b>	<b>18</b>	
<b>Comments</b>	<b>24</b>	

**Q9: Would you like to see more small parks (pocket parks) dispersed throughout the City's residential neighborhoods?**



**Q10: If you live in the City limits, do you have a park easily accessible to where you live? If not, what area of the City do you live in?**

**Out of the 150 survey takers that answered: 132 of them had a park in near vicinity to their homes, 16 did not and 2 stated it was not applicable.**

Below are the areas that were noted:

1) 27th and Center. No public park space within walking distance. Erie Avenue has no sidewalks on south side of street. Sidewalk on north side of street is in very poor condition and narrower than current city specs.

2) Sommer Drive -no playgrounds within walking distance.

3) No. We live near Done Caans. The only park within good walking distance is the dog park. We use that, but there is no playground. The closest is optimist, which is pretty far.

4) Far north side

5) Not for grade school & up kids. Parkwood Blvd. area

6) No, we live on the south. Sunnyside area

7) We do not have a Park. Live at 15xx Michigan Ave

8) No. Pineview Heights (North Field Drive)

9) We live between Kohler Memorial and Superior Ave. Closest parks are all near busy roads. Near St. Nick

10) Not that close, End Park is the nearest. We are on National Ave between 8th and 9th St.

11) Southside

12) North Flats Neighborhood

13) No. Fairway Drive

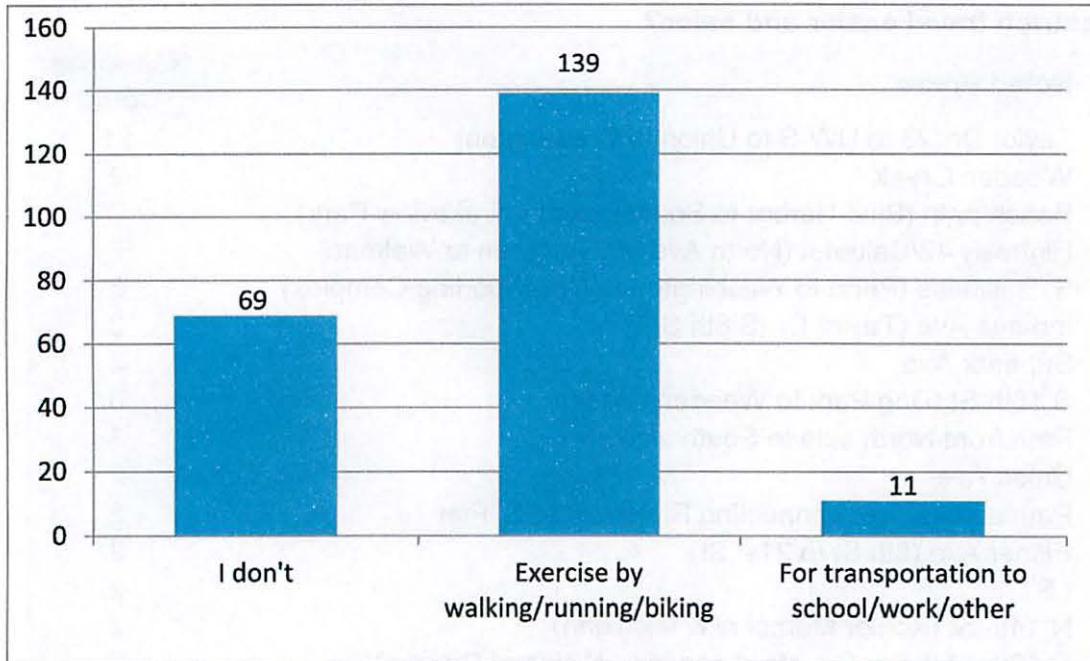
14) No. We are in Pine Bluff/ White Pine Ln. area. Closest "park" is Pigeon Rover School, and not easily accessible with no sidewalks on LS and on N 21st St.

15) I wouldn't say easily accessible. To head to Kiwanis Park means crossing some pretty busy streets and heading through a few sketchy neighborhood blocks. We live on Superior Ave between N 15th and 16th Streets.

16) Weeden Creek Rd

<b>Answered</b>	<b>150</b>
<b>Skipped</b>	<b>82</b>

**Q11: How do you use the Bike/Pedestrian Paths in Sheboygan?**



**Q12: Is there an area within the City that needs a trail or sidewalk to make pedestrian travel easier and safer?**

<b>Noted Areas</b>	<b>Response Count</b>
Taylor Dr (23 to UW-S to Union to Washington)	21
Weeden Creek	9
Beach path (Blue Harbor to South Beach to Lakeview Park)	7
Highway 42/Calumet (North Ave to Evergreen to Walmart)	5
S. Business (Penn to Washington to New Sporting Complex)	5
Indiana Ave (Taylor Dr -S 8th St)	3
Superior Ave	3
S 18th St (Dog Park to Weeden Creek)	3
Path from North side to South side	3
Union Ave	2
Path across river connecting Riverfront to S. Pier	2
Eisner Ave (8th St to 21st St)	2
LS	2
N 14th St (Kohler Memorial & Michigan)	2
N 40th St (Lake Country Academy -N side of Culvers)	2
All of them	2
Erie Ave	1
Mill Rd to 21st to Eisner	1
Washington St (S 18th to S Business Dr)	1
Wilgus	1
Path on South side of City	1
Path along Sheboygan River to Falls	1
Path to Oostburg	1
Plank Rd Trail to Lakefront	1
Path with few major crossings and with water view	1
N 15th St (Piggly Wiggly area)	1
S 12th St (Carmen Ave to Weeden Creek)	1
Everywhere	1
NA	25
Yes but I can recall at this time	3

<b>Noted Repairs</b>
N 6th Street sidewalks between Niagara & Superior
Union Ave sidewalks don't have ramps at crosswalks
Sidewalks throught the City need repair
Walkway steps from Swift Rd to Lakeshore Dr (rocks are loose)

### Suggestions/Concerns

Parking lot at South side dog park

Broughton Dr Trail -Pedestrians only. Bikes go too fast

All streets should have sidewalks

Downtown -vehicles are not mindful/ patient of pedestrians or bikes

Sidewalks not shoveled -Washington Ave & S. Business Dr (Shopping Center) and Erie Ave/ Kohler Memorial Dr bridge and crosswalks

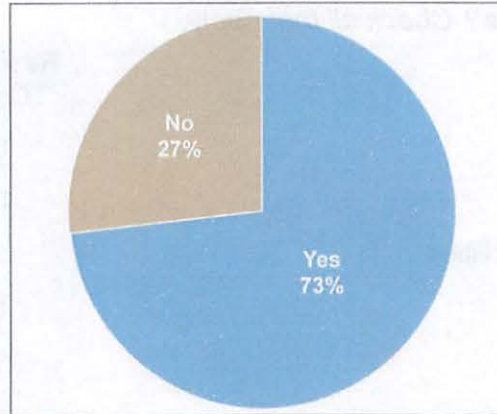
**Q13: Identify all facilities or amenities you think are adequately available in Sheboygan:**

Answer Options	Response Count	Response Percent
Beach Access	136	73.12%
Sports Fields (Baseball, Softball, Football, Soccer)	123	66.13%
Playgrounds	117	62.90%
Picnic Areas	113	60.75%
Boat Ramps	100	53.76%
Areas for Unstructured Play	98	52.69%
Basketball Courts	84	45.16%
Fishing Access Points	83	44.62%
Tennis Courts	81	43.55%
Open Space	73	39.25%
Bike/ Pedestrian Paths	71	38.17%
Wildlife Viewing Areas	55	29.57%
Hiking Trails	52	27.96%
Volleyball Courts	46	24.73%
Campgrounds	26	13.98%
Swimming Pools	13	6.99%
<b>Answered</b>	<b>186</b>	
<b>Skipped</b>	<b>46</b>	
<b>Comments</b>	<b>15</b>	

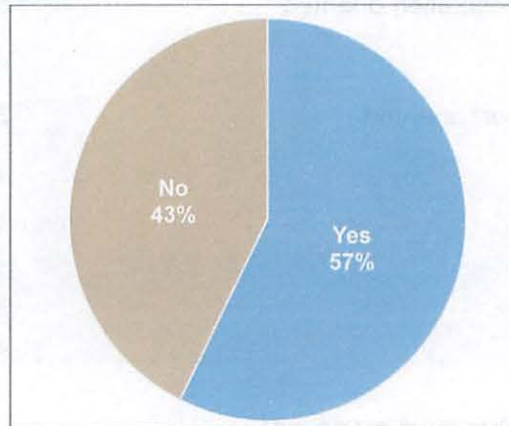
**Q14: Do you believe it is very important, somewhat important, somewhat unimportant or very unimportant for the City to undertake the following tasks over the next few years?**

<b>Answer Options</b>	<b>Very Important</b>	<b>Somewhat Important</b>	<b>Somewhat Unimportant</b>	<b>Very Unimportant</b>	<b>Response Count</b>
Acquire land for parks/ recreational facilities	54	90	51	16	211
Acquire land to protect open space and natural resources	92	74	33	12	211
Increase resources for park maintenance	95	91	26	1	213
Increase education about parks & open space to young people	72	95	35	10	212
Increase parks and open space volunteer opportunities	65	104	35	5	210
Diverse recreational options for all ages and ability levels	105	80	19	5	209
Improve public access and parking to parks and rec facilities	63	88	51	6	208
Provide more multi-use trail networks throughout the city	89	71	39	11	210
<b>Answered</b>					<b>214</b>
<b>Skipped</b>					<b>18</b>

**Q15: Do you feel safe in the City of Sheboygan's Parks?**



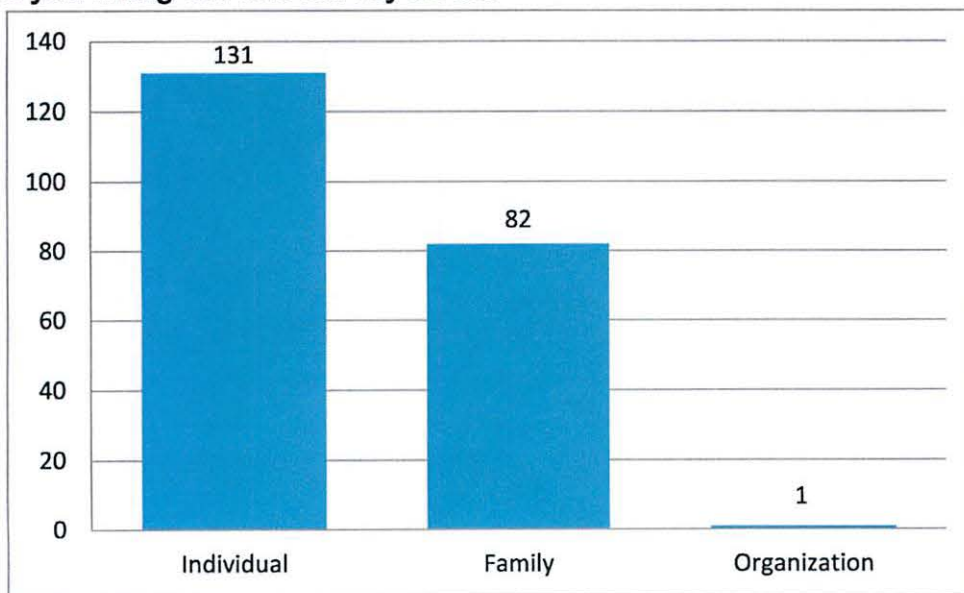
**Q16: Do you feel that the City does a good job of informing the public about our parks and their rules?**



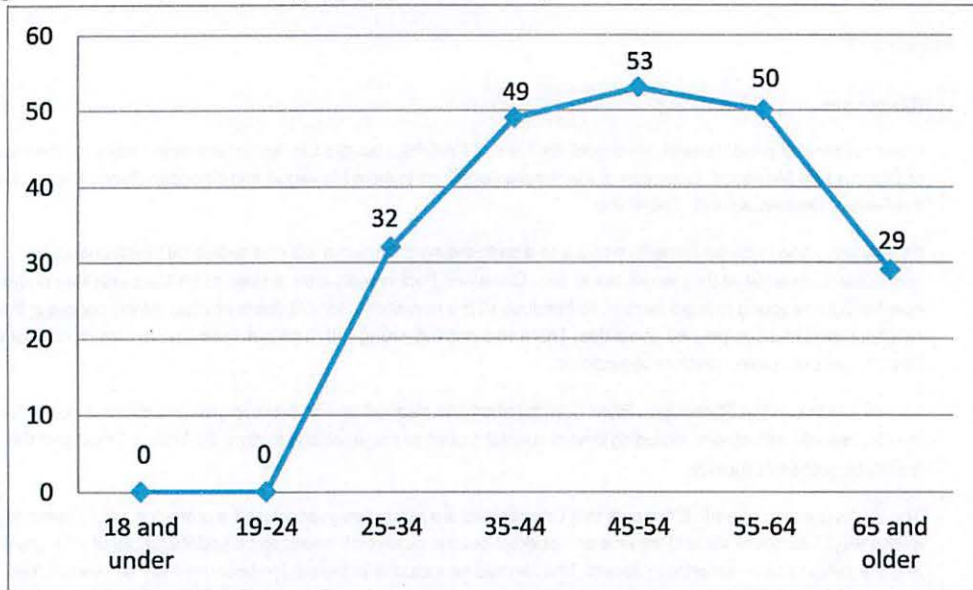
**Q17: What changes, if any, would you and members of you households like to see in Sheboygan's Parks? Check all that apply.**

Answer Options	Response Count	Response Percent
Improve lighting	108	50.94%
Improve maintenance	100	47.17%
Improve existing park facilities	99	46.70%
More trails/ paths	84	39.62%
Improve landscaping	74	34.91%
Improve or add programs and special events	67	31.60%
Improve public safety	64	30.19%
Address dog owner's needs	58	27.36%
More passive facilities -relaxation oriented	50	23.58%
Improve dog control	44	27.75%
More active facilities -sport oriented	32	15.09*%
Improve access	20	9.43%
No change needed	12	5.66%
<b>Answered</b>	<b>212</b>	
<b>Skipped</b>	<b>20</b>	
<b>Comments</b>	<b>36</b>	

**Q18: Are you filling out this survey as an:**



Q19: Age of individual completing the survey:



## Q20 Additional Comments

Answered: 49 Skipped: 183

#	Responses	Date
1	I love nature and green spaces. I live near the Field of Dreams. I bought this home here specifically for the Field of Dreams and Maywood. I was part of the successful efforts to save Maywood and Sheridan Parks. Please save the Field of Dreams as well. Thank you.	3/10/2015 11:28 PM
2	If there are going to be equipment changes to a park, the neighbors in a 1/2 mile radius (at least) should be notified and asked what they would like to see. Cleveland Park is a disaster. It used to be filled with kids under 5, now hardly any young kids go there at all because all the new stuff is for 7/8 years or older. Many people in the neighborhood has complained about this. There was nothing wrong with it before. It would have been nice for the Dept. to get our opinion and/or suggestions.	3/10/2015 9:34 PM
3	I would like to see the Sheboygan River Corridor shoreline cleaned up and provide greater access. I would like the City partner with others, including environmental groups to preserve and restore the Willow Creek and the former Schuchardt property.	3/10/2015 2:48 PM
4	The Parks are nice overall. It appears that City workers are rarely see in parks and a presence would seem to go a long way. I do not skate and my kids do not skate but the skate park needs to be updated. Lots of kids use this and they should have something decent. They should be included in the design because they know what they want or need. Need to update the basketball support structures so you can actually make a basket. Time to get rid of double rims, steel nets, massive supports, etc. Lots of people play Frisbee golf - keep those areas maintained. Street medians and sidewalks need to be maintained - weeds are not landscaping. There appears to be less of a focus on maintaining these highly visible areas that leave an impression on both citizens and visitors - impressions about Sheboygan. The fire pits at Deland are a good idea - maybe consider expanding on that at other beaches. The surfing and kite surfing are cool yet there appears to have been no consideration of what their needs may be. Those are opportunities to add certain amenities that will attract more people to this area for those recreational opportunities. Still think the City has a real opportunity to make the Sheboygan River area by S. Taylor Drive and Indiana Avenue more of an attraction or nice spot to hangout and take in the nature - fishing, kayaking, wildlife viewing, biking, etc. With the bike trail going on Taylor this seems like a real natural place for a nice trail head structure of some type. Need to take in consideration ice dams and flooding. Create a whitewater rapids area in the Sheboygan River for Kayakers (see Charles City, Iowa and Wausau, WI). This was created and is not natural. <a href="https://www.youtube.com/watch?v=O8OQcrshjcl">https://www.youtube.com/watch?v=O8OQcrshjcl</a> <a href="https://www.youtube.com/watch?v=KzFT032P7-g">https://www.youtube.com/watch?v=KzFT032P7-g</a> The greenspace area south of the parking circle at the end of S. Pier Drive by Blue Harbor is a real opportunity. It is boring greenspace right now. Create a cool garden or landscape area with a gazebo. Maybe local landscapers could be given small areas or plots showing off their products and what they can do. Would be a great addition and a very natural spot for photography opportunities (weddings, activity, the lake, etc.). This space should be way better. It would be nice to see more art in the community. Partner with JMKAC and gets some nice artists pieces in the parks, street medians, etc. - similar to the successful chance you took with the artists drawings on public structures. Create a beer garden in the a park. Need to be creative in obtaining money and volunteers to help make some of these nice thoughts reality. Good luck!	3/5/2015 9:34 AM
5	all in all I think the city does a good job on our parks. I would like to see a few improvements in the south side dog park but I am just happy we got a decent place to run our dogs. I wish the people of this city would pick up after there dogs at this park. could we as citizens volenteer to do work in the dog park.	3/2/2015 9:23 PM
6	A summer vending snack with hamburgers and brats near North Side Beach would do well and bring more people out. The extensive city authorized graffiti on the North Side Beach bath house should be removed ASAP.....it is an eye sore and much better intended for an inner city neighborhood. The artists that created this "art" had no idea what type of place Sheboygan is....they had no clue what would work well on that special location.....it is better suited for a near North Side Chicago Bathhouse. In Sheboygan, what works well is artistry that embraces nature....residents of Chicago that come to use our North Side Beach are met with this eyesore. The simple 2 color patterns on the top sidewalk area are reasonable, but the walls are truly graffiti. Please find a way to repair this ASAP before more graffiti is spun around town. The way to inspire higher ideals is not to lower ones' standards. This includes art.	2/27/2015 7:16 PM

7	I walk my dog daily, often on lakefront paths. During the winter, however, we tend to avoid the paths on the lakefront because the salt used on the trail is not pet safe, and invariably, salt will get in my dog's paw pads and cause him pain. It's just my opinion as one person, but I can imagine that other pet owners would appreciate the city using pet-safe salt on walking trails and sidewalks.	2/23/2015 12:26 PM
8	Allowing the corporate giant, Aurora the ability to dictate how our land is being used will be taking away a nearby park as well as the natural beauty of the proposed location. As the old song goes: They paved paradise and put up a parking lot.	2/21/2015 6:01 PM
9	It would be nice to have an outdoor pool in the community.	2/21/2015 4:21 PM
10	I would like to see more Trash cans along the bike trail in the city. The parks cleaner. Lakeview park beach is unsafe for pets and family. It's so full of trash all the time. More police presence at the parks or just more officers on our streets in general!	2/21/2015 3:55 PM
11	Sheboygan is in a beautify area, with the lake to the east and ample open farmland surrounding to the north, west and south. We could (and should) be a haven for wildlife as well as human life.	2/21/2015 3:04 PM
12	I like the splash pads and parks, I think the city does a nice job with that.	2/21/2015 2:53 PM
13	Sheboygan has a lot of really nice parks, but I have noticed the grass doesn't get cut as often and upkeep seems to be lagging. I realize there have been budget cuts and we have had to cut back, but I hate to see the parks get any less attention than they do now.	2/19/2015 7:29 PM
14	Great idea doing the survey.	2/19/2015 2:27 PM
15	I hope you really listen to the people on this survey. We don't need 'new' parks - but give us better facilities at the parks we do have - AND KEEP THE PARKS YOU HAVE!!!!	2/19/2015 12:29 PM
16	The bike paths painted on the roads seem pointless and unsafe. It would be nice to have true bike/pedestrian paths for access around city. Just ideas —I think Sheboygan does a great job with its parks	2/19/2015 11:54 AM
17	I would love to see a public swimming facility in Sheboygan. The lake is too cold for small children, splash pads are boring for older kids, and there really isn't much else to do around here.	2/19/2015 9:44 AM
18	I do not get to many of the parks, but I have noticed that our small local park is geared more for school aged children and, except for some toddler swings, the equipment is awfully difficult for litter children to navigate. As equipment gets replaced or additions are made I would like to see a wider age group targeted.	2/19/2015 8:37 AM
19	<b>DONOT SELL FIELD OF DREAMS.</b> Aurora has enough money to build anywhere. Stop taking away our already beautiful green space for big business. Don't build anymore retail space until you fill what is already built. We want peace and calm that is better for our health than another business complex on our green spaces.	2/19/2015 7:48 AM
20	I would also like to add that I totally think the new field of dreams, aurora issue is a wonderful idea and opportunity for the city youth, not only for newer facilitys but as well as a decent football field area for the kids. I have had boys in the youth football program and the conditions at Kiwanis are not ideal for the program. Also, I live very close to the field of dreams, and while I do enjoy watching the little kids play, the parking and such is not ideal. I use geele ave on a daily basis, and w/people parking in the crosswalks, parking in the 'do not park til corner" areas, this area is just an accident waiting to happen. People continually do u turns and there are constantly kids running out between cars w/no parental supervision on geele ave. It amazes me that there has never been any serious accident at that area. I think the city would be smart to move it to a more secure safe area for all involved, especially the kids	2/19/2015 7:02 AM
21	We have some great parks that just need to be revitalized. Some new sand in the sand boxes, fresh wood chips and too bad there isn't a way to heat up the water at the splash pad a little with a solar panel or something to keep the cost down. (It can be a bit too cold for toddlers).	2/18/2015 10:32 PM
22	Using the Schucardt Farm land as a park or conservancy should be a priority for the city! This is a gem that should not be developed.	2/18/2015 3:43 PM
23	The park on Eisner and 8th street could use some work for a playground	2/18/2015 2:37 PM

24	Sheboygan has a wonderful park system for the enjoyment of all ages. The parks and recreational space have been created for that reason and hopefully not for commercial development such as medical facilities. I have lived in Sheboygan for 60 years and have seen many improvements and would like to see green space within the City remain for future generations to enjoy.	2/18/2015 1:17 PM
25	Can we do something to use the parks more in the winter? What happened to skating rinks at the parks? check out the parks in Sheboygan Falls. They are great. I leave sheboygan and take my son there a lot in the summer.	2/18/2015 1:05 PM
26	Overall, I am very pleased with the park facilities available in Sheboygan. I am however unhappy with the park in my own neighborhood because of past experiences.	2/18/2015 12:05 PM
27	The City of Sheboygan needs be more creative in how they acquire funds for supporting our parks. Government funding is drying up, so maybe we need to seek sponsorship from businesses to beautify the park system. Ideas: Creating attractions in the smaller parks, like a public rose garden (corp. sponsorship) or hosta garden or art in the park by eastern WI artists. Maybe even expand Brat Days to some of the smaller parks like it was way back when. How about car shows? Display cars in multiple parks, so folks have to travel around the city and experience something different. Many clubs look for service projects to do. Have some of the clubs adopt the parks to help beautify and do a little extra maintenance that the city doesn't have time to do. What about the garden clubs and master gardener students?	2/18/2015 11:08 AM
28	Always loved skate rinks back in Minnesota and I've seen some really nice ones around the main city square up in Wausau.	2/18/2015 10:55 AM
29	Would like to see improved baseball facilities on the south side	2/18/2015 6:27 AM
30	The playground areas are also lacking in adequate amounts of cushion/safety materials.	2/17/2015 10:40 PM
31	Thank you for providing us with this opportunity. We hope that our voices will be heard and that money will be budgeted for the improvement of the parks system	2/17/2015 9:56 PM
32	Sheboygan needs a fenced in dog run on the north side of town. I respect the leash laws and would love a place to take my dog where he can run free that is not all the way across town.	2/17/2015 9:09 PM
33	I am amazed the the quality of our parks with the small budget available to that Department.	2/17/2015 8:36 PM
34	Keep the Field of Dreams	2/17/2015 8:31 PM
35	I love Sheboygan and I love to spend time outside during all seasons. If I could pick only one thing to improve it would be the roads - it has gotten to the point where I feel I have to put my good bike on the back of the car and drive to a trail-head in order to ride my bike. I know that this is probably out of your control, but please pass the word along. Thanks!	2/17/2015 8:02 PM
36	None	2/17/2015 8:01 PM
37	The parking by End park could be addressed. If you are a resident coming out of the alley onto Los Angeles, it is hard to navigate b/c people park on both sides of it & in front of the alley exit on the south of it. So if you're coming out of the alley, there is a car in front of you, to the right & left of you & you have to squeeze through praying you don't hit anyone. It would be nice to have "No Parking" on one side or by our alley between Elizabeth & 12th. In the winter it's even worse b/c of the snow taking up space on the roads. It is also hard to see kids when it's heavily parked. Safety is a concern.	2/17/2015 7:37 PM
38	I'm betting this survey is being taken in order to justify the purchase of ten (10) new light bulbs for Vollrath park, then the city fathers can thump their chests and proclaim "See...we improved the parks!". Stop wasting time and money with silly surveys and use common sense, cut/trim the lawns and bushes, replace/repair lighting and fixtures as needed. This cities public area's are beginning to look like it's owned by an out of town slumlord...and you all wonder why we cannot get people to visit or companies to locate here.	2/17/2015 6:57 PM
39	PLEASE KEEP FOOD TRUCKS AWAY FROM OUR RESIDENCES AWAY FROM PARKS WITH PICNIC TABLES AND FRYER GRATES.....KEEP OUR PARKS QUIET AND PEACEFUL.....PLEASE	2/17/2015 6:39 PM
40	Thank you for asking the Sheboygan citizens for our opinions.	2/17/2015 6:21 PM
41	Like all the parks. although I don't use all of them due to physical limitations, I do believe we need to get more young people out and about playing in parks. Keep them healthy and ou of trouble	2/17/2015 5:24 PM

42	Optomist Park needs more improvements. The playground area should be expanded as this is the only park in the area. Also, a public swimming pool somewhere in the city would be a great addition. The splash pad on water street is nice but too small	2/17/2015 5:13 PM
43	Thank you for your hard work. Sheboygan is a nice city to live in and raise young children.	2/17/2015 2:30 PM
44	With recent cutbacks in funding for Municipalities it is evident in the quality of care and attention to detail that CANNOT be given to the Parks and Boulevards and Tree Trimming.	2/17/2015 8:52 AM
45	The Field of Dreams is a space that is always accessible to the public. It would be wrong to allow medical buildings to be built on this space. The fancy new sports complex will not have the same level of public access if it is to be controlled by the select soccer and football clubs.	2/17/2015 5:13 AM
46	Save the Fieldof Dreams	2/17/2015 1:40 AM
47	Save the Field of Dreams for future generations!	2/16/2015 11:27 PM
48	Has anyone noticed the condition of Sheboygan's STREETS?? Whatever money you plan on spending on the parks would be better spent fixing any of the streets!	2/16/2015 6:40 PM
49	Thank you for taking the time to ask about our parks!	2/16/2015 6:14 PM

# Upgrade of Wildwood Park

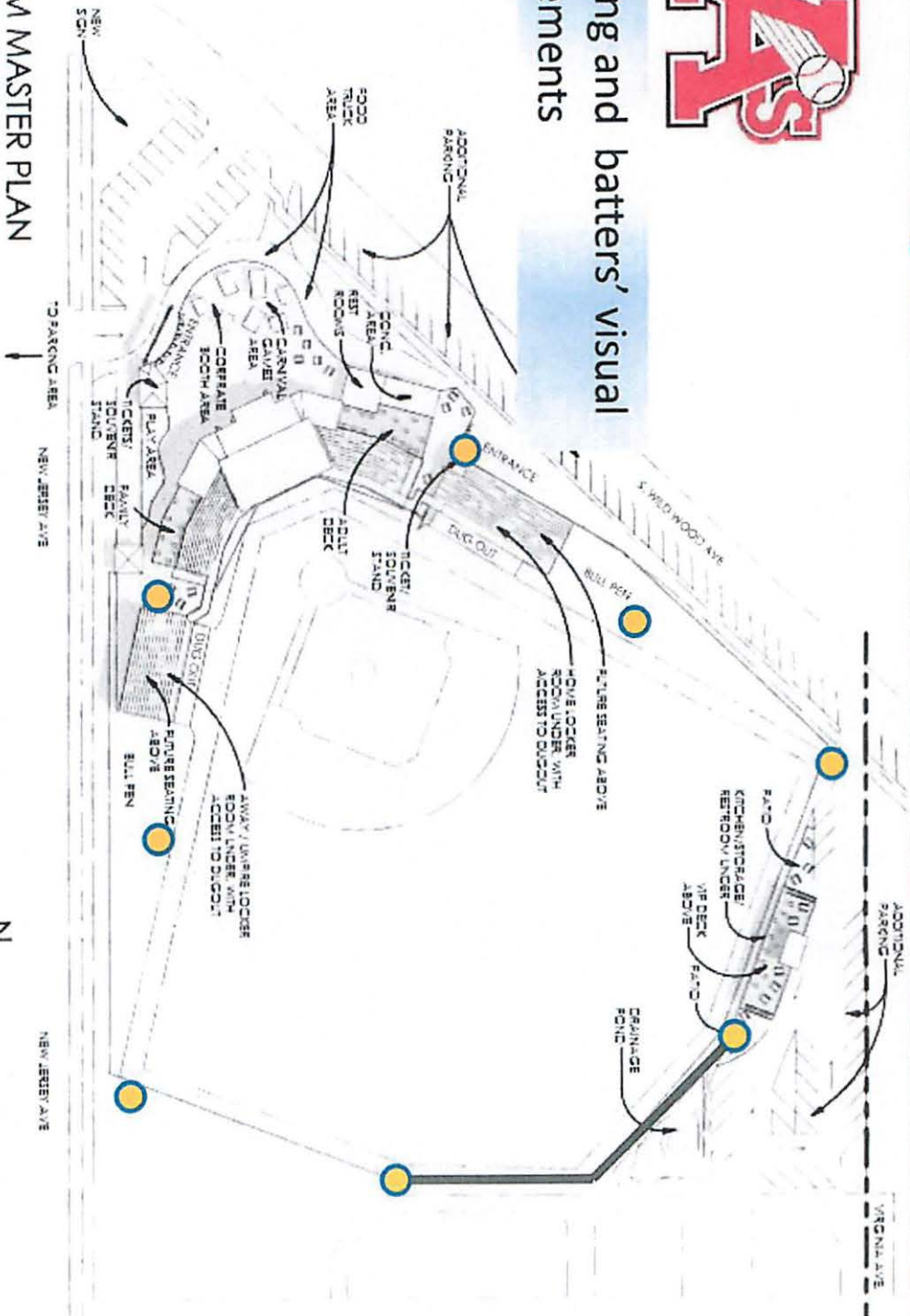


## 9 Phases

1. Lighting and batters' visual improvements
2. Field maintenance & irrigation repairs & bullpens
3. Parking area along S. Wildwood Ave. and superior tailgating area behind left field
4. Entrance & gaming area & food enhancement & signage
5. Social decks & storage and enhanced concessions
6. Locker room (home team/umpires) & storage
7. VIP deck
8. Visitor locker room
9. FUTURE: Artificial turf; infield and then outfield.



# 1. Lighting and batters' visual improvements



1/14/2016  
**LONG TERM MASTER PLAN**  
**WILDWOOD PARK**  
 2276 NEW JERSEY AVE, SPADDOGAN, WI 53031  
 PROJ. NO. 2015-79

**SITE PLAN**  
 SCALE: 1" = 60'-0"



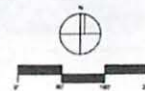
ABACUS ARCHITECTURE INC. 2276 NEW JERSEY AVE, SPADDOGAN, WI 53031  
 262.222.8888  
 WWW.ABACUSARCHITECTURE.COM  
 2015-2016

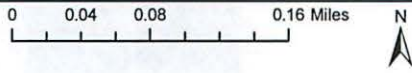
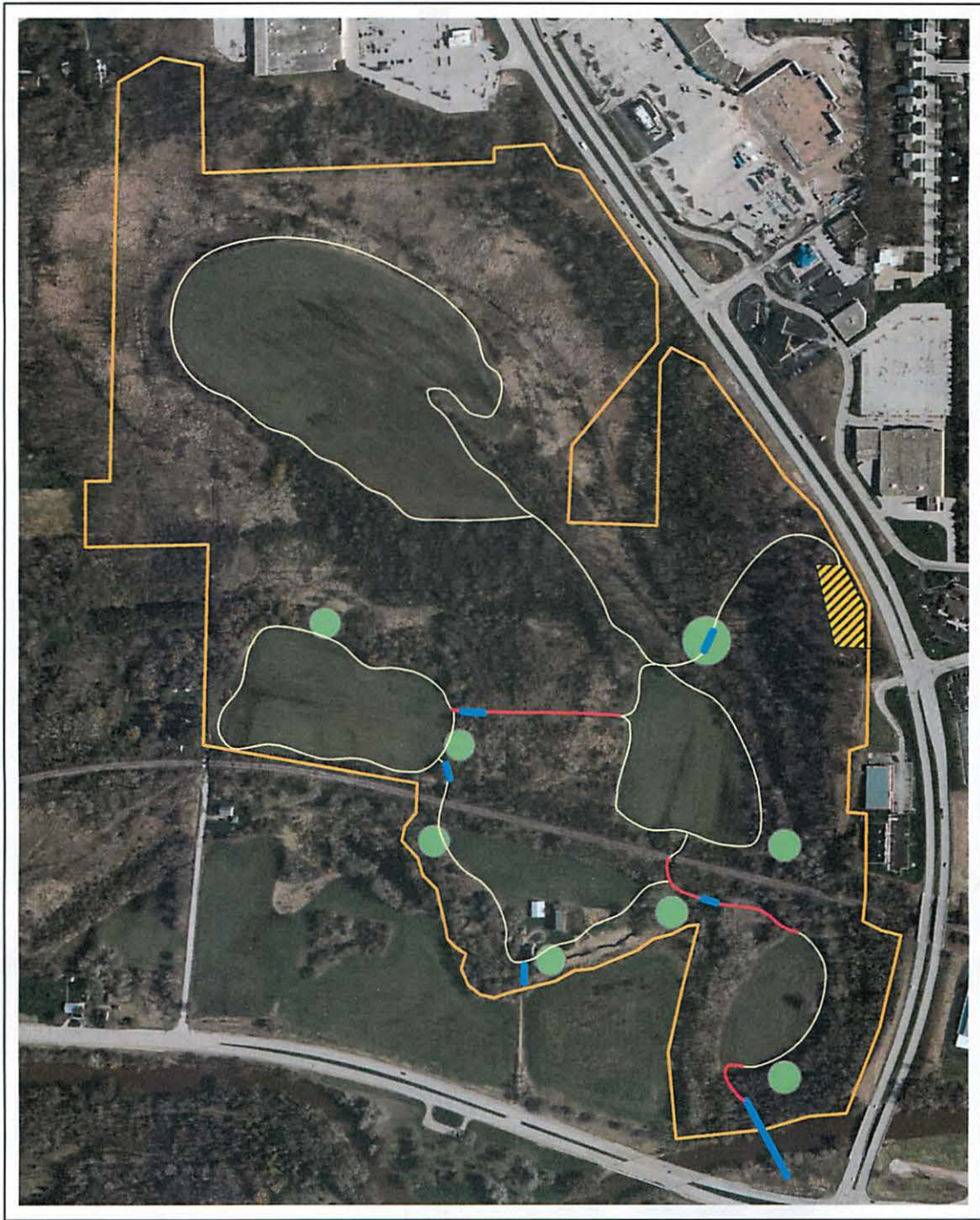




**SHEBOYGAN BUTZEN RECREATION CAMPUS  
PREFERRED CONCEPT ~ 430 SPACES**

**RETTLER**  
corporation  
3317 BUSINESS PARK DRIVE  
STEVENS POINT, WI 54482  
PROJECT #: 14.072  
DATE: 12-16-2014





# Schuchardt Property Proposed Trail System

-  Proposed Trail with Trail Signage
-  Potential Bridge Locations
-  Potential Parking Area & Trail Head
-  Potential Fishing Areas
-  Area of Limestone Screenings - approx. 1,380 ft.
-  Conservation Area - approx. 132.6 acres



Possible Trail Sign



Possible Bridge Design